COUNTY/CITY OF SACRAMENTO CALIFORNIA

FROM:	Brian H. Richter	Walter Slipe
	County Executive	City Manager

SUBJECT: PROCESS FOR REORGANIZING THE SACRAMENTO REGIONAL AREA PLANNING COMMISSION (SRAPC) REPORT BACK ITEM #38 JUNE 3, 1980

On June 3, the Board of Supervisors and on June 10, the City Council requested that their chief executive staff and legal counsel report back regarding the processes necessary to modify the existing Council of Governments and suggested that they report back on July 8, at 10:00 A.M. The suggested boundary of the new Council of Governments would include the County of Sacramento, City of Sacramento, Folsom, Isleton, and Galt as well as the City of Roseville, Yolo County and all of its cities.

Attached is a report prepared by the Executive Director of SRAPC at the request of both the City Manager and County Executive which provides the basic factual information utilized in this joint report. We want to express our appreciation to the Executive Director and his staff for assisting us in the preparation of this document.

#### Background

The attached report details the origins of the Sacramento Regional Area Planning Commission, the purposes for which it serves, the local participating jurisdictions and the fundamental programs it administers. The current SRAPC structure, formed under the State Planning Act, provides for a single representative from the County, one from the City, and one representing the remaining three cities within Sacramento--while the dues assessment is based on population. Our two jurisdictions represent 76.5 percent of the total regional population.

Sacramento County's and the City's desire to withdraw from SRAPC was generated from this disparity between the limited impact of their decision-making ability and their disporportionately large financial commitment and population. The City and County requested this disparity be remedied by developing a weighted voting formula based on population.

However, on January 17, 1980 the Commission informed the City and the County that most cities and two counties that comprise the agency denied your request. This action indicates the current voting disparity and is not likely to become more equitable until a new Council of Governments (COG) is established and, or in order to preserve the existing regional structure agin to powers agreements is renegotiated.

#### **Processes** For Reorganization

JUL - 8 1980

The existing resolutions establishing SRAPC provides that member jurisdiction may withdraw its membership upon a 90 day notice. However Appendix B details over 91 contracts and agreements currently administered by SRAPC with an annual

Resolution AS emended

budget of \$2,879,064. Should the County and the City serve a 90 day notice and withdraw immediately, such action would be very disruptive to the current planning process. Therefore, in order to insure an orderly transition between the existing organization and the new COG, we conclude that your Board and Council should serve a notice of intent to withdraw subject to final approval September 1980 but with an effective date of June 30, 1981. A time schedule and process to accomplish an orderly withdrawal from SRAPC is as follows:

DATE

Julv/Aug/Mid-Sept

### ACTIVITY

of federal funding commitments will extend to September 30, 1981 as well as a law suit agreement referred to in Appendix B.)

1980	Adopt the attached resolution stating your intent to withdraw from SRAPC subject to approval in October 1980.
	Prepare an acceptable work program, structure and voting formula for a draft Joint Exercise of Powers Agreement (JPA) for a new Council of Governments in cooperation with staff members of Roseville, Yolo County, Winters, Davis, Woodland, Folsom, Isleton, Galt, and Rocklin.
	Secure conceptual agreement by formal resolution from these jurisdictions wishing to join with the City and County in a new COG. Secure approval of the new area and designation of A95 clearinghouse designation.
October 1980	Based on these resolutions, approve the final geographical area to be served by the new COG, approve withdrawal, and request SRAPC to assign staff to assist in the transition of existing work program from SRAPC to the new COG.
Oct/Nov/Dec 1980	Consideration and final adoption of the new joint powers agree- ment by all participating cities and counties.
Mid-Jan 1981	Hold first organizational meeting of Governing Board of the new COG.
Mid-Jan/Mid-Feb 1981	Prepare a draft program and budget for the new COG for Governing Board review utilizing SRAPC staff.
Mid-Feb/Mid-March/ Mid-April/Mid-May/	Conduct meetings of the Governing Board of the new COG to review the draft program and budget and to request transfer of certifica- tions, designations, and contracts as appropriate.
Mid-June 1981	Adopt the final work program and execute all necessary contracts with federal, state, and local governments.
<b>July 1, 1981</b>	The new COG supercedes SRAPC. (Some staff work would be necessary after July 1, 1981 to prepare final SRAPC completion reports and audits. In addition, the Criminal Justice Program which because

#### Minimum Geographical Boundaries

This time schedule suggests that during July, August, and September of 1980, upon your request, each member jurisdiction of SRAPC designate a staff representative to meet with City and County officials and discuss their willingness to participate in and secure their tentative approval of the necessary provisions for a joint powers agreement establishing the framework for the new Regional Planning Agency. Each jurisdiction would be requested to formally express their desire to join in the new COG by resolution of their legislative bodies on or before September 30, 1980. This will allow time for an orderly assignment of contracts, completion of work programs, and permit technical assistance agreements can be completed in an orderly manner and the new COG to begin its work on July 1, 1981. However, this raises the issue of the minimum jurisdictional boundaries of the new regional planning organization.

It is suggested by the Executive Director of SRAPC, in the attached report, that the minimum jurisdictional boundaries include all of Sacramento County and its four cities, all of Yolo County and the associated three cities and the cities of Roseville and Rocklin. This area includes two counties and a portion of a third, nine cities, representing a total population of 912,125 persons and a land area of 2,092 square miles. However, Roseville, Davis, Winters and Woodland have either informally or formally expressed their intent to remain with SRAPC and/or retain the existing voting formula.

Our staff has contacted Yolo County staff and the three other cities within Sacramento County all of whom have expressed a willingness to explore a new regional planning organization. It is our opinion that it would be fruitless to establish a minimum geographical boundary which contains any of the jurisdictions who are at this time unwilling to form a new COG. It is also conceivable that once the City and County express their clear interest to form a new Regional Planning Commission, these and perhaps other jurisdictions who are currently reluctant, will either join with us or alter their position on a weighted voting formula. Therefore, we believe that the minimum geographical boundaries should only include those organizations who express a desire to form a new COG or change the SRAPC voting formula.

This, then, would include Yolo County, Sacramento County, City of Sacramento, Isleton, Folsom and Galt. It is anticipated that such a minimum geographical boundary may not be favorably received by many of the federal and state agencies since it does not include all of the urbanized area currently in the existing SRAPC region (specifically Roseville, and perhaps Davis). However, we do not believe these objections are insurmountable particularly since Roseville already resides within a regional planning district (Sierra Planning organization), and does not represent the majority of the urbanized area. Finally, by remaining flexible enough to admend the geographical boundary in October when the joint powers agreement has been discussed with all jurisdictions perhaps the final membership may include those cities within Yolo County.

#### IN SUMMARY

#### Alternative #1

--The least disruptive and logical planning structure ought to be the existing

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SRAPC boundaries with a modified voting formula based on population and/or financial contribution providing equitable decision-making capability for all member jurisdictions based on population. However, such a structure appears unlikely even though on June 19, 1980 the Executive Director of SRAPC was once again requested by the Commission to develop an alternative voting pattern.

#### Alternative #2

--Assuming equitable voting, the next most desirable geographical area would be the existing SRAPC region exclusive of Yuba and Sutter Counties as suggested by your June 3 and 10 motions as well as the Executive-Director of SRAPC. However, jurisdictions such as Woodland, Winters, Davis and Roseville have already expressed their reluctance to change the existing voting formula. Therefore, should we select this alternative, it would appear that the new COG is almost surely headed for defeat since a concensus on the voting issue is impractical.

#### Alternative #3

--Therefore, it appears that while alternative two is the most desirable, we believe the geographical area that ought to be considered in October by the Board of Supervisors and the City Council is that which includes jurisdictions who are clearly willing to join us in this effort. This now includes the County of Yolo, exclusive of its three cities, the County of Sacramento, City of Sacramento, Folsom, Isleton and Galt.

We recommend you <u>tentatively recognize</u> this area as the minimum in the hopes that during July, August, and September other jurisdictions will be willing to alter their current positions and join in our new organization.

#### Financial Impact Of The New Organization

Attachment B and C details all of the current revenue resources and obligations of the Sacramento Regional Area Planning Commission. It was not possible within the short time frame of this report to quantify the financial impact of the new COG on the existing SRAPC budget particularly since the new geographical boundaries cannot be determined until September, 1980. However, the minimum area described above represents approximately 80 percent of the population of the existing region and it is not anticipated the new agency wold receive less than 80 percent of SRAPC budget. In fact some jurisdictions such as Davis, Woodland, and Roseville would not normally be eligible for some of the formula funding they now enjoy through SRAPC unless their population is included with that of Sacramento County and City.

We will attempt, during the 90 day schedule following tentative notification of our intent to withdraw from SRAPC to qualify the financial impact. In addition, our staff has made contact with the Office of Planning and Research, Office of Management and Budget as well as the Department of Housing and Urban Development and other federal agencies to determine their position on the formation of a new COG and what financial impact that might have. To date, these agencies were unwilling to quantify their participation in the new ALL CONTRACTOR

In conclusion, it is our recommendation that your Board and the City Council:

- Adopt a resolution of intention to withdraw from SRAPC effective June 30, 1981 subject to final approval in October. Included in the resolution is a commitment that the withdrawal may be rescinded if SRAPC approves an alternative voting formula acceptable to the City and County of Sacramento and provided SRAPC members ratify it by September 30, 1980.
- 2. Authorize the Chairman of the Board and the Mayor of the City of Sacramento to sign the attached letter requesting that the current member jurisdictions of SRAPC designate a representative, including the Executive Director, to meet with City and County officials to discuss participation in a new Council Of Government including structure, and work program to become part of a new joint powers agreement. In addition, request that they by resolution on or before September 30, 1980 express their desires to participate in a new Council On Governments.
- 3. Adopt a motion of intent to continue working closely and cooperatively with SRAPC until all its current commitments and contracts are complete on July 1, 1981. Request the SRAPC a similar motion pledging cooperation and staff assistance in transitioning the appropriate portion of the current work program to the new COG by June 30, 1981.
- 4. Instruct the County Executive and City Manager to draft concept paper for a Joint Exercise of Powers Agreement by mid-September 1980 to form a new areawide planning organization that:
  - a. will supercede SRAPC on July 1, 1981;
  - b. includes Sacramento County (and the four cities therein), Yolo County and if appropriate may include three cities within Yolo County, plus the cities of Roseville and Rocklin and perhaps Sutter and Yuba Counties;
  - c. generally provides for authorizing similar purposes and functions as does SRAPC's current Plan for Organization, Functions, and Financing;
  - d. will enable an orderly transition from SRAPC to the new Council of Governments of staff, equipment, designations, and certifications;
  - e. provides for a different voting formula than that currently utilized by SRAPC and most likely one based on a formula of population;
  - f. enables the local governments to consider alternative names for the new organization and alternative voting formulas;

Board of Supervisors

g. enables return of SRAPC reserve funds to cities ad counties that choose not to affiliate with the new organization on a formula based on how the funds were obtained. (population for general reserves and sales tax for transportation development act reserves.) 1/

BRIAN A. RICHTER

County Executive County of Sacramento

Walter Slipe City Manager City of Sacramento

- 1/ Reserves available on June 30, 1981, are estimated at \$100,000. Sutter and Yuba Counties contribute about 10% of the reserves
- cc: Mayors of Isleton, Galt, Folsom, Davis, Woodland, Rocklin, Roseville, Winters, Sacramento, Marysville, Live Oaks, Yuba City, Wheatland, and Lincoln Chairpersons, Board of Supervisors of Yuba, Sutter, Yolo, and Sacramento Office of the Governor Office of Planning and Research

Executive Director, Sacramento Regional Area Planning Commission

RES:sp/ps

(1-0, B20-25)

#### **RESOLUTION NO. 80**

## RESOLUTION OF THE BOARD OF SUPERVISORS OF SACRAMENTO COUNTY GIVING NOTICE OF ITS INTENTION TO WITHDRAW MEMBERSHIP FROM THE SACRAMENTO REGIONAL AREA PLANNING COMMISSION

WHEREAS, the County of Sacramento has been a member of the Sacramento Regional Planning Commission (SRAPC) since the formation of the Commission nearly 15 years ago; and

WHEREAS, on being a member of SRAPC has been beneficial to the County of Sacramento, having provided a forum for local elected officials to address multi-county problems, issues and needs through communication, comprehensive planning, policy making, coordination and technical assistance; and

WHEREAS, at the present time the City of Sacramento and the County of Sacramento contain nearly 75 percent of the total population of the region served by SRAPC but have only 20 percent of the vote of the governing board of SRAPC; and

WHEREAS, the County of Sacramento and the City of Sacramento have expressed a desire that SRAPC adopt a more equitable voting procedure; and

WHEREAS, a more equitable voting procedure was proposed to the members of SRAPC; and

WHEREAS, said voting procedure was rejected by a majority of the members of SRAPC; and

WHEREAS, there has arisen an honest disagreement among the members of SRAPC of the capability of the Commission to adequately serve the larger urban jurisdictions within the region; and

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WHEREAS, the County of Sacramento feels that re-alignment of local governments in the greater Sacramento area might better serve the <u>greater</u> Sacramento Area cities and counties, particularly those with large populations; and

WHEREAS, the Board of Supervisors believes that continued membership in SRAPC with the present voting structure may no longer be in the best interest of the residents of the unincorporated area of the county; and

WHEREAS, pursuant to the "Plan For Organization, Functions, and Financing For The Sacramento Regional Area Planning Commission" a minimum notice of 90 days is required to be given to SRAPC prior to the effective date of a withdrawal from SRAPC; and

WHEREAS, the Board of Supervisors desires that this Resolution serve as a notice of intention to withdraw from SRAPC subject to approval of the Board of Supervisors of such a withdrawal on or about October 1, 1980.

NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors of the County of Sacramento:

- Give notice of its intent to withdraw from SRAPC, subject to fianl approval of a notice of withdrawal to be given on or about October 1, 1980.
- Instruct the Clerk of the Board of Supervisors to send by registered mail a copy of this Resolution to the Chairman of SRAPC within ten (10) days after adoption of this Resolution.
- Instruct the Clerk of the Board of Supervisors to mail copies of this Resolution to the Chairman or Mayor as the case may be,

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of all of the member cities and counties of SRAPC and to all of the voting members of SRAPC.

On a motion by Supervisor \_\_\_\_\_\_, seconded by Supervisor \_\_\_\_\_\_, the foregoing Resolution was passed and adopted by the Board of Supervisors of the County of Sacramento, State of California, at a regular meeting thereof, this \_\_\_\_\_ day of \_\_\_\_\_\_, 1980, by the following vote: AYES: Supervisors: NOES: Supervisors:

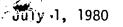
ABSENT: Supervisors:

# CHAIRMAN OF THE BOARD OF SUPERVISORS OF SACRAMENTO COUTNY, CALIFORNIA

(SEAL)

ATTEST: Clerk of the Board of Supervisors

(1J, A25-27)



To: Brian H. Richter, County Executive Walter Slipe, City Manager

From: James A. Barnes, Executive Director SRAPC

Subject: REORGANIZATION OF SRAPC

On June 3, the Sacramento County Board of Supervisors approved the following motion:

"It is the Board's intent to modify the existing Council of Governments to include Sacramento County, City of Sacramento, City of Roseville, Yolo County and all the cities in Yolo County, the cities of Folsom, Isleton, and Galt and refer the matter to the County Executive and County Counsel for a report back on July 8 at 10 a.m."

On June 10 the Sacramento City Council adopted a nearly identical motion and also requested a report from the City Attorney and City Manager on July 8. To avoid duplication of effort you asked that I provide the basic, factual information for this joint report. For your information, the Sacramento Regional Area Planning Commission on June 19 voted unanimously to:

"Instruct the Executive Director to prepare a report for the July meeting that presents alternative voting patterns so that the Commission can seriously consider alternatives to the division as now proposed by Sacramento City and County."

#### BACKGROUND

The Sacramento Regional Area Planning Commission (SRAPC) is a Council of Governments originally established in January of 1965. The initial reason for its creation was to satisfy provisions of federal highway planning laws that required a comprehensive, cooperative and continuing planning process within each metropolitan area in order to maintain eligibility for federal highway funds. Since 1965 numerous other federal laws have been enacted with similar areawide planning requirements. Also, the State of California has adopted legislation (particularly in transportation planning) that encourages a regional approach.

SRAPC's legal basis as an area planning commission is provided for in state law. Its "original constitution" was a series of resolutions adopted by the member cities and counties. This was replaced in 1974 by a <u>Plan for Organization</u>, <u>Functions</u>, and <u>Financing the Sacramento Regional Area Planning Commission</u>. The Plan states the purpose of the Commission, enumerates its functions, provides for assessments and expenditures, specifies the membership in the Commission, and provides for the current voting formula. A copy of the Plan as most recently amended is attached as Appendix A.

## REORGANIZATION OF SRAPC

The original members of SRAPC were Sacramento County (and the four cities contained therein), Yolo County (and the three cities contained therein), Placer County (and the five cities contained therein), El Dorado County (and the one city contained therein), and the southern portion of Sutter County. The Lake Tahoe Basin was excluded.

SRAPC has undergone many significant changes since it was originally created in 1965. The principal organizational changes were as follows:

- 1) Yuba County and the remaining portion of Sutter County and the two cities in each county voluntarily joined SRAPC in 1969.
- 2) The membership of SRAPC was modified in 1974 to provide for an additional representative from the Cities of Folsom, Isleton, and Galt.
- 3) Commission members were required to be elected officials in January 1974 (formerly members of local planning commissions were eligible).
- 4) El Dorado County and Placer County (and the cities therein, except for Roseville) withdrew their membership in 1975.
- 5) The City of Lincoln rejoined SRAPC in February 1980.

SRAPC began operations with staff members loaned on a part-time basis from the County of Sacramento. SRAPC's 1966-67 budget was \$18,000 in membership contributions. A study program was prepared that included transportation planning, water and sewer planning, and park and open space planning utilizing a grant from the Department of Housing and Urban Development in the amount of \$110,000. I was selected as its first employee and began work on July 1, 1967. By the end of that year, the staff totaled ten. In the thirteen years that have passed since a staff was employed, SRAPC's responsibilities and functions have increased substantially. The principal functional and program changes are as follows:

- SRAPC was designated by HUD as a "204 Review Agency" in 1967 and by OMB as the "A-95 Areawide Clearinghouse" in 1968.
- 2) The transportation planning requirements at both the state and federal level have grown increasingly complex.
- 3) The Commission initiated an eight county regional ciminal justice planning function in 1970 which has continued until the present time.
- 4) The Commission was designated by the Mayors and Boards of Supervisors of the Counties of Sacramento, Yolo, Sutter, and Yuba as the Airport Land Use Commission for each county as required by state law in 1971 - 1974.
- 5) The Commission was designated in state law as the long range planning agency for the Sacramento Regional Transit District in 1971.

- 6) The Commission was designated by the State as the Regional Transportation Planning Agency for Sacramento, Yolo, Sutter, and Yuba Counties in 1972 and assumed the responsibility for administration of the Transportation Development Act of 1971 funds. Redesignation occured in 1979 when the state law was changed.
- 7) The Commission was designated a "208 Water Quality Management Agency" by the State Water Resources Control Board and the Environmental Protection Agency in 1976.
- 8) The Commission was designated as the lead agency in the Air Quality Maintenance Planning effort by the State Air Resources Board in 1976.

The size of the Commission's staff has also increased in response to the new responsibilities. It reached a peak of 64 in 1977 and is currently 50.

Since its inception it has been the philosophy of the Commission to seek local control of state and federal programs to the maximum extent permitted by law. It has also been the philosophy to centralize functional areas in one agency (the Commission). In the past the Commission has been generally successful in attaining these objectives. Exceptions include a separate areawide health planning organization, a separate emergency medical service organization, and a separate areawide organization for the aging.

Another Commission policy has been to involve staff members and elected officials from its member cities and counties on all of its committees and to submit draft plans to its member cities and counties prior to adoption. In some cases (the Water Quality Plan and the Air Quality Plan) local adoption was required prior to Commission adoption. The Commission has always emphazied a local technical assistance program and passes federal funds through to member cities and counties when legally possible and appropriate.

The Commission's work program is well regarded by all those state and federal agencies from which it receives funds. No local governmental agency in the region has failed to receive a planning grant because of any inadequacy in areawide planning. In fact, the SRAPC staff has assisted most of its member cities and counties in filling out, submitting, and receiving numerous federal planning and program grants.

The Commission has been operating under a Joint Funding Application process develped by the Federal Office of Management and Budget for the past eight years. This program simplies the administration procedures and processes for a local agency receiving federal funds from several sources. The Office of Management and Budget on many occasions has stated that SRAPC's Joint Funding Program is one of the best in the nation. SRAPC is the only Council of Governments in California that is utilizing this process. The representatives serving on SRAPC from the Sacramento City Council have been as follows:

Albert J. Talkin (1965-1971): Chairman 1965 through 1967 Anne Rudin (1971-1976): Chairman 1975 Callie Carney (1977) John Roberts (1978-1979) Lynn Robie (1980-)

The representatives on SRAPC from the Sacramento County Board of Supervisors have been:

Fred Barbaria (1965-1966) Eugene Gualco (1967-1974): Chairman 1968 through 1969 Joseph E. Sheedy (1975-): Chairman 1980

#### TIME SCHEDULE AND PROCESS FOR REORGANIZATION OF SRAPC

SRAPC operates on the same fiscal year basis as its member cities and counties, July 1 to June 30. SRAPC's contracts and commitments are many and complex and a great deal of effort will be necessary to transfer these contracts and commitments to one new Council of Governments or divide them between two. <u>Appendix B</u> contains a complete list of SRAPC contracts and commitments for the current fiscal year (1979-80) and those that are probable for the next fiscal year (1980-81).

About 80 percent of SRAPC's commitments for 1979-80 will be fulfilled by June 30, 1980. The commitments that will continue beyond that date are indicated by an asterisk in Part I of <u>Appendix B</u>. SRAPC has prepared a Joint Funding Application for 1980-81 that was approved by the Commission on May 15. The major funding sources have earmarked funds consistent with the application and intend to approve the Joint Funding Application by July 1, 1980. Part II of <u>Appendix B</u> outlines the funding sources and probable contract commitments for next year.

I have advised both the Sacramento City Council and the Sacramento County Board of Supervisors that to attempt to assign this work to a new Council of Governments or to divide it between two new Council of Governments would be difficult, if not impossible, prior to June 30, 1981.

The processing of creating one or two new Councils of Governments will be complex. To achieve this by July of 1981 assumes that current Commission would be willing to have its staff prepare a program for a new Council of Governments. I assume the current Commission would also be willing to have its staff assist Sutter and Yuba Counties in establishing a separate Council of Governments, if they so desire.

#### ANALYSIS OF SRAPC CERTIFCATIONS AND FUNDING SOURCES

On June 19, 1980 SRAPC adopted a preliminary budget for 1980-81 totaling \$2,879,064. <u>Appendix C</u> shows the sources of income and the expenditures of those funds. Seven federal agencies provide 64.7 percent of the total income. Five state agencies provide 7 percent of the income, and the balance represents local funds. In most cases, SRAPC is eligible for these funds because it has been certified as meeting the areawide planning requirements of a specific federal or state agency. In other instances, SRAPC has submitted applications because it is an eligible applicant and competes sucessfully with other applicants.

The preliminary 1980-81 budget includes \$134,170 in funds approved in 1979-80 for work that will not be completed by June 30, 1980. The budget also includes \$474,480 of "pass through" funds to other agencies such as Sacramento Regional Transit District, CALTRANS, Sacramento County, Sacramento City, etc.

In this section of the report I attempt to describe the relationship that funding has to the certification process, the probable impact of a reorganization of SRAPC, and an indication of whether a program is mandatory or optional.

#### 1) Department of Housing and Urban Development

As indicated previously, SRAPC's initial federal grant was from the Department of Housing and Urban Development. SRAPC has received fourteen annual 701 Comprehensive Planning and Management grants from this agency. The amounts of funds available to SRAPC have varied substantially because of reductions in the total federal appropriation; because of changing HUD regulations; and, because of greater reliance on population formulas to distribute funds to areawide planning organizations in California. HUD is the lead agency for the Commission's Joint Funding Program. SRAPC currently is certified by HUD for its area, organization, planning program, Land Use Element, and Housing Element. If SRAPC were reorganized and reduced in size, it would probably reduce HUD funding by about 10 percent. There should be no significant difficulty in transferring the various certifications to the new organization if the entire urbanized area is included as HUD is primarily urban oriented.

#### 2) A-95 Clearinghouse

SRAPC has been designated by the Federal Office of Management and Budget as an areawide clearinghouse. This provides the opportunity for advance notice on most federal grant applications within the region and for a "review and comment" process. OMB is strengthening the A-95 process so that all federal agencies will be more responsive to comments made by the clearinghouse. While the process is not mandatory, it is strongly recommended that it be continued. There should be no substantial difficulty in obtaining approval for OMB designation of a new and smaller Council of Governments provided the entire urbanized area is included. No specific funds are provided by the federal government for clearinghouse costs and in the Joint Funding Program SRAPC prorates the costs in proportion to funds it receives from most state, federal, and local sources.

