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DEPARTMENT OF  
POLICE

CITY OF SACRAMENTO  
CALIFORNIA

HALL OF JUSTICE  
813 SIXTH STREET  
SACRAMENTO, CA  
95814-2495

916-449-5121

JOHN P. KEARNS  
CHIEF OF POLICE

May 14, 1991

Budget and Finance Committee  
Sacramento, California

Honorable Members in Session

SUBJECT: GRANT PROPOSAL - GANG VIOLENCE SUPPRESSION PROGRAM

#### SUMMARY

This report requests approval to apply for sixth year funding from the Office of Criminal Justice Planning (OCJP) to continue the Gang Violence Suppression Program. The Gang Violence Suppression Program includes one Police Officer, a full-time Police Clerk I/II, and a part-time Police Clerk I/II. Funding for the sixth year of the grant program is \$113,470, of which OCJP will provide 75%, or \$85,103. The City of Sacramento is required to provide a 25%, or \$28,750, cash match. The 25% cash match required by the City of Sacramento is included in the 1991/92 proposed budget. The grant period is July 1, 1991, to June 30, 1992.

#### BACKGROUND

In fiscal year 1986/87, the Sacramento Police Department received grant funds in the amount of \$115,000 from OCJP to implement a Gang Violence Suppression Program. The original grant was funded 100% by OCJP and a city match was not required. Two Police Officers were funded by the grant to investigate the rising incidence of gang-related crime and violence within the City of Sacramento.

The Police Department has received grant funding from OCJP to continue the Gang Violence Suppression Program over the last four years. The funding of the program has changed several times culminating with last year's \$115,000 program of which OCJP provided 75% of the funding and the City of Sacramento provided a 25% cash match. Prior years of the Gang Violence Suppression Program also included a gang prevention component. These grant monies provided funding for one Police Officer and two civilian employees to provide preventive measures to discourage "at risk" youths from becoming involved in gang activities.

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The Police Department is now requesting approval to apply for sixth year funding in the amount of \$113,470 for the period of July 1, 1991, to June 30, 1992. OCJP will provide 75% funding, or \$85,103, with a 25%, or \$28,367, cash match required from the City of Sacramento. The cash match is included in the 1991/92 proposed budget. The sixth year will continue to fund one Police Officer and one part-time Police Clerk I/II. However, a full-time Police Clerk I/II will replace the Community Service Officer that was funded in year five.

FINANCIAL DATA

The total operating budget for the sixth year of the grant program is \$113,470 funded 75% by OCJP and 25% by a cash match from the City of Sacramento. The cash match of \$28,367 is included in the 1991/92 proposed budget. The operating budget for the 1991/92 fiscal year is itemized as follows:

	<u>OCJP</u>	<u>CITY</u>	<u>TOTAL</u>
EMPLOYEE SERVICES			
Salaries	\$ 59,535	\$ 19,845	\$ 79,380
Benefits	<u>23,669</u>	<u>7,890</u>	<u>31,559</u>
SUB-TOTAL	\$ 83,204	\$ 27,735	\$110,939
SERVICES AND SUPPLIES			
Travel	\$ 1,050	\$ 350	\$ 1,400
Operating Expenses	<u>848</u>	<u>283</u>	<u>1,131</u>
SUB-TOTAL	\$ 1,898	\$ 633	\$ 2,531
TOTAL GRANT PROGRAM	<u>\$ 85,102</u>	<u>\$ 28,368</u>	<u>\$113,470</u>

POLICY CONSIDERATIONS

Requesting sixth year funding of this grant is consistent with past practices. By accepting the grant funds the Police Department accomplishes important gang prevention tasks at a fraction of the cost that otherwise would have to be expended.

MBE/WBE EFFORTS

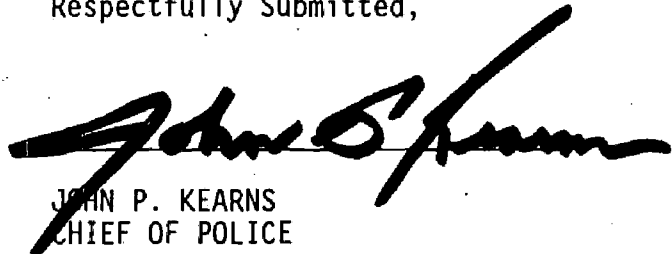
None.

Budget and Finance Committee  
May 14, 1991  
Page Three

RECOMMENDATION

It is recommended that the Budget and Finance Committee approve this report and the attached resolution required by OCJP and forward same to the full City Council with a recommendation that the resolution be adopted.

Respectfully Submitted,



JOHN P. KEARNS  
CHIEF OF POLICE

RECOMMENDATION APPROVED:



JACK CRIST  
DEPUTY CITY MANAGER

CONTACT PERSON:

Connie Kimoto, Administrative Services Officer, 449-6215

JPK:ds

REF: 5-8

Attachment

May 14, 1991  
ALL DISTRICTS

# RESOLUTION NO.

ADOPTED BY THE SACRAMENTO CITY COUNCIL

ON DATE OF \_\_\_\_\_

## RESOLUTION AUTHORIZING THE EXECUTION OF A CONTRACT WITH THE OFFICE OF CRIMINAL JUSTICE PLANNING TO IMPLEMENT SIXTH YEAR FUNDING OF THE GANG VIOLENCE SUPPRESSION PROGRAM

WHEREAS the Sacramento Police Department desires to undertake a certain project designated Gang Suppression Unit (GSU) to be funded in part from funds made available through Chapter 1093, 1982 Statutes, the Juvenile Justice and Assistance Act of 1984 (JAA) for the Gang Violence Suppression Program administered by the Office of Criminal Justice Planning (hereafter referred to as OCJP).

NOW THEREFORE, BE IT RESOLVED that the City Manager of the City of Sacramento, or his designated representative, is authorized on its behalf to submit the proposal to OCJP and is authorized to execute on behalf of the City Council the Grant Award Agreement including any extensions or amendments thereof.

