



## REPORT TO COUNCIL City of Sacramento

915 I Street, Sacramento, CA 95814-2604  
www.CityofSacramento.org

CONSENT

October 10, 2006

Honorable Mayor and  
Members of the City Council

**Title:** Agreements: Granite Regional Park 24/7 All-Weather Soccer Field, CIP LV98 (Requires two-thirds vote)

**Location/Council District:** Granite Regional Park/Council District 6

**Recommendation:** Adopt a **Resolution:** 1) suspending competitive bidding in the best interests of the City for the installation of artificial turf for the Granite Regional Park 24/7 all-weather soccer field, CIP LV98; 2) authorizing the City Manager to execute a contract for the purchase and installation of the artificial turf field at the Granite Regional Park 24/7 all-weather soccer field, CIP LV98, with FieldTurf in an amount not to exceed \$430,656.00; 3) authorizing the City Manager to execute an agreement to purchase field lighting for the Granite Regional Park 24/7 all-weather soccer field, CIP LV98, from Musco Lighting in an amount not to exceed \$134,687.50; 4) suspending competitive bidding in the best interests of the City for the purchase of the artificial turf drainage system for the Granite Regional Park 24/7 all-weather soccer field, CIP LV98; and 5) authorizing the City Manager to execute an agreement for the artificial turf drainage system for the Granite Regional Park 24/7 all-weather soccer field to JSP Specialty Foams, LLC, in an amount not to exceed \$178,790.22.

**Contact:** J.P. Tindell, Interim Planning and Development Manager, 808-1955

**Presenters:** Not applicable

**Department:** Parks and Recreation

**Division:** Park Planning, Design & Development

**Organization No:** 4727

### Description/Analysis

**Issue:** As a term and condition of the United States Soccer Foundation grant awarded to the City for the Granite Regional Park 24/7 all-weather soccer field, the City must use the grant funds to purchase certain products from specified vendors as part of a "field package;" these products include artificial turf and field

lighting and the vendors include FieldTurf and Musco Lighting. By Resolution 2006-648, the City Council suspended competitive bidding in the best interest of the City and authorized the City Manager to negotiate agreements to purchase artificial turf from FieldTurf and field lighting from Musco Lighting; FieldTurf not only supplies, but also installs, the artificial turf. Although JSP Specialty Foams, LLC, ("JSP") is not one of the vendors the City is required to purchase products from as part of the grant award, JSP is, however, currently the only manufacturer of an engineered composite drainage system specifically designed for artificial turf field drainage ("Brock drainage system"). As JSP is the sole source for the Brock drainage system, staff recommends that Council suspend competitive bidding in the best interest of the City and award the agreement for the drainage system for the Granite Regional Park 24/7 all-weather soccer field to JSP for an amount not to exceed \$178,790.22.

A summary of the project history is included as Attachment 1 (page 4) and a project location map is included as Attachment 2 (page 5).

**Policy Considerations:** Providing parks and recreation facilities is consistent with the City's strategic plan to enhance livability in Sacramento's neighborhoods by expanding park, recreation, and trail facilities throughout the City.

Furthermore, the recommendations in this report are consistent with the provisions of City Code sections 3.56.230(c) and 3.60.170(D), which authorize the suspension of formal competitive bidding upon a two-thirds vote of the City Council, when this is determined to be in the best interests of the City.

**Committee/Commission Action:** The Citizen's Advisory Committee for Parks and Recreation supported the master plan for Phase II development of Granite Regional Park at its December 2, 2004 meeting.

**Environmental Considerations:** The Environmental Services Manager has determined that the Granite Regional Park Phase II Project, as proposed, will not have a significant impact to the environment; therefore, a Mitigated Negative Declaration was prepared. In compliance with Section 15070(B)1 of the California Environmental Quality Act (CEQA) guidelines, the City has incorporated mandatory mitigation measures into the project plans to avoid potential impacts or to mitigate such impacts to a point where clearly no significant impacts will occur. These mitigation measures and the negative declaration were approved by City Council on March 15, 2005.

**Rationale for Recommendation:** The City Council accepted a \$100,000 competitive grant from the United States Soccer Foundation on August 29, 2006. As a term and condition of the grant award, the City must purchase certain

products from specified vendors as part of a "field package;" these products include artificial turf and field lighting and the vendors include FieldTurf and Musco Lighting. Staff believes it is in the best interest of the City to suspend competitive bidding for the installation of the artificial turf because the City is required as a term and condition of the \$100,000 competitive grant from the United States Soccer Foundation to contract with FieldTurf for this product and service. Though not specifically part of the grant specifications, staff believes it is in the best interest of the City to suspend formal competitive bidding for the drainage system for the artificial turf field for the Granite Regional Park 24/7 all-weather soccer field because JSP Specialty Foams, LLC, is the sole source of the Brock drainage system, an engineered composite drainage system specifically designed for artificial turf fields. The Brock system is a patented, high-performance drainage and impact layer that replaces the conventional stone and cushioning layers commonly used under synthetic turf; it is faster to install and less expensive than conventional drainage systems.