#### 3) Air Quality Plannning

SRAPC has been designated by the State Air Resources Board and by the United States Environmental Protection Agency as the "Non-Attainment Planning Lead

Agency". As such, SRAPC has been eligible to receive Section 175 planning funds from EPA. To date SRAPC has received \$113,000 from this source and \$350,000 has been earmarked to cover the 1980-81 and 1981-82 fiscal years. The boundaries of the air quality planning area are different than the boundaries of SRAPC. Sutter and Yuba Counties are excluded, but portions of Placer and Solano Counties are included. This problem has been resolved by inviting representatives from Placer and Solano Counties to serve on the Commission's Environmental Management Policy Committee. SRAPC's air quality planning responsiblities are shared with three separate Air Pollution Control Districts. If SRAPC were reorganized to include Roseville and all of Yolo County, there should be little difficulty in transferring lead agency designation to a new COG. If the new organization were limited to Sacramento County, state and federal agencies would probably require that a new and separate lead agency from the effected area be created. Alternatives would be to have the State of California assume the air quality planning responsibilities or establish a coalition of Air Pollution Control Districts. SRAPC has been allocated all of the Section 175 money that it can anticipate in the next two years and funding after 1981-82 is uncertain.

#### 4) Water Quality Planning

SRAPC has been engaged in water quality planning since its inception. In the early years the water quality planning was undertaken so that member cities and counties could qualify for HUD and Farmers Home Administration Water and Sewer Construction grants. In 1976 SRAPC was designated a "208" Water Quality Planning Agency by ARB and EPA. SRAPC prepared and adopted a Plan to meet these new federal requirements. The Water Quality Plan has been certified by the State and EPA. Last year EPA changed its program emphasis for 208 funding and the amount of 208 funding SRAPC may receive in future years is uncertain. A reorganized SRAPC could probably retain the designation without too much difficulty. An alternative would be to request "de-designation" and turn all 208 water quality planning activities over to the State. This would probably please the State because it has never been comfortable with involvement of local elected officials in water quality planning.

#### 5) Transportation Planning

SRAPC is designated by the State Secretary of Business and Transportation as the Regional Transportation Planning Agency for Sacramento, Yolo, Sutter, and Yuba Counties and is certified by the U. S. Department of Transportation as a Metropolitan Planning Organization (MPO) for its entire area (including the City of Roseville).

As the Regional Transportation Planning Agency, the Commission is responsible for preparation of a Regional Transportation Plan (to be adopted biennially) and a Transportation Improvement Program (to be updated and adopted annually). The state designation also carries with it the responsibility for adminstering the Transportation Development Act and provides funds from this source for administration of the Act and related transportation planning. In 1979-80, the Commission was responsible for allocating and approving claims for a total of \$15,140,073 in the four county region.

#### **REORGANIZATION OF SRAPC**

As the federally certified Metropolitan Planning Organization for its area, the Commission has responsibility for the preparation of a Transportation Improvement Program (TIP), a Transportation System Management Element, and a Transportation Plan affecting the urbanized area (East Yolo, a portion of Sacramento County, the City of Sacramento, the City of Roseville, and the City of Rocklin). Because of the Commission's state and federal designations, it is possible to combine the State and Federal Transportation Plan and Transportation Improvement Program efforts and to prepare single documents for both federal and state purposes.

In performing these functions to the satisfaction of federal and state agencies charged with review and certification of the planning effort, the Commission has maintained the eligibility of the cities, the counties, the state, and the Sacramento Regional Transit District for federal operational and capital grants for guideways, streets, and roads, bicycle paths, transit facilities, and for transit operating grants.

UMTA and the Federal Highway Administration are insistent that a Metropolitan Planning Organization cover an entire urbanized area at a minimum. This is why the reorganization of SRAPC should include East Yolo, Roseville, and desirably Rocklin. <u>Appendix D</u> shows the urbanized area as currently defined. Davis may well be designated urbanized after the 1980 Census, and it would be best to include that community in any new Council of Governments.

State law permits cities and counties to establish Local Transportation Commissions, who then assume responsibility for administration of the Transportation Development Act and responsibility for some aspects transportation planning. This must be coordinated in some way with the federal planning requirements and will result in some duplication of effort. For example, local transportation commissions must ultimately make their TIP part of a region TIP. An example exists in the Monterey Bay Area where the two-county Council of Governments (AMBAG) is the designated Metropolitan Planning Organization (MPO) by federal agencies, but each county has established its own Local Transportation Commission under State Law. UMTA advises this arrangement is very inefficient.

#### 6) Criminal Justice Planning

The Sacramento Regional Area Planning Commission was designated as a Regional Criminal Justice Planning Unit in 1970 and has provided staff service for this function ever since. It is currently the only Council of Governments in California to provide this service. In 1976 it was necessary to create a separate legal entity known as the Sacramento Area Criminal Justice and Delinquency Prevention Planning District. The District Board consists of Commission members plus representatives from the four mountain counties not members of SRAPC. The Chairman of the Commission is the Chairman of the District Board. The District Board has a contract with the Commission for planning services. The Executive Director of SRAPC is the Secretary of the District Board, and the District Board meets on the same day and in the same place as the Commission. Much of the work in Criminal Justice Planning is done by a Coordinating Council of 28 members appointed by the District Board. Gilbert Baker, Chief Deputy, Security and Correctional Services, Sacramento County Sheriff's Office, currently serves as Chairman of the Coordinating Council.

Federal grants for local Criminal Justice Planning and Action ay be terminated in October of 1981 because of federal budget cuts. It is anticipated that the District will receive a reduced level of funding to continue its activities until October of 1981. If SRAPC is divided, some adjustments will be necessary to the Agreement that established the District Board. This should be acceptable to all parties because criminal justice planning may be "winding down."

#### 7) Airport Land Use Commission

The State law that requires Airport Land Use Commissions provides for a separate agency or allows.County Boards of Supervisors and Mayors to designate existing agencies to serve as the ALUC. In Placer and El Dorado Counties, for example, the County Planning Commissions have been so designated. In SRAPC's four counties, SRAPC was designated the Airport Land Use Commission by all Boards and mayors. One reason for this action at the local level was because the planning area for the Sacramento Metropolitan Airport extends into both Yolo and Sutter Counties. Also, it was deemed the most efficient way to coordinate ALUC planning with other areawide planning activities. If a new Council of Governments is created, Sacramento County and Yolo County could decide to continue designating it as the ALUC or select one of the other alternatives available in State law.

There is no special state or federal funding available for ALUC work. SRAPC has used the Transportation Development Act planning funds for this work and occasionally Federal Aviation Administration grants. For 1980-81 SRAPC proposes a combination of TDA and FAA funds.

#### 8) Joint Funding Application

As indicated previously, the Commission operates under the Joint Funding Simplification process. There should be little difficulty in transferring the joint funding process to a new Council of Governments because of the positive attitude toward SRAPC's program by the Federal Office of Management and Budget and the Federal Regional Council.

#### MINIMUM GEOGRAPHIC BOUNDARIES

One of the most important decisions that must be made in the reorganization of SRAPC is to decide what are the minimum realistic boundaries. I have concluded that the minimum boundaries should include all of Sacramento County (and the four cities within), all of Yolo County (and the three cities within), and the cities of Roseville and Rocklin. This area includes two counties and a portion of a third and 9 cities. The total population (January 1980 estimate) is 912,125, and the total land area is approximately 2,092 square miles.

## REORGANIZATION OF SRAPC

The reasoning that lead me to this conclusion begins with the assumption that the entire urbanized area should be included and that a minimum of new agencies should be created. The urbanized area requirement is most significant to the Federal Department of Transportation (UMTA and FHWA), to HUD, and to the Office of Management and Budget. I understand that there is only one exception in the United States where a certified Metropolitan Planning Organization consists of less than the entire urbanized area. This exception is in the New York metropolitan area where Nassau and Suffolk Counties, which have a combined 1975 population of 2,657,000 and is an officially designated MPO. To certify this unique MPO required a five year effort.

If Yolo County were divided and only a portion included within the new Council of Governments, it would result in Yolo County forming a Local Transportation Commission. This in turn would probably result in Sacramento County doing the same thing. Also, two separate Airport Land Use Commissions would probably be created. The net result would be four additional governmental units requiring staff services and diminishing the coordination that SRAPC has achieved. Also, excluding portions of Yolo County would probably result in a new coalition of local governments to continue air quality maintenance planning activities. If a coalition of Air Pollution Control Districts was formed cities would be excluded because APCDs are composed of County Supervisors.

While the geographic area described above is the minimum realistic area, I would <u>strongly recommend</u> that the Board of Supervisors and the City Council not preclude retaining Sutter and Yuba Counties and the four cities as members of the new Council of Governments. The two counties and four cities voluntarily joined SRAPC in 1969, and for ten years, the relationships between Commission members and their work on the areawide problems they have been dealing with have been very cooperative. The single exception was the adoption of the 1979 Regional Transportation Plan. Retaining the current boundaries of SRAPC, in my judgment, would be beneficial to all parties. I will elaborate on this at the Board of Supervisors' and City Council meetings on July 8.

AMES A. BARNES, Executive Director

JB:n1/sp

(1J, A16-24)



Adopted & Effective 1/22/74 Amended 7/17/75 Amended 7/17/75

PLAN FOR ORGANIZATION, FUNCTIONS AND FINANCING THE SACRAMENTO REGIONAL AREA PLANNING COMMISSION

1. <u>Purpose of this Plan</u>. The Sacramento Regional Area Planning Commission, an association of cities and counties within the Sacramento Regional Area, was formed in 1964 under the authority of Article 11, Chapter 5, Title 7 of the Government Code referred to in the Code as "Area Planning". Section 65604 provided therein that "[t]he functions and the operation of an area planning commission, including the employment of personnel, consultants and specialists by contract, shall be in accord with a plan for organization, functions and financing mutually agreed upon by the cooperating counties and cities". The purpose of this Plan is to update the scope and planning functions of the Sacramento Regional Area Planning Commission (hereinafter Commission) and set the same in a plan as required by statute.

2. <u>Purpose of the Commission</u>. The Commission was created by its member city and county governments to provide a forum for local elected officials to address multi-county problems, issues and needs through communication, comprehensive planning, policy making, coordination, and technical assistance. City and county governments working together through their Commission can exercise initiative and leadership and have the primary responsibility for solving multicounty problems. The Commission is an adjunct to and extension of city and county government and strives to strengthen local government. The Commission is not a separate layer of government and does not seek to become one.

3. <u>Definition of Sacramento Regional Area</u>. Sacramento Regional Area means all of the area within the boundaries of the counties of

El Dorado, Placer, Sacramento, Sutter, Yolo and Yuba, excepting therefrom the area in the counties of Placer and El Dorado subject to the Tahoe Regional Planning Agency, as more specifically defined in Government Code Section 66801. Should Nevada County and all of the incorporated cities therein, and/or Sierra County and all of the incorporated cities therein adopt resolutions indicating the intent to become members of the Commission, the boundaries of the Sacramento Regional Area will be changed accordingly.

4. <u>Eligibility for Membership</u>. All incorporated cities and all counties within the Sacramento Regional Area are eligible for membership.

- 5. Functions of Commission. The functions of the Commission shall be to:
  - (a) <u>Recommend solutions to multi-county problems</u>: to identify, to study, and to recommend solutions to multi-county problems through the development of comprehensive areawide plans and action programs. Such plans and programs will be developed in close consultation with city and county governments;
  - (b) Serve as the multi-county organization to satisfy State or <u>Federal requirements</u>: to serve as the "regional", "areawide", and "umbrella multi-jurisdictional" organization that may be required by various State and Federal laws and regulations so that local governments can continue to qualify for State or Federal aid programs. To serve as the "review and comment" agency, and to provide the mechanism for distribution of State or Federal funds when required by law or regulation;
  - (c) <u>Represent the area to State and Federal governments</u>: to vigorously express the local government point of view on multi-county problems, issues, and needs to State and Federal agencies; and in this representation to strengthen the effectiveness of local government;

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- (d) <u>Study multi-county special purpose agencies</u>: to study multi-county special purpose agencies established under State Law or proposed to be so established to determine the most effective means of achieving coordination of the activities and functions of such special purpose agencies with related activities of city and county governments; and to make appropriate policy or action recommendations;
- (e) Provide assistance to member cities and counties: to collect, analyze, and disseminate information which will be of value to the cities and counties in planning their respective service programs; including information on State and Federal aid programs. To provide technical assistance as may be requested by member cities and counties.

6. <u>Contributions</u>. Contributions in the form of assessments as provided herein shall be made annually by the member governments from the Treasury or other available public funds of the members for the purpose of defraying the costs of providing the annual benefits to each party from the Plan.

