



1-30-91 (2.1)

CONTINUED
FROM 1-16-91
TO 1-30-91

OFFICE OF THE
CITY MANAGER

CITY OF SACRAMENTO
CALIFORNIA
January 2, 1991

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City Council
Sacramento, California

Honorable Members In Session:

**SUBJECT: ANALYSIS AND IMPLEMENTATION OF RECOMMENDATIONS
RELATIVE TO THE ANTI-DRUG AND GANG INITIATIVE STUDY**

SUMMARY

On December 11, 1990, the Sacramento City Council approved a staff recommendation to refer the document "Drugs and Gangs in Sacramento: Blueprint for the Future" to the Joint Budget & Finance/Transportation and Community Development Committee for detailed analysis and action. This staff report recommends that a special meeting of the City Council be held to:

1. Adopt a general workplan for the Council to follow in reviewing and taking action on the individual recommendations in the "Blueprint". As part of the workplan, staff recommends four additional special Council meetings be held and that each Councilmember hold a community meeting on the subject of drugs/gangs in their district.
2. Review Recommendations #1, 2, 3, 4, 5, 6, 66 and 67 in the "Blueprint" at the January 16, 1991 special Council meeting, and issue preliminary policy direction to staff on which, if any, of those recommendations should be pursued further. Staff will prepare the appropriate reports outlining the implementation process, costs, further policy issues, etc. based on the Council's selections.

BACKGROUND

The "Drugs and Gangs in Sacramento: Blueprint for the Future" document is one of five products produced by EMT Associates/The Circle, Inc. for the City of Sacramento as part of the Council's Anti-Drug and Gang Initiative Study. As described in a previous staff report to the Joint Budget and Finance and Transportation and Community Development Committee dated November 27, 1990, the "Blueprint" presents 67 recommendations for the

City Council and others in the community to consider aimed at reducing the drug and gang problems in the City of Sacramento.

At the December 11, 1990 Joint Committee meeting, staff and Lynne Cannady from EMT Associates, presented an overview of the "Blueprint". The Joint Committee agreed to forward the report to the full Council with a recommendation that the report be referred back to the Joint Committee for a more intensive review and action. The January 16, 1991 special meeting of the Council has been substituted instead of a Joint Committee meeting to decide on a process to be used by the Council in analyzing the recommendations, and to take action on several recommendations which pertain specifically to the City Council.

DRAFT COUNCIL WORKPLAN

The "Blueprint" is divided into five sections:

1. "Introduction to the Blueprint for the Future" is an introduction of the document;
2. "Recommendations for the Sacramento Political System" focuses primarily on suggestions for specific Council actions;
3. "Recommendations for the System of City Services" suggests strategies for the various administrative, legislative, law enforcement, judicial and political bodies who are involved in activities addressing drug and/or gang issues;
4. "Recommendations for Private Citizens, Local Businesses, and Grassroots Community and Neighborhood Organizations" contains recommended strategies for the remainder of the Sacramento community. Also in this section are two additional issues for the City Council;
 - A. A recommendation to create a "Coordinator" position;
 - B. A suggestion that the Council allocate \$50,000 for a community/neighborhood stipend program; and,
5. "Implementation" presents the consultants recommendations for implementing the strategies.

Staff recommends that the Council adopt a workplan to consider each of the 67 recommendations. Attachment A is a draft workplan for the Council to consider.

Under this simple draft workplan, the Council would hold a total of five special hearings on the Anti-Drug and Gang Initiative Study. The purpose of each hearing is to allow the Council to wade through the large volume of information in the "Blueprint" and select those recommendations they wish to pursue. Each recommendation in the report would be evaluated.

Some recommendations will require additional staff work prior to the Council reaching any conclusions on the issues. For example, it is not expected that the Council will finalize action on the "Coordinator" recommendation at the January 16, 1991 meeting. However, if the Council supports the overall concept of a "Coordinator" as outlined in the report, staff will develop additional information and report back.

