

#### CITY OF SACRAMENTO



CITY PLANNING DEPARTMENT

927 TENTH STREET

SACRAMENTO, CA 95814 TELEPHONE (916) 449-5604

August 19, 1982

APPROVED project affr. With 275 units
AUG 31 1982 staff to prepare

City Council Sacramento, California

Honorable Members in Session:

OFFICE OF THE MILESARY
SITY GLERK documentation
dul 9-21-82

By the City Council
Office of the City Clerk

MARTY VAN DUYN

PLANNING DIRECTOR

Cant. to 8-31-82

'AUG 2 4 1982

SUBJECT: 1. Environmental Determination;

- 2. Amendment of the Delta Point PUD Schematic Plan to increase the number of units from 190 to 320;
- 3. Rezone from Townhouse R-1-A (PUD) to Garden Apartment R-2A (PUD); and
- 4. Tentative Map (P82-151)

LOCATION: Northeast corner of Truxel Road and Garden Highway

#### SUMMARY

This is a request for entitlements necessary to develop a 320 unit project in ten phases. The Planning Commission, in concurrence with the staff, recommended approval of the project subject to conditions. The Planning Commission also approved a special permit to allow the condominium concept.

#### BACKGROUND INFORMATION

The subject site is located in an area beginning to develop with multi-family type housing units. Property immediately adjacent remains vacant. The site is a portion of the Delta Point Planned Unit Development approved by the City Council on July 29, 1980. This particular portion of the PUD was originally approved for 190 condominium units. The map lapsed on July 29, 1982. The current request proposes to increase the number of units from 190 to 320, an increase of 130 units. Staff has no objection to the proposal in that it is consistent with the South Natomas Community Plan.

The Environmental Coordinator has filed a Negative Declaration with a mitigation measure relating to saving five trees located on the site.

City Council

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August 19, 1982

## VOTE OF THE PLANNING COMMISSION

On July 22, 1982, the Planning Commission, by a vote of six ayes, two absent, one abstention, recommended approval of the project subject to conditions.

#### RECOMMENDATION

- Ratify the Negative Declaration;
- 2. Approve the schematic plan amendment to the Delta Point PUD by adopting the attached resolution;
- 3. Approve the rezoning by adopting the attached rezoning ordinance; and
- 4. Approve the tentative map by adopting the attached tentative map resolution which includes conditions and findings of fact.

Respectfully submitted,

Marty Van Duyn

Planning Director

FOR CITY COUNCIL INFORMATION
WALTER J. SLIPE
CITY MANAGER

MVD:SD:cp Attachments P82-151 August 24, 1982 District No. 1

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# ORDINANCE NO.

ADOPTED BY THE SACRAMENTO CITY COUNCIL ON DATE OF

ZONING ORDINANCE NO. 2550, FOURTH SERIES, AS AMENDED, BY REMOVING PROPERTY LOCATED AT ME CORNED OF TRUYER AND CARDEN HIGHWAY
FROM THE R-1A, TOWNHOUSE ZONE
AND PLACING SAME IN THE R-2A, GARDEN APARTMENT
ZONE (FILE NO. P-82-151 ) (APN: 274-061-21 & 22)
BE IT ENACTED BY THE COUNCIL OF THE CITY OF SACRAMENTO:
SECTION 1.
The territory described in the attached exhibit(s) which is in the
R-1A, Townhouse zone(s),
established by Ordinance No. 2550, Fourth Series, as amended, is hereby removed from said zone and placed in the R-2A, Garden Apartment
zone(s).
This action rezoning the property described in the attached exhibit(s is adopted subject to the following conditions and stipulations:

- a. A material consideration in the decision of the Planning Commission to recommend and the City Council to approve rezoning of the applicant's property is the development plans and representations submitted by the applicant in support of this request. It is believed said plans and representations are an integral part of such proposal and should continue to be the development program for the property.
- b. If an application for a building permit or other construction permit is filed for said parcel which is not in conformity with the proposed development plans and representations submitted by the applicant and as approved by the Planning Commission July 22, 1982 on file in the office of the Planning Department, or any provision or modification thereof as subsequently reviewed and approved by the Planning Commission, no such permit shall be issued, and the Planning Director shall report the matter to the Planning Commission as provided for in Ordinance No. 3201, Fourth Series.

#### SECTION 2.

The City Clerk of the City of Sacramento is hereby directed to amend the maps which are a part of said Ordinance No. 2550. Fourth Series, to conform to the provisions of this ordinance.

#### SECTION 3.

Rezoning of the property described in the attached exhibit(s) by the adoption of this ordinance shall be deemed to be in complaince with the procedures for the rezoning of property prescribed in Ordinance No. 2550, Fourth Series, as said procedures have been affected by recent court decisions.

recent court decisions.	
PASSED FOR PUBLICATION:	
PASSED:	
EFFECTIVE:	,
•	MAYOR
	PAION

ATTEST:

CITY CLERK

P82-151

All that real property situate in the County of Sacramento, State of California, described as follows:

Parcels 9 and 10 as shown on that certain parcel map filed in the Sacramento County Recorder's Office in Book 28 of Parcel Maps, at Page No. 15.

EXCEPTING THEREFROM Parcels 1 and 2 as shown on that certain parcel map filed in said County Recorder's Office in Book 62 of Parcel Maps, at Page No. 16.

0Kp 18/7-81

# RESOLUTION No.

# Adopted by The Sacramento City Council on date of

RESOLUTION AMENDING THE DELTA POINT PUD SCHEMATIC PLAN TO INCREASE THE NUMBER OF UNITS FROM 190 TO 320 LOCATED ON THE NORTHEAST CORNER OF TRUXEL ROAD AND GARDEN HIGHWAY (APN: 274-061-21 & 22)(P82-151)

WHEREAS, the City Council conducted a public hearing on August 24, 1982, concerning the above amendment and based on documentary and oral evidence submitted at the public hearing, the City Council hereby finds as follows:

- 1. The proposed plan amendment is compatible with the surrounding land uses.
- 2. The subject site is suitable for condominium development; and
- 3. The proposal is consistent with the policies of the 1974 General Plan.

NOW, THEREFORE, BE IT RESOVLED by the Council of the City of Sacramento that the area described on the attached Exhibit A in the City of Sacramento is hereby designated on the Delta Point PUD Schematic Plan as follows:

1. The Delta Point West Schematic Plan shall contain a total of 320 units.

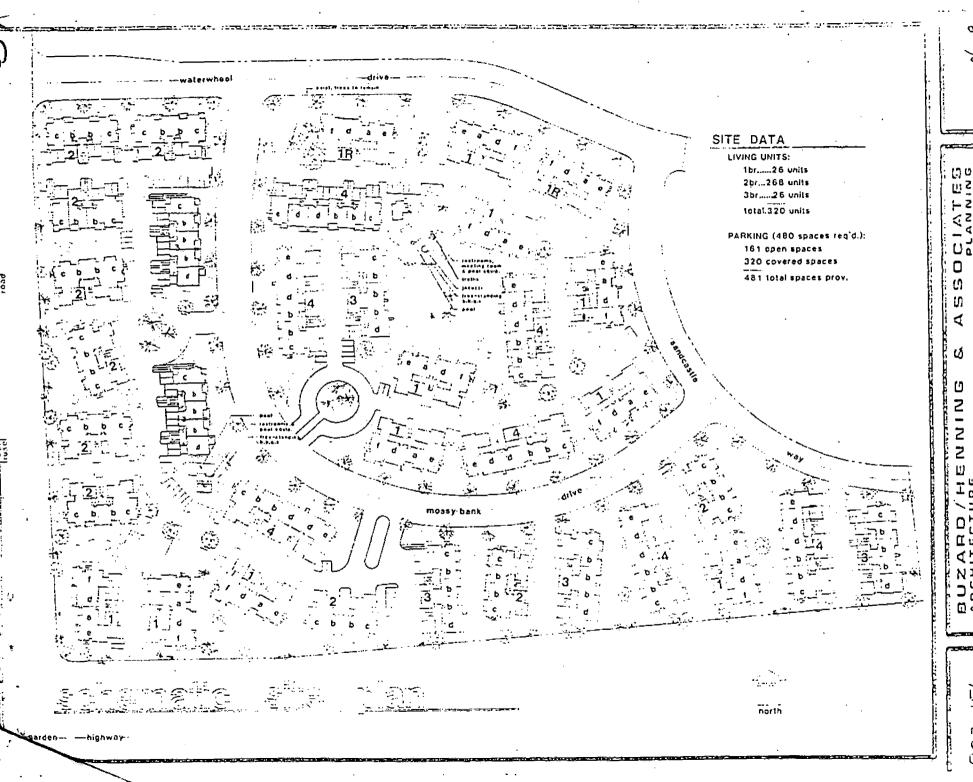
	MAYOR
ATTEST:	
CITY CLERK	

All that real property situate in the County of Sacramento, State of California, described as follows:

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EXCEPTING THEREFROM Parcels 1 and 2 as shown on that certain parcel map filed in said County Recorder's Office in Book 62 of Parcel Maps, at Page No. 16.

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# RESOLUTION No.

# Adopted by The Sacramento City Council on date of

A RESOLUTION ADOPTING FINDINGS OF FACT, APPROVING A REQUEST FOR TENTATIVE MAP FOR DELTA POINT WEST CONDOMINIUMS (APN: 274-061-21 & 22)(P82-151)

WHEREAS, the Planning Commission has submitted to the City Council its report and recommendations concerning the request for a Tentative Map for Delta Point West Condominiums located at northeast corner of Truxel Road and Garden Highway,

(hereinafter referred to as the proposed subdivision).

WHEREAS, the Council of the City of Sacramento, based on testimony submitted at public hearing(s) conducted on August 24, 1982, hereby finds and determines as follows:

- A. The proposed subdivision, together with the provisions for its design and improvement, is consistent with the City General Plan and the South Natomas Community Plan in that both plans designate the subject site for residential uses. Also, any required improvements are to be designed and constructed within the provisions of the Subdivision Regulations which, by Section 40.102 of said regulations, is designated as a Specific Plan of the City of Sacramento.
- B. The site is physically suitable for the type and proposed density of development in that the subject site is flat with no significant erosional, soil expansion, or other similar problems.
- C. The design of the subdivision or proposed improvements are not likely to cause substantial environmental damage, and will not substantially and avoidably injure fish or wildlife or their habitat. The proposed project has been reviewed and assessed by the Environmental Coordinator, who has filed a Negative Declaration with the City Clerk. By virtue of the Negative Declaration, the proposed project will not cause individual or cumulative adverse effects on the natural and social-physical environment nor substantially and avoidably injure fish, wildlife, or their habitat.
- D. The design of the subdivision or the type of improvements are not likely to cause serious public health problems in that community water and sewer systems exist at the site. The site is not within an established floodplain or over a known seismic fault.