7. <u>Assessments</u>. Each year, not later than April 1, the Commission shall fix membership assessments for each member city and county in amounts sufficient to provide the funds necessary to carry out the functions of the Commission. The annual assessment for each member city and county shall be based on population. In the years of a national census, the assessment shall be based upon the population as determined by the census, if available. If the national census is not available, the

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population as determined by the California State Department of Finance shall be used. In all other years, the assessment shall be based upon population as determined by the California State Department of Finance in making the most recent allocation to counties and cities pursuant to the Motor Vehicle License Fee Law. Each member's share shall be determined by the ratio of the population within the member's jurisdiction. Assessment figures for member counties shall exclude the population of incorporated cities within the county.

8. <u>Expenditures</u>. Expenditures of funds shall be limited to those which may be made available by participating and contributing jurisdictions and received by Commission pursuant to contract for services; however, the Commission may accept grants from public agencies, gifts, donations and other monies made in the public interest to carry out the purposes and activities as established by law. The Commission shall not incur any indebtedness or expend any monies in excess of these allotments. The Commission, to the extent budgeted, is authorized to pay reasonable travel expenses of Commission members to attend meetings and conferences relating to Commission business.

9. <u>Treasurer and Auditor</u>. The Treasurer and Auditor of Sacramento County shall serve as Treasurer and Auditor of the Commission and shall receive, account for, disburse Commission funds, and provide for audit thereof. If Sacramento County discontinues its membership in the Commission, the remaining members of the Commission shall select another county Treasurer and Auditor to serve.

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- 10. Membership in Commission.
  - (a) The participating counties are entitled to one
     (1) representative who shall be appointed by the Board of Supervisors. The appointee shall be a supervisor;
  - (b) The City of Sacramento is entitled to one (1) representative who shall be the Mayor or member of the City Council;
  - (c) The incorporated cities of Galt, Folsom and Isleton, in Sacramento County, shall be entitled to one (1) representative who shall be appointed by a selection committee composed of the mayors of the three cities. The appointee shall be a mayor or a member of a city council;
  - (d) The incorporated cities within the area of jurisdiction of a county other than Sacramento County entitled to membership shall be entitled to one (1) representative who shall be appointed by a selection committee composed of the mayors of member cities within the county entitled to membership. The appointee shall be a mayor or a member of a city council.

If the selection committee fails to select a representative within 90 days after a vacancy or other membership entitlement occurs, the Board of Supervisors of the County in which the cities are located would be impowered to appoint a representative. The Board shall give notice to all of the cities that if a representative is not selected within the

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next succeeding 30 days, the Board shall select the representative. The appointee of the Board of Supervisors shall be a mayor or member of a city council. This provision shall' not be applicable in cases where there is only one participating city in the county or where the county is not participating. 11. <u>Terms of Appointment</u>. The terms of Commissioners shall be for four (4) years. The terms of appointment for any new Commissioners shall be as provided in the Rules to be adopted by the Commission.

12. <u>Vacancies</u>. If the person who has been appointed as a Commissioner ceases to serve as a supervisor, mayor or city councilman, he shall no longer serve on the Commission. Any Commissioner may be removed by a majority vote of the appointing authority. Vacancies shall be filled for unexpired terms in the same manner as the original appointment.

13. Official Representatives. The city council of each city that does not have a councilman serving as a Commissioner may appoint an official representative from among its own members. Such official representative shall receive all meeting notices and written material sent to Commissioners, shall have the right to participate in Commission discussions, and the right to place matters on the agenda, but shall have no vote.

14. Officers.

- (a) <u>Chairman</u>: The Chairman of the Commission shall be elected annually at the first regular meeting in each calendar year. Any Commissioner may be authorized to represent the Commission upon approval by the Chairman.
- (b) Vice-Chairman: The Vice-Chairman of the Commission

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shall be elected annually at the first regular meeting in each calendar year. He will have all the powers and act in the place of the Chairman in his absence.

(c) <u>Secretary</u>: The Executive Director shall serve as Commission Secretary. The Secretary will keep a public record of the Commission's resolutions, transactions, findings and determinations, and prepare minutes of every meeting.

15. <u>Quorum</u>. A simple majority of the voting members of the Commission shall constitute a quorum for acting on the business of the Commission.

16. <u>Voting</u>. In all matters pertaining to the adoption or amendment of regional plans and programs, proposed policy recommendations, and recommended amendments to city or county ordinances, the Commission's action shall be based on concurrence of at least two-thirds (2/3) of the total voting members of the Commission. On all other matters, the action of the Commission shall be based on a simple majority voting of members at which a quorum is present.

17. <u>Regular Meetings</u>. Regular meetings of the Commission shall be held monthly. The Rules of the Commission shall provide for the notice, time, and place of the regular meetings.

18. <u>Special Meetings</u>. Special meetings may be called by the Chairman or a majority vote of the Commission. The call, notice, and conduct of the meeting shall be as required in Section 54956 of the Government Code.

19. Reports. The Commission shall render a written report on

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its activities at the close of the fiscal year of operation to each legislative body within the jurisdiction of the Commission. 20. <u>Rules</u>. The Commission shall adopt Rules which shall provide for, but not be limited to, the following:

(a) Regular and special meetings;

(b) Committees;

(c) Adoption of "regional plans" or other plans and programs;

(d) Transmittal of planning information to other agencies;

(e) The fiscal year;

(f) Schedule for programs, budget and assessment.

The Rules shall provide that the same may be amended by sending written notice of a proposed change thereto to the Commissioners three (3) weeks prior to balloting. Any amendment to the Rules shall require the affirmative vote of not less than two-thirds (2/3) of the total voting members of the Commission.

21. <u>Duration of Plan</u>. This Plan shall continue in effect until it is rescinded or terminated; provided that the withdrawal from membership in the Commission by individual counties or cities shall not operate to terminate this Plan.

22. <u>Amendment to Plan</u>. This Plan shall be amended in the same manner as its adoption.

23. <u>Withdrawal of Membership</u>. Any member county or city may, at any time, withdraw from the Commission; provided, however, that the intent to withdraw must be stated in the form of a resolution enacted by the legislative body of the jurisdiction wishing to withdraw. Such resolution of intent to withdraw from the Commission must be given to the Chairman by the withdrawing jurisdiction at least ninety (90) days prior to the effective date of withdrawal.

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24. <u>Official Plan of Commission</u>. This Plan, upon adoption, shall be the Official Plan for Organization, Functions, and Financing of the Sacramento Regional Area Planning Commission. All prior Plans or resolutions relating to the formation or operation of the Commission are repealed.

25. <u>Adoption of Plan</u>. This Plan shall be effective upon adoption thereof by resolution by any five (5) of the following counties: El Dorado, Placer, Sacramento, Sutter, Yolo or Yuba; and any thirteen (13) of the following cities: Auburn, Colfax, Davis, Folsom, Galt, Isleton, Lincoln, Live Oak, Marysville, Placerville, Rocklin, Roseville, Sacramento, Wheatland, Winters, Woodland or Yuba City.

# SRAPC CONTRACTS AND COMMITMENTS

## FY 1979/80

The Sacramento Regional Area Planning Commission (SRAPC) has participated in Joint Funding Programs (JFP) since FY 1972/73. A major benefit of the JFP has been to reduce administrative requirements and to simplify financial arrangements. A substantial portion of federal funding is funneled through a single Letter of Credit. The tables below are arranged in a manner which identifies those federal funding agencies which participate in the Letter of Credit and also identifies those agencies with other various contractual and financial arrangements. Most of the arrangements which are identified in Category I will be completed by June 30, 1980. Those which will not are asterisked (\*).

#### I. CURRENT COMMITMENTS UNDER JOINT FUNDING PROGRAM (FY 1979/80)

## A. Federal Letter of Credit

	Agency	Federal Catalog No.	Amount	Period of Performance
1.	Urban Mass Transportation Agency (UMTA)	20.505	\$ 580,000	7/1/79 - 6/30/81 *
2.	Environmental Protection Agency (EPA/UMTA)	Section 175	113,000	7/1/79 - 6/30/80 *
	Housing & Urban Development (HUD)	14.203	165,000	7/1/79 - 6/30/80 *
-	Environmental Protection Agency (EPA)	66.426	175,173	7/1/79 - 6/30/80 *
	Total		\$1,033,173	

#### B, Federal Funds Received from a State Agency Under Contract

Federal Funds	Federal <u>Catalog No.</u>	State Agency	Amount	Period of Performance	<u>Subelement</u> l/
1. Law Enforcement Assistance Admin. (LEAA)	16.500	OCJP	\$62,378 (+ ОСЈР т	10/1/79 - 9/30/80 *	CJ-1
2. LEAA	16.502	OCJP	74,328	10/1/79 - 9/30/80 * & State match)	CJ-2
3. LEAA	16.502	OCJP	144,777	10/1/79 - 9/30/80 * & State match)	CJ-3
4. LEAA	JJ/DP	OCJP	12,165	10/1/79 - 9/30/80 * match)	CJ-4
5.UMTA (Caltrans)	20.505	Caltrans	32,000	7/1/79 - 6/30/80	RTP-11
6. Federal Highway Administration (FHwA)	20.205	Caltrans	•	7/1/79 - 6/30/80	Several
Total			, \$563,748		

\* Portions of each will be extended.

1/ The Commission's Joint Funding Program is organized into 39 different subelements for FY 1979/80.

# C. State Funds Received from a State Agency Under Contract.

	Agency	Amount	Period of Performance	Description	Subelement
1.	California Energy Commission (CEC)	\$30,000	12/1/79 - 12/31/80 *	Roseville energy conservation project (MOU between SRAPC & R	SP-5
2.	Air Resources Board (ARB)	26,000	6/1/80 - 10/31/80 *	Air Quality intern program. (Agreements between SRAPC & California Tomorrow)	EPM-12
3.	Caltrans (State Subventions)	71,000	7/1/79 - 6/30/80	- ·	Several
	Total	\$127,000	· · ·		

D. <u>Funds Received from Local Sources</u>. SRAPC receives membership fees from its members based on 4¢ per capita and Criminal Justice members who are not SRAPC members at 1.5¢ per capita. SRAPC also receives 2% planning funds and administration fees for Transportation Development Act activities.

	Source of Funds	Amount		
1.	Membership Fees	\$ 39,816		
2.	SB 325 Administration	143,600	For SRAPC staff and fiscal and performance	
3.	Planning Funds (SB-325)	298,137	audits	
4.	In-Kind Services provided by Cities and Counties	121,166		
5.	In-Kind Services provided by Sacramento Regional Transit District (SRTD)	15,500		

Total

\$618,219

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E. <u>Contracts with Member Jurisdictions</u>. SRAPC establishes numerous contracts with its member jurisdictions. In some cases, these contracts allow SRAPC to pass-through funds which are expended by member jurisdictions to undertake certain planning work; in other cases, the contract provides for SRAPC to receive funds from member jurisdictions for agreed upon work and in still other cases, SRAPC will expend funds to perform certain services on behalf of the member jurisdiction. Listed below are the current contractual relationships the Commission has with its member jurisdictions.

	Jurisdiction	Description	Amount	Period of Performance	Subelement
1.	Sacramento County	1982 Air Quality Plan	\$60,000	Complete by 6/30/81	*EPM-5/EPM-7A
2.	Sacramento County	Growth Management Strategies	15,000	8/30/79 - 6/30/80	EPM-5
3.	Sacramento County/GSA	Joint City/County Parking Strategy	30,000	8/30/79 - 6/30/80	RTP-12
4.	Sacramento City/GSA	Joint City/County Parking Strategy	20,000	8/30/79 - 6/30/80	RTP-12
5.	Sacramento City	Public Information on Water Quality	1,515	2/11/80 - 6/30/80	EPM-3
6.	Sacramento County Dept. of Airports/ ARB	EIR for Second Runway at Metro Airport	57,800	7/1/78 - 6/30/30 *	EPM-8
7.	Sutter Co. LAFCO	Sphere of Influence Study	7,500	12/1/79 - 6/30/80	TA-1
8.	City of Woodland	Central Business District Revitalization Study	12,500	1/17/80 - 6/30/80	TA-1
9.	City of Davis	Lower Cost Housing Price Stabilization	10,000	10/10/79 - 6/30/80	*TA-1
10.	City of Live Oak	Zoning Ordinance Revision	3,750	12/1/79 - 6/30/80	TA-1
11.	Sierra County	AB 90 Justice Subventions	2,500	8/79 - 6/30/80	
12.	Sutter County	AB 90 Justice Subventions	5,569	7/1/79 - 6/30/80	
13.	HATA	Intergovernmental Coordinator	15,609	8/1/79 - 6/30/80	
14.	City of Galt	Community Developmenț Block Grant Admin.	20,000	10/2/79 - 9/30/80	SP-8
15.	City of Folsom	Community Development Block Grant Admin.	5,000	10/1/79 - 9/30/80	SP-9
16.	Sacramento City	New Airport Site Selection Study	4,857	7/1/79 - 6/30/80	SP-3
17.	Sacramento County Dept. of Airports	New Airport Site Selection Study	4,857	7/1/79 - 6/30/80	SP-3
18.	Sacramento City (Proposition 5)	I-80 Bypass Study	134,200	3/1/80 - 6/30/81	* RTP-8B