BE IT FURTHER RESOLVED that the City of Sacramento agrees to provide all matching funds required for said project (including any amendment thereof) under the Program and the policies and procedure of OCJP and that funds will be appropriated as required.

BE IT FURTHER RESOLVED that the Office of Investigations, Gang/Enforcement Section (2141) will continue to be increased by 2.5 FTE positions, as follows:

- 1.0 FTE Police Officer
- 1.5 FTE Police Clerk I/II

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FOR CITY CLERK USE ONLY

RESOLUTION NO.: \_\_\_\_\_

DATE ADOPTED \_\_\_\_\_

BE IT FURTHER RESOLVED that grant funds received hereunder shall not be used to supplant expenditures controlled by this body.

IT IS AGREED that any liability arising out of the performance of activities by the Sacramento Police Department as a result of receiving this Grant Award, including civil court actions for damages, shall be the responsibility of the Sacramento Police Department and the City of Sacramento. The State of California and OCJP disclaim responsibility for any such liability.

\_\_\_\_\_  
MAYOR

ATTEST:

\_\_\_\_\_  
CITY CLERK

\_\_\_\_\_  
FOR CITY CLERK USE ONLY

RESOLUTION NO.: \_\_\_\_\_

DATE ADOPTED: \_\_\_\_\_

**OFFICE OF CRIMINAL JUSTICE PLANNING  
GRANT PROPOSAL/AWARD FACE SHEET**

OCJP A301

The Office of Criminal Justice Planning, hereafter designated OCJP, hereby makes a grant award of funds to (1) CITY OF SACRAMENTO

after designated Grantee, in the amount and for the purpose and duration set forth in grant award. Note: If name exceeds 30 characters indicate below the abbreviated name for warrants:

(2) \_\_\_\_\_


(3) Project Title (60 character maximum) GANG SUPPRESSION UNIT	(6) Award No.
(4) Project Director (Name, Title, Address, Telephone) (four lines maximum) MICHAEL SHAW, CAPTAIN 813 6th St SACRAMENTO, CA 95814 (916) 449-5796	(7) Grant Period 07/01/91 - 06/30/92 (8) Federal Amount N/A (9) State Amount \$85,103
(5) Financial Officer (Name, Title, Address, Telephone) (four lines maximum) CONNIE KIMOTO, ADMIN. SERVICES OFFICER 813 6th St SACRAMENTO, CA 95814 (916) 449-6215	(10) Cash Match \$28,367 (11) In-Kind Match 0 (12) Total Project Cost \$113,470

grant award consists of this title page, the proposal for the grant which is attached made a part hereof, and the Assurance of Compliance form which is attached. The grant recipient signifies acceptance of this grant award and agrees to administer the grant project in accordance with the statute(s), Program Guidelines, this Request-for-Proposals (RFP), and the OCJP Grantee Handbook.

**FOR OCJP USE ONLY**

Item:  
 Chapter:  
 PCA No.:  
 Component No.:  
 Project No.:  
 Amount:  
 Split Fund:  
 Split Encumber:  
 Year:  
 Requirement:

(13) Official Authorized to Sign for Applicant/Grant Recipient

  
 Name: Walter J. Slupe  
 Title: City Manager  
 Address: 915 I St  
 Sacramento, CA 95814  
 Telephone: (916) 449-5704  
 Date:

I hereby certify upon my own personal knowledge that budgeted funds are available for the period and purposes of this expenditure stated above.

\_\_\_\_\_  
 Fiscal Officer, OCJP Date

\_\_\_\_\_  
 Executive Director, OCJP Date

Fund:



OFFICE OF CRIMINAL JUSTICE PLANNING

PROJECT SERVICE AREA INFORMATION

1. COUNTY OR COUNTIES SERVED:

3 & 4

2. U.S. CONGRESSIONAL DISTRICT(S):

1, 5 & 6

3. STATE ASSEMBLY DISTRICT(S):

5, 6, 7 & 10

4. STATE SENATE DISTRICT(S):

Sacramento

5. POPULATION OF SERVICE AREA:

1991 - 346,600

OFFICE OF CRIMINAL JUSTICE PLANNING

PROJECT CONTACT INFORMATION

Applicant: City of Sacramento Police Department

Implementing Agency: \_\_\_\_\_  
(if applicable)

Project Title: Gang Violence Suppression

Grant Number : \_\_\_\_\_  
(to be added by OCJP)

Provide the name, title, address and telephone number for the project contact persons named below. If a section does not apply to your project, enter "N/A".

1. The person having day-to-day responsibility for the project:

Name: Ralph William Coyle, Sergeant  
Title: Project Manager  
Address: 813 6th Street  
Sacramento, CA 95814  
Telephone Number: (916) 449-1212

2. The Executive Director of a non profit organization or the Chief Executive Officer ( e.g., Chief of Police) of the implementing agency:

Name: John P. Kearns  
Title: Chief of Police  
Address: 813 6th Street  
Sacramento, CA 95814  
Telephone Number: (916) 449-5121

3. The Chair of the Governing Body of the implementing agency:

Name: Anne Rudin  
Title: Mayor  
Address: 915 I Street  
Sacramento, CA 95814  
Telephone Number: (916) 449-5704

4. The person responsible for the project from the applicant agency:

Name: Michael Shaw, Captain  
Title: Project Director  
Address: 813 6th Street  
Sacramento, CA 95814  
Telephone Number: (916) 449-5796

5. The Chair of the Governing Body of the applicant agency:

Name: Anne Rudin  
Title: Mayor  
Address: 915 I Street  
Sacramento, CA 95814  
Telephone Number: (916) 449-5704

