#### SPECIAL JOINT MEETING

## SACRAMENTO CITY COUNCIL SACRAMENTO COUNTY BOARD OF SUPERVISORS AND AD-HOC CHARTER COMMISSION

#### WEDNESDAY, JULY 18, 1990

#### 2:00 P.M.

### BOARD OF SUPERVISORS CHAMBERS COUNTY ADMINISTRATION BUILDING, SUITE 1450 700 H STREET SACRAMENTO, CALIFORNIA

I HEREBY CALL a Special Meeting of the Sacramento City Council to meet jointly with the Sacramento County Board of Supervisors and the Ad-Hoc Charter Commission, at the date, time and location specified above, to review the Charter and discuss unresolved issues for the purpose of considering and acting upon matters relating to the proposed Consolidation.

Members of the public are invited to attend the public hearing and present their comments.

ISSUED: This 13th day of July, 1990.

aure Ruden

ANNE RUDIN MAYOR

ATTEST:

VALERIE A. BURROWES CITY CLERK

Held jointly with the Sacramento City Council and the Sacramento County Board of Supervisors

WEDNESDAY

ITEM NO. 1) / Roll Call

#### <u>JULY 18, 1990</u>

<u>2:00 P.M.</u>

Please Note Date and Location of Meeting: This meeting of the Sacramento Ad-Hoc Charter Commission will be held July 18, 1990 at 2:00 p.m. in the Sacramento County Board of Supervisors Chambers, 700 H Street, Room 1450, Sacramento

#### AGENDA

# ITEM NO (2) Charter Commission Resolution Adopting Statement of Overriding Considerations Pursuant to California Environmental Quality Act (CEQA)

Action Required: Charter Commission Approval of Resolution Adopting Statement of Overriding Considerations Pursuant to CEQA

ITEM NO. 3) City Council and Board of Supervisors Resolution Adopting Statement of Overriding Considerations Pursuant to California Environmental Quality Act (CEQA)

Action Required: Request the City Council and Board of Supervisors Individually Approve Resolution Adopting Statement of Overriding Considerations Pursuant to CEQA

ITEM NO. 4) Commission Amendment to Article 9 Based Upon the Joint Recommendations of County Counsel, City Attorney, and Commission Counsel

#### Action Required: Review Amendment

ITEM NO. 5) V Discussion of Alternative Plans Regarding Charter Power of Mayor

- A) Review Joint Report From County Executive and County Counsel Regarding Charter Powers of Mayor
- B) Review Alternative Plans Approved by Charter Commission

Action Required: Approve Mayoral Plan Regarding Charter Powers of Mayor

ITEM NO. 6) Charter Commision Approval of Final Draft Charter

Action Required: Approve Resolution Approving Final Draft Charter and Authorizing Submission of Final Charter to Citizen's Committee on Local Governmental Reorganization Corporation

ITEM NO. 7)

City Council and Board of Supervisors Endorsement of Final Charter and Recommendation Transmitting Document to Registrar of Voters for November Election

- Action Required: Request the City Council and Board of Supervisors Individually Approve Resolution Endorsing the Final Draft Charter and Request that Citizen's Committee on Local Governmental Reorganization Corporation Transmit Document to Voter Registrar for November Election
- ITEM NO. 8) Opportunity for Public Comment on Other Matters Not on This Agenda but Within the Jurisdiction of This Commission

#### Action Required: Receive and File

ITEM NO. 9) Adjourn

1010 8th Street, Sacramento, CA 95814 \* 440-5600

July 12, 1990

For the Commission Meeting of: July 18, 1990

TO: Honorable Members, Sacramento County Board of Supervisors Honorable Mayor and Members, Sacramento City Council Sacramento Ad-Hoc Charter Commission

FROM: Bob Smith, Executive Director

SUBJECT: ADOPTING STATEMENT OF OVERRIDING CONSIDERATIONS PURSUANT TO CEQA

Attached for your review are copies of resolutions adopting a statement of overriding considerations pursuant to the California Environmental Quality Act (CEQA) procedures. All three boards have previously certified the final EIR as being adequate and complete and in compliance the guidelines and procedures of both CEQA and Sacramento County.