#### F. Contracts with Other Agencies Period of Agency Description Amount Performance 1. Sierra-Sacramento Valley **Computer Services** \$19,500 9/4/79 - 6/30/30 Emergency Medical Services 2. American Justice Institute Personnel Services 17,000 4/1/80 - 12/31/80 \* Sacramento Regional Transit 3. Folsom Rail Feasibility Study 42,500 9/13/79 - 6/30/81 \* District (SRTD) G. Contracts with Consultants Period of Sub-Consultant Description Amount Performance Element 1. Wilbur Smith & Associates Park & Ride Feasibility \$25,000 2/25/80 - 6/30/80\* RTP-3 SRTD 2. I-CO By-Pass 11,500 3/1/30 - 1/31/81 \* RTP-3B Wilbur Smith & Associates 3. I-SO Phase 2 Alternative 390,000 3/21/30 - 1/31/81\* RTP-88 Analysis/DEIS 4. Caltrans I-80 Phase 2 Alternative 53,000 3/21/80 - 1/31/81\* RTP-8B Analysis/DEIS Sacramento County 5. I-80 Phase 2 Alternative 11,700 3/21/80 - 1/31/81\* RTP-3B Analysis/DEIS SRTD (Schumann) 6. I-80 Phase 2 Alternative 38,600 3/21/SO - 1/31/81\* RTP-8B Analysis/DEIS 1/1/80 - 10/16/80 \* A-3 34,000 Performance Audits of Five Arthur Andersen & Co. 7. Smaller Transit Operators 2/1/80 - 10/16/80 \* A-3 64,514 ATE Management & Service Co. Performance Audit of SRTD 8. 14,500 7/1/79 - 6/30/80 A-3 TDA Audits FY 1979/80 State Controller 9. RTP-3 9,666 1/7/80 - 4/30/80 Informational Needs Crain & Associates 10.

APPENDIX B

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#### SRAPC CONTRACTS AND COMMITMENTS

#### FY 1980/81

SRAPC has submitted a Joint Funding Application for FY 1980/81. Substantial portions of funding requested within that application have already received approval from Federal, State and local agencies. A Federal Letter of Credit and contractual relationships with Federal, State and local agencies are currently being developed and several have already been approved. Various contractual and financial arrangements are also being developed with member jurisdictions and consultants to carry out the approved work programs. At this time it is anticipated that most of this work will be completed by June 30, 1981. Those which are not expected to be completed by that time are asterisked (\*). The tables below are again arranged in a manner which identifies the various contractual and financial arrangements anticipated during FY 1980/81.

#### PROJECTED COMMITMENTS UNDER JOINT FUNDING PROGRAM (FY 1980/81) II.

A. Federal Letter of Credit

	Agency	Federal <u>Catalog No.</u>	Amount	Period of Performance
1.	Urban Mass Transportation Agency (UMTA)	20.505	\$200,000	7/1/80 - 6/30/81
2.		Section 175	160,000	7/1/80 - 6/30/81
3.	Environmental Protection Agency (EPA) 81/82	Section 175	50,000	7/1/80 - 6/30/82 *
4.	EPA Special	Section 175	100,000	7/1/80 - 6/30/81
5.	EPA Supplemental	Section 175	40,000	7/1/80 - 6/30/81
6.	Housing & Urban Development (HUD)	14.203	140,000	7/1/80 - 6/30/81
7.	Federal Aviation Administration (FAA)	20.103	48,750	7/1/80 - 6/30/81
8.	Farmers Home Administration (FmHA)	Section 111	75,000	7/1/80 - 9/30/81 *

#### Total

\$813,750

#### Federal Funds Received from a State Agency Under Contract Β.

	Federal Funds	Federal <u>Catalog No.</u>	State <u>Agency</u>	Amount	Period of Performance	Sub- Element <u>1</u> /
1.	Law Enforcement Assistance Admin.(LEAA)	16.502	OCJP	\$301,402 (+ local	10/1/80 - 9/30/81*( match)	CJ-1, CJ-2, CJ-3
2.	LEAA	JJ/DP	OCJP	10,274	10/1/80 - 9/30/81*( match)	CJ-4
3.	EPA		ARB	45 <b>,</b> 000	7/1/80 - 6/30/81 1	EPM-9B
4. 5.	UMTA (Caltrans) FHwA	20.505 20.205		110,000 240,000		Several Several
	Total			\$706,676		

Total

1/ The Commission's Joint Funding Program is organized into 40 different subelements for FY 1980/31

# C. State Funds Received from a State Agency Under Contract.

	Agency	Amount	Period of Performa	nce Description	Sub- Element
1.	State Water Resources Control Board (SWRCB)	\$50,000	7/1/80 - 6/30/81	Water Quality Management Plan	EPM-2
2.	Central Valley Regional Water Quality Control Board (CVRWQCB)	50,000	7/1/80 - 6/30/81	Hazardous Waste Disposal Site Study	EPM-3
3.	Caltrans (State Subventions)	71,000	7/1/80 - 6/30/81		Several
	Total	\$171,000			

D. <u>Funds Received from Local Sources</u>. SRAPC receives membership fees from its members based on 4¢ per capita and Criminal Justice members who are not SRAPC members at 3.5¢ per capita. SRAPC also receives 2% planning funds and administration fees for Transportation Development Act activities.

	Source of Funds	Amount
1.	Membership Fees	\$ 43,862
2.	SB 325 Administration	131,000
3.	Planning Funds (SB-325)	329,225
4.	In-Kind Services provided by Cities and Counties	73,500
5.	In-Kind Services provided by SRTD	19,750
	Total	\$597,337

E. <u>Contracts with Member Jurisdictions</u>. SRAPC establishes numerous contracts with its member jurisdictions. In some cases, these contracts allow SRAPC to pass-through funds which are expended by member jurisdictions to undertake certain planning work; in other cases, the contract provides for SRAPC to receive funds from member jurisdictions for agreed upon work and in still other cases, SRAPC will expend funds to perform certain services on behalf of the member jurisdiction. Listed below are the projected contractual relationships the Commission will develop with its member jurisdictions in order to carry out the work program for FY 1980/81.

	Jurisdiction	Description	Amount	Performance	Element
1.	Sacramento County	Emission Reduction Program	\$ 50,000	7/1/80 - 6/30/81	EPM-5
2.	Sacramento City	Emission Reduction Program	30,000	7/1/80 - 6/30/81	EPM-5
3.	Sacramento County	Air Quality Implementation Monitoring	10,000	7/1/80 - 6/30/81	EPM-7A
4.	Sacramento City	Air Quality Implementation Monitoring	5,000	7/1/80 - 6/30/81	EPM-7A
5.	Several/To be determined	Technical Assistance on Energy Conseration	40,000	7/1/80 - 6/30/81	EPM-8
6.	Cities & Counties	Technical Planning & Management Assistance	40,000	7/1/30 - 6/30/81	TA-1
7.	City of Galt	Housing Rehabilitation Program	10,000	7/1/80 - 6/31/81	TA-3

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As the FY 1930/81 work program is further developed and implemented, other contractual arrangements undoubtedly will be identified and agreements prepared and executed. Also, Category I. E. identified a number of contracts from the FY 1979/80 work program which will extend into FY 1930/81.

F. <u>Contracts with Other Agencies</u>. Listed below are the projected contractual relationships the Commission will develop with other agencies in order to carry out the work program for FY 1980/81.

,	Agency	Description	Amount	Period of Performance	Sub- Element
1.	Caltrans (03)	Emission Control Strategies	\$60,000	7/1/30 - 6/30/81	EPM-6
2.	Lung Association	Motor Vehicle Inspection & Maintenance	33,000	7/1/30 - 6/30/81	EPM-9B
3.	SRTD	Transit Pass Demonstration	20,000	7/1/80 - 6/30/81	EPM-11
. 4.	Lung Association	Health Impacts of Air Pollution	18,000	7/1/80 - 6/30/81	EPM-12
5.	Caltrans (03)	Transportation Plan Preparation	3,000	7/1/80 - 6/30/81	RTP-1
6.	Caltrans (03)	Transportation Improvement Program	3,000	7/1/80 - 6/30/81	RTP-2
7.	SRTD Caltrans (O3) Caltrans (DOTP)	Transportation System Planning " "	24,000 4,000 6,000	7/1/80 - 6/30/81	RTP-3
8.	SRTD	Financing Study	12,000	7/1/30 - 6/30/81	RTP-4
9.	SRTD	Transit Needs of Elderly & Handicapped	2,400	7/1/80 - 6/30/81	RTP-5
10.	Caltrans (03)	Transportation Planning Rural & Suburban Areas	36,000	7/1/80 - 6/30/81	RTP-6
11.	SRTD	Special Transit Study	7,200	7/1/80 - 6/30/81	RTP-7
12.	SRTD	Short Range Planning	30,200	7/1/80 - 6/30/81	RTP-10
13.	Sierra-Sacramento Valley Emergency Medical Services	Computer Services	15,000	7/1/80 - 6/30/81	

As the FY 1980/81 work program is further developed and implemented, other contractual arrangements undoubtedly will be identified and agreements prepared and executed. Also, Category I. F. identified a number of contracts from the FY 1979/30 work program which will extend into FY 1930/81.

G. <u>Contracts with Consultants</u>. Listed below are the projected contractual relationships the Commission will develop with other consultants in order to carry out the work program for FY 1980/81.

Å.	Consultant	Description	Amount	Period of Performance	Sub- Element
1.	To be Selected	Aviation System Plan Update	\$15,000	7/1/80 - 6/30/81	RTP-11
2.	State Controller $1/$	TDA Audits FY 80/81	15,000	7/1/80 - 6/30/81 ,	A-2
3.	To be Selected	Supplementary Performance Audits of Transit Operators	30,000	7/1/80 - 6/30/81	A-2
			·		

As the FY 1980/81 work program is further developed and implemented, other contractual arrangements undoubtedly will be identified and agreements prepared and executed. Also, Category I. G. identified a number of contracts form the FY 1979/80 work program which will extend into FY 1980/81. Of major importance are the consultant contracts pertaining to the I-80 Phase 2 Alternative Analysis/DEIS.

1/ Contract has been executed.

9

I.

APPENDIX B

III. <u>MEMORANDA OF UNDERSTANDING</u>. The Commission also maintains a number of Memoranda of Understanding (MOU) with a variety of other agencies. These MOU's specify the desire of the two parties to cooperate on various aspects of their respective planning programs. Listed below are the MOU's currently in force.

	MOU Between SRAPC and:	Purpose	Period of Performance
1.	Caltrans (03)	Comprehensive Transportation Planning	1973 - current
2.	Sacramento Regional Transit District	Specifies how SRAPC and SRTD co- ordinate planning activities.	6/78 - current
3.	Placer County Transportation Comm.	Transportation planning in Placer County.	1975 - current
4.	Yolo-Solano Air Pollution Control District	Section 174A, Clean Air Act 1977	8/78 - 8/80
5.	Golden Empire Health Systems Agency	Health Related Planning	5/79 - current
6.	USAF - Beale AFB	Review of plans and projects affecting functional, economic & environmental development.	1974 - current
7.	USAF - Mather AFB	Clearinghouse for local functional, economic & environmental plans.	1973 - current
8.	USAF - McClellan AFB	Clearinghouse for local functional, economic & environmental plans.	1973 - current

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#### APPENDIX B

IV. <u>MISCELLANEOUS AGREEMENTS/CONTRACTS</u>. The Commission has many administrative agreements and contracts with various other public agencies and private firms. These arrangements cover a wide variety and range from Social Security Administration with the federal government to leasing a mailing machine and scale from Pitney Bowes. These arrangements are listed below:

Α.	Member_Jurisdictions	Purpose	Amount	Period of Performance
	<ol> <li>Sacramento City</li> <li>Sacramento City</li> </ol>	CETA Agreements & Policies CETA Agreements & Policies	\$51,240 77,572	10/1/79 - 9/30/80 10/1/80 - 9/30/81
	3. Sacramento County	CETA Agreements & Policies	13,311	10/1/79 - 9/30/80
	4. Sacramento County	CETA Agreements & Policies	24,683	10/1/80 - 9/30/81
	<ol> <li>Sacramento County-Stores</li> <li>Sacramento County</li> </ol>	Office supplies Audit of SRAPC FY 78/79	9,750	7/1/79 - 6/30/80

#### B. State of California

1.	Public Entity Employees Fund	Unemployment Insurance
2.	State of California	Compensation Insurance
3.	Public Employees' Retirement	Employees' Retirement
	System	e.