OFFICE OF CRIMINAL JUSTICE PLANNING

BUDGET CATEGORY AND LINE-ITEM DETAIL	COST
A. Personal Services - Salaries	
<p>1 - Detective</p>	<p>\$45,303.00</p>
<p>1.5 - Police Clerk II</p>	<p>34,077.00</p>
TOTAL	79,380.00

OFFICE OF CRIMINAL JUSTICE PLANNING

BUDGET CATEGORY AND LINE-ITEM DETAIL	COST
B. Personal Services - Employee Benefits	
1 - Detective	\$16,802.00
1.5 - Police Clerk II	14,757.00
TOTAL	\$31,559.00

OFFICE OF CRIMINAL JUSTICE PLANNING

ET CATEGORY AND LINE-ITEM DETAIL	COST																									
C. Travel																										
<p>SOUTHERN CALIFORNIA OCJP TRAINING SEMINAR</p> <table border="0"> <tr> <td>REGISTRATION</td> <td>125 x 1</td> <td>=</td> <td>125</td> <td></td> </tr> <tr> <td>LODGING</td> <td>90 x 1 x 3</td> <td>=</td> <td>270</td> <td></td> </tr> <tr> <td>MEALS</td> <td>35 x 1 x 3</td> <td>=</td> <td>105</td> <td></td> </tr> <tr> <td>AIRFAIR</td> <td>400 x 1</td> <td>=</td> <td>400</td> <td></td> </tr> <tr> <td></td> <td><b>TOTAL</b></td> <td></td> <td><b>\$900</b></td> <td><b>\$ 900.00</b></td> </tr> </table>	REGISTRATION	125 x 1	=	125		LODGING	90 x 1 x 3	=	270		MEALS	35 x 1 x 3	=	105		AIRFAIR	400 x 1	=	400			<b>TOTAL</b>		<b>\$900</b>	<b>\$ 900.00</b>	
REGISTRATION	125 x 1	=	125																							
LODGING	90 x 1 x 3	=	270																							
MEALS	35 x 1 x 3	=	105																							
AIRFAIR	400 x 1	=	400																							
	<b>TOTAL</b>		<b>\$900</b>	<b>\$ 900.00</b>																						
<p>NORTHERN CALIFORNIA OCJP TRAINING SEMINAR</p> <table border="0"> <tr> <td>REGISTRATION</td> <td>125 x 1</td> <td>=</td> <td>125</td> <td></td> </tr> <tr> <td>LODGING</td> <td>90 x 1 x 3</td> <td>=</td> <td>270</td> <td></td> </tr> <tr> <td>MEALS</td> <td>35 x 1 x 3</td> <td>=</td> <td>105</td> <td></td> </tr> <tr> <td></td> <td><b>TOTAL</b></td> <td></td> <td><b>\$500</b></td> <td><b>\$ 500.00</b></td> </tr> </table>	REGISTRATION	125 x 1	=	125		LODGING	90 x 1 x 3	=	270		MEALS	35 x 1 x 3	=	105			<b>TOTAL</b>		<b>\$500</b>	<b>\$ 500.00</b>						
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LODGING	90 x 1 x 3	=	270																							
MEALS	35 x 1 x 3	=	105																							
	<b>TOTAL</b>		<b>\$500</b>	<b>\$ 500.00</b>																						
<p><input type="checkbox"/> The Applicant will use state travel policy.</p> <p><input checked="" type="checkbox"/> The applicant will use a travel policy other than the state's.  The applicant will use the written policy of <u>Sacramento Police</u>  <u>Department</u> which is <u>more</u>/<del>less</del> restrictive than the state's.  (agency) (circle one)</p>																										
<p>TOTAL</p>	<p><b>\$1,400.00</b></p>																									

OFFICE OF CRIMINAL JUSTICE PLANNING

BUDGET CATEGORY AND LINE-ITEM DETAIL	COST
D. Consultant Services	
TOTAL	

OFFICE OF CRIMINAL JUSTICE PLANNING

BUDGET CATEGORY AND LINE-ITEM DETAIL	COST
E. Operating Expenses	
AUDIT	\$1,131.00
TOTAL	\$1,131.00



OFFICE OF CRIMINAL JUSTICE PLANNING

OTHER FUNDING SOURCES

BUDGET CATEGORY	GRANT FUNDS*	OTHER FUNDS	PROGRAM TOTAL
Personal Services - Salaries	\$59,535.00	\$19,845.00	\$79,380.00
Personal Services - Benefits	23,669.00	7,890.00	31,559.00
Consultant Services	0	0	0
Travel	1,050.00	350.00	1,400.00
Operating Expenses	848.00	283.00	1,131.00
Equipment			
TOTALS:	85,102.00	28,368.00	113,470.00

\* Use only the grant funds identified in the preceding budget pages.

**PROJECT NARRATIVE**

- PROJECT SUMMARY FORM (OCJP FORM 227)
  - ▶ Instructions for Completing the Project Summary Summary Form
- STAFF INFORMATION
- PROBLEM STATEMENT
- OBJECTIVES AND ACTIVITIES (Forms Attached Separately)
- ORGANIZATIONAL DESCRIPTION
- ORGANIZATIONAL CHART

OFFICE OF CRIMINAL JUSTICE PLANNING

PROJECT SUMMARY

<p>1. PROJECT YEAR</p> <p>New <input type="checkbox"/></p> <p>Year 2 <input type="checkbox"/></p> <p>Year 3 <input type="checkbox"/></p> <p>Other <input checked="" type="checkbox"/> XXX</p>	<p>2. PROJECT TITLE</p> <p>GANG VIOLENCE SUPPRESSION</p>	<p>3. CATEGORY:</p> <p>NOT APPLICABLE</p>
<p>4. APPLICANT</p> <p>Name: Sacramento Police Department Phone: (916) 449-1212</p> <p>Address: 813 6th Street Sacramento, CA 95814</p>		<p>6. PROGRAM AREA:</p> <p><input type="checkbox"/> Prosecution</p> <p><input checked="" type="checkbox"/> Law Enforcement</p> <p><input type="checkbox"/> Probation</p> <p><input type="checkbox"/> Education</p> <p><input type="checkbox"/> Prevention/Com Mob</p>
<p>5. IMPLEMENTING AGENCY</p> <p>Name: Sacramento Police Department Phone: (916) 449-1212</p> <p>Address: 813 6th Street Sacramento, CA 95814</p>		<p>7. NUMBER OF CLIENTS TO BE SERVED:</p> <p>346,600</p>
<p>9. PROGRAM DESCRIPTION</p> <p>SEE ATTACHED</p>		<p>8. FUNDS REQUESTED:</p> <p>\$ 113,470</p>
<p>10. PROBLEM STATEMENT</p> <p>SEE ATTACHED</p>		
<p>11. OBJECTIVES</p> <p>SEE ATTACHED</p>		