- E. The design of the subdivision or the type of improvements will not conflict with easements acquired by the public for access through, or use of, the property within the proposed subdivision, in that there are no access easements for use by the public at large on the subject site.
- F. The discharge of waste from the proposed subdivision into the community sewer system servicing the proposed subdivision will not result in or add to a violation of the waste discharge requirements applicable to said sewer system which were prescribed by the California Regional Water Quality Control Board, Central Valley Region, in that the existing County of Sacramento treatment plants have a design capacity for which the discharge from the proposed project will not create a condition exceeding the design capacity.
- G. The design of the proposed subdivision provides, to the extent feasible, for future passive or natural heating or cooling opportunities in the proposed subdivision, taking into consideration the local climate, the contour and configuration of the parcel to be divided, and such other design and improvement requirements applicable to the proposed subdivision.

NOW, THEREFORE, BE IT RESOLVED by the Council of the City of Sacramento as follows:

- A. The Negative Declaration be ratified;
- B. The Tentative Map be approved subject to the following conditions:
  - 1. Provide standard subdivision improvements pursuant to Section 40.811 of the City Code. All streets to be fully improved; no half-street improvements allowed.
  - 2. Prepare a sewer and drainage study for the review and approval of the City Engineer; may require oversizing and off-site extensions to Truxel Road.
  - 3. Pursuant to City Code Section 40.1302 (Parkland Dedication), the applicant shall submit to the City an appraisal of the property to be subdivided and pay the required parkland dedication in-lieu fees. The appraisal shall be dated not more than 90 days prior to the filing of the final map.
  - 4. Pursuant to City Code Section 40.219-1, the applicant shall indicate easements on the final map to allow for the placement of centralized mail delivery units. The specific locations for such easements shall be subject to review and approval of the City Engineer after consultation with the U. S. Postal Service.



- 5. Right-of-way study and dedication required for Truxel Road and Garden Highway.
- 6. Pay off existing assessments prior to approval of the final map.
- 7. The five on-site trees shall be retained. No grading shall take place within the dripline of these trees nor shall any action be undertaken to threaten their viability. Any alteration or removal of these trees must be reviewed and approved by the Planning Director. A note shall be placed on the final map referencing this.
- 8. The structures shall be built to the new State Residential Energy Conservation Building Standards.

	MAYOR	
ATTEST:		
CITY CLERK		

#### CITY PLANNING COMMISSION



927-10th Street . SACRAMENTO, CALIFORNIA 95814

APPLICANT Morton & Pitalo, Inc., 1767 'J' Tribute Road, Sacramento, CA 95815 OWNER Treetops Unlimited, 600 W. North Market Blvd., Sacramento, CA 95834 PLANS ByBuzard/Hennings & Associates, 4883 Ronson Court, Suite B, San Diego, CA 6-9-82 50 DAY CPC ACTION DATE\_\_\_\_\_REPORT BY: TM: bw FILING DATE. EIR\_\_\_\_\_\_ASSESSOR'S PCL. NO. 274-061-21 & 22\_ NEGATIVE DEC\_7-12-82

- APPLICATION: 1. Negative Declaration
  - 2. Amendment of the Delta Point PUD Schematic Plan from 190 units to 320 units
  - Rezone from Townhouse R-1A (PUD) to Garden Apartment R-2A (PUD)
  - Special Permit to develop 320 condominium units
  - 5. Tentative Map

LOCATION:

Northeast corner Truxel Road and Garden Highway

PROPOSAL: The applicant is requesting the necessary entitlements to develop a 320-unit condominium development in 10 phases.

#### PROJECT INFORMATION:

1974 General Plan Designation:

1978 South Natomas Community

Plan Designation:

Residential

Residential 4 thru 21 dwelling units/acre;

12 units average

Existing Zoning of Site:

Existing Land Use of Site:

R-1A (PUD) Vacant.

Surrounding Land Use and Zoning:

North: Vacant:

R-3-R (PUD)

River Parkway; South:

East:

Single Family

Residential:

Vacant, R-1A (PUD) & R-1

West: Vacant:

Parking Required:

320 spaces

ARP-F

Parking Provided:

481 spaces

Parking Ratio:

1.5 space per du/unit;

Property Dimensions:

Irregular

Property Area:

18.9± acres net; 21.9 acres gross

Density of Development:

17 units per net acre

Square Footage of Buildings:

773 square feet to 1,290 square feet

Significant Features of Site:

Existing trees

North/South Lot Orientation:

70%

Exterior Building Colors: Exterior Building Materials:

Earth tones Wood and stucco

SUBDIVISION REVIEW COMMITTEE RECOMMENDATION: On July 7, 1982, by a vote of 3 ayes, 4

absent, 2 abstentions, the Subdivision REview Committee recommended approval of the Tentative Map, subject to the following conditions:

MEETING DATE July 22, 1982

The following conditions must be satisfied prior to the filing of the final map unless a different time for compliance is specifically noted:

- 1. Provide standard subdivision improvements pursuant to Section 40.811 of the City Code. All streets to be fully improved; no half-street improvements allowed;
- 2. Prepare a sewer and drainage study for the review and approval of the City Engineer; may require oversizing and off-site extensions to Truxel Road;
- 3. Pursuant to City Code Section 40.1302 (Parkland Dedication), the applicant shall submit to the City an appraisal of the property to be subdivided and pay the required parkland dedication in-lieu fees. The appraisal shall be dated not more than 90 days prior to the filing of the final map;
- 4. Pursuant to City Code Section 40.219-1, the applicant shall indicate easements on the final map to allow for the placement of centralized mail delivery units. The specific locations for such easements shall be subject to review and approval of the City Engineer after consultation with the U.S. Postal Service;
- 5. Right-of-way study and dedication required for Truxel Road and Garden Highway;
- 6. Pay off any existing assessments prior to approval of final map;
- 7. Applicant should consider saving the existing trees.

<u>Informational Item</u>: The applicant shall check with the County Sanitation District and meet all requirements.

BACKGROUND INFORMATION: On July 29, 1980 the City Council approved the necessary entitlements (P-8997) to establish the Delta Point Planned Unit Development. This approval included the approval of the Delta Point West portion which consisted of 190 condominium units. The current request proposes to increase the number of units in Delta Point West to 320.

STAFF EVALUATION: Staff has the following comments regarding this proposal:

- The South Natomas Community Plan designates the subject site as residential, 4 thru 21 units/acre, 12 units minimum average. The current proposal consists of 17 units per net acre. Therefore, the proposed density is consistent with the existing community plan designation and consequently, staff supports the requested PUD amendment to increase the density.
- 2. The Planning and Community Service Departments have determined that 2.816 acres of land are required for parkland dedication purposes and that fees are to be charged in lieu of the required parkland dedication. The subdivider shall submit to the City an appraisal of the land to be subdivided. Said appraisal shall be dated and submitted within 90 days prior to filing the final map.
- 3. The requested Garden Apartments R-2A zone permits a maximum density of 17 units per acre which is consistent with the applicant's proposal. The R-2A zone also requires a minimum 25-foot setback along all public streets. The site plan will have to be revised to incorporate this setback throughout the development.

4. The applicant proposes six floor plans ranging from approximately 773 square feet to 1,290 square feet in area. The units will be clustered in four, five and six-unit clusters. Each unit will have an attached garage. Each cluster will be two stories in height.

The exterior design will consist of stucco and wood trim painted in earth tone colors. To ensure adequate design relief and integration of passive solar design considerations, staff recommends that Exhibit A be adopted as a condition of the special permit.

5. The proposed project achieves only a 70 percent north/south unit orientation. Staff finds that it is infeasible to redesign the project to attain the 80 percent north/south lot/structure orientation due to the public street pattern and lot configuration. When the original project for the subject property was approved in 1980 (same street pattern) a total of 50 percent north/south orientation was required.

To compensate for the low percentage of north/south orientation, staff recommends that as a condition of the special permit, the applicant submit detailed plans which incorporate passive and active solar design considerations for the review and approval of the staff prior to the issuance of building permits.

- 6. The site plan indicates a large amount of landscaped areas throughout the site. To ensure these areas are adequately landscaped and developed in accordance with the Delta Point PUD Guidelines, staff requests that the applicant adhere to the multiple family design criteria (Exhibit A).
- 7. The project was transmitted to the South Natomas Advisory Committee for review and comment. No comments were received at the writing of this report.

<u>Environmental Assessment</u>: The Environmental Coordinator has filed a Negative Declaration with the following mitigation measures:

The five on-site trees shall be retained: 15-inch Oak, 15-inch Walnut, 32-inch Walnut, 50-inch Willow, near Waterwheel Drive, and a six-inch Oak adjacent to Garden Highway. No grading shall take place within the dripline of these trees nor shall any action be undertaken to threaten their viability.

# STAFF RECOMMENDATION: Staff recommends the following actions:

- Ratification of the Negative Declaration with condition;
- Amendment of the Delta Point PUD Schematic Plan for Delta Point West from 190 units to 320 units;
- Approval of the Rezone to Garden Apartment R-2A (PUD);
- 4. Approval of the Special Permit subject to conditions and based upon Findings of Fact which follow;
- Approval of the Tentative Map, subject to the following conditions:
  - a. Provide standard subdivision improvements pursuant to Section 40.811 of the City Code. All streets to be fully improved; no half-street improvements allowed;

- b. Prepare a sewer and drainage study for the review and approval of the City Engineer; may require oversizing and off-site extensions to Truxel Road;
- c. Pursuant to City Code Section 40.1302 (Parkland Dedication), the applicant shall submit to the City an appraisal of the property to be subdivided and pay the required parkland dedication in-lieu fees. The appraisal shall be dated not more than 90 days prior to the filing of the final map;
- d. Pursuant to City Code Section 40.219-1, the applicant shall indicate easements on the final map to allow for the placement of centralized mail delivery units. The specific locations for such easements shall be subject to review and approval of the City Engineer after consultation with the U.S. Postal Service;
- e. Right-of-way study and dedication required for Truxel Road and Garden Highway;
- f. Pay off any existing assessments prior to approval of final map;
- g. The five on-site trees shall be retained. No grading shall take place within the dripline of these trees nor shall any action be undertaken to threaten their viability. Any alteration or removal of these trees must be reviewed and approved by the Planning Director. A note shall be placed on the final map referencing this;
- h. The structures shall be built to the new State Residential Energy Conservation Building Standards.

### Special Permit Conditions

- a. The applicant shall retain the existing trees. Grading and construction plans shall be reviewed by the City Arborist to ensure their viability. Any alteration or removal of these trees must be reviewed and approved by the Planning Director;
- b. The site plan shall be revised to incorporate a 25-foot setback for structures and fences adjacent to all public streets;
- c. Prior to issuance of building permits, the applicant shall submit detailed plans which incorporate passive or active solar design consideration for the review and approval of the staff. Such design considerations may include eave overhangs, added insulation, south wall solar glazing, etc.;
- d. The applicant shall submit detailed landscape and irrigation plans for the review and approval of the Planning Director prior to the issuance of building permits. These plans shall adhere to the guidelines set forth in Exhibit A and indicate compliance with the City's 50 percent shading requirement for surfaced areas.

