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# CITY OF SACRAMENTO

**APPROVED**  
BY THE CITY COUNCIL

JAN 28 1986

OFFICE OF THE  
CITY CLERK

JOHN P. KEARNS  
CHIEF OF POLICE

## DEPARTMENT OF POLICE

HALL OF JUSTICE  
813 - 8TH STREET

SACRAMENTO, CALIFORNIA 95814  
TELEPHONE (916) 449-5121

January 21, 1986

City Council  
Sacramento, California

CITY MANAGER'S OFFICE  
**RECEIVED**  
JAN 22 1986

Honorable Members in Session:

SUBJECT: PROPOSAL FOR GRANT FUNDING-TRUANCY ENFORCEMENT PROGRAM

### SUMMARY

The Sacramento Police Department is requesting permission to submit a proposal to the County of Sacramento for grant funding through the County Justice System Subvention Program to augment our existing Truancy Enforcement Program by two officers. The total budget for the augmentation is \$151,459. It is the County's intention to fund all grant applications in their entirety, therefore a City match is not required at the time of application.

Statistical information and other studies indicate that juveniles are being arrested for a large percentage of daytime crimes. The Department realizes that the monitoring of truant youths is an effective means of deterring criminal activities.

The Truancy Enforcement Program has been successful in returning youths to school, reducing the number of daytime crimes in the targeted areas and fostering good working relationships with students, educators, parents, and the business and neighborhood communities. In 1984, the program produced \$31,630 in Average Daily Attendance (ADA) money for the affected school districts. One thousand seven hundred and seven (1,707) truants were returned to school at a rate of \$18.53 per student per day. In 1985, 1,778 truants were returned to school resulting in \$32,946 ADA money that the school received. ADA money is received only for those students in attendance or with an excused absence.

### BACKGROUND

The Sacramento Police Department has operated our current Truancy Enforcement Program since 1980. Initially, the program was funded by the Sacramento Housing and Redevelopment Agency with Community Development Block Grant monies. Both

the Department and the City have determined the program to be extremely effective and have increased the number of personnel over the years. A sergeant was added in August 1985 to provide supervision and control and increase the effectiveness of the program. Presently, the program is being funded by the City. The program currently consists of six police officers and one sergeant to contact and return truant youths to school in five targeted neighborhoods. Adding two officers to the Truancy Enforcement Team will enable the Department to expand the program into other target areas. The Truancy Enforcement Program not only returns youths to school to allow them to receive an education, but has reduced the number of daytime crimes committed by truant juveniles. Additionally, the program generates ADA revenue for school districts which would otherwise have been lost for unexcused absences. The additional revenue is used to improve the quality of education.

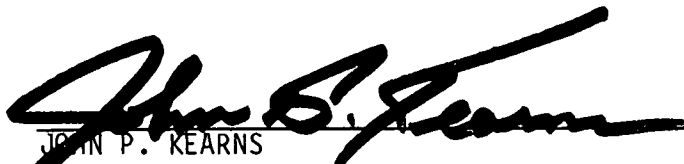
FINANCIAL DATA

The total operating budget for the augmentation is \$151,459. A City match is not required.


RECOMMENDATION

It is my recommendation that the City Council approve submission of the County Justice System Subvention Program with the County of Sacramento for the augmentation of the Truancy Enforcement Program grant.

Respectfully submitted,

  
JOHN P. KEARNS  
CHIEF OF POLICE

RECOMMENDATION APPROVED:

  
WALTER J. SLIVE  
CITY MANAGER

JPK:ket  
REF: 1-58  
Attachment

# RESOLUTION NO. 86-066

ADOPTED BY THE SACRAMENTO CITY COUNCIL ON DATE OF

RESOLUTION AUTHORIZING THE CITY MANAGER TO SUBMIT A  
GRANT APPLICATION TO THE COUNTY OF SACRAMENTO ON  
BEHALF OF THE POLICE DEPARTMENT FOR AUGMENTATION  
OF THE TRUANCY ENFORCEMENT PROGRAM

**APPROVED**  
BY THE CITY COUNCIL

JAN 28 1960

OFFICE OF THE  
CITY CLERK

Be It Resolved by the Council of the City of Sacramento:

That the City Manager is hereby authorized to submit a grant application on behalf of the Police Department's Selective Enforcement Section in the amount of \$151,459 for the purpose of expanding the Truancy Enforcement Program.