9. The Gang Suppression Unit consists of seven (7) sworn and two (2) clerical staff. The Lieutenant oversees the section operation. The Sergeant directs the five (5) detectives in a proactive Gang Suppression posture, which emphasizes the gathering of current intelligence on active street gangs. The unit will arrest and identify active gang members. The clerical staff will maintain gang unit files and prepare weekly gang intelligence information bulletins as directed by the Sergeant for distribution to all members of SPD and allied agencies.

10. Since 1982, gang related crimes of violence have risen sharply. The violence peaked in 1987. There were a record number of fifteen (15) gang related homicides. 556 gang crimes were investigated during the 87/88 fiscal year. 433 gang arrests were made during the 87/88 fiscal year. In June of 1988, SPD formed a Task Force of 46 sworn and 6 non-sworn positions to deal with the narcotic and gang related problem. The primary objectives were to identify new gang members, collect and disseminate information on gang and narcotic activity to the entire SPD and to actively enforce statutes and arrest person involved in gangs and/or narcotic violations.

In 1987, there were 89 homicides in the City of Sacramento. 46.2% were drug and gang related.

In 1988, there were 72 homicides. 27.9% were drug and gang related.

In 1989, there were 46 homicides. 26% were gang related.

In 1990, there were 48 homicides. 8.3% were gang related.

There are currently 53 active gangs in the City of Sacramento, an increase of 9 gangs since the 88/89 fiscal year. The number of identified gang members during this period has risen from approximately 2,200 to over 3,600. It is estimated that there are still hundreds of unidentified and active gang members, associates and "wanna-bees". These individuals are continually involved in crimes of violence, including murders, assaults, drive-by shootings, extortion and narcotic sales/distribution.

11. (1) Maintain a pro-active approach in the fight against gang violence by conducting operations and investigations in anticipation of gang violence
- (2) Identify and target high profile or highly active gang members involved in criminal activity.
- (3) Continue to identify and validate active gang members, associates and "wanna-bees".
- (4) Continue to advise and provide current information to SPD and allied agency personnel regarding gang activity in Sacramento.

12. (1) Member(s) of the Gang Unit will attempt to review all known gang related reports to the SPD, for the purposes of identifying unknown gang members. This will also assist in providing current information in ongoing gang activity or anticipated gang activities with both known and unknown gang members.
  - (2) The gang unit will publish a "Gang Intelligence Bulletin," or "Probation Status Bulletin" on a weekly basis. Some of this information will also be included on a weekly video tape for viewing by SPD personnel.
  - (3) The unit will investigate crimes involving "high profile" or highly active gang members.
  - (4) The Unit will be proactive in targeting criminally active, high profile gang members. This will include surveillance, probation searches, parole searches, encouraging victims to report unreported crimes and working with associate agencies.
13. The effectiveness of the Gang Suppression Unit will continually be evaluated. The unit Sergeant will prepare a daily activity report for review by the section Lieutenant and Division Captain. In addition the sergeant will prepare monthly division reports and quarterly reports for OCJP.

OFFICE OF CRIMINAL JUSTICE PLANNING  
GANG VIOLENCE SUPPRESSION PROGRAM  
PROBLEM STATEMENT

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INSTRUCTIONS: Provide the requested information. Use additional pages as needed.

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TARGET AREA

For the target area selected, describe the geographical boundaries and its outstanding characteristics. Refer to Section II C, 6 of the Program guidelines (page 6) for criteria to be used in defining the target area. Provide a map of the target area following this page.

The target area is the City of Sacramento. The gang problem in Sacramento is not limited to a specific area or community in the City. We currently have 53 identified street gangs in the City and numerous additional street gangs in the unincorporated areas of the County, which are sometimes active within the City.

During the 89/90 fiscal year, we experienced increased Southeast Asian gang activity, which increased our focus from City/County to State and County wide.

In the 90/91 fiscal year, we have experienced increased White gang activity dealing with racist Skinhead gangs. This has made us again focus on other counties as well as other states.

The bottom line however, is the impact of the gangs on the City of Sacramento. Over the past several years we have developed and continued to enjoy excellent working relationships with the following agencies:

1. Sacramento County Sheriff's Department
2. Sacramento County Probation
3. Sacramento County District Attorney
4. California Youth Authority]
5. California Department of Parole
6. Numerous other state and out-of-state law enforcement agencies

OFFICE OF CRIMINAL JUSTICE PLANNING  
GANG VIOLENCE SUPPRESSION PROGRAM  
PROBLEM STATEMENT - CONTINUED

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2. SUMMARY

Provide a brief update summarizing the local problems which demonstrate the continued need for a project in the area. Include information on the estimated gang activity in the area. Provide information on the number of gangs operating in the target area and the number of gang members. Also discuss the nature of the gangs and the most prevalent criminal activities that the gangs are involved in. Provide statistical data to support this summary if available.

Between 1982 and 1988, the number of street gangs in Sacramento grew from 20 to 44. Since 1988, we have grown to 53 gangs. The number of identified gang members has swelled to over 3,600. In addition, we estimate several hundred gang members, associates and "wanna-bees" who are yet to be identified.