#### C. Federal Government

2.	Social Security Admin. U.S. Post Office U.S. Government	Employer Contributions P.O. Box rent Education With Industry Program (Training program for U.S.A.F. officer on SRAPC staff)	5/5/80 - 6/30/81
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#### D. Educational Institutions

1.	California State University,	Computer Services	7/1/79 - 6/30/80
	Sacramento		
2.	California State University,	Computer Services	
	Davis		
3	California State University	Field work for MSW students	

3. California State University, Field work for MSW students Sacramento

#### APPENDIX B

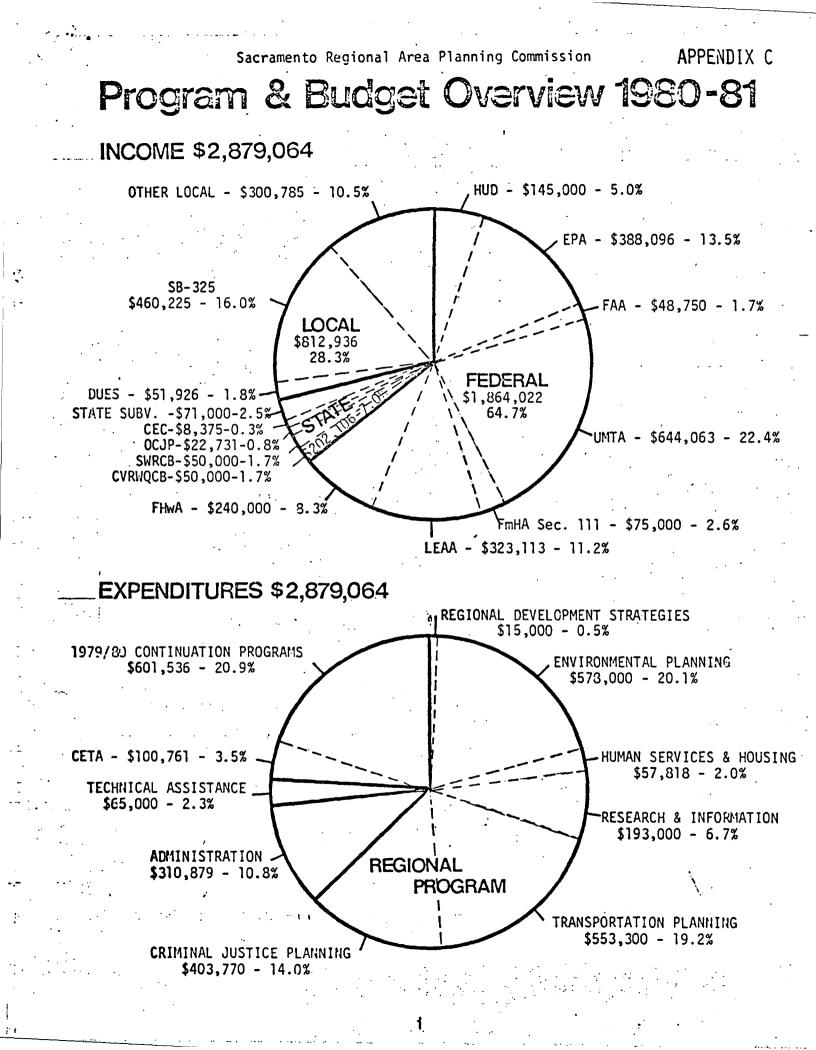
2 - J

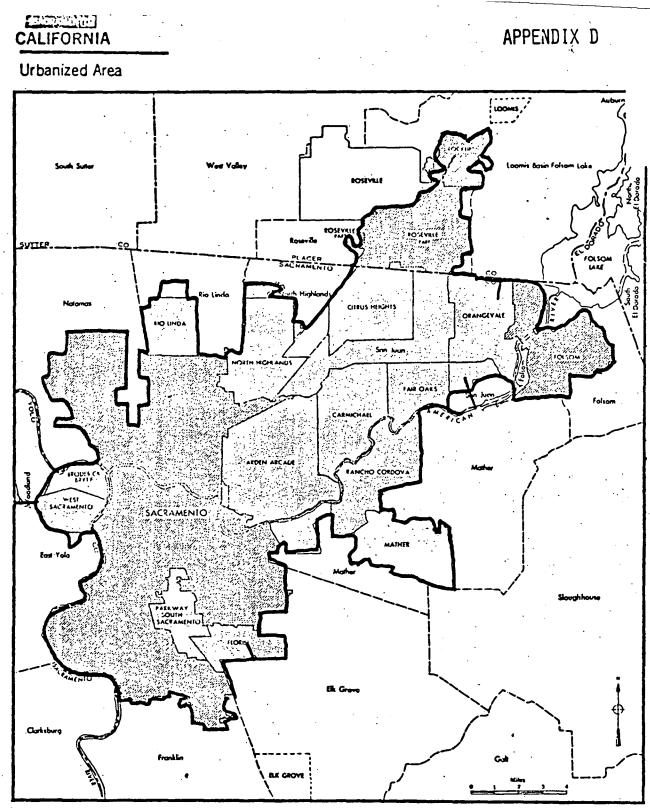
IV.	E.	Private Firms	Purpose	Amount	Period of Performance
		<ol> <li>CDT Leasing</li> <li>California State Automobile Association</li> <li>Capitol Computer Center</li> <li>Consolidated Data Terminals</li> <li>Insurance Co. of No. America</li> <li>Pacific Telephone</li> <li>IBM</li> <li>Pitney Bowes</li> <li>United Parcel Service</li> <li>Xerox</li> <li>Zeta Leasing</li> <li>To be selected</li> </ol>	Leasing of computer equipment License to reproduce copyrighted maps Computer service and supplies Leasing of computer equipment General liability (automobile Phone service Typewriter service & parts Mailing machine & scale Parcel meter Xerox machines (purchase Xerox machines (maintenance) QT-130 Teleprocessing Termianl Legal services	\$2,120 449/6 months 163 15/month. 97,221 948/month 16,500	7/1/80 - 6/30/81
	F.	Associations			
		<ol> <li>International City Management Association</li> <li>Sacramento County Credit Union</li> </ol>	Deferred Compensation Investment Plan Building Lease	93,284	
					1

#### y. SETTLEMENT AGREEMENT.

Agreement between counties of Sutter and Yuba, Cities of Marysville and Yuba City, and the Hub Area Transit Authority, and the California Rural Legal Assistance (CRLA).

Effective 10/17/78, for the purpose to fund and implement a transit system substantially equivalent to that recommended in the Sutter/Yuba Transit Development Program. Agreement shall continue in effect for two years after the system is fully operational Dial-A-Ride service became operational 8/1/79 and fixed route service became operational 9/4/79. Thus, Agreement is effective until 9/4/81.





COMPONENTS OF URBANIZED AREA

Unacarporated Places

Unincorporated Area

BOUNDARY STMBOLS

----- State

\_\_\_\_ County

----- Cortes County Dunian

\_\_\_\_\_ Incorporated Place

### CITY OF SACRAMENTO



JAMES P. JACKSON

THEODORE H. KOBEY, JR. ASSISTANT CITY ATTORNEY

> LELIAND J. SAVAGE DAVID BENJAMIN SAM JACKSON WILLIAM P. CARNAZZO SABINA ANN GILBERT STEPHEN B. NOCITA DEPUTY CITY ATTORNEYS

DEPARTMENT OF LAW E12 TENTH ST. SACRAMENTO, CALIF. 95814 SUITE 201 TELEPHONE (916) 449-5346 June 6, 1980  $\neq$  City City City May 7 - 8 - 80

Honorable City Council City Hall Sacramento, California 95814

RE: WITHDRAWAL FROM SRAPC

Members in Session:

The Mayor has asked that the attached Resolution be placed on the Council agenda.

The Sacramento County Board of Supervisors last week directed its staff to examine the possibility of reorganization of SRAPC or a successor to consist of cities and counties from Sacramento and Yolo Counties and Roseville. The County staff is to report back to the Board in early July.

Mr. James Barnes, Executive Director of SRAPC, will be present at the City Council meeting to discuss this subject in more detail. The attached material from Mr. Barnes is provided for your information.

Sincerely, KSON

JAMES P. JACKSO City Attorney

JPJ:KMF Attachments

7-8-80

## RESOLUTION NO.

Adopted by The Sacramento City Council on date of

RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SACRAMENTO DECLARING ITS INTENTION TO WITHDRAW MEMBERSHIP FROM THE SACRAMENTO REGIONAL AREA PLANNING COMMISSION

BE IT RESOLVED BY THE COUNCIL OF THE CITY OF SACRAMENTO:

WHEREAS, the City of Sacramento has been a member of the Sacramento Regional Area Planning Commission (SRAPC) since the formation of the Commission nearly 15 years ago; and

WHEREAS, being a member of SRAPC has been beneficial to the City of Sacramento, having provided a forum for local elected officials to address multi-County problems, issues and needs through communication, comprehensive planning, policy making, coordination and technical assistance; and

WHEREAS, the City of Sacramento has a population of about 273,000 people. Said population constitutes a 28.8% percentage of the total population of the region served by SRAPC; and

WHEREAS, at the present time the City of Sacramento and the County of Sacramento contain nearly 75% of the total population of the region served by SRAPC, but have only 20% of the vote of the governing board of SRAPC; and

WHEREAS, the City and County of Sacramento have expressed a desire that SRAPC adopt a more equitable voting procedure; and

WHEREAS, a more equitable voting procedure was proposed to the members of SRAPC; and

WHEREAS, said voting procedure was rejected by a majority of the members of SRAPC; and

WHEREAS, there has arisen an honest disagreement among the members of SRAPC of the capability of the Commission to adequately serve the larger urban jurisdictions within the region; and

WHEREAS, the Council of the City of Sacramento feels that a re-alignment of local governments in the greater Sacramento area would better serve the greater Sacramento cities and counties, particularly those with a large population; and

WHEREAS, the Gity Council believes that continued membership in SRAPC with the present voting structure is no longer in the best interest of the residents of the City; and

WHEREAS, pursuant to the "Plan for Organization, Functions and Financing for the Sacramento Regional Area Planning Commission" a minimum notice of 90 days is required to be given to SRAPC prior to the effective date of withdrawal from SRAPC; and WHEREAS, the City Council desires that this Resolution serve as its notice of intention to withdraw from SRAPC.

NOW THEREFORE, BE IT RESOLVED by the Council of the City of Sacramento:

l. The City Council declares its intent to withdraw from membership of the Sacramento Regional Area Planning Commission.

Said withdrawal shall become effective on , 1980.

3. The City Clerk shall send by registered mail, a copy of this Resolution to the Chairman of SRAPC within ten days after adoption of this Resolution.

4. The City Clerk shall mail copies of this Resolution to the Chairman or Mayor, as the case may be, of all the member cities and counties of SRAPC and to all the voting members of SRAPC.

5. The City Clerk shall mail a copy of this Resolution to each Congressman, State Senator, and Assemblyman with territory in their districts located within the City of Sacramento.

6. City Clerk shall mail a copy of this Resolution to each federal and state agency with programs in which SRAPC is involved.

CITY CLERK

ATTEST:

MAYOR

#### SACRAMENTO REGIONAL AREA PLANNING COMMISSION P.O. Box 808, Sacramento, California 95804

MEMORANDUM.

JUNE 4, 1980

TO:	MEMBERS OF THE COMMISSION
FROM:	JAMES A. BARNES EXECUTIVE DIRECTOR
	$\sim$
RE:	REORGANIZATION OF SRAPC

As you know, the Sacramento County Board of Supervisors and the Sacramento City Council feel strongly about the weighted voting issue. The change proposed to provide three votes to Sacramento County and two to Sacramento City was acceptable to the following Commission members: Sacramento County, Yolo County, City of Folsom, City of Galt, City of Isleton, and City of Sacramento. All other Commission members preferred to retain the current voting formula.

The situation was discussed by the Sacramento County Board of Supervisors on June 3rd and they voted unanimously on the following motion:

"It is the Board's intent to modify the existing Council of Governments to include Sacramento County, City of Sacramento, City of Roseville, Yolo County and all the cities in Yolo County, the cities of Folsom, Isleton, and Galt, and refer the matter to the County Executive and County Counsel for a report back July 8th at 10:00 a.m."

It was clear that the Board did not want to act precipitously and felt that a change effective July 1, 1981, would be reasonable. This would enable the Commission to fulfill its current obligations and to undertake work scheduled and approved for 1980/81. Also, it would enable sufficient time for Sutter and Yuba Counties, and the cities therein, to decide what kind of areawide planning organization they may desire. The SRAPC staff will be in a position to assist in the creation of two viable organizations which now appears probable.

Sacramento County <u>did</u> not take action to withdraw from SRAPC. The July 8th report was to deal with procedures and time schedules for action.

This matter will be on your June 19th agenda for discussion. In the meantime, if you have any questions, please call.