# Findings of Fact - Special Permit

- a. The proposal, as conditioned, is based upon sound principles of land use in that:
  - adequate parking is being provided;
  - 2) the subject site is logically suited for this development in that it can be easily serviced by mass transit and is located near shopping facilities.

- 37
- The proposed development, as conditioned, will not be injurious to surrounding properties in that provisions have been made to insure its proper development;
- c. The proposal is consistent with both the 1974 General Plan and the 1978 South Natomas Plan which designate the site for residential purposes.

RESIDENTIAL - 4 THRU IO UNITS/ACRE-5AV+

RESIDENTIAL - 4 THRU 21 UNITS /ACRE-7AV\*

RESIDENTIAL - 4 THRU 21 UNITS / ACRE-12 AV\*

ELEMENTARY

JUNIOR HIGH

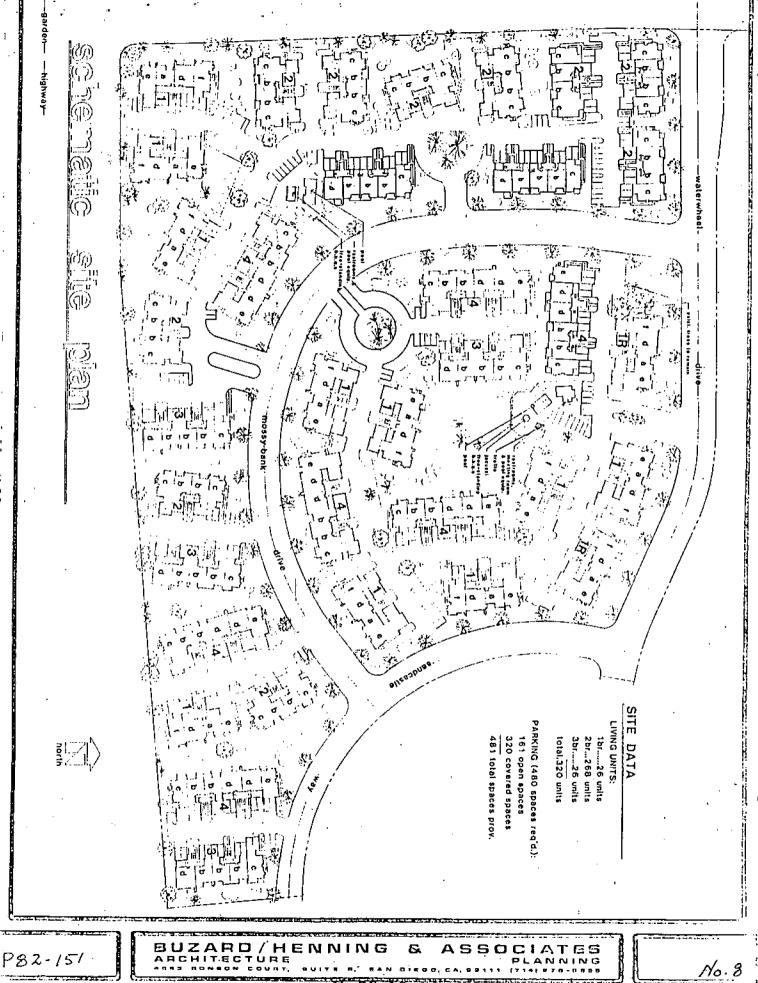
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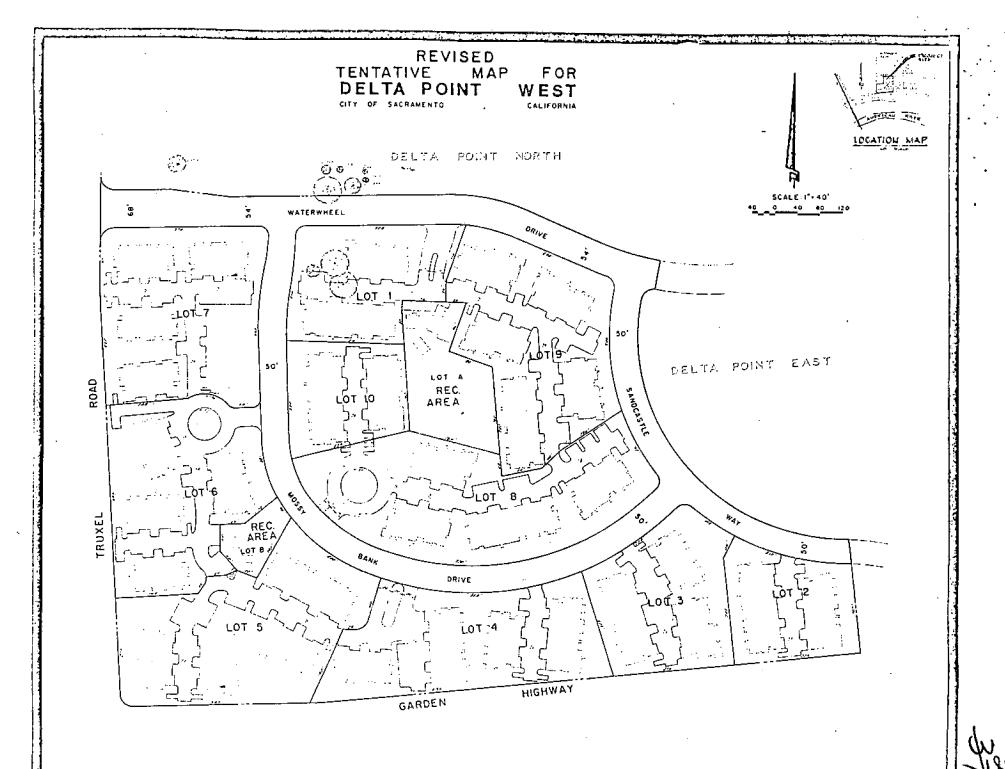
MAJOR OR DIVIDED MAJOR STREET

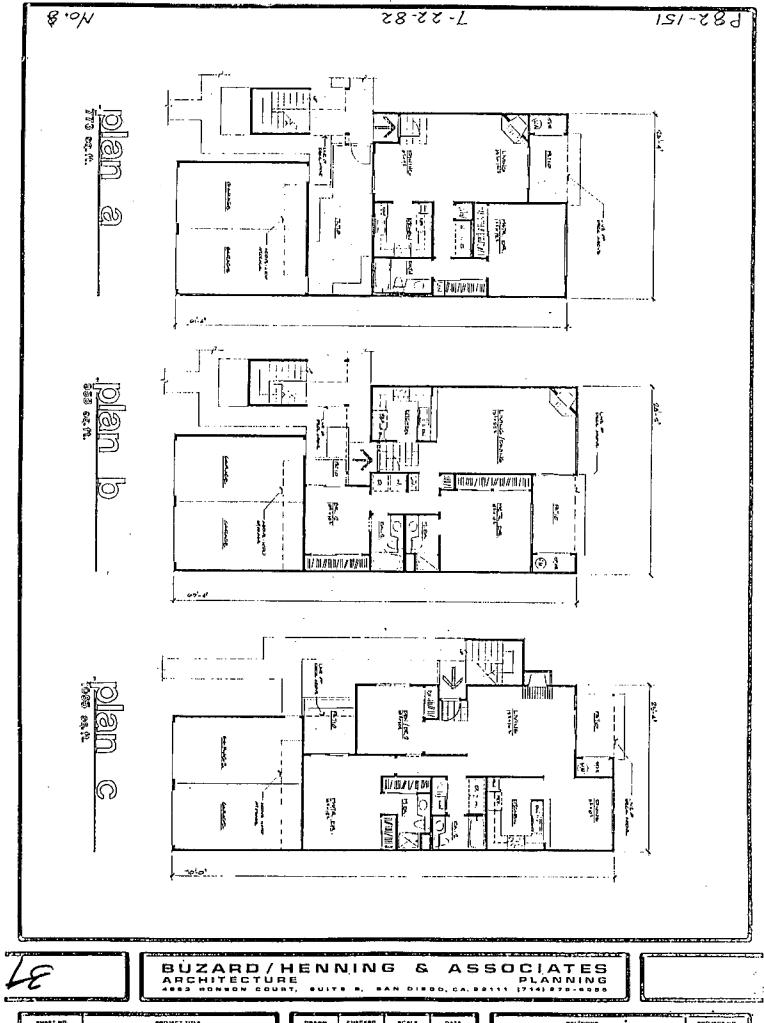
COLLECTOR STREET



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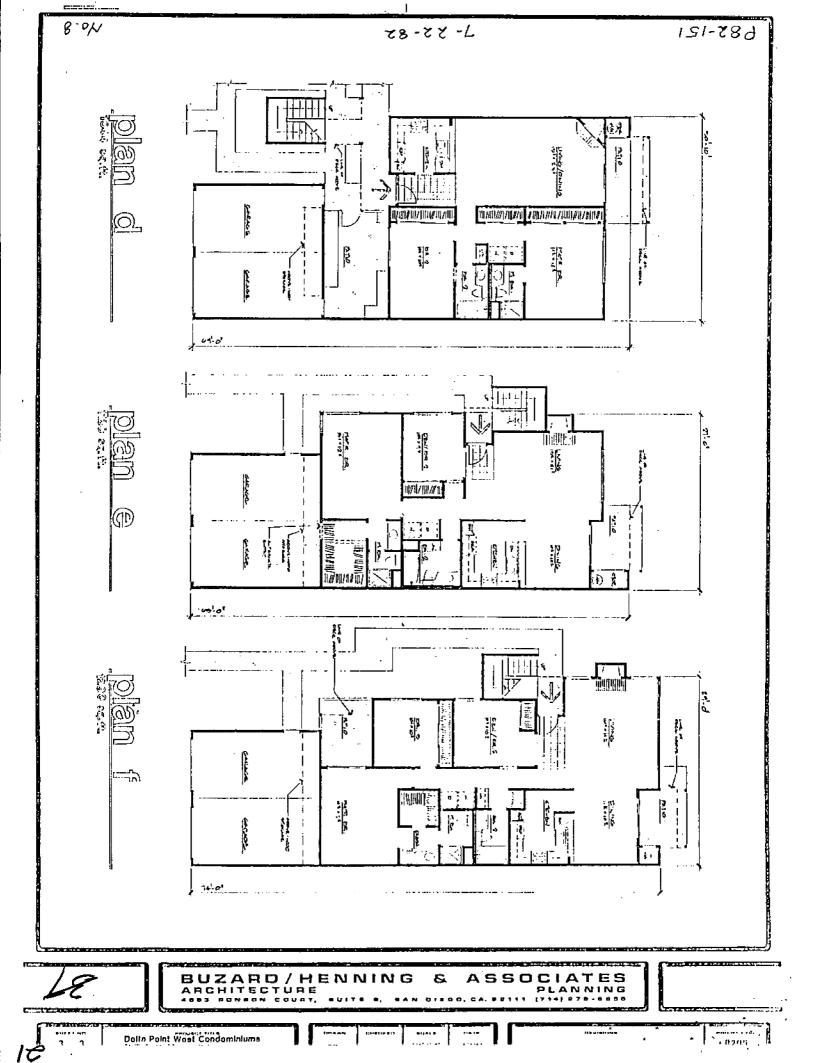




Delta Point West Condominiums

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# EXHIBIT "A" Residential Design Criteria

## A. General Building Design and Orientation:

- The monotony of straight building lines of all units shall be remedied through limiting the size of individual buildings or units, staggering of units, variation of exterior building materials on adjacent units, use of intensive landscaping, or other methods.
- All mechanical equipment (including public utility boxes and particularly exterior wall mounted air conditioning units) shall be attractively screened.
- Buildings shall be designed and oriented to reduce overview of private areas and windows from second story units.
- 4. Accessory structures shall be compatible in design and materials with main buildings.
- 5. Communal facilities shall be centrally located.
- Recreational facilities shall be located and/or designed so as not to impact adjacent properties.
- 7. Solar heating and cooling of units should be considered.
- 8. Site planning shall take into account optimum solar orientation of structures.
- 9. Site planning shall minimize the incidences of one building shading another.
- 10. Private garden areas shall be oriented to the south as much as possible.
- 11. Roofing materials shall be medium wood shake or equivalent aluminum, concrete, or other imitation shakes or tile, subject to Planning Director approval.
- 12. The location of second story end unit windows shall be varied from the typical plan when appropriate to reduce the incidence of overview into private first floor open space and parking areas, and to provide variety in exterior unit detailing.