**Commission Staff Recommendation:** 

Commission Staff recommends that the Ad-Hoc Charter Commission, the Board of Supervisors, and the City Council approve resolutions adopting a statement of overriding considerations pursuant to CEQA.

**BOB SMITH. Executive Director** 

Sacramento Ad-Hoc Charter Commission

PH:adj

Attachments - Resolutions

90'155

1010 8th Street, Sacramento, CA 95814 \* 440-5600

July 12, 1990

For the Commission Meeting of: July 18, 1990

TO: Honorable Members, Sacramento County Board of Supervisors Honorable Mayor and Members, Sacramento City Council Sacramento Ad-Hoc Charter Commission

FROM: Bob Smith, Executive Director

SUBJECT: ARTICLE NINE AMENDMENTS

At the last joint meeting on June 12, your two bodies instructed County Counsel, the City Attorney, and Commission Counsel to meet and offer a recommendation regarding clarification of language in the land-use section of the proposed Charter (Article 9). After several meetings among the attorneys, Charter Commission Counsel recommended a new Section 909 be added to the Charter (attached). This new section was approved by the Commission at its July 10 meeting.

In essence, this section achieves the following goals:

-- it helps clarify the role and authority of the Council of Supervisors in creating the framework for land-use by more effectively describing the elements to be present in the zoning code;

it addresses the concerns expressed that the LCC's act to zone specific parcels of land and bring these parcels into compliance with the general plan. This language states that LCC's must act within a reasonable time to bring zoning into compliance with the general plan. If the LCC does not act within a reasonable amount of time, this section allows the Council of Supervisors to rezone to bring parcels into compliance with the general plan; and,

-- it provides authority for the Council of Supervisors to institute an emergency interim zoning ordinance which would essentially put a moratorium on future rezones in areas where a contemplated general plan amendment or study area is envisioned. This assures consistent and orderly zoning in these areas and protects the integrity of the general plan and amendment process.

In essence, this new section more clearly defines the roles and responsibilities of both the LCC's and the Council of Supervisors in the zoning process. This was the stated concern of the County Counsel during the last joint meeting, and the Commission believes that by adopting this amendment, the concerns expressed have been alleviated and greater clarity has been provided.

BOB SMITH Executive Director Sacramento Ad-Hoc Charter Commission

PH:adj 90'156

Attachment

1010 8th Street, Sacramento, CA 95814 \* 440-5600

July 13, 1990

For the Commission Meeting of: July 18, 1990

TO: Honorable Members, Sacramento County Board of Supervisors Honorable Mayor and Members, Sacramento City Council

FROM: Roy Brewer, Chairman

SUBJECT: CITY-COUNTY CHARTER

Attached for your review and comment are the following:

- -- a copy of a joint report from the County Executive and County Counsel regarding an alternative Mayor structure (Exhibit 1);
- a draft charter complete with a brief synopsis which describing all language changes made since the last joint meeting on June 11. This draft Charter includes a Mayor with veto powers over all actions of the Council of Supervisors (subject to override by the Council of Supervisors) (Exhibit 2);
- charter language which describes a Charter Commission approved alternative Mayoral structure in which the Mayor would sit as the twelfth voting member of the Council, would not have veto power, but instead would receive an additional vote to break ties or form majorities (Exhibit 3); and,
- a resolution endorsing the Ad-Hoc Charter Commission's final draft Charter and a request recommending that the Citizens Committee on Local Governmental Reorganization Corporation transmit the Charter to the Registrar of Voters for the November 6, 1990 election (Exhibit 4).

#### MAYOR SUMMARY

Since our last joint meeting, much discussion has taken place to find a workable and acceptable proposal regarding the Mayor that does not contain the veto powers that a majority of the Board of Supervisors and some on the City Council find unacceptable. Most of these proposals involve giving some form of weighted voting to the Mayor.

The draft Charter presented (Exhibit 2) reflects the Commission's present position which outlines a Mayor with veto powers over all actions of the Council of Supervisors (including collective bargaining agreements and land use items). This version reflects the Commission's long held position and has been discussed in joint sessions on several occasions.

City-County Charter Page 2

In addition, two alternatives to the veto are present for review. The first alternative is presented in a joint report by the County Executive and County Counsel and is described in Exhibit 1. This recommendation basically does two things. First, it eliminates any executive powers that are vested in the Mayor, and second, it allows for the Mayor to sit as the twelfth member on the Council of Supervisors and creates certain situations (legislative actions only) where a weighted vote of the Mayor might be allowed.