Gang members continue to be heavily involved in the sales and distribution of narcotics. They are continually involved in crimes of violence including murder, assault, drive-by shootings and extortion.

In 1990, the City of Sacramento had 48 homicides. Four (4) of them, (8.9%) were gang related. In the first three (3) months of 1991, we have already had three (3) gang related homicides.

In the first three (3) quarters of 90/91, the Gang Unit made 200 gang arrests, of which 75% were felony violations.

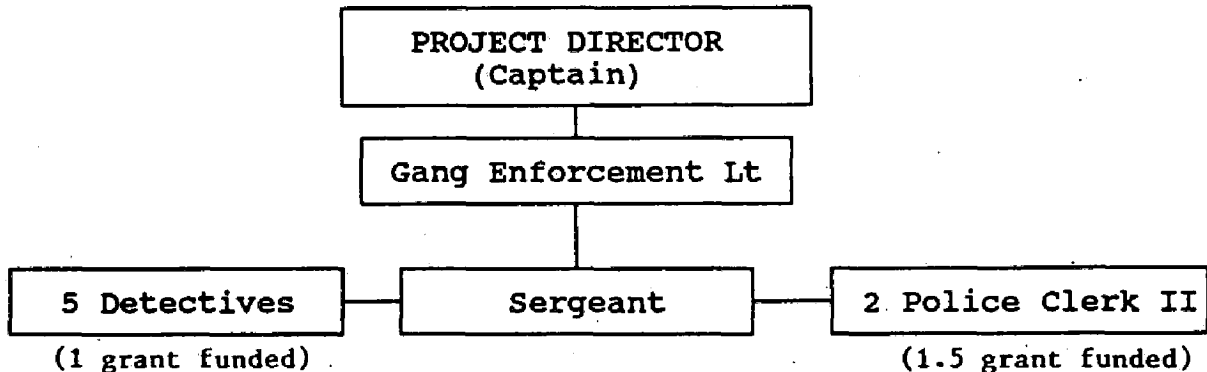
Although Black and Hispanic gang activity has basically stayed constant, the phenomenon of gangs is ever changing.

In 1990, we experienced a large increase of Southeast Asian gang activity. Not only did we have an increase in gangs and gang members, but we found they operated differently than previously identified gangs. Their crimes involved home robberies, extortion and gambling. We also found them to be extremely mobile and transient. This caused us to work our gang problem on a national level and not just locally.

In 90/91, we have experienced a growth in White gang activity. We have had to adjust and deal with yet other aspects of street gangs.

**OFFICE OF CRIMINAL JUSTICE PLANNING  
GANG VIOLENCE SUPPRESSION PROGRAM  
ORGANIZATIONAL DESCRIPTION**

- INSTRUCTIONS:**
1. Describe the administrative responsibilities and who will accomplish each.
  2. Indicate the number of individuals in each level - both grant and non-grant funded.
  3. Describe how this project fits within the structure of your organization.



The Captain in charge of the Narcotics/Gangs Division Unit will serve as Project Director and will be responsible for all administrative tasks associated with grant funding. He will have direct supervisory responsibility of the Gang Enforcement Lt. In terms of the philosophical thrust of the GSU. The Lt. will supervise the GSU Sergeant.

The Sergeant of the unit will serve as intake officer and will be in charge of the direction and field supervision of five (5) gang investigators who make up the nucleus of the Gang Unit. He will determine, direct, and implement a daily plan of action for the GSU. He will then evaluate daily performance using submitted reports and a daily journal kept by the GSU. The Sergeant will compile such reports as required by the Project Director, who will evaluate the performance of the unit on the established criteria of arrest, conviction, prison commitment statistics and the effectiveness of the gang prevention programs established with the target area.

They will perform the following tasks:

1. Gather information from arrest, crime, incident, and field contact reports and from other various criminal investigation.
2. Disseminate the above information through weekly "Gang Intelligence Bulletins" to our department personnel, Sacramento Sheriff's Department Task Force, Probation Department's Gang Unit and the California Youth Authority.
3. Enter validated gang members into the gang files.
4. Type and prepare reports as necessary for gang unit personnel.

**GANG VIOLENCE SUPPRESSION PROGRAM  
OPERATIONAL AGREEMENT**

*In recognition of the need for a coordinated Criminal Justice response targeted at the investigation, apprehension, prosecution and supervision of gang-related criminal activity in Sacramento County, the below listed agencies agree to participate in a gang-related suppression activity program:*

1. *Sacramento Police Department*
2. *Sacramento County Sheriff's Department*
3. *Sacramento County District Attorney*
4. *Sacramento County Probation Department*

*The program shall be designated the Gang Violence Suppression Program. It is understood and agreed by all participants that each agency will provide the following resources and services towards the fulfillment of the project's objectives.*

**I. LAW ENFORCEMENT:**

*Sacramento Police Department and Sacramento Sheriff's Department will identify, investigate, apprehend and assist in the prosecution of gang-related offenders within Sacramento County. They will provide a representative at the monthly task force meetings.*

**II. PROSECUTION:**

*Sacramento County District Attorney's Office shall provide legal advise to the law enforcement and Probation components during investigations, prosecute targeted offenders identified by those components and prosecute violations of probation filed against targeted offenders.*

*A representative of the District Attorney's Office will serve on the task force monthly meeting.*

**III. PROBATION:**

Sacramento County Probation Department shall assign one court investigator to prepare pre-sentence reports for the Court on gang-identified cases and provide information and intelligence regarding probationers who have special conditions of probation to law enforcement.

The probation Department agrees to assist law enforcement in search and seizures of those probationers involved in gang activity. The Probation Department agrees to meet monthly with other participating agencies.