Prior to the special meeting on the draft workplan, staff is mailing copies of the "Blueprint" and when requested, copies of the other four products, to those individuals and/or groups who are involved in activities covered in the "Blueprint".

At the conclusion of the special meetings, staff will prepare a report to the Council outlining the preliminary positions on each recommendation. To the extent possible, this report will include an implementation schedule.

REVIEW RECOMMENDATIONS DIRECTED TO THE CITY COUNCIL

There are several recommendations listed in the report which are specifically addressed to the City Council. The identifying numbers are listed in the "Summary" above, with the exception of Recommendations #30, 50, and 65.

Staff is seeking policy direction from the Council on these items. It is recommended that the Council receive testimony on these recommendations and make decisions on whether any of them should be pursued.

FINANCIAL DATA

The financial implications are currently undetermined. Financial data will be developed and presented to the Council as part of the specific implementation reports.

POLICY CONSIDERATIONS

There are significant policy considerations associated with several of the recommendations, among the issues are:

1. Recommendation #2 suggests that the City Council (in conjunction with other entities), establish, promote and advertise drug-free zones in high risk areas of Sacramento. In addition, this report recommends that the Council declare that Sacramento is "striving" to become a drug free city. One policy question to be addressed is: Should the Council establish a broad policy declaring that the City of Sacramento (or a portion within) is striving to be drug free?

2. Recommendation #3 suggests the Council should elevate the drug and gang problem to emergency status and prioritize comprehensive drug/gang elimination efforts above all non-emergency issues. The elevation of drugs and gangs to emergency status may require the identification of additional resources and/or the reduction of financial commitment to other existing programs.

WBE/MBE EFFORTS

Not applicable.

RECOMMENDATION

It is recommended that the Council:

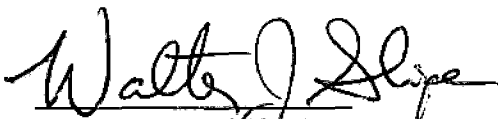
1. Adopt a general workplan for the Council to follow in reviewing and taking action on the individual recommendations in the "Blueprint"; and
2. Review Recommendations #1, 2, 3, 4, 5, 6, 66 and 67 in the "Blueprint" at the January 16, 1991 special meeting, and issue preliminary policy direction to staff on which, if any, of those recommendations should be pursued further.

Respectfully submitted,



GARY L. LITTLE
Citizens Assistance Officer

RECOMMENDATION APPROVED:



WALTER J. SLIPE
City Manager

January 16, 1990
All Districts

ATTACHMENT A

**Drugs and Gangs in Sacramento
Draft Workplan for Evaluating the Recommendations Contained
in the "Blueprint for the Future"**

A. SPECIAL COUNCIL MEETING JANUARY 16, 1991, 7:30 P.M.

- Objective:** Receive a summary presentation from staff/consultants on the "Dimensions of the Problem" findings.
- Objective:** Adopt a workplan and schedule for reviewing the finding/recommendations of EMT Associates/The Circle, Inc.
- Objective:** Receive testimony, discuss and adopt a preliminary position on the following "Recommendations for the Sacramento Political System". Most of these recommendations are directed specifically to the City Council and some will require a "report back" from staff.

ITEM

1. Use the "Blueprint for the Future" as a point of reference for planning and implementation (Page 12).
2. Establish, promote and advertise drug-free zones in high risk areas of Sacramento by creating a mission or policy statement that declares Sacramento is striving to become drug-free and gang-free by 1995 (Page 14).
3. Elevate the drug/gang problem to emergency status and prioritize comprehensive efforts to eliminate drugs and street gangs above all nonemergency issues (Page 16).
4. Reinforce existing linkages and create new linkages with County, State and Federal agencies to mobilize additional resources for comprehensive efforts to eliminate drugs and street gangs from Sacramento. Focus on generating more concerted multi-agency efforts as well as facilitating cooperative ventures with diminished red-tape requirements (Page 16).