# B. Multiple Family Design Criteria

1. OFFSTREET PARKING - Offstreet parking shall be provided at a ratio that adequately serves the needs of tenants and guests. The minimum ratio shall be 1.5 to 1 (this ratio may be reduced for projects designed strictly for the elderly).

- 2. For the convenience of tenants and guest, and to encourage the use of off-street rather than curbside parking and parking along private drives, parking spaces shall be located as close as possible to the unit or communal facility it is intended to serve.
- 3. To discourage parking on the street and along private on-site drives, physical barriers such as landscaping, berming, or wall segments shall be incorporated into the project design.
- 4. Off-street parking shall be screened from the street by undulating landscaped berming with a minimum four foot height (as measured from either the parking surface or street sidewalk, whichever is higher).
- 5. Parking shall be screened from second story units by trees or lattice work.
- 6. Tenant spaces shall be sheltered (with garage or carport).
- 7. The setback from interior side and rear property lines shall be 10 feet for open stalls and 15 feet for carports.
- 8. Evergreen trees shall be used for screening purposes along the perimeter of the parking areas.
- 9. Particularly within large open lots, deciduous trees should be utilized to provide summer shading and winter sun.
- 10. Within open parking areas, there shall be at least one tree for every five parking spaces.
- 11. To visually break up the long rows of parking, a landscaped planter with evergreen trees and a minimum width of five feet shall also be located after every tenth parking stall.
- 12. In PUD projects parking stal-1 depth shall be reduced by two feet.
  - The two feet gained shall be incorporated into adjacent landscaping or walkways.
  - b. For angled parking the triangular space at the head of each stall shall be landscaped (as a planter when abutting a sidewalk or incorporated into adjacent landscaped strips).
- 13. The more efficient 90 degree parking arrangement shall be utilized when possible so as to minimize parking lot size.
- 14. For the most part, double-loading of parking aisles should be utilized to minimize surfacing devoted to maneuvering area.

# ON-SITE CIRCULATION:

- Minimum pedestrian/vehicle conflict should be sought in driveway/walkway system design.
- 2. A display and unit location map shall be installed at each major driveway entrance and any major walkway entrance to the project as an aid to emergency personnel and a convenience to visitors.
- Walkway location shall assure convenient access between parking and dwelling units.
- 4. Central pedestrian/bikepaths shall provide convenient access to bus stops, green belts and public facilities.
- 5. Pedestrian crossings shall be provided at appropriate locations along main drives and shall be accentuated by a change in surface texture.

# E. BICYCLE STORAGE:

Bicycle racks and lockers shall be provided throughout the development.

# F. LANDSCAPING AND OPEN SPACE:

- 1. Landscape materials selected shall be:
  - a. Compatible with one another and with existing material on the adjacent site.
  - b. Complimentary to building design and architectural theme.
  - c. Varied in size (one and five gallon shrubs, five and 15 gallon, and 24 inch box trees).
- 2. Landscape treatment shall include:
  - Lawn areas shall be established by sodding or hydromulching when conditions such as excessive gradient, anticipated seasonal rain, etc. may result in erosion or other problems.
  - Larger specimens of shrubs and trees along the site periphery.
  - c. Greater intensity of landscaping at the end of buildings when those elevations lack window and door openings or other details that provide adequate visual interest. This is especially significant at the street frontage and interior side and rear property lines and for two story structures.
  - d. Consistency with energy conservation efforts.
  - e. Trees located so as to screen parking areas and private first floor areas and windows from second story units.
  - f. Undulating landscaped berms located along street frontages and achieving a minimum height of four feet measured off of the street sidewalk or the adjacent building pad or parking lot, whichever is higher.
- 3. Public open space shall be designed to maximize its utility. Both large and small areas for both active and passive activities shall be achieved through effective building orientation, walkway location, etc.
- 4. Landscaping of parking areas is discussed in Section B.

# G. TRASH ENCLOSURES:

- 1. Sturdy enclosure walls shall be constructed to reduce maintenance.
- Design and materials shall match or complement the residential structures.
- Metal plate doors, if used, shall have wood veneer and/or wood battens.
- 4. Walls shall be a minimum six feet in height; more if necessary for adequate screening.
- 5. The enclosures shall be screened with landscaping.
- 6. The enclosures shall be adequate in capacity, number, and distribution.



#### PLANNING DEVELOPMENT PERMIT

SACRAMENTO CITY PLANNING DEPARTMENT 725 J STREET SACRAMENTO, CA. 95814 TELEPHONE (916) 449-5604

# 82151

Application date \_\_

Project Location <u>NE cor. of Truxel &amp; Garden Highway</u> Assessor Parcel No. <u>274-061-21 &amp; 22</u> Owner <u>Treetops Unlimited</u> Address <u>600 W. North Market Blvd., Sacramento</u>	C	omm. Pin hone No	
Applicant Morton & Pitalo, Inc.  Address 1767 'J' Tribute Road, Sacramento, CA 9  Signature Signature	P 5815	hone No. <u>920-2</u> 2	411
REQUESTED ENTITLEMENTS	Commission Action/Date	Council Action/Date	Filing Fees
☑ Environ. Determination; Neg. Dec. X, Exempt ☐ General Plan Amend		Res	\$ \$
☑ Community Plan Amend Delta Point PUD Schematic Plan from 190 units (10 du/net ac.)	RA	_ Res	\$
to 320 units (17 du/net ac.)  IN Rezone from R-IA to R-2A	RA	Ord	\$
▼ Tentative Map to divide 21.4 vacant ac. into 12 airspace condo lots	RA 	_ Res	\$
Special Permit to develop 320 airspace condo units	AC		\$
☐ Variance	<del></del>		\$
☐ Plan Review	<u> </u>	<del>.</del>	\$
□ PUD		Res	\$
□ Other		NOTIFICATION AND POSTING	\$ \$
Occasión Condidate Appellanta		FEE TOTAL \$	586,00
	ning Commission	Receipt No.	242
Key to Actions  R - Ratified D - Denied  Cd - Continued RD - Recommend Denial  A - Approved RA - Recommend Approval  AC - Approved w/Conditions RAC-Recommend Approval w/Conditions RAA-Recommend Approval w/Ame	AFF - Appro RPC - Retur ditions CSR - Candi	By/date J. to Approve based on Fived based on Finding n to Planning Commistion indicated on attact	gs of Fact slan

NOTE: There is a ten (10) calendar day appeal period from commission action date and a thirty (30) calendar day appeal period from council action date. Action authorized by this document shall not be conducted in such a manner as to constitute a public nuisance. Violation of any condition(s) will constitute grounds for revocation of this permit. Building permits are required in the event of any

building construction. The County Assessor is notified of actions taken on rezoning, special permits and variances. Gold- applicant Receipt White - applicant permit Green - expiration book Yellow-department file

September 3, 1982

Treetops Unlimited 600 W. North Market Blvd Sacramento CA 95834

Dear Gentlemen:

On August 31, 1982, the Sacramento City Council took the following action(s) for property located at the northeast corner of Truxel and Garden Highway:

The hearing was closed and it is the Council's intent to approve the project with 275 units.

Staff to return with the amended documentation on September 21, 1982.

Sincerely,

Lorraine Magana City Clerk

LM/mlt/21

cc: Planning Department
Morton & Pitalo Inc, 1767 "J" Tribute Rd, 95815

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Treetops Unlimited 600 W. North Market Blvd., Sacramento CA 95834

August 5, 1982

On August 3, 1982, the following matter was filed with my office to set a hearing date before the City Council:

P82-151 Various requests for property located at northeast corner of Truxel and Garden Highway. (D1)

- a. Amend Delta Point PUD Schematic Plan.
- b. Rezone from R-1A to R-2A.
- c. Tentative Map to divide 21.4 vacant acres into 12 airspace condo lots.

This hearing has been set for August 24, 1982, 7:30 p.m., Council Chamber, Second Floor, City Hall, 915 "I" Street, Sacramento, California. Interested parties are invited to appear and speak at the hearing.

Pursuant to Council Rules of Procedure 4.5, continuance of the above matter may be obtained only by the property owner of the above property, applicant, or appellant, or their designee, by submitting a written request delivered to this office no later than 12:00 Noon the day prior to the scheduled hearing date. If written request is not delivered to this office as specified herein, a continuance may only be obtained by appearing before the City Council at the time of the hearing and submitting a verbal request to the Council.

Any questions regarding this hearing should be directed to the City Planning Department, 927 Tenth Street, Sacramento, California, phone 449-5604.

Sincerely,

Lorraine Magana City Clerk

LM/mlt

cc: P82-151 Mailing List (53)
Morton and Pitalo, Inc., 1767 "J" Tribute Rd., 95815

Treetops Unlimited 600 W. North Market Blvd., Sacramento CA 95834 August 27, 1982

On August 24, 1982, the following matter was scheduled to be heard before the City Council:

P82-151 Various requests for property located at northeast corner of Truxel Road and Garden Highway (D1):

- A. Amend Delta Point PUD Schematic Plan.
- B. Rezone from R-1A to R-2A.
- C. Tentative map to divide 21.4 vacant acres into 12 airspace condo lots.

This hearing has been continued to August 31, 1982 at the hour of 7:30 p.m., in the City Council Chamber, Second Floor, City Hall, 915 "I" Street, Sacramento California. Interested parties may appear and speak at the hearing.