Date: 4/11/91

*James E. Mandleed*  
District Attorney's Office

Date: 4-2-91

*James E. Mandleed*  
Probation Department

Date: 4-18-91

*Capt. Michael Shaw*  
Police Department

DATE: 4-18-91

*Capt. Donald P. Savage*  
Sheriff's Department



OFFICE OF THE  
DISTRICT ATTORNEY

SACRAMENTO COUNTY

STEVE WHITE  
District Attorney

TIMOTHY M. FRAWLEY  
Chief Deputy

April 22, 1991

John P. Kearns  
Chief of Police  
City of Sacramento Police Dept.  
813-6th Street  
Sacramento, Ca 95814-2495

Dear Jack

I am aware that the Police Department is reapplying to the Office of Criminal Justice Planning for grant monies to fund your office's component of Sacramento's Gang Task Force.

As you know, I view the Task Force as a critical element in law enforcement's effort to counter the drug/gang dilemma.

Therefore, I wholeheartedly endorse your grant application.

Very truly yours

STEVE WHITE  
DISTRICT ATTORNEY

SW/db



ROBERT E. KELDGORD  
CHIEF PROBATION OFFICER  
COUNTY PAROLE OFFICER

# COUNTY OF SACRAMENTO

## PROBATION DEPARTMENT

ADMINISTRATIVE OFFICES  
9601 KIEFER BOULEVARD • SACRAMENTO, CALIFORNIA 95827-3884  
TELEPHONE (916) 855-8501



LEONARD BROWN  
ASST. CHIEF PROBATION OFFICER  
ASST. COUNTY PAROLE OFFICER

April 15, 1991

John P. Kearns, Chief  
Sacramento Police Department  
813 - 6th Street  
Sacramento, California 95814-2495

Dear Jack:

I have been informed that the Police Department is in the process of reapplying to the Office of Criminal Justice Planning for grant funds to continue your Gang Task Force. The Sacramento County Probation Department has enjoyed an excellent working relationship with the Police Department. The gang officers from both Departments frequently exchange information and work together in the identification and apprehension of probationers who continue to reoffend.

Our Department has placed a high priority on community gang problems, and I strongly endorse your grant application.

Cordially,

  
ROBERT E. KELDGORD  
Chief Probation Officer

REK:br

12. ACTIVITIES

SEE ATTACHED

13. EVALUATION

SEE ATTACHED

14. CURRENT INCOME, PROJECTED BUDGET

	Personnel & Benefits	Operating Expenses	Travel	Consultant Services	Other	TOTAL
Funds Requested	\$83,204	\$848	\$1,050	0	0	\$ 82,102
Other Grant Funds						
Other Sources (In-kind, fees etc. List.)	\$27,735	\$283	\$ 350	0	0	\$ 28,368
<u>CASH MATCH</u>						
_____						
_____						
_____						

15. NAME OF RESPONSIBLE OFFICIAL

Signature: Connie Kimoto

Date: 4-24-91

Typed Name:

CONNIE KIMOTO

Title:

ADMIN. SERVICES OFFICER



**OFFICE OF CRIMINAL JUSTICE PLANNING  
GANG VIOLENCE SUPPRESSION PROGRAM  
STAFF INFORMATION**

**INSTRUCTIONS:** For each personal category, place the number of budgeted positions (not individuals) assigned to this project. If none are assigned in a category, place "N/A" (Not Applicable) in the first column.

**NUMBER OF STAFF POSITIONS**

<b>PROJECT PERSONNEL</b>	<b>TOTAL NUMBER OF POSITIONS (PROPOSED)</b>	<b>NUMBER OF GRANT PAID POSITIONS (PROPOSED)</b>	<b>NUMBER OF AGENCY PAID POSITIONS (PROPOSED)</b>
Director	1		1
Supervisor/Manager	1		1
Prosecutors	N/A		N/A
Law Enforcement Officers	5	1	4
District Attorney Investigators	N/A		N/A
Probation Officers	N/A		N/A
Service Workers	N/A		N/A
Support Staff	2	1.5	.5
Teachers	N/A		N/A
Volunteers	N/A		N/A
Others	N/A		N/A
<b>TOTALS:</b>	<b>9</b>	<b>2.5</b>	<b>6.5</b>

**DEFINITIONS:**

- Director - The person with overall responsibility for the implementation of the project.
- Supervisor/Manager - The person or persons with the responsibility for the day-to-day administration of the project. This may be a "working supervisor".
- Service Workers - In prevention projects, staff members with primary responsibility for working directly with gang members and/or potential gang members.
- Support Staff - Staff who perform clerical duties.
- Volunteers - Non-paid staff members with responsibility for providing project services.
- Other - Fill in the type of position, if not mentioned above, e.g., computer programmer.

**OFFICE OF CRIMINAL JUSTICE PLANNING  
GANG VIOLENCE SUPPRESSION PROGRAM**

**1991/92 LAW ENFORCEMENT COMPONENT  
OBJECTIVES AND ACTIVITIES**

This section contains the forms to be used in preparing the objectives and activities section of the application. When complete, these forms should be inserted into the Project Narrative portion of the application between the Problem Statement and the Organizational Description.

In addition to these objectives and measurements, projects may implement an automated gang information system under the specifications of that special activity as identified in Section F of the Program Guidelines. Projects employing grant funds for operation or utilization of an automated gang information system are required to complete and submit the objectives and activities forms of the special activity in addition to the forms for any other objectives being implemented by the project.

**OFFICE OF CRIMINAL JUSTICE PLANNING  
GANG VIOLENCE SUPPRESSION PROGRAM - LAW ENFORCEMENT COMPONENT  
PROJECT OBJECTIVES AND ACTIVITIES**

**INSTRUCTIONS:** Objectives and activities are on the form, with space for your projections. The "FY 89/90 ACTUAL" column refers to how the GVS unit performed in FY 89/90 and the "FY 90/91 PROJECTED NUMBER" column refers to the project goals contained in the last grant award. The "FY 91/92 PROJECTED NUMBER" column is to include the GVS unit's anticipated level of activity. Place an "N/R" in those columns for any measurement that was not reported by your project in FY 1989/90 or FY 1990/91. "N/A" indicates that OCJP had determined this item as Not Applicable. Use additional pages as needed.