JAB: jrc

cc: Management Advisory Committee Management Staff SRAPC Secretaries (Please route)

#### FORMULA FOR SRAPC VOTING

57

SRAPC is a wide geographic area containing both highly urbanized, as well as highly rural, elements. As with any other democratic organization, this has made the decisionmaking process difficult. The City of Sacramento and the County of Sacramento have suggested a weighted formula that would have the voting process more closely reflect population. However, the problem is that many issues are not just population related issues, but are issues that affect the whole geographic area. This principle is recognized in the formula used at the Federal level where the House of Representatives is population based, while the Senate is representation based on geography.

Some of the discussions to divide SRAPC, because there is not agreement on the earlier suggested voting formula, may not be in the best interests of all of the SRAPC members. There is now, and even more so in the future, a significant interrelationship between the four county areas presently contained within SRAPC. As the populations in these counties grow, these relationships will become stronger and make it more important that we have regional planning over the entire area.

It would seem that we could develop a voting formula which recognizes the need for the highly urbanized areas not to be outvoted on urban type issues by the more rural areas, while recognizing the need for the counties outside of the immediate Sacramento sphere to likewise not have to court the Sacramento votes on issues of relatively no importance to the urbanized area. This formula might follow principles such as:

- 1. A weighted voting formula be developed.
- 2. Certain issues of only more local importance could be listed in the SRAPC agreement and these issues might be spelled out as either
  - a. Requiring a vote only of the affected entities, or
  - b. Requiring a vote where each Commission member has one vote rather than a weighted vote.
- 3. Issues of wide regional importance that have an equal impact on all SRAPC members, regardless of population, (These might be geographic based issues) could also be listed by category in the SRAPC Agreement and require a voting formula where each Commission member has only one vote rather than a weighted vote.
- 4. Certain SRAPC-wide issues such as transportation money allocation might be decided on a weighted formula basis with some minimum guarantee of funding for the less populated areas outside of Sacramento City and Sacramento County. These areas might be allowed and

encouraged to forego some of their annual allocation for use in the more urbanized areas on high priority projects in exchange for the more populated areas of Sacramento City and Sacramento County supporting single expensive projects such as the third bridge crossing at a later date.

These are just ideas above, intended to illustrate the point that there are certainly some issues upon which weighted voting would be more than appropriate, since the more populated areas might be far more affected by the outcome of the decision. There are, however, issues of broader regional importance where the interests of agencies other than Sacramento City and Sacramento County might need to be protected through a requirement that the voting formula be different for these categories of decisions. Again, these categories could be agreed upon and spelled out in the SRAPC Agreement.

We have no desire to dictate to Sacramento City and Sacramento County through our voting strength on issues that are of little or no concern to us. Likewise, it would not be appropriate to use our voting strength to acquire an allocation of funds on most issues in excess of our percentage of the region's population. We think something fair can be worked out to protect everybody's interests.

## RESOLUTION NO.

Adopted by The Sacramento City Council on date of

#### RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SACRAMENTO DECLARING ITS INTENTION TO WITHDRAW MEMBERSHIP FROM THE SACRAMENTO REGIONAL AREA PLANNING COMMISSION

7-8-80

BE IT RESOLVED BY THE COUNCIL OF THE CITY OF SACRAMENTO:

WHEREAS, the City of Sacramento has been a member of the Sacramento Regional Area Planning Commission (SRAPC) since the formation of the Commission nearly 15 years ago; and

WHEREAS, being a member of \$RAPC has been beneficial to the City of Sacramento, having provided a forum for local elected officials to address multi-County problems, issues and needs through communication, comprehensive planning, policy making, coordination and technical assistance; and

WHEREAS, the City of Sacramento has a population of about 273,000 people. Said population constitutes a 28.8% percentage of the total population of the region served by SRAPC; and

WHEREAS, at the present time the City of Sacramento and the County of Sacramento contain nearly 75% of the total population of the region served by SRAPC, but have only 20% of the vote of the governing board of SRAPC; and

WHEREAS, the City and County of Sacramento have expressed a desire that SRAPC adopt a more equitable voting procedure; and

WHEREAS, a more equitable voting procedure was proposed to the members of SRAPC; and

WHEREAS, said voting procedure was rejected by a majority of the members of SRAPC; and

WHEREAS, there has arisen an honest disagreement among the members of SRAPC of the capability of the Commission to adequately serve the larger urban jurisdictions within the region; and

WHEREAS, the Council of the City of Sacramento feels that a re-alignment of local governments in the greater Sacramento area would better serve the greater Sacramento cities and counties, particularly those with a large population; and

WHEREAS, the City Council believes that continued membership in SRAPC with the present voting structure is no longer in the best interest of the residents of the City; and

WHEREAS, pursuant to the "Plan for Organization, Functions and Financing for the Sacramento Regional Area Planning Commission" a minimum notice of 90 days is required to be given to SRAPC prior to the effective date of withdrawal from SRAPC; and WHEREAS, the City Council desires that this Resolution serve as its notice of intention to withdraw from SRAPC.

NOW THEREFORE, BE IT RESOLVED by the Council of the City of Sacramento:

1. The City Council declares its intent to withdraw from membership of the Sacramento Regional Area Planning Commission.

2. Said withdrawal shall become effective on , 1980.

3. The City Clerk shall send by registered mail, a copy of this Resolution to the Chairman of SRAPC within ten days after adoption of this Resolution.

4. The City Clerk shall mail dopies of this Resolution to the Chairman or Mayor, as the case may be, of all the member cities and counties of SRAPC and to all the voting members of SRAPC.

5. The City Clerk shall mail a copy of this Resolution to each Congressman, State Senator, and Assemblyman with territory in their districts located within the City of Sacramento.

6. City Clerk shall mail a copy of this Resolution to each federal and state agency with programs in which SRAPC is involved.

MAYOR

ATTEST:

CITY CLERK

# RESOLUTION NO. 80-446

Adopted by The Sacramento City Council on date of .

RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SACRAMENTO DECLARING ITS INTENTION TO WITHDRAW MEMBERSHIP FROM THE SACRAMENTO REGIONAL AREA PLANNING COMMISSION

BE IT RESOLVED BY THE COUNCIL OF THE CITY OF SACRAMENTO:

WHEREAS, the City of Sacramento has been a member of the . Sacramento Regional Area Planning Commission (SRAPC) since the formation of the Commission nearly 15 years ago; and

WHEREAS, being a member of SRAPC has been beneficial to the City of Sacramento, having provided a forum for local elected officials to address multi-County problems, issues and needs through communication, comprehensive planning, policy making, coordination and technical assistance; and

WHEREAS, the City of Sacramento has a population of about 273,000 people. Said population constitutes a 28.8% percentage of the total population of the region served by SRAPC; and

WHEREAS, at the present time the City of Sacramento and the County of Sacramento contain nearly 75% of the total population of the region served by SRAPC, but have only 20% of the vote of the governing board of SRAPC; and

WHEREAS, the City and County of Sacramento have expressed a desire that SRAPC adopt a more equitable voting procedure; and

WHEREAS, a more equitable voting procedure was proposed to the members of SRAPC; and

WHEREAS, said voting procedure was rejected by a majority of the members of SRAPC; and

WHEREAS, there has arisen an honest disagreement among the members of SRAPC of the capability of the Commission to adequately serve the larger urban jurisdictions within the region; and

WHEREAS, the Council of the City of Sacramento feels that a re-alignment of local governments in the greater Sacramento area would better serve the greater Sacramento cities and counties, particularly those with a large population; and

WHEREAS, the City Council believes that continued membership in SRAPC with the present voting structure is no longer in the best interest of the residents of the City; and

WHEREAS, pursuant to the "Plan for Organization, Functions and Financing for the Sacramento Regional Area Planning Commission" a minimum notice of 90 days is required to be given to SRAPC prior to the effective date of withdrawal from SRAPC; and



JUL - 8 1980

OFFICE OF THE CITY CLERK WHEREAS, the City Council desires that this Resolution serve as its notice of intention to withdraw from SRAPC.

NOW THEREFORE, BE IT RESOLVED by the Council of the City of Sacramento:

1. The City Council declares its intent to withdraw from membership of the Sacramento Regional Planning Commission effective June 30, 1981. Said withdrawal shall not take place if the voting formula previously submitted to SRAPC members is approved by the required number of members by September 30, 1980. This subject shall be placed on the agenda of the City Council for a meeting in October 1980.

2. The City Clerk shall send by registered mail, a copy of this Resolution to the Chairman of SRAPC within ten days after adoption of this Resolution.

3. The City Clerk shall mail copies of this Resolution to the Chairman or Mayor, as the case may be, of all the member cities and counties of SRAPC and to all the voting members of SRAPC.

CITY CLERK

MAYOR

ATTEST:



## CITY OF SACRAMENTO

OFFICE OF THE CITY CLERK 915 I STREET SACRAMENTO, CALIFORNIA 95814 CITY HALL ROOM 203 TELEPHONE (916) 449-5426

July 9, 1980

Member Cities and Counties Sacramento Regional Area Planning Commission

Honorable Members:

On July 8, 1980, the Sacramento City Council considered the joint City/County report entitled "Process for Reorganizing the Sacramento Regional Area Planning Commission (SRAPC) Report Back Item #38 June 3, 1980."

The City Council adopted recommendations 1 through 4a-g as listed on pages 5 and 6 of the enclosed report, and the enclosed certified Resolution No. 80-446 declaring the intent of the City Council to withdraw from SRAPC.

If there are any questions regarding this matter please contact Walter J. Slipe, City Manager, or Greg Hatfield, Senior Management Analyst at (916) 449-5704.

Sincerely,

e Magana igana Ciry Clerk

Encl.

Item No. 38

LORRAINE MAGANA CITY CLERK COUNTY/CITY OF SACRAMENTO CALIFORNIA

TO: Board of Supervisors/City Council

FROM:

: Brian H. Richter County Executive Walter Slipe City Manager

SUBJECT: PROCESS FOR REORGANIZING THE SACRAMENTO REGIONAL AREA PLANNING COMMISSION (SRAPC) REPORT BACK ITEM #38 JUNE 3, 1980

On June 3, the Board of Supervisors and on June 10, the City Council requested that their chief executive staff and legal counsel report back regarding the processes necessary to modify the existing Council of Governments and suggested that they report back on July 8, at 10:00 A.M.' The suggested boundary of the new Council of Governments would include the County of Sacramento, City of Sacramento, Folsom, Isleton, and Galt as well as the City of Roseville, Yolo County and all of its cities.

Attached is a report prepared by the Executive Director of SRAPC at the request of both the City Manager and County Executive which provides the basic factual information utilized in this joint report. We want to express our appreciation to the Executive Director and his staff for assisting us in the preparation of this document.

#### Background

The attached report details the origins of the Sacramento Regional Area Planning Commission, the purposes for which it serves, the local participating jurisdictions and the fundamental programs it administers. The current SRAPC structure, formed under the State Planning Act, provides for a single representative from the County, one from the City, and one representing the remaining three cities within Sacramento--while the dues assessment is based on population. Our two jurisdictions represent 76.5 percent of the total regional population.

Sacramento County's and the City's desire to withdraw from SRAPC was generated from this disparity between the limited impact of their decision-making ability and their disporportionately large financial commitment and population. The City and County requested this disparity be remedied by developing a weighted voting formula based on population.

However, on January 17, 1980 the Commission informed the City and the County that most cities and two counties that comprise the agency denied your request. This action indicates the current voting disparity and is not likely to become more equitable until a new Council of Governments (COG) is established and, or in order to preserve the existing regional structure and introduced agreements is renegotiated.

#### Processes For Reorganization

JUL - 8 1980

The existing resolutions establishing SRAPC prove desetting the member jurisdiction may withdraw its membership upon a 90 day notice. However Appendix B details over 91 contracts and agreements currently administered by SRAPC with an annual

Resolution AS amended

budget of \$2,879,064. Should the County and the City serve a 90 day notice and withdraw immediately, such action would be very disruptive to the current planning process. Therefore, in order to insure an orderly transition between the existing organization and the new COG, we conclude that your Board and Council should serve a notice of intent to withdraw subject to final approval September 1980 but with an effective date of June 30, 1981. A time schedule and process to accomplish an orderly withdrawal from SRAPC is as follows:

### DATE

#### ACTIVITY

July/Aug/Mid-Sept 1980

--Adopt the attached resolution stating your intent to withdraw from SRAPC subject to approval in October 1980.

--Prepare an acceptable work program, structure and voting formula for a draft Joint Exercise of Powers Agreement (JPA) for a new Council of Governments in cooperation with staff members of Roseville, Yolo County, Winters, Davis, Woodland, Folsom, Isleton, Galt, and Rocklin.

--Secure conceptual agreement by formal resolution from these jurisdictions wishing to join with the City and County in a new COG. Secure approval of the new area and designation of A95 clearinghouse designation.