The Charter Commission examined this recommendation at its July 10 meeting and unanimously rejected this proposal as it is presented, although a variation of this proposal was accepted that we are offering for your review.

The second alternative to the veto power has not been officially adopted by the Commission, but has received favorable response and would likely be substituted for the veto power should it be acceptable to a majority of both elected boards.

This alternative would give the Mayor additional legislative power, but would eliminate veto power. In brief, the Commission's alternative proposal would:

-- have the Mayor sit as the twelfth voting member of the Council of Supervisors;

-- require seven votes to pass any action (seven being a majority of twelve);

result in the Mayor having one vote in all matters, and, in any situation where an additional vote of the Mayor (voting last) is the only way a majority can be achieved, the Mayor would receive a second vote.

Originally, this proposal stated that the Mayor would receive an additional vote only in case of a 6-6 tie vote, but upon further review, it was discovered that this plan was technically flawed and need reworded.<sup>1</sup> While worded somewhat differently, the concept being presented is very similar to getting a second vote only case of a tie. This language simply adds greater clarity to insure that opponents of the Mayor's position can not thwart the Mayor simply by using obscure parliamentary procedures.

<sup>1</sup> Suppose a Council member during discussion realizes he/she is in opposition to the Mayor's position on a controversial ordinance. When it comes time to vote, an unofficial count reveals that six members of the twelve member Council are opposed to the Mayor's position, and five members are in support. If everyone votes, a tie would occur. If the Mayor received an additional vote in case of ties, as has been proposed, the Mayor's position would carry. Yet, if this council member would simply abstain, the final vote would be 6 votes in favor of the Mayor's position and five votes against. As it requires seven votes to pass any legislation (a majority of twelve), by abstaining, this member has made a tie impossible, and also made it impossible for the Mayor to break that tie. It is because of this scenario that the idea of giving the Mayor an extra vote any time a majority can be formed was suggested. It removes the incentive for those in opposition to the Mayor's position to either abstain or be absent.

City-County Charter Page 3

In essence, this Mayoral alternative would result in the following:

- -- it requires the Mayor to take a positive stand on each and every issue before the Council. This creates a more accountable official in that the public will always know the Mayor's position. Under the present system with veto, the Mayor's position on an issue is not always truly known;
- -- this approach basically requires seven votes to be present to pass any legislation that the Mayor opposes. It gives the Mayor, with his/her county-wide constituency, the benefit of the doubt in deadlocked situations. It gives the Mayor some addition power, but it is not as dramatic a change as it may first appear;
  - this approach gives the Mayor the opportunity to speak on every issue, not only ones that pass the Council. With a veto, the Mayor can only act on actions approved by the Council. Any legislation that does receive a majority vote by the Council is accomplished without any direct Mayoral input. Thus, many issues that are defeated by the Council (which the Mayor may support) never reach the Mayor's desk under a veto system. Under this scenario, the Mayor would have the opportunity to vote on every proposal;
    - gives the Mayor a positive leadership position, as opposed to a negative tone which occurs with a veto. Under a veto, a Mayor can only stop actions, but can do nothing to aid and help legislation along. This approach puts the Mayor in a much more positive leadership position;
    - it creates a stronger policy leader, but without using the objectionable veto power. In fact, this additional vote under the conditions described, along with the position as presiding officer, more extensive appointment powers, and an at-large constituency of over 1,000,000 citizens, provides the opportunity for much greater policy leadership; and,
    - it might help shed the negative and inaccurate image of a "strong mayor" system that seems to plague the Charter proposal (even though the Mayor as drafted is not a strong mayor).

While the Commission still favors a Mayor with veto power, this approach will likely be satisfactory alternative should your two boards accept endorse the concept.

#### RECOMMENDATION

The Commission believes it is important that the Board of Supervisors and the City Council come to some resolution regarding the Mayors powers and that both boards endorse the Charter before it goes before the electorate. The Commission has now been meeting almost weekly for 2 years in drafting the Charter. We believe that this document represents a consensus of the community, and has the best opportunity for acceptance by a majority of City and County voters. What we desire from both governing boards is your support of this document, recognizing that it is a document of compromise and consensus that was delicately drafted.