Pursuant to Council Rules of Procedure 4.5(3), "No person who has once obtained a continuance of a hearing, whether by notice to the City Clerk as provided in Section 4.5(1) or by personal appearance as provided in paragraph 4.5(2) shall be granted a further continuance except by personally appearing at the Council meeting at the time at which the hearing is scheduled and by satisfying the Council that extraordinary circumstances exist which would justify such a continuance." Continuances may be requested by the owner of the subject property, applicant, appellant, or a designee for same.

Any questions regarding this hearing should be referred to the City Planning Department, 927 Tenth Street, Sacramento California, phone (916) 449-5604.

Sincerely,

Anne Mason, Assistant City Clerk

AM/mlt

cc: Morton and Pitalo Inc, 1767 "J" Tribute Rd, 95815 P82-151 Mailing List (53)

#### CITY OF SACRAMENTO



CITY PLANNING DEPARTMENT 927 TENTH STREET SACRAMENTO, CA 95814 SUITE 300 TELEPHONE (916) 449-5604 MARTY VAN DUYN PLANNING DIRECTOR

August 9, 1982

City Council Sacramento, California

Honorable Members in Session:

SUBJECT: Rezone from Townhouse R-1A to Garden Apartment R-2A. (P82-151)

LOCATION: NE corner of Truxel and Garden Highway

#### SUMMARY

This item is presented at this time for approval of publication of title pursuant to City Charter, Section 38.

#### BACKGROUND

Prior to publication of an item in a local paper to meet legal advertising requirements, the City Council must first pass the item for publication. The City Clerk then transmits the title of the item to the paper for publication and for advertising the meeting date.

#### RECOMMENDATION

It is recommended that the item be passed for publication of title and continued to August 24, 1982.

Respectfully submitted,

Planning Director

FOR CITY COUNCIL INFORMATION WALTER J. SLIPE CITY MANAGER

MVD:cp Attachment P82-151

PASSED FOR **PUBLICATION** & CONTINUED TO 8-24-82

August 17, 1982 District No. 1

# ORDINANCE NO.

ADOPTED BY THE SACRAMENTO CITY COUNCIL ON DATE OF

ZONING ORDINANCE NO. 2550, FOURTH SERIES, AS AMENDED, BY REMOVE PROPERTY LOCATED AT ME CORNER OF TRIVEL AND CARDEN HIGHIAY	
FROM THE R-1A, TOWNHOUSE ZO AND PLACING SAME IN THE R-2A, GARDEN APARTMENT	ONE,
ZONE (FILE NO. P-82-151 ) (APN: 274-061-21 & 22)	
BE IT ENACTED BY THE COUNCIL OF THE CITY OF SACRAMENTO:	
SECTION 1.	
The territory described in the attached exhibit(s) which is in the R-IA, Townhouse	_
established by Ordinance No. 2550, Fourth Series, as amended, is hereby removed from said zone and placed in the R-2A, Garden Apartme	ent
zone	(s).
This action rezoning the property described in the attached exhibitions and stipulations:	ıt(s)

- a. A material consideration in the decision of the Planning Commission to recommend and the City Council to approve rezoning of the applicant's property is the development plans and representations submitted by the applicant in support of this request. It is believed said plans and representations are an integral part of such proposal and should continue to be the development program for the property.
- b. If an application for a building permit or other construction permit is filed for said parcel which is not in conformity with the proposed development plans and representations submitted by the applicant and as approved by the Planning Commission July 22, 1982, on file in the office of the Planning Department, or any provision or modification thereof as subsequently reviewed and approved by the Planning Commission, no such permit shall be issued, and the Planning Director shall report the matter to the Planning Commission as provided for in Ordinance No. 3201, Fourth Series.

#### SECTION 2.

The City Clerk of the City of Sacramento is hereby directed to amend the maps which are a part of said Ordinance No. 2550, Fourth Series, to conform to the provisions of this ordinance.

#### SECTION 3.

Rezoning of the property described in the attached exhibit(s) by the adoption of this ordinance shall be deemed to be in complaince with the procedures for the rezoning of property prescribed in Ordinance No. 2550, Fourth Series, as said procedures have been affected by recent court decisions.

PASSED FOR PUBLICATION:

PASSED:

EFFECTIVE:

MAYOR

ATTEST:

CITY CLERK

P82-151



#### CITY OF SACRAMENTO



CITY PLANNING DEPARTMENT
927 TENTH STREET SACRAMENTO, CA 95814
SUITE 300 TELEPHONE (916) 449-5604

CITY MANAGER'S OFFICE

O E E I 1982

MARTY VAN DUYN PLANNING DIRECTOR

February 1, 1982

APPROVED

FEB 2 1982

City Council Sacramento, California

Honorable Members in Session:

SUBJECT: Western Pacific Railroad (WPRR) Operations and Issues

(M-564)

#### SUMMARY

In August of 1981, the City Council requested the staff to organize meetings between the Sierra Curtis Neighborhood Association representatives and Western Pacific Railroad representatives to discuss issues related to the yard operations on Sutterville Road. Meetings have been held since Saptember of 1981 and this report discusses the progress made to date on identified issues relating to the WPRR yard. The discussions have generated mutual commitments on resolution of many of the identified problems at the WPRR yard. However, some specific issues and their potential solutions remain unresolved. This report is provided for Council information and any Council recommended direction as necessary.

## BACKGROUND

The Sierra Curtis Neighborhood Association, in August of 1981, requested the City Council to resolve several complaints in the operation of the Western Pacific Railroad yard. In response, the City Council directed staff to meet with WPRR and neighborhood representatives in an attempt to resolve the operating problems affecting the adjacent neighborhood. Several meetings have taken place over the past five months with representatives from Western Pacific and Union Pacific, the Sierra Curtis Neighborhood Association, City Attorney's Office, and Planning Department. Meetings, however, have not been regular nor frequent due to the WPRR/Union Pacific merger hearings (Washington, D.C.) and the normal holiday season conflict. The discussions to date, however, have realized a commitment from WPRR officials on correction of certain problem areas, but other areas of neighborhood concern are still unresolved. The primary area of neighborhood concern and meeting

discussion involved complaints of excessive noise, night operations, lighting glare, air pollution and future development of the yard. The complaints were generally directed at the increased activity attributed to the trailers on flat car (TOFC) or piggy back operations. To the adjacent neighbors, the most offensive part of the TOFC operation is the actual loading and unloading of the trailers, the truck transportation in and out of the yard, and the storage of trailers with operating refrigerator units all occurring within close proximity to the homes along the easterly Western Pacific property lines.

The following is an itemization of the issues discussed and progress made to date:

#### Issue

# Unresolved (Summarized)

#### 1. <u>Lighting</u>

. WPRR has agreed to the following:

No disagreement.

- a. Three lights are being entirely removed.
- b. One light is being left in place but is to be shut off entirely.
- c. The remaining lights are to be lowered and retilted in a manner designed to prevent intrusion of the lighting into the adjacent homes and neighborhood.
- d. In addition, the practice of total discontinuance of all night lighting at the TOFC facility is to be continued."

#### 2. Dust

WPRR has agreed to the following:

- a. Some additional black-top or truck access road for TOFC activities.
- b. Proposed additional black-top on areas adjacent to tracks 60,62,64 (alternate TOFC tracks).
- c. Willingness to review need for paving or relocation of refrigerated trailer parking area at southeast corner of yard.
- d. Periodic oil treatment of nonpaved, high use areas of yard adjacent to neighborhood.

Neighborhood recommends paving of all TOFC parking and roadway access areas for dust control. Extreme costs associated with black-topping entire area remains a stumbling block to W.P. In addition, some relocation of TOFC activity may eliminate paving needs.

#### Issue

## 3. Noise

a. Refrigerated trailers, with the refrigerator units operating, should be parked away from homes.

b. Willingness to examine sound barriers or relocation of refrigerated car activity at southeast corner of yard.

c. Priority of TOFC loading and unloading activities are to be designated to tracks 60,62 and 64. Track 70 (closest to easterly homesites) not to be used unless the volume of business increased beyond capacity of tracks 60,62,64.

d. Limit hours of TOFC operation to 6 a.m. to 6 p.m. Monday through Friday. (No weekends). The exception being switching operations.

# 4. Future Use

City staff has proposed:

The concept of special use permits regulating the trailer on flat car (TOFC) facility and future development of the yard. Any agreement to specifics is reserved until Western Pacific has an opportunity to review the specifics.

# <u>Unresolved</u> (Summarized)

Elimination of refrigerated trailer parking on southeast corner of yard or, in lieu, proper mitigation of noise and dust by sound barriers and paving.

Additional sound barriers should be placed as needed to eliminate as much as possible, all yard noise to adjacent homesites.

Track 70 should not be used for any TOFC unloading, loading nor as storage for "operating" refrigerator units. (Other uses no objection).

Hours of operation should be 7 a.m. to 6 p.m. Violation of operating hours already evidence (exclusive of switching).

Western Pacific officials have neither agreed nor disagreed with this "concept". Would want opportunity to review and discuss further.

Neighborhood accepts the use permit "concept" as an insurance toward review of future yard improvements. In addition, requests compliance with City noise and health regulations in yard activity to insure future compatibility.

### RECOMMENDATION

The staff requests, as an indication of direction, Council's comments on negotiations to date. In addition, it is recommended that the unresolved issues and proposed ordinances be the subject of further "accelerated" deliberations between the present parties. A suggested time frame of 60 days to return to the Council for action is recommended.

Respectfully submitted,

Marty Van Duyn/

Planning Director

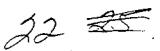
Recommendation Approved:

Walter J. Slype City Manager

MVD:cp attachment M-564 February 2, 1982 District No. 5

# CITY OF SACRAMENTO





#### CITY PLANNING DEPARTMENT

725 "J" STREET

SACRAMENTO, CALIF, 95814 TELEPHONE (916) 449-5604

MARTY VAN DUYN PLANNING DIRECTOR

August 13, 1981

Report 29-B1

City Council Sacramento, California

point 1 7 1981

OFFICE OF THE CONTY CLERK Honorable Members in Session:

Western Pacific Railroad Yard Operations and Issues

(M-564)

#### SUMMARY

In February of 1981, the Council directed the Planning Commission to hold a public hearing relative to possible past violations by Western Pacific Railroad at their Sutterville Road facility. The matter was prompted by neighborhood complaints of excessive noise, night operations, lighting glare, and air pollution.

The Planning Commission held a hearing on May 7, 1981 and recommends to the City Council that 1) the Council designate a staff person responsible for carrying out a program of mitigation addressing problems in the yard's operation; and 2) the Council should amend the Zoning Ordinance to require a use permit for truck terminals in railroad yards.