**MANDATORY OBJECTIVES**

**PROGRAM OBJECTIVE 1: ESTABLISH A SPECIALIZED GANG VIOLENCE SUPPRESSION UNIT**

The date the GVS unit was established, either previously or currently.

1985  
\_\_\_\_\_  
(Date)

The date that the GVS unit, in conjunction with the district attorney, established selection criteria for classifying individuals as gang members.

1983  
\_\_\_\_\_  
(Date)

	FY 89/90 ACTUAL NUMBER	FY 90/91 PROJECTED NUMBER	FY 91/92 PROJECTED NUMBER
<b>Number of:</b>			
1a. Personnel assigned to the unit:	8	9	9

Activities

Describe the structure and operation of the GVS unit.

The Gang Unit consists of a Project Director, working Sergeant, five (5) detectives and two (2) Police Clerk II's. The Sergeant and Detectives are responsible for gathering intelligence, validating gang members and taking a proactive approach to gang violence. The Police Clerks will gather information from arrest reports, FC's and other sources. They will also prepare weekly Gang Intelligence Bulletins, enter validated gang members into gang files and type all prepared reports for Gang Unit personnel.

Include a copy of the selection criteria used by the GVS unit to identify gang members. Describe the involvement of other agencies in establishing the criteria.

This criteria is used to profile gang members and is universal with other law enforcement agencies throughout the State. The definition of a gang and the criteria used for profiling a gang member originated at the California State Attorney General's Office.

A "Street Gang" is defined as a group of three (3) or more individuals that identify themselves by a name or are recognized by others as a group who may claim territory and/or "turf, hood", et.. and are involved in criminal activity

(CONTINUED)

**PROGRAM OBJECTIVE 1:**

**involvement of other agencies**

**(cont)**

In order to be able to use the term "gang member", at least two (2) of the following criterias must be met:

1. The individual admits his membership
2. The individual is tattooed with gang logo or wears gang colors
3. The individual repeatedly is in the company of identified gang members
4. The individual is involved in gang related crimes
5. The individual is named by two (2) or more identified gang members as being a member
6. County Jail, CYA, or prison correspondence where the individual identifies himself as a gang member
7. The individual has brothers (or other family) or are going affiliated, (this term requires two (2) additional areas of substantiation).

OFFICE OF CRIMINAL JUSTICE PLANNING  
 GANG VIOLENCE SUPPRESSION PROGRAM - LAW ENFORCEMENT COMPONENT  
 PROJECT OBJECTIVES AND ACTIVITIES - Continued

PROGRAM OBJECTIVE 2: APPREHENSION

Increase apprehension of hard core target gang members.

*The data for this section must include all cases handled by the GVS project which meet the established selection criteria.*

Number of:	FY 89/90 ACTUAL NUMBER	FY 90/91 PROJECTED NUMBER	FY 91/92 PROJECTED NUMBER
2a. Gang members arrested:	<u>247</u>	<u>250</u>	<u>250</u>
2b. Cases referred to the district attorney's office for prosecution or adjudication:	<u>94</u>	<u>100</u>	<u>100</u>
2c. Gang members prosecuted or adjudicated:	<u>182</u>	<u>100</u>	<u>250</u>

Source:      Agency records                    District attorney's office records

Activities

Describe how the GVS unit will accomplish the above.

The Gang Unit will continue to concentrate on highly active and high profile gang members. This will be done by following up on reported crimes as well as doing probation/parole searches and making routine, but targeted contacts in the field. We will refer all of our gang cases to the DA's office "Gang Unit". We will request those gang members identified as "high profile" or "highly active" be prosecuted by a "Gang Unit DA" whenever possible, but taking into account the ase load of the specialist DA's. We will continue our excellent working relationship with the DA's office and receive solicited and unsolicited feed back from them on the cases prosecuted and adjudicated.

OFFICE OF CRIMINAL JUSTICE PLANNING  
 GANG VIOLENCE SUPPRESSION PROGRAM - LAW ENFORCEMENT COMPONENT  
 PROJECT OBJECTIVES AND ACTIVITIES - Continued

**PROGRAM OBJECTIVE 3: CLEARANCE RATE**

Increase the clearance rate of reported crimes which are gang-related.

*Report statistics for criminal activity in the project's target area.*

Number of:	FY 89/90 ACTUAL NUMBER	FY 90/91 PROJECTED NUMBER	FY 91/92 PROJECTED NUMBER
3a. Crimes reported as gang related:	<u>455</u>	<u>400</u>	<u>450</u>
3b. Crimes investigated by the special unit:	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
3c. Gang-related crimes the agency cleared:	<u>182</u>	<u>200</u>	<u>200</u>

Activities

Describe how the unit will accomplish the above, specifically mentioning coordination between the GVS and the crime analysis units.

The Gang Unit Sergeant will review all known reports of gang related incidents. These reports will be logged, analyzed and evaluated. Though specific cases will not generally be investigated by Gang Detectives, information and/or assistance will be given to the assigned investigator. The Crime Analysis Unit will receive and forward all FC cards relating to gang members or gang activity, which may or may not be documented on a report. These FC cards will be forwarded to the Gang Unit Sgt. for evaluation.

OFFICE OF CRIMINAL JUSTICE PLANNING  
 GANG VIOLENCE SUPPRESSION PROGRAM - LAW ENFORCEMENT COMPONENT  
 PROJECT OBJECTIVES AND ACTIVITIES - Continued

**PROGRAM OBJECTIVE 4: CRIME ANALYSIS**

Maintain crime analysis capability for gang-related criminal activity.