5. Commit resources to address the drug and gang problems in terms of increased personnel, contracting for expertise and outside resource assistance, and information-sharing capability among agencies, neighborhoods and individuals (Page 16).
6. Seek support of the Sacramento County Board of Supervisors to facilitate the implementation of priority recommendations which require cooperation and agreement from County service providers (Page 17).
30. Emphasize a "partnership" relationship with citizen groups in efforts to eliminate drugs from local neighborhoods, especially in target high risk areas like housing projects. [Implement "Problem Oriented Policing" and "Community Oriented Policing" efforts Citywide] (Page 48). {Note: staff suggests this recommendation be evaluated during the discussions on the "Recommendations for Criminal Justice".}
50. Create a means for publicly acknowledging employers who support efforts to reintegrate former gang members back into the community. [Conduct comprehensive drug and gang information programs for employers and employees] (Page 67). {Note: staff suggests this recommendation be evaluated during the discussions on the "Recommendations for Private Citizens, Local Businesses, and Grassroots Community and Neighborhood Organizations".}
65. Implement a comprehensive community-based political action campaign (Page 82). {Note: staff suggests this recommendation be evaluated during the discussions on the "Recommendations for Private Citizens, Local Businesses, and Grassroots Community and Neighborhood Organizations".}
66. Create a full-time paid position to be the "Coordinator" for Citywide and selected County programs, services and activities that address drug and gang problems (Page 83).
67. Provide stipend funding and in-kind opportunities to grassroots groups and individuals (Page 87).

B. **SECOND SPECIAL COUNCIL MEETING** (date, time and location to be determined)

Objective: Receive testimony, discuss and adopt a preliminary position on the following "Educational Support" recommendations. (Most of these recommendations are within the jurisdiction of other agencies. However, Council action is needed to inform staff of those recommendations which are supported by the City Council and should be formally presented to the appropriate policymakers.)

ITEM

7. Develop a comprehensive student peer tutoring program within the school system (Page 23).
8. Expand supervised after school, weekend, and summer recreational programs as alternatives to unsupervised street activities (Page 24).
9. Initiate student issues forum (Page 25).
10. Expand anti-gang, anti-drug, and stay-in-school educational message programs (Page 26).
11. Expand drop-out reduction and intervention efforts (Page 26).
12. Expand existing youth/adult mentor programs (Page 27).
13. Close campuses during school hours (Page 28).
14. Establish or reinforce Employee Assistance Programs (EAPs) for school employees and intervention efforts (Page 28).
15. Implement widespread adult literacy program (Page 29).
16. Implement or expand English as a Second Language (ESL) programs in immigrant neighborhoods (Page 29).
17. Implement or expand single mother education/vocational training programs.
18. Conduct real estate seminars for landlords and property managers.
19. Provide community seminars regarding crime reporting, self defense, and resisting gangs and drug dealers.

29. Continue intensive pro-active enforcement (Page 48).
30. Implement "Problem Oriented Policing" and "Community Oriented Policing" Citywide (Page 48).
31. Improve access to statewide information (Page 49).
32. Hire or assign additional sworn officers (Page 50).
33. Target mid-level drug dealers and distributors as well as street dealers (Page 51).
34. Develop increased space and retain narcotics offenders in custody for longer periods (Page 52).
35. Publicize and expand the existing gang hotline telephone program (Page 53).
36. Expand vertical prosecution units and make them permanent (Page 55).
37. Expand asset seizure program (Page 56).
38. Increase use of community-based alcohol and drug intervention programs in the jail and through probation (Page 57).
39. Provide regular on-going training and information updates for officers (Page 57).
40. Provide periodic gang and drug-related training for judges (Page 58).
41. Hire one full-time Gang Information Data Analyst (Page 58).
42. Hire or assign additional Probation Officers to staff reduced gang caseloads (Page 58).
43. Develop and implement a computerized probation management system (Page 59).
44. Expand gang and gang-associates parent notification and support program (Page 59).
45. Implement City-wide gang paraphernalia seizure program (Page 59).
46. Increase jail inmate and probationer access to community-based family violence intervention programs (Page 60).