Therefore, the Sacramento Ad-Hoc Charter Commission recommends that the Board of Supervisors and City Council jointly accept one of the two Mayoral plans proposed by the Charter Commission (either the plan described in Exhibit 2 or Exhibit 3), and after jointly choosing a Mayoral plan, adopt the attached resolution which:

- endorses the draft Charter approved by the Ad-Hoc Charter Commission at the joint meeting on July 18; and,

City-County Charter Page 4

recommends that the Citizens Committee on Local Governmental Reorganization Corporation transmit the Charter document to the Registrar of Voters for placement on the November 6, 1990 election ballot in conformance with Section 1, Chapter 5 (Commencing with Section 51900) of the Government Code.

RØY E. BREWER, Chairman Sacramento Ad-Hoc Charter Commission

PH/adj 90'160 `

Attachments:

Exhibit 1 - Joint Mayoral Recommendation of County Executive and County Counsel

Exhibit 2 - Draft Charter with identified changes as of July 10, 1990

Exhibit 3 - Charter language of Commission approved Mayor alternative

Exhibit 4 - Charter Commission, City Council, and Board of Supervisors Resolutions

cc: Mayors and Council members of Isleton, Folsom, and Galt Brian Richter, County Executive Walter J. Slipe, City Manager City Department Heads County Agencies and Department Heads Special Districts

# EXHIBIT 1

# Joint Mayoral Recommendation

#### COUNTY OF SACRAMENTO

#### Inter-Department Correspondence

July 5, 1990

#### To: Chairperson and Members Board of Supervisors

From: Brian Richter County Executive

> L. B. Elam County Counsel

Subject: City-County Consolidation - Charter Powers of Mayor Agenda - July 10, 1990 - Item No. 191

#### RECOMMENDATION

We offer to the Board of Supervisors for consideration the enclosed outline of mayoral powers predicated on weighted voting, as a substitute for the veto and executive powers embodied in the June 5, 1990 version of the Draft Charter.

This recommendation is being presented in light of the fact that on June 12, 1990, the Sacramento City Council and Board deadlocked over conceptual approval of the mayoral powers recommended by the Ad-Hoc Charter Commission as embodied in the June 5, 1990 version of the Draft Charter.

#### DISCUSSION

In order to adequately explain the substance of the enclosed recommendation, it is necessary to describe the express powers conferred upon the Mayor under the Ad-Hoc Charter Commission's June 5, 1990 Recommendation.

#### 1. Strong Mayor Powers Commission's Recommendation

The Commission's Recommendation vests two fundamentally separate and distinct powers in the Mayor. First, it makes the Mayor the chief executive of the consolidated government, delegating to the Mayor the power to run the government. Second, it vests the Mayor with the power through the "veto" to thwart

legislation by the Council of Supervisors, subject to an override by eight of eleven votes.

#### a. Chief Executive Powers.

The Mayor would appoint the Executive, subject to confirmation by six Supervisors. The Executive would serve at the Mayor's pleasure, subject to removal by the Mayor with confirmation by six of eleven Supervisors. (Charter, Sec. 501(b-3); 601).

The Mayor would be the "official head of the City-County for all purposes." (Charter, Sec. 501(b-1)). The Mayor must supervise the Executive in the performance of his or her duties. (Sec. 501(b-3)). This is a general supervisory authority, required to be exercised respecting all duties assigned to the Executive. The Mayor also appoints the Attorney and Affirmative Action Officer, subject to confirmation by six Supervisors. These officers also serve at his or her pleasure. The Attorney may be removed through confirmation by six Supervisors. (Charter, Sec. 501(b-4-5); 707).

The Charter empowers the Mayor to direct the Executive in the performance of various duties. In particular, the Executive is directed by the Mayor respecting execution of "all laws and ordinances," and in the "advice" which the Executive gives and "recommendations" which the Executive makes to the Council of Supervisors. (Charter, Sec. 502(a), (d), (e)).