**Financial Considerations:** A portion of the \$1.67 million bond funding will be allocated to this project, thereby creating adequate funding to authorize, execute and award the aforementioned recommendation.


**Emerging Small Business Development (ESBD):** The selection of consultants and contractors for this project followed City established guidelines for inclusion of ESBD firms.

Respectfully Submitted by:



ROBERT G. OVERSTREET II  
Director of Parks and Recreation

Recommendation Approved:



for RAY KERRIDGE  
City Manager

**Table of Contents:**

Report	pg. 1
<b>Attachments</b>	
1 Background Information	pg. 4
2 Project Location Map	pg. 5
3 Resolution	pg. 6

## **Attachment 1**

### **Background Information**

On March 15, 2005 the City Council approved the master plan and mitigated negative declaration for the Phase II development of Granite Regional Park which included: relocating the existing dog park, removing the temporary corporation yard and developing an all-weather lighted soccer field in Area 1 of the park site. The proposed master plan also included a new dog park, parking lot, access ramp, detention basin, landscaping and the development of a regional skatepark in Area 2 of the park site.

Based on City Council direction and prior approvals, the Granite Regional Park Phase II project has been broken up into three sub-projects:

- 1) Development of Area 2 Infrastructure, Landscaping & Dog Park, CIP LV94,
- 2) Development of the Regional Skatepark, CIP LV97, and
- 3) Development of the All-Weather Lighted Soccer Field, CIP LV98.

Over the past year, the City Council has approved various actions with regard to the delivery and fiscal management of the Granite Regional Park Phase II project consistent with City policy.

In Resolution 2006-327, City Council approved a supplemental agreement with Regional Park General for the development of Area 2 Infrastructure, Landscaping & Dog Park in the amount of \$426,972 (and Change Order #1 with West Fork Construction Company in the amount of \$234,972 for development of the regional skatepark). Costs for development of Area 2 exceeded the contribution of the developer and the initial \$300,000 contribution of the City, which totaled \$1.4 million in improvements. The additional costs associated with the supplemental agreement included electrical service, additional fill and excavation, access ramps, landscaping, and fencing. The initial award of a construction contract to West Fork, as the general contractor, was based on the total available funding for the project from competitive grant awards and programmed block grant funding at that time.

The City Council determined in Resolution 2006-648 that it is in the City's best interest to suspend competitive bidding to allow the City Manager to negotiate contracts with FieldTurf and Musco Lighting for the purchase of the artificial turf and field lights for the all-weather soccer field project at Granite Regional Park. The terms and conditions of the grant award from the US Soccer Foundation's All Conditions Field Program require that these products be purchased from these vendors. The Brock system is a patented, high-performance drainage and impact layer that replaces the conventional stone and cushioning layers commonly used under synthetic turf and is only available from JSP Specialty Foams, LLC.