20. Implement street teacher program.

C. **THIRD SPECIAL COUNCIL MEETING** (date, time and location to be determined)

Objective: Receive testimony, discuss and adopt a preliminary position on the following "Health and Social Services" recommendations. (Most of these recommendations are also within the jurisdiction of other agencies. However, Council action is needed to inform staff of those recommendations which are supported by the City Council and should be formally presented to the appropriate policymakers.)

I T E M

21. Improve liaison between alcohol and drug service providers and law enforcement (Page 34).

22. Increase access to and use of existing alcohol and other drug programs by gang and potential gang members and their families (Page 35).

23. Increase the number of residential treatment beds for adult men and women, and create residential treatment beds for adolescents (Page 37).

24. Implement gang redirection program (Page 39).

D. **FOURTH SPECIAL COUNCIL MEETING** (date, time and location to be determined)

Objective: Receive testimony, discuss and adopt a preliminary position on the following "Criminal Justice" recommendations. (Since some of the recommendations involve the Sheriff, District Attorney and Probation operations, the Council should consider requesting members of the County Board of Supervisors to participate.)

I T E M

25. Increase anti-drug and anti-gang program marketing (Page 43).

26. Reinforce Park Patrol efforts to increase law enforcement presence in all City areas (Page 44).

27. Increase visible uniformed presence in targeted neighborhoods (Page 45).

28. Reinforce law enforcement community outreach and youth athletic programs (Page 47).

E. FIFTH SPECIAL COUNCIL MEETING (date, time and location to be determined)

Objective: Receive testimony, discuss and adopt a preliminary position on the following "Private Citizens, Local Businesses, and Grassroots Community and Neighborhood Organizations" recommendations.

ITEM

47. Continue to discourage concentrated high-density, low income, housing development (Page 64).
48. Improve incentives for developer investment in targeted areas (Page 66).
49. Increase developer fees or in-kind commitments to provide for or support alternative youth programs (Page 66).
50. Conduct comprehensive drug and gang information programs for employers and employees (Page 67).
51. Implement job mobility programs that combine part-time work with part-time education (Page 67).
52. Covert seized real estate assets into community development (Page 68).
53. Encourage neighborhood reclamation through tenant ownership (Page 69).
54. Implement neighborhood property value enhancement campaign (Page 70).
55. Expand job training and development programs for youth (Page 70).
56. Encourage legitimate commodities and services distribution (Page 70).
57. Implement a comprehensive recreation and entertainment campaign to target more high risk youth (Page 57).
58. Implement family violence prevention programs (in a community-based peer provider format) with special emphasis on gang-risk families (Page 76).
59. Implement parent skills development programs (in a community-based peer provider format) with special emphasis on gang-risk families (Page 76).
60. Implement home economy skills development programs (Page 77).
61. Implement a surrogate extended family program (Page 77).

62. Implement a comprehensive neighborhood security and health campaign (Page 78).
 63. Expand law enforcement/gang member family notification program (Page 80).
 64. Implement family substance abuse reduction programs (in a community-based peer provider format) with special emphasis on gang-risk families (Page 81).
 65. Implement a comprehensive community-based political action campaign (Page 82).
- A report to the City Council will be prepared by staff at the conclusion of the special meetings.



GREATER SACRAMENTO AREA SUBSTANCE ABUSE COORDINATING COUNCIL

CHAIRPERSON

Lee V. Greer
Major General, U.S.A.F.(ret.)