The Charter does not expressly provide for the Executive's direction by the Mayor in the Executive's preparation of the annual budget. However, the budget must be submitted to the Mayor thirty days before it is given to the Council of Supervisors, and the Mayor may prepare comments thereon. (Charter, Sec. 503). Presumably, under the Mayor's general power to supervise the Executive, instead of preparing comments the Mayor may simply direct the Executive to make any changes in the budget submitted by the Executive. (Charter, Sec. 501(b-3)).

No member of the Council of Supervisors is permitted to "directly or indirectly coerce or attempt to coerce" the Executive "in the performance of the duties of . . . office." (Charter, Sec. 604(a)). The Mayor is not prohibited from such coercion, because that type of prohibition would be inconsistent with the Mayor's duty to supervise and direct the Executive. (Charter, Secs. 501(b-3), 602, 604(b)).

Although the comparison is somewhat rough and approximate, in general the Commission's "strong" Mayor Recommendation would place the Council of Supervisors in the same relation to the general operations of the government, as Sacramento County's form of government creates between the Board of Supervisors and Sheriff, District Attorney and other elective officials. The Council of Supervisors would finance, budget, and establish the basic policies for the government (subject to the Mayor's "veto," discussed below), and the Mayor would run the government. All Executive advice and recommendations received by the Council of Supervisors would be formulated and transmitted subject to supervision and direction by the Mayor, except advice and recommendations received from the staff which the Council of Supervisors is empowered to appoint. (Charter, Sec. 708).

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The comparison between Board of Supervisors control of County operations directed by elected officials, and Council of Supervisors control over general governmental operations under the Strong Mayor, is imperfect for several reasons. Six members of the Council must approve the appointment of the Executive and Attorney. (Charter, Secs. 601, 707). Either of those officers may independently be removed by eight votes of the Council. Furthermore, the Executive may be assigned duties by the Council of Supervisors, and is subordinate to ordinances and resolutions by that Council. (Charter, Sec. 602(f)).

Nevertheless, it is the Mayor who will run the government as its chief executive officer, and to whom the Executive and Attorney will report for direction. It is predictable that the Executive will be replaced at least as frequently as the election of every new Mayoral regime.

#### b. Veto.

By exercising a "veto," the Mayor may defeat "enactments" by the Council of Supervisors, subject only to an eight vote override. (Charter, Secs. 501(b-10), 503(b)). A veto of a line item budget entry or collective bargaining agreement is subject to a seven vote override. (Charter, Sec. 503(c)(d)).

There seems to be confusion respecting the scope of the "veto" power (i.e., the meaning of the term "enactments"). The calling of elections, emergency enactments, and regulation of the conduct of Supervisors' meetings are clearly beyond the scope of the "veto." (Charter, Sec. 503(a)). "Emergency" ordinances can be passed only by eight votes anyway. (Charter, Sec. 413(a)). The Executive and Attorney may be removed without mayoral approval, similarly by eight votes. (Charter, Secs. 601, 707). The "veto" clearly extends to appropriations and budgets, including line items, and collective bargaining agreement

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#### July 5, 1990

approvals. (Charter, Secs. 503(c), (d); 1306). With the foregoing exceptions, what the "veto" covers and what it does not, remains obscure. $\star/$ 

The "veto" power leverages the Mayor's effectiveness in restraining enactment of legislative policy, not promoting its enactment. The Mayor is required to "make specific recommendations for the adoption of measures," "comment" on the annual budget, and permitted to "propose ordinances and resolutions." (Charter, Sec. 501(b-7-9)). Through supervision of the Executive, the Mayor may formulate the type of budget presented to the Council of Supervisors for consideration. The Mayor is made the presiding officer of the Council of Supervisors; is entitled to be heard; but is not entitled to vote. (Charter, Sec. 409, 501(a-6)). The Charter permits the Mayor to affirmatively propose programs, but arms the Mayor with no special tools to secure their adoption.

Thus, in summary, the Strong Mayor recommended by the Commission is "strong" because he or she runs the government, and can insist that legislative policy with which he or she disagrees receive the votes of at least 72% of the district- elected representatives of the people.

\*/ It is the view of the County Counsel that the "veto" extends to "legislative" acts, including general plan approvals, zoning and other regulatory matters, determinations relating to levels and types of public services, public works, etc. It is further his view that so-called administrative or quasijudicial actions, are not subject to the "veto" except as expressly provided.