*Report statistics for any gang which claims territory in all or part of your jurisdiction; or those that have established a pattern of criminal behavior within your jurisdiction; or is identified as being based in your jurisdiction, even though the majority of criminal activity may occur elsewhere.*

Number of:	FY 89/90 ACTUAL NUMBER	FY 90/91 PROJECTED NUMBER	FY 91/92 PROJECTED NUMBER
4a. Individuals identified as gang members:	3195	3400	4100
4b. Individuals newly identified as gang members:	1015	1200	500
4c. Gangs identified as active in the area:	48	60	55
4d. Gangs newly identified as active:	3	4	2
4e. Crime patterns identified as gang-related:	2	0	3
4f. Investigative leads provided:	448	112	50
4g. Cases with disposition information obtained from the district attorney:	94	100	100

Activities

1. Describe how the GVS and the crime analysis units will work together to gather, analyze, and distribute gang-related information.

Refer to "Activities" on program objective 3. In addition to daily assistance from the Gang Unit, the Unit will produce a weekly "Probation Status" and "Gang Intelligence Bulletin."

2. Describe how feedback to and from the district attorney's office will be maintained.

The SPD Gang Unit and the District Attorney's Office have an excellent working relationship. We have daily contacts regarding specific cases and we meet at least once a month to discuss significant cases and events during the month.

OFFICE OF CRIMINAL JUSTICE PLANNING  
 GANG VIOLENCE SUPPRESSION PROGRAM - LAW ENFORCEMENT COMPONENT  
 PROJECT OBJECTIVES AND ACTIVITIES - Continued

**PROGRAM OBJECTIVE 5: COORDINATION WITH OTHER AGENCIES**

Enhance coordination among agencies involved in the suppression of gang violence, including prosecution, probation, schools, and community organizations.

*Report meetings with other agencies. The GVS unit must maintain a log of contacts which include, as a minimum, date of contact, agency and individual contacted, type, and purpose of the contact (e.g., informal meeting to review procedures, personal visit to discuss terms of probation, and meeting to share information).*

Number of:	FY 89/90 ACTUAL NUMBER	FY 90/91 PROJECTED NUMBER	FY 91/92 PROJECTED NUMBER
5a. Anti-Gang Coordinating Committee meetings attended:	<u>24</u>	<u>12</u>	<u>12</u>
5b. Formal meetings with:			
• Prosecutors	<u>152</u>	<u>75</u>	<u>100</u>
• Probation	<u>276</u>	<u>150</u>	<u>150</u>
• Community-based organizations	<u>6</u>	<u>6</u>	<u>6</u>
• Schools	<u>107</u>	<u>200</u>	<u>100</u>
• Judiciary	<u>7</u>	<u>0</u>	<u>0</u>
• Victim/Witness programs	<u>0</u>	<u>0</u>	<u>0</u>
• Other law enforcement agencies	<u>156</u>	<u>100</u>	<u>120</u>
• TOTAL	<u>821</u>	<u>542</u>	<u>488</u>

Activities

Explain how your project will work with prosecution, probation, the judiciary, schools, and community-based organizations.

We have few contacts with community based organizations, as this is handled through our Community Resources Section. Each Gang Detective is assigned several middle schools and high schools in Sacramento and they maintain a liaison with their assigned schools. As a unit, we work closely on specific cases and problems with probation, prosecution and the judiciary.

OFFICE OF CRIMINAL JUSTICE PLANNING  
GANG VIOLENCE SUPPRESSION PROGRAM - LAW ENFORCEMENT COMPONENT  
PROJECT OBJECTIVES AND ACTIVITIES - Continued

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**PROGRAM OBJECTIVE 6: WITNESS COOPERATION**

Increase coordination with other agencies to protect cooperating witnesses from intimidation and retribution.

*Report on witnesses needing protection. The project must maintain a copy of the police report and the outcome of the case.*

Number of:	FY 89/90 ACTUAL NUMBER	FY 90/91 PROJECTED NUMBER	FY 91/92 PROJECTED NUMBER
6a. Witnesses reported being intimidated in gang-related cases:	1	12	12
6b. Witnesses provided protection:	1	12	50

Activities

Describe how the GVS unit will work with the district attorney's office to identify and protect cooperating witnesses. Include a description of the involvement of the local victim/witness assistance centers.

As a unit, we attempt to develop good rapport with our witnesses and victims. Like the DA's office policy of "vertical prosecution" we investigate cases the same way. Victims and witnesses are encouraged to contact the investigator or DA immediately, when problems are encountered. We have used and will use "relocation resources" and other services offered by the "Victim/Witness" program. We will continue to provide transportation and security for victims and/or witnesses as necessary for court hearings.

OFFICE OF CRIMINAL JUSTICE PLANNING  
 GANG VIOLENCE SUPPRESSION PROGRAM - LAW ENFORCEMENT COMPONENT  
 PROJECT OBJECTIVES AND ACTIVITIES - Continued

OPTIONAL PROGRAM OBJECTIVE 7: LOCAL NEEDS

Projects may establish objectives, based upon identified needs, to address local gang violence problems in the project's target area.

GENERALIZED AND OPTIONAL SUGGESTIONS

Number of:	FY 89/90 ACTUAL NUMBER	FY 90/91 PROJECTED NUMBER	FY 91/92 PROJECTED NUMBER
7a. Gang members contacted within the neighborhood/community:	1383	1000	1000
7b. Contacts made with individuals suspected of being gang members:	N/A	N/A	N/A
7c. Contacts made with city and county district attorneys:	N/A	N/A	N/A
7d. Contacts made with gang associates, e.g., "wanna-be's", sympathizers, etc.:	1383	1000	1000

Activities

Describe how the activities used meet the optional objectives.

A large number of our contacts are made during normal investigation procedures. Many others are accomplished through planned operations such as working a specific city park in which gang activity is high. Still, many other contacts occur at organized social gatherings, which naturally draw gang members, such as Cinco De Mayo, the State Fair, Mex-American Independence Day, dances, etc...