January 16, 1991

COUNCIL MEMBERS

Bill Alkire
Administrator
Sacramento Co. Office of Education

Robert Benton
Captain
Sacramento Police Department

Lou Blanas
Captain
Sacramento Sheriff's Department

Reverend Harry Carlson
Calgary Lutheran Church

Glen Craig
Sheriff
Sacramento Sheriff's Department

Dan Ferrigno, M.D.
CPC, Sierra Vista Hospital

James Z. Hernandez
Executive Director
California Hispanic Commission
on Alcohol and Drug Abuse

Kathy Hill
Executive Director
People Reaching Out

John P. Kearns
Chief of Police
Sacramento Police Department

Robert E. Keidgard
Chief Probation Officer
Sacramento Co. Probation Department

Bill Olmsted
Wm. Olmsted Investigations

Larry Valterza
Administrator
Alcohol and Drug Program Division

Steve White
District Attorney

Jan Young
Community Relations Director
KCRA TV

Sacramento City Council
City Hall, Council Chambers
915 I Street
Sacramento, CA 95814

As the Sacramento City Council undertakes the monumental task of addressing the drug and gang problems throughout the Sacramento area, the Greater Sacramento Area Substance Abuse Coordinating Council wishes to convey its support.

The war on drugs and gangs, in order to be successful, must be fought on many fronts. Any "Blueprint for the Future" which strives to reduce the negative impact of drugs and gangs must also enlist the cooperative efforts of any resource with common goals and interests. The Substance Abuse Coordinating Council is comprised of community representatives and professionals from neighborhood based organizations, business, education and government.

The Coordinating Council is ready and able to contribute to the synergistic efforts which will ultimately prevail over the drug and gang problems within our community.

Very truly yours,

GLEN CRAIG, Vice Chair
Greater Sacramento Area Substance
Abuse Coordinating Council

SACRAMENTO TWENTY-ONE

A Partnership for a Healthy, Vibrant Sacramento at the Turn of the Century

January 30, 1991

Good evening, Mayor Rudin and members of the City Council. I am Steve Wirtz, and I am representing the membership and Steering Committee of Sacramento Twenty One, a broad-based, county-wide partnership of public, private and neighborhood organizations and individuals working together to prevent the abuse of alcohol and other drugs.

While Sacramento Twenty-One has been organized around substance abuse prevention issues, this partnership is committed to building the knowledge, the linkages and the mechanisms to allow this growing community to develop in health and opportunity as we approach the Twenty-First Century. Sacramento Twenty One recognizes that the causes and conditions that contribute to substance abuse are, by and large, the same causes and conditions that foster child abuse, and spousal abuse, and delinquency, and teenage pregnancy, and so many other forms of anti-social and self-destructive behavior.

The goal of Sacramento Twenty One is a community that will not tolerate or accept abuse and crime in any form. We are working toward that goal in partnership among neighborhoods, community organizations, treatment agencies, public housing and social services agencies, local government and law enforcement in Sacramento County. The primary strategy of Sacramento Twenty-One is:

- the identification of prevention needs by those neighborhoods and individuals most effected by the problems of substance abuse; and
- ensuring the availability of prevention services and strategies in response to those identified needs.

Sacramento Twenty One would like to congratulate the City Council for the courage and vision to undertake the recently-completed study of the problems of drugs and gangs in Sacramento. In the face of doubts and dissent about the appropriateness of spending \$87,000 on what some called "another study of the problem", the city now has a document that can and should be used as a valuable planning tool for the prevention and reduction of the problems of substance abuse and gang activities.

While Sacramento Twenty One has not held discussions among its partners on specific recommendations within the drug and gang study, we strongly urge you to consider carefully each of the important recommendations before you tonight, and to consider the impact of your actions on the needs of neighborhood residents and neighborhood groups. The participation of those residents and groups in your decisions on strategies and programs is critical. This hearing, and any subsequent hearings within the neighborhoods on specific recommendations, is a good beginning.

As the city and the Council work toward the goals of reduction and prevention of drug and gang problems, neighborhood groups and organizations must be involved in not only the planning, but the implementation of strategies and programs at the neighborhood level.

Sacramento Twenty One stands ready to work closely with the City Council and other partners in the effort to make Sacramento a safer and healthier place to live. Many of our partners were involved with the study from the beginning, and many more continue to be involved in consideration and implementation of the recommendations. Please do not hesitate to call upon us as this process continues.

Thank you.