The "emergency enactment" exception to the "veto" power offers the Council of Supervisors significant latitude to escape the "veto" regardless of its scope. For example, since collective bargaining agreements regulate compensation and other terms and conditions of employment involving basic public policy, they constitute "enactments." Rarely is a collective bargaining agreement approved during the midst of a labor controversy (even a controversy short of a strike), when such approval does not occur in an emergent situation. Public employees deliver vital public services, whether they involve police protection, refuse collection, nursing, payment of welfare, or operation of sewage treatment plants. Threatened interruption of or inefficiency in the delivery of those services constitute clear and genuine emergencies.

#### 2. Dynamic Mayor

By contrast to the "Strong" Mayor, the "Dynamic" Mayor described in the enclosed outline would make the Mayor the chief legislator, as distinguished from chief executive, of the government. The Mayor would become a full-fledged voting member of the Council of Supervisors, and affirmative legislation which he or she endorses would be capable of enactment with fewer votes than would otherwise be required. The executive powers of the Mayor, including powers of appointment and removal, would be eliminated. The word "veto" would be stricken from the Charter, as its concept would be superseded by the standards relating to votes required to pass a measure.

In particular, the enclosed outline contains the following salient features.

a. The Council of Supervisors would be expanded to 12 voting members, by adding the Mayor as the presiding officer.

b. The Council of Supervisors could take legislative action in one of two ways. Legislation could be passed by 6 votes -- the Mayor and 5 Supervisors. If the Mayor does not vote in favor of an "enactment," 7 supervisorial votes would be required for passage.

c. "Enactments" to which the foregoing passage requirements apply is defined as legislative policy, described in detail; and excludes administrative actions.

d. With respect to administrative action, affirmative votes by 7 <u>members</u> of the Council would be required for passage, without regard to whether the Mayor supports or opposes the matter voted upon.

e. The Mayor's executive powers would be eliminated. The Executive and Attorney would be appointed by and serve at the pleasure of the Council of Supervisors, subject to removal by 7 members, whether or not the Mayor approves of removal.

In summary, the Mayor's political program would be capable of affirmative enactment by a pure 50% vote by the Council of Supervisors, including the Mayor's vote. Legislative policy to which the Mayor is opposed, would be capable of enactment by a 63% vote. Other actions by the Council of Supervisors would require a 58% vote, without regard to the Mayor's approval or disapproval.

July 5, 1990

Chairperson and Members Board of Supervisors

The arguments, pro and con, concerning the powers which should be vested by the Charter in the Mayor have already been effectively articulated and fully aired. As the authors of the proposal contained in the enclosed outline, with the foregoing exception, we do not intend to argue its advancement.

The one argument in opposition that we do address, is that it would be "unique." There is much about the Charter the Commission recommends, which is already "unique." Regardless of what powers are delegated to the Mayor, the Commission's recommended form of government will be susceptible to characterization as a "grand experiment." The uniqueness of the proposal which we offer, should not, therefore, constitute a basis for rejection. Although unorthodox, an even numbered legislative body is not a taboo. Prescription of the number of votes required for passage, per se eliminates ties. A tie vote is not a disaster. It simply is a vote insufficient to pass a matter. In essence, a tie vote is a "no" vote on the motion. If subsequent compromise occurs, the future vote changes to "yes."

In short, we think that the proposal would "work" and be practical. The question is whether, on its merits, it should be offered an opportunity to do so.

Finally, it should be noted that the enclosed outline proposal is not self-contained, and inalterable.

By specifically defining the types of matters to which the enhanced voting power of the Mayor will apply, the policymakers are offered an opportunity to engage in a detailed review of precisely what types of actions should be subject to the enhanced voting power, and which ones should not. The definition of "enactment" is capable of change, and tailoring to preference.

Furthermore, the enclosed outline proposal is susceptible to alteration by continuing the Mayor as the Chief Executive Officer. The Mayor could be vested with the same executive powers (including powers of appointment and removal) as the June 5, 1990 Charter version confers. He or she could also be made a voting member of the Council of Supervisors with the voting vigor described above. Doing so would make the Mayor the Chief Legislator, as well as the Chief Executive. In our view, such action would make the Mayor a stronger official than the Commission's recommended "Strong" Mayor would.