#### BACKGROUND INFORMATION

In February of 1981, the City Council, responding to concerns expressed by the Sierra-Curtis Neighborhood Association, requested that the City Planning Commission hold a public hearing on complaints directed at the Western Pacific Railroad (WP) operations fronting on Sutterville Road. The hearing was held on May 7, 1981, and representatives of the adjacent neighborhood expressed their concern and past problems regarding the operation of the yard. The neighborhood association provided the Planning Commission written materials in support of arguments that WP's Sacramento facility is not the main railroad and repair shop in California (see attached exhibits). This issue is relevant to the 1989 Indenture Agreement entered into between the City of Sacramento and WP as a condition responding to the "donation" used to purchase the WP yard site. The Planning Commission, however, did not take any action on the issue of the indenture agreement and limited their discussion to the land use complaints and areas where the Commission has jurisdiction. The Commission believes that any violations of the agreement should be acted upon by the Council.

The Commission did discuss the complaints regarding excessive noise, nighttime operation, lighting glare, and dust pollution. The staff prepared a report, after field inspecting the site and neighborhood. Staff's report suggested mitigation measures to correct the concerns expressed (see attached Exhibit A-1).

The staff noted the following problems and suggested corrective measures. Following the staff comments are WP's response and action taken to date (some of WP's responses were confirmed subsequent to the Commission hearing).

1. Noise. The noise problem is attributed to the loading and unloading of the trailers onto flat cars by a diesel jitney. To reduce the noise of the jitney, it is suggested that mufflers be installed. Western Pacific should also study the feasibility of installing a sound wall between the major noise source and the adjacent homes, or relocating the trailer loading and unloading activity to the center of the property at a reasonable distance from the homes.

WP Response: A muffler has been specially ordered for the jitney equipment and will be installed in the near future. In addition, the nighttime work, except for emergencies, has been discontinued.

2. Lighting. The loading activity at night has required installation of a pole lighting system. Eleven standards, 30 to 40 feet in height are creating all night glare and spillover lighting to nearby residences. Staff recommends light shields, less intensive light source, or lowering the standards to correct the problem. In addition, the staff recommended an alternative elimination of all piggy-back activities and lighting between 11:00 p.m. and 6:00 a.m.

WP Response: The nighttime operations have been eliminated except for emergency only situations. The lights are to be shut off no later than 8:00 p.m. every evening.

3. Dust. The truck traffic from the piggy-back operations and the jitney loading activities on unpaved areas causes a substantial amount of dust in the area. Staff recommends asphalt or concrete surfacing on all areas used for truck maneuvering and roadway access.

WP Response: The dust problem is acknowledged and surfacing (asphalt) will be placed along the driveway from Sutterville Road entrance to the shop area.

4. Visual-aesthetics. The northerly portion of the yard property along 24th Street between Portola Way and Donner Way is visually unattractive. Screening, such as landscaping or solid fencing along the street frontage and portion of the alleyway could improve the overall appearance of the neighborhood.

WP Response: No landscaping or fencing is contemplated. However, landscaping in cooperation with neighboring property owners may be possible given mutual agreement on maintenance, etc.

The Planning Commission generally agreed with the mitigation recommendations, but at the same time, realized the property is presently zoned M-2, Heavy Industrial, and is being operated consistent with the present zoning. The recommended actions, therefore, are not generally enforceable given the present zoning. The Commission also determined that the major problem from the facility operations is the very active "piggy-back" loading and unloading activity which has substantially increased in the past several years. The Commission, therefore, made a two-part motion, which 1) addresses the present nuisance associated problems; and 2) suggests a special use permit requirement for truck terminals within railroad yards. This special permit requirement would address not only new facilities, but major expansion of existing truck terminals locating in railroad yards.

Attached are copies of the staff report, exhibits, and letters and petitions received by the Planning Commission.

#### VOTE OF COMMISSION

The Planning Commission, on May 7, 1981, voted eight ayes, one absent, to recommend that the Council:

- Designate a staff person responsible for carrying out these recommendations (per staff report) and to be a contact point between the City and the Railroad; and
- 2. The Council should amend the Zoning Ordinance to require a use permit for truck terminals in railroad vards.

#### RECOMMENDATION

The staff and Planning Commission recommend Council approval of the Commission's motion (stated above).

Respectfully submitted,

Marty Van Duýd , Planning Didector

FOR CITY COUNCIL INFORMATION
WALTER J. SLIPE
CITY MANAGER

MVD:jm Attachments M-564 August 18, 1981 District No. 5 City Planning Commission Sacramento, California

Members in Session:

Subject: Western Pacific Railroad Yard Operations and Issues

(M-564)

Location: Area Bounded by Portola Way, 24th Street and Sutterville

Road

Summary: In February 1981, the City Council directed the City Planning Commission to hold a hearing relative to possible past violations by Western Pacific and possible remedial actions which might be taken by the City of Sacramento. In addition, the Council adopted Resolution No. 81-095 which reaffirms all of the City's rights under the original gift deed to Western Pacific Railroad dated January 30, 1909 to re-enter and terminate Western Pacific's property (see exhibit A).

The staff has identified the concerns of the Sierra-Curtis Neighborhood Association such as excessive noise, night-time operation, lighting glare and dust pollution. Mitigative measures to correct these concerns are suggested in this report.

Background Information: In 1909 the citizens of Sacramento, by donations from individuals, contributed approximately \$60,000 which was used to purchase the present Western Pacific Railroad yard. This money was raised, in part, to encourage the formation of Western Pacific and to provide competition to Southern Pacific Railroad. To summarize the 1909 indenture, Western Pacific is required to maintain the donated property as their main railroad and repair shop in California. The indenture contains language establishing a procedure for substituting property in Sacramento County in place of the donated property. It provides that, in the event of any breach of the conditions, the City may re-enter and repossess the property and the right, title and interest of Western Pacific in the property shall cease.

In 1969 Western Pacific built a repair and maintenance facility in Stockton and moved some of its personnel to that site. At that time the City Council adopted a resolution indicating they were not waiving any rights which the City may have to re-enter Western Pacific's property.

In early 1930 the Planning Department received numerous complaints from residents of the Curtis Park community pertaining to the rail-road operation. These complaints related to the noise and bright-lights from the Western Pacific Railroad yards and, more specifically, to the piggy-back operation and machinery used to load and unload trailers onto flat cars. The staff referred the matter to the County Health Department, who determined the loading of truck trailers exceeded the night-time noise standards. However, the City Attorney determined that the Federal Government has preempted this subject from local government control.



In January 1981 the Sierra-Curtis Neighborhood Association requested that the City Council pass a resolution which indicates that the City of Sacramento has not abandoned its rights over the Sacramento Western Pacific Railroad yard and investigate all aspects of the railroad yard operation relative to the land usage and noise and visual impacts. On February 10, 1981 the City Council adopted Resolution No. 81-095 which reaffirms the City's right to terminate Western Pacific's, as well as the successor's interests in its property and to re-enter said property unless all conditions of the 1909 indenture are complied with (see exhibit B). Also, the Council directed the Planning Commission to hold a hearing and investigate possible violations and recommend mitigative measures to rectify these violations.

Railroad Operation - Western Pacific has furnished the following information relative to the type of shops, number of employees, and assessed valuation for Sacramento, Stockton, and the Oroville facility:

The Sacramento site contains approximately 80± acres. The Sacramento yard is the major railroad car repair shop and trailer-on-flat-car facility on the Western Pacific. The mechanical department (repair shops) contained approximately 100 employees. The non-mechanical consisted of 288 employees. The Sacramento facility consists of: freight car truck overhaul shop; air brake repair shop; and a piggy-back facility. Attached to the report is a list of all activities at the Sacramento, Stockton, and Oroville yards (exhibit C).

In the last two years the piggy-back facility has expanded from eight cars to 20 flat cars per day. The majority of repair activity occurs in the large buildings located on the southeastern portion of the railroad property. Western Pacific in Sacramento anticipates increasing the work force twofold in the near future because of the demand for equipped boxcars. The total assessed value of the Western Pacific facilities in Sacramento is \$788,645.

A spokesman from the Western Pacific indicated that Union Pacific Railroad is in the process of purchasing Western Pacific and that there are no plans for any major expansion after this purchase is completed.

The Stockton site contains 39+ acres. The Stockton yard is a major interchange with other railroads including the Santa Fe, Southern Pacific and a number of short lines. The major function of this yard is the repair and servicing of diesel locomotives and cabooses. In addition, the yard does light repairs to freight cars and sends heavy work to Sacramento. The total assessed value of the Western Pacific facility in Stockton is \$376,775.

The mechanical department (repair shops) contains a total of 225 employees. The non-mechanical consists of 552 employees.

In 1969 there were a total of 226 employees in Sacramento and 79 in Stockton. At that time a new engine repair facility was constructed at the Stockton yard which increased the number of employees to 259 and, due to relocation of employees, decreased the number of employees in Sacramento to 188. However, in 1971 Western Pacific expanded the Sacramento facility and relocated employees from other areas such as Oroville and thereby increased the number of employees in Sacramento to 242.

In general, it appears, based on facts submitted, that Sacramento is the major area for the origin and termination of railroad traffic and dispatching center for Western Pacific Railroad. It is also considered to be the major railroad repair center for Western Pacific. However, with the addition of the piggy-back operation and greater emphasis in the near future on this type of activity, staff not only has concerns regarding the impact on the neighborhood from such activity but also has concerns that the car repair shop function would be scaled-down and possibly relocated.

<u>Staff Evaluation</u>: The following is a review of the concerns of the neighborhood and staff's analysis of possible mitigative measures that can be applied:

- 1. Land Use and Zoning The subject railroad property contains approximately 80± acres that are zoned M-2, Heavy Industrial. This zone permits the manufacture or treatment of goods from raw materials. Such uses as cement products manufacturing, fuel yard, lumber yard, truck and tractor repair, terminal yard-trucking, and railroad yard and shops are allowed in the M-2 zone. Therefore, the subject property has the appropriate zoning and the uses are consistent with that zoning.
- 2. Noise, Lighting and Dust Impact One of the major complaints from the neighborhood is the noise attributed to the piggy-back operation and the lighting system which glares into the residences on 24th Street. Western Pacific has located its operation of the trailers-on-flat-car facilities (piggy-back) next to homes on 24th Street. For the residents whose homes border on the railyard, the most offensive part of the piggy-back operation is the actual loading and unloading of the trailers of the flat cars by a diesel jitney that is approximately 24 feet in height. The piggy-back activity is performed on a run-around track which comes within 50 feet of residences on 24th Street. According to the residents,

the diesel jitney makes a whining noise as it lifts and lowers the truck trailers and involves in screeching of brakes, banging of metal arms and high pitched back-up warning systems. Several residents have indicated that the piggy-back activity continues to the late evening and starts as early as 5:00 in the morning.

In addition to the noise problem, the piggy-back activity required the installation of a lighting system. This lighting system consists of eleven lighting standards that are 30 to 40 feet in height. Residents have complained that these lights are kept on all night and they shine directly into the windows and yards of 24th Street residences and are visible several blocks away in all directions.

The third concern relative to the piggy-back operation is the dust problem. The increase truck traffic and the jitney operation on non-paved areas causes a substantial amount of dust in the area. The fourth concern is the visual and aesthetics problems on the boundaries of the yard. Specifically, the area on 24th Street between Portola Way and Donner Way is visually unattractive.