\_\_\_\_\_  
MAYOR

ATTEST:

\_\_\_\_\_  
CITY CLERK

1. Applicant Agency City of Sacramento - Police Dept.  
 Address 813 6th Street  
 Phone 449-5491 449-5377  
 Contact Person Connie Kimoto Lt. Ron Shaw

2. Type of Agency:  
 Private non profit   
 Private for profit   
 School District   
 Government   
 Other \_\_\_\_\_

3. Title and brief description of project (include goals, target population, services to be provided)  
Truancy Enforcement Program Augmentation -  
 The goal is to reduce daytime residential burglaries and other crimes. The target population is students truant from school. The program provides direct service to the truants by returning them to school and indirect services to the community by providing a safer environment.

4. Type of Application:  
 New   
 Continuation   
 Supplement

7. Project service area (be specific) 18. This is year JAN 28 1986  
 Currently in the neighborhoods of North- of a 1  
 gate Gardenland, Del Paso Heights, Oak Year project  
 Park, Woodbine, & Meadowview. Will expand into other areas OFFICE OF SUPPLEMENT  
 by analyzing high burglary rate areas & following the trend. CITY CLERK

9. This application is being sent to the following funding sources for consideration:  
 Area 4 Agency \_\_\_\_\_ United Way \_\_\_\_\_  
 Manpower (CETA) \_\_\_\_\_ City Revenue Sharing \_\_\_\_\_  
 County Revenue Sharing \_\_\_\_\_ Other County Justice System  
Subvention Program.

5. Project duration:  
12 months  
 Start 7/1/86  
 End 6/30/87

6. Est. number of persons to be served \_\_\_\_\_

10. Total Project Costs

|              | Current Year     | This Proposal    | Subsequent Year +1 | Subsequent Year +2 | Subsequent Year +3 |
|--------------|------------------|------------------|--------------------|--------------------|--------------------|
| Federal      |                  |                  |                    |                    |                    |
| State        |                  |                  |                    |                    |                    |
| County       |                  | \$151,459        |                    |                    |                    |
| City         | \$456,960        |                  |                    |                    |                    |
| United Way   |                  |                  |                    |                    |                    |
| Other        |                  |                  |                    |                    |                    |
| Other        |                  |                  |                    |                    |                    |
| In-Kind      |                  |                  |                    |                    |                    |
| <b>TOTAL</b> | <b>\$456,960</b> | <b>\$151,459</b> |                    |                    |                    |

This application has been duly authorized for submittal by the governing body of the applicant agency.

\_\_\_\_\_  
 AUTHORIZED SIGNATURE TITLE DATE

PROJECT SUMMARY

Applicant/Agency: Sacramento Police Department

Project Title: Truancy Enforcement Program

Contact Person: Lt. Ron Shaw  
 625 H Street  
 Sacramento, CA 95814  
 (916) 449-5377

PROBLEM

A large percentage of residential burglaries occurring during the daytime hours are attributed to juveniles. Most occur during school hours and are believed to be committed by youths while truant from school. In the late 1960's and the early 1970's the Los Angeles Police Department experimented by establishing patrol truancy teams to keep the students within targeted neighborhoods in school. The program resulted in a reduction of daytime burglaries and enhancement of the department's community relations program. In 1971 the Sacramento Police Department established its Sacramento Truancy Enforcement Program (STEP). A team of field officers worked with County Probation and the schools to identify truants and take enforcement action against those deemed to be habitual. The program resulted in numerous arrests and a dramatic decrease in daytime residential burglaries, auto burglaries, and petty thefts.

The California Bureau of Criminal Statistics Report of April 1985 indicates a continual decrease in juveniles arrested for burglary. Juveniles accounted for more than half (54.2 percent) of the State's burglary arrests in 1974, and then declined to about one-third (33.1 percent) ten years later. The reasons for this decline are attributed to proactive prevention programs. According to juvenile delinquency prevention practitioners and criminologists attending the Attorney General's 1985 Crime Conference, truancy prevention and public awareness programs are responsible for the decline.