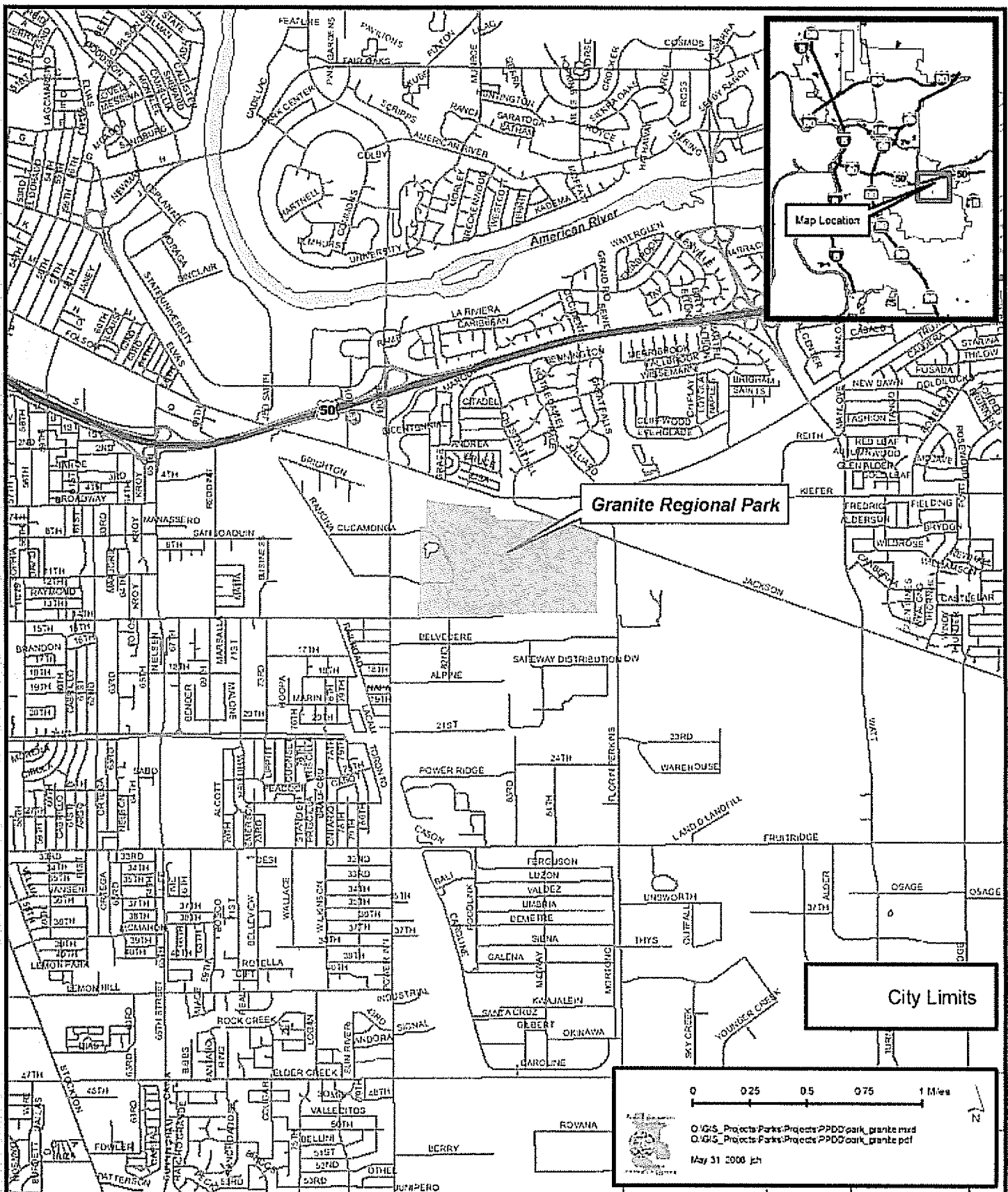
The entire Phase II project is expected to be complete by the end of 2006.



# City of Sacramento

## Department of Parks and Recreation

### Granite Regional Park



**RESOLUTION NO. 2006-**

Adopted by the Sacramento City Council

October 10, 2006

**APPROVING AGREEMENTS: GRANITE REGIONAL PARK  
24/7 ALL-WEATHER SOCCER FIELD, CIP LV98**

**BACKGROUND**

- A. On August 29, 2006, by Resolution 2006-648, the City Council determined it was in the City's best interest to suspend competitive bidding to allow the City Manager to negotiate contracts with FieldTurf for artificial turf and Musco Lighting for field lighting for the Granite Regional Park 24/7 all-weather soccer field project because the terms and conditions of the grant award from the US Soccer Foundation's All Conditions Field Program required that these products be purchased from these vendors.
- B. JSP Specialty Foams, LLC, is the only manufacturer of the Brock engineered composite drainage system, a drainage system specifically designed for artificial turf fields.
- C. It is in the best interests of the City to suspend competitive bidding for the installation of the artificial turf for the Granite Regional Park 24/7 all-weather soccer field because the City is required as a term and condition of the US Soccer Foundation's All Conditions Field Program to contract with FieldTurf this product and service.
- D. It is in the best interests of the City to suspend competitive bidding for the drainage system for the Granite Regional Park 24/7 all-weather soccer field because JPS Specialty Foams, LLC, is the sole source of the Brock engineered composite drainage system. The Brock system is a patented, high-performance drainage and impact layer that replaces the conventional stone and cushioning layers commonly used under synthetic turf; it is faster to install and less expensive than conventional drainage systems.

**BASED ON THE FACTS SET FORTH IN THE BACKGROUND, THE CITY COUNCIL  
RESOLVES AS FOLLOWS:**

- Section 1. In the best interests of the City, competitive bidding is suspended for the installation of artificial turf for the Granite Regional Park 24/7 all-weather soccer field, CIP LV98.

- Section 2. The City Manager is authorized to execute a contract for the purchase and installation of the artificial turf field at the Granite Regional Park 24/7 all-weather soccer field, CIP LV98, with FieldTurf in an amount not to exceed \$430,656.00.
- Section 3. The City Manager is authorized to execute an agreement to purchase field lighting for the Granite Regional Park 24/7 all-weather soccer field, CIP LV98, from Musco Lighting in an amount not to exceed \$134,687.50.
- Section 4. In the best interests of the City, competitive bidding is suspended for the purchase of the drainage system for the artificial turf field at the Granite Regional Park 24/7 all-weather soccer field.
- Section 5. The City Manager is authorized to execute an agreement for the drainage system for the artificial turf field at the Granite Regional Park 24/7 all-weather soccer field, CIP LV98, with JSP Specialty Foams, LLC, in an amount not to exceed \$178,790.22.