The Sacramento County Health Department investigated the noise concerns and found that there were certain times during the day when the noise exceeded the peak level of the City Noise Ordinance. The peak level during the day reached 80 dBA. Also, the noise level exceeded the 70 dBA standard at certain times during the evening hours.

The City Attorney's office has researched the noise problem relative to the piggy-back operation and has concluded that the Federal Government, Environmental Protection Agency, has preempted this subject from local government control.

Site Inspection - The staff, as well as two Commissioners, Councilman Thompson, and members of the Sierra-Curtis Neighborhood Association inspected the railroad yard operation on Monday, May 4, 1981. This report was completed prior to this on-site inspection. However, staff will present further information from the site inspection at the Commission meeting.

Mitigative Measures - The major concerns identified are - 1) noise, 2) lighting, 3) dust, and 4) visual and aesthetics. The following are suggested mitigative measures:

The noise problem is attributed to the loading and unloading of the trailers onto flat cars by a diesel jitney. To reduce the noise of the jitney it is suggested that mufflers be installed. Western Pacific should also study

the feasibility of installing a sound wall between the major noise source and the adjacent homes or relocating the trailer loading and unloading activity to the center of the property at a reasonable distance from the homes.

The lighting problem can be mitigated by lowering the light standards and installing glare shields and possibly using a less intensive light source. An alternative to eliminate light glaring problems and terminate the major noise at night would be to eliminate all piggy-back activities including lighting between 11 PM and 6 AM. In respect to the dust problem, staff suggests that all the areas used for truck maneuvering and roadways be paved with asphalt or concrete.

The northerly portion of the subject property along 24th Street between Portola Way and Donner Way is visually unattractive. Western Pacific should provide some screening method such as landscaping and a solid fence along the street frontage and portion of the alley. This would visually improve the overall appearance of the neighborhood.

Expansion of Railroad Facilities - In analyzing the data presented by the Western Pacific, it appears that greater emphasis will be on the piggy-back type of activity in the Western Pacific operation. However, Western Pacific has not indicated any future expansion in the Sacramento yard. In addition, the Union Pacific Railroad is in the process of purchasing Western Pacific. If the Union Pacific anticipates any expansion, a master plan should be submitted to the staff for review. The Union Pacific should also be made aware of the concerns identified and the mitigative measures suggested in this report.

Staff Recommendation: From the data submitted, staff concludes the Sacramento yard is the major railroad repair center for Western Pacific. However, the railroad has expanded into a piggy-back type operation which has created several adverse impacts on the residential neighborhood that must be mitigated. Therefore, staff suggests the Commission transmit to the Council the identified concerns and suggested mitigative measures, as discussed in this report, relative to:

- Noise
- 2. Dust
- 3. Lighting
- 4. Visual Aesthetics
- Master Plan of Railroad Site

Respectfully submitted,

Wilfred Weitman,
Senior Planner

WW:sg

Item 2

Adopted by The Sacramento City Council on date of

WHEREAS, Western Pacific Railroad Company was given certain property presently located within the City of Sacramento upon the condition that it be used for its main railroad and repair shops in the State of Colifornia, and

WHEREAS, the reversionary interest in said property vests in the City of Sacramento with the right to terminate the ownership of Western Pacific and re-enter said property if the condition set forth in the gift deed to Western Pacific is not complied with, and

WHEREAS, Western Pacific intends to transfer a number of its employees presently working at the Sacramento Railroad yards to a new facility in Stockton, California, and

WHEREAS, said transfer of employees will result in a greater number of employees working in Stockton, California, than in Sacramento, California, and

WHEREAS, Western Pecific intends, no later than the year 1971, to increase the number of employees in the City of Sacramento so that it will closely approximate the number of employees working in the City of Stockton and to increase the plant facilities in the City of Sacramento so that they will have much greater value than the facilities located in the City of Stockton, and

· NOW THEREFORE, BE IT RESOLVED BY THE COINCIL OF THE CITY OF SACRAMENTO:

That, in reliance upon the assurances of the Western Pacific Railroad Company as to its fature plans to increase the number of employees in the City of Sacramento and to increase the value of its facilities located in the City of Sacramento, the City of Sacramento will not institute proceedings at this time to terminate the ownership of Western Pacific in the land upon which its maintenance, shops are located in the City of Sacramento, and to re-enter said property, provided, however, that this decision of the City of Sacramento may be changed or modified at any time hereafter and shall not be construed in any way whatsoever as constituting a valver of the rights of the City of Sacramento to terminate Western Pacific's interest in its property and to re-enter said property.

N.	A	녛	OR

ATTEST:

A Property of the state of the

Western Pacific Railroad Company

Law Department 518 Mission Street 54h Francisco, CA 94105 Telectione 415 982-2100

RECEIVED

APR 1 1981

OITY ATTORNEY'S OFFICE

Watter G. Treanor Sr. Vice President-Law Katherine M. Griffin Eugene J. Toler Acthony C. Ching General Attorneys

March 27, 1981

File: 192

Mr. James P. Jackson City Attorney City of Sacramento Department of Law 812 Tenth Street Sacramento, CA 95814

Dear Jim:

can understand preliminary presence having miles 0 11 3,000 ST E Н required πj biit T difficulties I am almost ] east return period <u>د</u>. which have scheduled Washington for such a long yoons for your insisting upon the while hope you understand meaningful report withe circumstances will presently reasons regret -디 giving I reare here 821 the

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3.

questions please do not hesitate to call Mrs. Fafoutis who will continue to keep me advised on this matter.

Best personal regards,

Walter D. Treams

WALTER G. TREAMOR

WGT:df attach.

(SNOP) - Mechanical Department authorized forces at the three points are:

Sacramento - 91 (4 salaried, 87 agreement)

Stockton - 225 (7 salaried, 218 agreement)

Oroville - 28 (all agreement)

Additional authorized forces at the same three points are shown in the table below:

		•	•		
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Agreement .	124	•	269	·· <u>73</u>	
Totals	135	•	275	. 81	
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Salaried	8		3	4	•
Agreement	32		<u>37</u>	<u>23</u>	
Totals ·	40		40	27	
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Security	1	(salaried)	1	(salaried) -	
Total Operating De	pt. 268	•	541	136	
Marketing	2	(agreement)	2	(agreement) -	
Stores	6	(agreement)	8	(agreement) 5	(agreement)
Law/Claims	1,	(salaried)	1	(salaried) -	•
Intermodel/WPT	11	(4 sal. 7 ag	<u> </u>	. <del></del>	
Grand totals	288		552	141	•

# 1980-81 (latest Audilable) Assessed Values of Western Preific Facilities At SACRAMENTO, Stockton and Organille, California.

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# "Consent Assessed Values of Western Parific Facilities (continued)

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	None
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	2210
M. of W. bldg.	2560
Misc. fuel stA. fAc.	2730
Shop mach.	3550
Misc. fac.	790
Misc. Water fac.	5250
Storehouse # 42	7650
Min shop fac.	1435
Allocated all track 1-1-14 426	1465
Rolling stock (other tak.)	215900
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MATERIAL & SUPPLIES TOTAL OROVILLE GENERAL	TERMINE! THE H

San Francisco - March 3, 1981 File - 192

MECENTED LAW DEPT.

#### Mr. W. G. Treamor:

Please refer to your letter of February 26, 1981, File: 192, regarding correspondence from the City of Sacramento's Attorney regarding Sacramento Yard operations.

In review of the above mentioned file, it seems reasonable at this time to look at activities over the past few years at our Snop facilities.

- (1) We have rebuilt our Blacksmith Shop into a Freight Car Truck Overhaul Shop. Since the beginning of our railroad, trucks were overhauled at several points out on line. Now they are all overhauled at Sacramento in a modern and well-equipped shop. Techniques developed and used here (such as replacement bolster gibs and hardened replacement bolster bowls) have been adopted by most of the nation's railway systems.
- (2) Even though comment has been made relative to moving locomotive repair out of Sacramento to Stockton, nowhere to my knowledge has anyone acknowledged that the Oroville locomotive facilities were moved at the same time and most of the wheel work at Oroville actually wound up at Sacramento. This work has increased at Sacramento in areas such as reclamation of axle bull gears which was never done at any of our facilities until three years ago.
- (3) In order to increase productivity of heavy repairs, four (4) new tracks were connected to the "back shop" two years ago.
- (4) In order to upgrade the shop, all the wood shop doors were replaced with rolling steel doors at a cost of \$46,000 last year.
- (5) Contrary to our allegedly reducing work at Sacramento (overhauling an entire series of cars had not been done at Sacramento since before 1954), during 1978 we elected to completely rebuild 25 gondolas (4401-4425). We also rebuilt 29, 70-ton boxcars and converted them to XLIs (60411-60439). We also built 14 container flatcars (13301A-13307B). In 1979 we built 12 highside gondolas to handle Alfalfa cubes (5001 series). For the last year or so, because of a generally depressed economy, this activity was reduced. However, now being tooled for such work and in view of a business up-turn in general, we plan to immediately increase our work force and plan to repair an additional 112 freight cars within the next 12 months.
- (6) Capital expenditure for tooling and equipment this year at the Shops will exceed \$100,000.

Mr. W. G. Treamor Page 2.

- (7) Repair of air brake parts at one time was accomplished at four outside points as well as Sacramento. Now we have combined all this work at Sacramento Shops (which includes valves, pistons, reservoirs, slack adjusters, etc.). This practice was started about six years ago, and in addition, recently with the event of air bags used in equipped boxcars, we have begun to repair these at Sacramento Shops also.
- (8) Repair of equipped boxcars (as increasingly used by several customers in the local area) has caused an increase in the tempo at our shops' forces and we foresee a great increase in future activity to the point where twice the amount of present employment could be required. This work force, of course, would be drawn from the local area.
- (9) All freight car axle roller bearing repair and rebuilding is done at Sacramento. Note here that old style "friction bearings" are phasing out resulting in more roller bearing work being required.

The above for your information and use.

San Francisco - March 30, 1981 File - 352

### Mr. W. G. Treamor:

Further in reference to my letter of March 3, 1931, File: 192, wherein I gave you a review of Sacramento Yard and Shop operations.

Per your request, below find somewhat similar information covering Stockton Locomotive Facility, Stockton Car Facility, and Oroville Locomotive and Car Facilities.

# Stockton Car Facility

The repair track here operates on the one-spot principal, which is a system of making light repairs to freight cars in one work area. Heavy work is sent to Sacramento Shops. A 75-foot by 225-foot shed covers 3 running tracks, one of which is equipped with an in-floor hydraulic jacking system. Overhead supply lines and reals eliminate hose congestion on the floor. Enclosed subsidiary shops provide miscellaneous minor air brake, pipe and wooden parts. The majority of material required for light repair is stocked on the floor adjacent to work locations. This facility is equipped to handle most types of running repairs.