This trend appears to be applicable to the City of Sacramento. The Oak Park area is an example. Because of various factors, including population density, close proximity of two high school campuses, and the high incidence of drug/narcotic abuse, the Oak Park area suffers a greater number of daytime residential burglaries than do other defined target areas. There were 203 residential burglaries reported in 1983 and 228 reported in 1984, an increase of over 12%. After concentrating two Truancy Enforcement Officers in the area, the number of reported residential burglaries declined to 70 during the first six months of 1985. During 1984 the Truancy Enforcement Team arrested 228 persons on felony charges. Seventy-eight (78) of these were for burglary. In 1985 they made 395 felony arrests with 193 being for burglary.

PROBLEM (cont.'d)

There are six school districts that have campuses within the City of Sacramento. The Sacramento City Unified School District is the largest with over forty-three thousand students. The Truancy Enforcement Team contacted 1,739 truants in 1983, 1,707 in 1984, and 1,778 in 1985. At \$18.53 per student per day in Average Daily Attendance (ADA) funds, nearly ninety-seven thousand dollars have been generated for the school districts over the three year period.

Truant youths are also prone to congregate in the vicinity of certain businesses they find attractive. This tends to intimidate and frighten away potential customers. This often leads to incidents of anti-social behavior with a tendency to gravitate toward membership in one of the various youth gangs.

During 1984 and 1985 two of the officers assigned to the Truancy Enforcement Team were funded by the Sacramento Housing and Redevelopment Agency through Community Development Block Grant monies. This grant expired December 31, 1985. The funding for the two officers is currently being paid from the City's General Fund.

Presently the program consists of six police officers and one sergeant to contact and return truant youths to school in five targeted neighborhoods. The targeted neighborhoods are identified as Oak Park, Woodbine, Meadowview, Gardenland and Del Paso Heights. Adding two officers to the Truancy Enforcement Team will enable the Department to expand the program into other neighborhoods. The Sacramento Metropolitan Chamber of Commerce Public Safety Task Force identified the Truancy Enforcement Program as "an effective aid in preventing juvenile crime" and recommended "an expansion of the program to encompass other target areas."

The funded officers will be assigned to defined target areas in the economically depressed areas of the City. It is felt that the residents and business owners in the depressed areas can least afford the effects of being burglarized or of having customers frightened away. Other team members work throughout the City as well as the target areas.

OBJECTIVES

1. To keep youths in school to receive the education and training necessary for seeking gainful employment and becoming a productive member of society.
2. To effect an overall decrease of daylight residential burglaries within the identified target areas.
3. To reduce the incidence of truancy by working closely with school authorities, parents, and the judicial system.
4. To identify members of any of the various youth gangs and alert the Youth Gang Detail, Office of Investigations when one is found.
5. To deter truant youths from loitering in public places.
6. To promote a better business climate, where customers are not afraid to patronize stores.

ACTIVITIES

1. We will define several geographical areas with a high incidence of residential burglaries and deploy the officers within those areas. They will work closely with burglary investigators and the Crime Analysis Unit to locate and arrest identified burglary suspects.
2. We will investigate all school age youths found wandering or loitering within the defined areas during normal school hours.
3. We will maintain a close liaison with the school authorities to assist in identifying habitual truants.
4. We will complete Field Contact Reports on all truant contacts and during other suspicious circumstances.
5. We will make parent contacts in those instances when it is felt that we can assist the family in solving the truancy problem.
6. We will make business contacts in order to deter the loitering of juveniles which discourages patronage of the businesses.



EVALUATION

A progress report will be prepared monthly. It will address the following:

1. Compare the incidence of daytime residential burglaries within the target areas to those previously reported.
2. The number of burglary arrests made by the Truancy Enforcement Team broken down by adult and juvenile offender.
3. The number of other felony arrests made by the Truancy Enforcement Team broken down by adult and juvenile offender.
4. The number of misdemeanor arrests made by the Truancy Enforcement Team broken down by adult and juvenile offender.
5. The number of contacts with truants.
6. School contacts
7. Parent contacts
8. Business contacts
9. Number of youth gang members identified.
10. Number of truants referred to the Probation Department.