**October** 1980

--Based on these resolutions, approve the final geographical area to be served by the new COG, approve withdrawal, and request SRAPC to assign staff to assist in the transition of existing work program from SRAPC to the new COG.

Oct/Nov/Dec 1980 --Consideration and final adoption of the new joint powers agreement by all participating cities and counties.

Mid-Jan 1981 --Hold first organizational meeting of Governing Board of the new COG.

Mid-Jan/Mid-Feb 1981 --Prepare a draft program and budget for the new COG for Governing Board review utilizing SRAPC staff.

Mid-Feb/Mid-March/ --Conduct meetings of the Governing Board of the new COG to review Mid-April/Mid-May/ the draft program and budget and to request transfer of certifications, designations, and contracts as appropriate.

Mid-June 1981 -- Adopt the final work program and execute all necessary contracts with federal, state, and local governments.

July 1, 1981 --The new COG supercedes SRAPC. (Some staff work would be necessary after July 1, 1981 to prepare final SRAPC completion reports and audits. In addition, the Criminal Justice Program which because of federal funding commitments will extend to September 30, 1981 as well as a law suit agreement referred to in Appendix B.)

#### Minimum Geographical Boundaries

This time schedule suggests that during July, August, and September of 1980, upon your request, each member jurisdiction of SRAPC designate a staff representative to meet with City and County officials and discuss their willingness to participate in and secure their tentative approval of the necessary provisions for a joint powers agreement establishing the framework for the new Regional Planning Agency. Each jurisdiction would be requested to formally express their desire to join in the new COG by resolution of their legislative bodies on or before September 30, 1980. This will allow time for an orderly assignment of contracts, completion of work programs, and permit technical assistance agreements can be completed in an orderly manner and the new COG to begin its work on July 1, 1981. However, this raises the issue of the minimum jurisdictional boundaries of the new regional planning organization.

It is suggested by the Executive Director of SRAPC, in the attached report, that the minimum jurisdictional boundaries include all of Sacramento County and its four cities, all of Yolo County and the associated three cities and the cities of Roseville and Rocklin. This area includes two counties and a portion of a third, nine cities, representing a total population of 912,125 persons and a land area of 2,092 square miles. However, Roseville, Davis, Winters and Woodland have either informally or formally expressed their intent to remain with SRAPC and/or retain the existing voting formula.

Our staff has contacted Yolo County staff and the three other cities within Sacramento County all of whom have expressed a willingness to explore a new regional planning organization. It is our opinion that it would be fruitless to establish a minimum geographical boundary which contains any of the jurisdictions who are at this time unwilling to form a new COG. It is also conceivable that once the City and County express their clear interest to form a new Regional Planning Commission, these and perhaps other jurisdictions who are currently reluctant, will either join with us or alter their position on a weighted voting formula. Therefore, we believe that the minimum geographical boundaries should only include those organizations who express a desire to form a new COG or change the SRAPC voting formula.

This, then, would include Yolo County, Sacramento County, City of Sacramento, Isleton, Folsom and Galt. It is anticipated that such a minimum geographical boundary may not be favorably received by many of the federal and state agencies since it does not include all of the urbanized area currently in the existing SRAPC region (specifically Roseville, and perhaps Davis). However, we do not believe these objections are insurmountable particularly since Roseville already resides within a regional planning district (Sierra Planning organization), and does not represent the majority of the urbanized area. Finally, by remaining flexible enough to admend the geographical boundary in October when the joint powers agreement has been discussed with all jurisdictions perhaps the final membership may include those cities within Yolo County.

#### IN SUMMARY

#### Alternative #1

--The least disruptive and logical planning structure ought to be the existing

SRAPC boundaries with a modified voting formula based on population and/or financial contribution providing equitable decision-making capability for all member jurisdictions based on population. However, such a structure appears unlikely even though on June 19, 1980 the Executive Director of SRAPC was once again requested by the Commission to develop an alternative voting pattern.

#### Alternative #2

--Assuming equitable voting, the next most desirable geographical area would be the existing SRAPC region exclusive of Yuba and Sutter Counties as suggested by your June 3 and 10 motions as well as the Executive-Director of SRAPC. However, jurisdictions such as Woodland, Winters, Davis and Roseville have already expressed their reluctance to change the existing voting formula. Therefore, should we select this alternative, it would appear that the new COG is almost surely headed for defeat since a concensus on the voting issue is impractical.

#### Alternative #3

--Therefore, it appears that while alternative two is the most desirable, we believe the geographical area that ought to be considered in October by the Board of Supervisors and the City Council is that which includes jurisdictions who are clearly willing to join us in this effort. This now includes the County of Yolo, exclusive of its three cities, the County of Sacramento, City of Sacramento, Folsom, Isleton and Galt.

We recommend you <u>tentatively recognize</u> this area as the minimum in the hopes that during July, August, and September other jurisdictions will be willing to alter their current positions and join in our new organization.

#### Financial Impact Of The New Organization

Attachment B and C details all of the current revenue resources and obligations of the Sacramento Regional Area Planning Commission. It was not possible within the short time frame of this report to quantify the financial impact of the new COG on the existing SRAPC budget particularly since the new geographical boundaries cannot be determined until September, 1980. However, the minimum area described above represents approximately 80 percent of the population of the existing region and it is not anticipated the new agency wold receive less than 80 percent of SRAPC budget. In fact some jurisdictions such as Davis, Woodland, and Roseville would not normally be eligible for some of the formula funding they now enjoy through SRAPC unless their population is included with that of Sacramento County and City.

We will attempt, during the 90 day schedule following tentative notification of our intent to withdraw from SRAPC to qualify the financial impact. In addition, our staff has made contact with the Office of Planning and Research, Office of Management and Budget as well as the Department of Housing and Urban Development and other federal agencies to determine their position on the formation of a new COG and what financial impact that might have. To date, these agencies were unwilling to quantify their participation in the new agency until they had reviewed its organizational structure, geographical boundaries and work program.

In conclusion, it is our recommendation that your Board and the City Council:

- Adopt a resolution of intention to withdraw from SRAPC effective June 30, 1981 subject to final approval in October. Included in the resolution is a commitment that the withdrawal may be rescinded if SRAPC approves an alternative voting formula acceptable to the City and County of Sacramento and provided SRAPC members ratify it by September 30, 1980.
- 2. Authorize the Chairman of the Board and the Mayor of the City of Sacramento to sign the attached letter requesting that the current member jurisdictions of SRAPC designate a representative, including the Executive Director, to meet with City and County officials to discuss participation in a new Council Of Government including structure, and work program to become part of a new joint powers agreement. In addition, request that they by resolution on or before September 30, 1980 express their desires to participate in a new Council On Governments.
- 3. Adopt a motion of intent to continue working closely and cooperatively with SRAPC until all its current commitments and contracts are complete on July 1, 1981. Request the SRAPC a similar motion pledging cooperation and staff assistance in transitioning the appropriate portion of the current work program to the new COG by June 30, 1981.
- 4. Instruct the County Executive and City Manager to draft concept paper for a Joint Exercise of Powers Agreement by mid-September 1980 to form a new areawide planning organization that:
  - a. will supercede SRAPC on July 1, 1981;
  - b. includes Sacramento County (and the four cities therein), Yolo County and if appropriate may include three cities within Yolo County, plus the cities of Roseville and Rocklin and perhaps Sutter and Yuba Counties;
    - c. generally provides for authorizing similar purposes and functions as does SRAPC's current Plan for Organization, Functions, and Financing;
    - d. will enable an orderly transition from SRAPC to the new Council of Governments of staff, equipment, designations, and certifications;
    - e. provides for a different voting formula than that currently utilized by SRAPC and most likely one based on a formula of population;
    - f. enables the local governments to consider alternative names for the new organization and alternative voting formulas;

Board of Supervisors

- 6 -

g. enables return of SRAPC reserve funds to cities ad counties that choose not to affiliate with the new organization on a formula based on how the funds were obtained. (population for general reserves and sales tax for transportation development act reserves.) 1/

BRIAN A. RICHTER

County Executive County of Sacramento

Walter Slipe City Manager City of Sacramento

- 1/ Reserves available on June 30, 1981, are estimated at \$100,000. Sutter and Yuba Counties contribute about 10% of the reserves
- cc: Mayors of Isleton, Galt, Folsom, Davis, Woodland, Rocklin, Roseville, Winters, Sacramento, Marysville, Live Oaks, Yuba City, Wheatland, and Lincoln Chairpersons, Board of Supervisors of Yuba, Sutter, Yolo, and Sacramento Office of the Governor Office of Planning and Research
  - Executive Director, Sacramento Regional Area Planning Commission

RES:sp/ps

(1-0, B20-25)

# RESOLUTION NO. 80-446

Adopted by The Sacramento City Council on date of S

#### JUL 8 1980

CERTIFIED AS 1 of Resolution No.

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COPY

RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SACRAMENTO DECLARING ITS INTENTION TO WITHDRAW MEMBERSHIP FROM THE SACRAMENTO REGIONAL AREA PLANNING COMMISSION

BE IT RESOLVED BY THE COUNCIL OF THE CITY OF SACRAMENTO:

WHEREAS, the City of Sacramento has been a member of the Sacramento Regional Area Planning Commission (SRAPC) since the formation of the Commission nearly 15 years ago; and

WHEREAS, being a member of SRAPC has been beneficial to the City of Sacramento, having provided a forum for local elected officials to address multi-County problems, issues and needs through communication, comprehensive planning, policy making, coordination and technical assistance; and

WHEREAS, the City of Sacramento has a population of about 273,000 people. Said population constitutes a 28.8% percentage of the total population of the region served by SRAPC; and

WHEREAS, at the present time the City of Sacramento and the County of Sacramento contain nearly 75% of the total population of the region served by SRAPC, but have only 20% of the vote of the governing board of SRAPC; and

WHEREAS, the City and County of Sacramento have expressed a desire that SRAPC adopt a more equitable voting procedure; and

WHEREAS, a more equitable voting procedure was proposed to the members of SRAPC; and

WHEREAS, said voting procedure was rejected by a majority of the members of SRAPC; and

WHEREAS, there has arisen an honest disagreement among the members of SRAPC of the capability of the Commission to adequately serve the larger urban jurisdictions within the region; and

WHEREAS, the Council of the City of Sacramento feels that a re-alignment of local governments in the greater Sacramento area would better serve the greater Sacramento cities and counties, particularly those with a large population; and

WHEREAS, the City Council believes that continued membership in SRAPC with the present voting structure is no longer in the best interest of the residents of the City; and

WHEREAS, pursuant to the "Plan for Organization, Functions and Financing for the Sacramento Regional Area Planning Commission" a minimum notice of 90 days is required to be given to SRAPC prior to the effective date of withdrawal from SRAPC; and WHEREAS, the City Council desires that this Resolution serve as its notice of intention to withdraw from SRAPC.

NOW, THEREFORE, BE IT RESOLVED by the Council of the City of Sacramento:

1: The City Council declares its intent to withdraw from membership of the Sacramento Regional Planning Commission effective June 30, 1981. This subject shall be placed on the agenda of the City Council for a meeting in October 1980.

2. The City Clerk shall send by registered mail, a copy of this Resolution to the Chairman of SRAPC within ten days after adoption of this Resolution.

3. The City Clerk shall mail copies of this Resolution to the Chairman or Mayor, as the case may be, of all the member cities and counties of SRAPC and to all the voting members of SRAPC.

PHILLIP L. ISENBERG

MAYOR

ATTEST:

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#### LORRAINE MAGANA

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REGIONAL DIRECTORY AND MAILING LIST

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CLERT MAURGER C.T. OF LINCOLN C.T.Y HALL, SIIST ST. LINCOLA

## CITY OF SACRAMENTO



OFFICE OF THE CITY CLERK 915 I STREET SACRAMENTO, CALIFORNIA 95814 CITY HALL ROOM 203 TELEPHONE (916) 449-5426

July 9, 1980

Honorable Chairman and Members Sacramento County Board of Supervisors County Administration Building 700 H Street Sacramento, CA 95814

Gentlemen:

On July 8, 1980, the Sacramento City Council considered the joint City/County report entitled "Process for Reorganizing the Sacramento Regional Area Planning Commission (SRAPC) Report Back Item #38 June 3, 1980."

The City Council adopted recommendations 1 through 4a-g as listed on pages 5 and 6 of said report, and the enclosed certified Resolution No. 80-446 declaring the intent of the City Council to withdraw from SRAPC.

If there are any questions regarding this matter please contact Walter J. Slipe, City Manager, (916) 449-5704.

Sincerely,

Lorraine Magana City Clerk

Encl.

cc: Brian H. Richter SRAPC City Manager Walter Slipe

Item No. 38

LORRAINE MAGANA CITY CLERK