There is also one additional outside num-through track for repair of cars which do not lend themselves to the one-spot principal, such as replacement of cushion underframe units, load divider overhaul, truck swaps (replacement of worm-out car sets for completely rebuilt car sets), COT&S on unit beam ABD air, application of sill splices and minor programs which do not merit the forwarding of equipment to Sacramento Shops.

Approximately 600 light repairs and 2 heavy repairs are completed monthly at this terminal. Operations are on a six-day, one-shift basis, for repair functions. Train yard work is on a seven-day, three-shift basis.

Caboose repair and servicing is also done on a specially designed caboose repair track. All 64 system cabooses are assigned here for running maintenance. Stockton is used for caboose maintenance since most trains originate here.



Mr. W. G. Treamer Page 2.

Within the train yard, two service track, with a capacity of 150 cars are used for preparation and washing of freight equipment. These two tracks are also equipped to provide light running repairs which, in many cases, eliminate the handling of bad order cars to the RIP track facility for a second time.

# Oroville Locomotive Facility

This service facility consists of two tracks with three fuel risers, a fuel storage capacity of 475,000 gallons and lube oil storage capacity of 10,000 gallons. A turntable and one pit track are available if needed. Occasionally FRA inspections and truck lubes are done at this terminal. Locomotive work in general has decreased at this terminal.

# Oroville Car Facility

Three repair tracks of 10-car capacity each are located here. This is a typical open air facility and is partially paved. A semi- one-spot principal is used with centrally located tools and material.

All types of running repairs and maintenance can be performed at this terminal as well as semi-heavy repairs. Approximately 181 cars are repaired and released on a monthly basis here.

A 200-ton industrial brownhoist derrick and complete wrecker outfit works out of this terminal (a strategic location at the lower end of 112-mile Feather River Canyon).

# Stockton Locomotive Facility

This facility consists of a prefab 10-stall concrete roundhouse and an adjacent machine shop which was built in 1927 and is part of the present complex. A large addition was built in 1969 and now serves as the major locomotive facility on the Western Pacific.



Mr. W. G. Treamor Page 3. March 30, 1981 File - 352

The new shop building encompasses an area of 42,400 square feet, the roundhouse 20,300 square feet, a storage/store/training center of 9,300 square feet and the Lab and Engineering office 1,500 square feet. The heavy repair bay portion in the new shop has a capacity of two locomotives and is equipped with a 30-ton overhead traveling crane. The running repair portion of the new shop has a capacity of 10 locomotives combined on two through tracks and one stub track. Two of these tracks are equipped with a drop table which releases in the heavy repair bay. Two five-ton overhead traveling cranes are also in place. The roundhouse has seven stalls used principally for switch engine repair and heavy wreck work. Two additional stalls are used for heavy material storage and one stall has been converted to a paint shop where two units per month are completely repainted. Five additional tracks radiate from the turntable. Within this complex are located a tool room, air brake shop, electrical shop, and a component parts room, which provides for rebuilding of radiators, oil coolers, water pumps, journal boxes, air compressors and renovation or rebuilding of similar components.

Three outside service tracks are provided, one of which has a pit. Five fuel risers are located between these tracks as well as an automatic wash rack. Forty-five units are serviced and dispatched on a daily basis.

Periodic maintenance and inspections are performed on a current monthly basis at this shop. Also, major locomotive parts are replaced on locomotives at this facility.

The major reason our Stockton facility has grown to its present proportion is that prior to the transfer of employees from Oroville to Stockton, at the advent of our new Diesel facilities there, we had well over 100 employees at Oroville locomotive shop. Today, we have a mere 5 employees at Oroville.

After the advent of the Diesel locomotive, our railroad, along with all railroads over the entire country, reduced forces substantially because maintenance on Diesel locomotives was minute compared to the huge task of overhauling a steam locomotive, which took sometimes up to three months or longer to overhoul, whereas Diesels are in and out of repair shops but a few days or in major accident cases, a few weeks or more.

Prior to transfer of employees from Oroville and Sacramento, practically all locomotive work was done at Groville and Stockton, except for handling of switch engines and some minor work when required.



Sacramento Shops is our major Car Shop on the Western Pacific and is again growing. Just this week we are increasing forces another eight or ten employees, bringing our employee force there close to 100. Undoubtedly, it will continue to grow rather than deteriorate.

D. W. Absetard



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Western Pacific Railroad Company "THE FEATHER RIVER ROUTE"

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April 29, 1981

File: 192

Mr. James P. Jackson City Attorney City of Sacramento Department of Law 812 Tenth Street Sacramento, CA 95814

Re: Sacramento Yard Hearing

Dear Jim:

Please refer to my letter of March 27, 1981, and particularly to the enclosures therewith. Among the enclosures are some handwritten documents purporting to set forth assessed values of our properties at Sacramento, Stockton and Oroville. Upon my return to the office a quick review thereof suggested to me that all of those figures were extremely low and upon investigation I discovered that while they are accurate they are not complete. Our people misunderstood me as vanting the assessed values only of certain physical facilities (this will be clear from a review of the material earlier sent).

I am now enclosing a more complete set of figures for the three locations. The front sheet is the current assessed valuations of all of the operating properties at the locations described. As the note on the front sheet shows this is for operating plant only and the attached assessment roll detail would be higher because it includes non-operating property.

I should also point out that at all the locations the assessed valuations are considerably lower than the valuations would have been prior to the April 1979 purchase of all of our facilities from the holding company. While it boggles my mind I am now told that the assessed valuations are based on the purchase price of the total properties (we purchased the properties from the holding company for \$16 Million cash and the assumption of debt in excess of \$100 Million).



I mention this so you won't be confused as to the difference in these figures from the last time we had a go around on this matter in 1969. If further refinement is considered necessary or desirable I am sure we can attack that as the City's investigation continues. This material is simply in response to your request for some starting point information in connection with the hearing on May 7th.

Best personal regards,

WALTER G. TREANOR

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WGT: df

ec: Mr. Marty Van Duyn Planning Director 725 J Street Sacramento, CA 95814

# The Western Pacific RailRoad System

1980-81 State Bornd of Equalization Assessed Values of Railrord's, Operating Papeaty Within City Limits of Surremento And Stockton and Within the Orouille Area of Butte County:

And Within the C	Descri	li i	Assessed VAI	lues
SACREMENTO	Land - Right	way, yards,		539 640
	ImpROVEMENTS: TRACK STRUCE Buildings:		113 00 296 560	409 620
	PERSONAL PROFERT		56.540 22.180	79320 1078580
Total				252440
Stock ON	Impr - tapek	structure	51 180 288 120	339 400
L .	PERS. PROD - Rolling	ig stock	25 600 16 910	42510
	Stockton			11/0700
_Oroville AREA	IMPR - FRACK	structure qs, etc.	43.350 43.210	91560
	PERS. PEOP - ROL	ling stock	21 700 9 090	30.790 263.050
Note: Above in detail in material	1 OROVILLE PREA s operating plan offached includes land supplies.	t only DRAW NON- operation	y- of Assess	
	Ingle operaty Taxes co, Calif.			
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#### SIMRRA-CURTIS NEIGHBORHOOD ASSOCIATION 2771 24th Street Secremento, CA 95818

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March 18, 1981

City Planning Commission

Mr. Marty Van Duyn Planning Director 725 J Street Sacramento, CA 95814

Dear Mr. Van Duyn:

The Sierra-Curtis Neighborhood Association is dedicated to the education, recreation, safety, general welfare, and improvement of the portion of Sacramento known as the Sierra-Curtis Neighborhood. We are especially concerned with the impact that the Western Pacific Railroad Yard has on our immediate neighborhood. We have expressed our concern on numerous occasions to officials of the City of Sacramento, and we sponsored the passage of the February 10, 1981 resolution adopted by the City Council which reaffirms the city's right to assume ownership of the Western Pacific Railroad Yard unless it is operated within all terms of the 1909 indenture.

At that February 10 meeting, the Council directed the City Planning Commission to hold a hearing relative to "possible past violations by Western Pacific and possible remedial actions of the widest sort which might be taken by the City of Sacramento." Consultation with the City Attorney and our association was urged within a "reasonable time frame," possibly 30-45 days.

The purpose of this letter is to offer the Sierra-Curtis Meighborhood Association's suggestions for the direction of this hearing. Two major tasks are apparent.

# I. Possible Violation of the 1909 Indenture.

The first priority of the Commission should be to document, in conjunction with the City Attorney's office, the extent of Mestern Pacific operations over the past ten years at their Sacramento, Stockton and Croville facilities, for the purpose of determining whether Sacramento is the "main railroad and repair shop in California" of Mestern Pacific. Various indicators should be investigated, including annual net investment in improvements, personnel, number of repairs performed, number of rail cars switched, volume of freight processed, and type of operations conducted. We would suggest that assessed valuation may not be a useful indicator, due to the statewide valuation of "unitary" railroad-owned property (that used in rail operations), which does not permit official application of specified assessed values to individual parcols or facilities. Changes in types of operations, as well as in land usage, should



be considered in this evaluation. A case should then be made to the City Council establishing the City's present right to reenter this property. This leverage will place the city in a unique position to exercise some local control over the operation of a railyard and to rectify the one-sided determination of what was originally intended to be a mutually beneficial relationship.

# II. Examination and Resolution of Neighborhood Conflict

The City Planning Commission should also prepare, in conjunction with the SCNA, the framework for the new formal agreement between the city and the Western Pacific or its successor concerning the future use of this property. This new agreement should establish the railroad as a good neighbor whose existence on this property will fulfill the original intent of the grant "for public benefit of the inhabitants of the said city and vicinity." This will entail:

- A. The investigation and documentation of neighborhood problems with the present mode of operation of the Western Pacific railyard. This includes:
  - 1. The environmental impact of railyard operations-
    - o violations of the city's noise ordinance,
    - intrusive giare from recently installed sodium vapor lighting system,
    - e night-time operations,
    - dust and air pollution from increased truck traffic and jitney operation.
    - visual and aesthetic problems on the boundaries of the yard,
    - o dumping of garbage and waste materials on the site.
  - 2. Safety Problems-
    - c the frequency of derailments,
    - c handling of hazardous materials.

Solutions could be explored for each of these problems and others that come to light as a result of the Planning Commission's investigation.

B. Equally important, the City Planning Commission should also determine the plans Union Pacific has for the yard following the pending merger, and Western Pacific's own plans for the next two years. Both railroads must have master plans for development and operations. Union Pacific documents submitted to the ICC may be indicative of such plans.



Mr. Marty Van Duyn March 18, 1981 Page Three

From the second phase of the hearing, the City Planning Commission should have a good picture of the present and future status of the Western Pacific Railyard and its impact on neighboring city areas. This should form the basis for the negotiation of a new relationship with the railroad which would alleviate the present detrimental situation and also insure future protection for the city.

I hope these suggestions clarify what our association sees as the role of the Planning Commission in this matter. That role is an ambitious one but we are ready to cooperate with you throughout these efforts. Please don't hesitate to call upon me or Bob Leland (322-3730, days) for assistance.

Sincerely

Peter A. Lauwerys (442-1716

President