The reports will be prepared by the Section Commander, Selective Enforcement Section, 625 H Street, Sacramento, CA 95814 (916) 449-5377.

BUDGET SUMMARY FORMAT

I. SALARIES & EMPLOYEE BENEFITS

|  |                           |           |
|--|---------------------------|-----------|
| A. <u>Salaries &amp; Wages</u> (list all positions and salaries) | \$ 65,284                 |           |
|  | 18,724 (retirement)       | (28.681%) |
|  | 196 (unemployment ins.)   | (0.3%)    |
| B. <u>Retirement</u> (list all benefits by type and percentage)  | \$ 4,204 (workmans comp.) | (6.44%)   |
| C. <u>Employee Group Insurance</u>                               | \$ 6,800                  |           |

TOTAL SALARIES & EMPLOYEE BENEFITS

\$ 95,208

II. SERVICES & SUPPLIES

|  |           |
|--|-----------|
| A. <u>Office Expense</u> (i.e., stationery, office supplies, duplicating services)   | \$ _____  |
| B. <u>Equipment Maintenance</u> (i.e., service contracts, repairs)   | \$ 11,667 |
| C. <u>Communications</u> (i.e., telephone monthly service charge, installation charges, toll charges and message units, postage) | \$ _____  |
| D. <u>Travel</u> (i.e., per diem, public transportation, vehicle operation)  | \$ _____  |
| E. <u>Training</u> (i.e., conferences, institutes, seminars)   | \$ _____  |
| F. <u>Professional &amp; Specialized Services</u> (i.e., consultants)  | \$ _____  |
| G. <u>Facilities Operations</u> (i.e., maintenance, utilities)   | \$ _____  |
| H. <u>Rents &amp; Leases</u> (i.e., rental of equipment space)   | \$ _____  |
| I. <u>Insurance</u> (i.e., worker's compensation, fire, burglary)  | \$ _____  |
| J. <u>Uniform Allowance</u> (\$650/man/year)   | 1,300     |

TOTAL SERVICES & SUPPLIES

\$ 12,967

III. OTHER CHARGES

- A. Support & Care of Persons  
(i.e., foster home, feeding,  
clothing, dental services,  
general medical) \$ \_\_\_\_\_
- B. Indirect Cost (23.29% of Salaries) \$ 15,204

TOTAL OTHER CHARGES \$ 15,204

IV. FIXED ASSETS

- A. Lease/Purchase \$ \_\_\_\_\_ - Vehicle = \$23,300
- B. Equipment (list by name) \$ 28,080 - Safety = 2,100  
- Radio = 2,680
- C. Structures & Improvements \$ \_\_\_\_\_

TOTAL FIXED ASSETS \$ 28,080

TOTAL BUDGET \$ 151,459

QUARTERLY COST TABLE

| First Quarter | Second Quarter | Third Quarter | Fourth Quarter | Total   |
|---------------|----------------|---------------|----------------|---------|
| 58,927        | 30,844         | 30,844        | 30,844         | 151,459 |

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1.2 FRINGE BENEFITS

|                        | TOTAL PROJECT | REQUESTED SHARE | OTHER SOURCE | IN -KIND |
|------------------------|---------------|-----------------|--------------|----------|
| Health Insurance       | \$6,800       | \$6,800         | ---          | ---      |
| FICA                   | N/A           | N/A             | ---          | ---      |
| Disability Insurance   | Incl          | Incl            | ---          | ---      |
| Unemployment Insurance | 196           | 196             | ---          | ---      |
| Dental Plan            | Incl          | Incl            | ---          | ---      |
| Retirement Plan        | 18,724        | 18,724          | ---          | ---      |
| Life Insurance         | Incl          | Incl            | ---          | ---      |
| Workers Compensation   | 4,204         | 4,204           | ---          | ---      |
| TOTAL                  | \$29,924      | \$29,924        | ---          | ---      |