Encl.

## <u>D R A F T</u>

#### CITY-COUNTY CONSOLIDATION

#### DYNAMIC MAYOR FORM OF GOVERNMENT (Unstated Two Vote Weight)

#### Recommended by County Executive and Counsel

#### July 10, 1990

1. <u>Composition of Council of Supervisors</u> - 12 voting <u>Members</u>: a <u>Mayor</u> elected at-large, plus 11 <u>Supervisors</u> elected by district.

2. <u>Presiding Officer</u>. <u>Mayor</u>. Council may appoint a Chairperson who shall preside in absence of Mayor, and exercise such other powers as Council may prescribe.

3. Quorum. consists either of:

a. 7 Members of the Council; or

b. The Mayor plus 5 or more Supervisors.

4. Transaction of Business.

a. <u>Generally</u>. Council transacts business by, and no motion or other action shall be passed or taken except by, the affirmative votes of 7 Members of the Council.

b. Exceptions.

1) Emergency ordinances require affirmative votes by 8 Members of the Council.

2) When the Charter or applicable general law requires a two-thirds, four-fifths or other supermajority vote, the matter shall be deemed passed if it receives the applicable percentage of affirmative votes by Members.

3) "Enactments" by the Council may be passed by either:

a) The affirmative vote of the <u>Mayor</u> plus those by 5 or more <u>Supervisors</u>; or

b) When the <u>Mayor</u> casts a "no" vote, abstains or does not vote, the affirmative votes of 7 or more <u>Supervisors</u>. 5. Enactment - means a legislative act, whether by minute order, resolution or ordinance, including, but not limited to, adoption and amendment of the General Plan, zoning and the passage of other regulatory ordinances; establishment of the terms and conditions of employment and approval of collective bargaining agreements; the design and determination to construct or improve roads, buildings and other public works; the creation and abolition of positions and determinations relating to the types, levels and methods of delivery of public services; the levying and assessment of fees, taxes or other revenue producing measures; adoption and amendment of the annual budget and budget units; and excludes:

a. The appointment and removal of officers and members of boards and commissions;

b. The selection, retention and release of experts, contractors and service providers;

c. The initiation, compromise and settlement of litigation;

d. The calling of elections; and

e. Other administrative or quasi-judicial actions.

The annual budget shall be subject to approval by the Council in two ways: (i) in the form of individual budget units the expenditures within which shall not be broader than a particular department of government; and (ii) as a whole.

6. <u>Mayor's Executive Authority</u>. Eliminates the Mayor's function as the chief executive, as distinguished from chief legislator, of the government by placing appointive officers under exclusive control of the Council of Supervisors.

7. Effect.

a. Substitutes for the "veto" a system of weighted voting in relation to "enactments."

b. "Enactments" are broadly defined to include regulation, spending, revenue production and service determinations, and to exclude administrative actions.

c. Enables the Mayor to affirmatively enact programs with 5 of 11 supervisorial votes.

Reduces from 8 to 7 the number of supervisorial votes required to ignore mayoral disapproval.

d. Eliminates the Mayor's power to appoint, supervise and remove the Executive, and to appoint and remove the Attorney, Affirmative Action Officer and members of boards and commissions.

With respect to the Executive and Attorney, the appointment and removal would be <u>either</u> by: (i) affirmative votes by the <u>Mayor</u> and 6 <u>Supervisors</u> (consistent with Sections 601 and 707 of the June 11, 1990 Version of the Charter); or (ii) by the affirmative votes of 7 <u>Supervisors</u> without Mayoral approval (contrary to Sections 601 and 707). Sections 601 and 707 currently vest Mayor with the power of appointment, subject to majority concurrence; vest Mayor with power of removal subject to majority concurrence; and vest Council of Supervisors with power to remove by 8 votes.

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# EXHIBIT 2

# Draft Charter

1010 8th Street, Sacramento, CA 95814 \* 440-5600

TO:	Honorable Members, Sacramento County Board of Supervisors Honorable Mayor and Members, Sacramento City Council
FROM:	Bob Smith, Executive Director
SUBJECT:	CHARTER LANGUAGE
below is a sun regarding clari	e updated Charter reflecting Commission approved changes through July 10th. Listed briefly nmary of each substantive change. Supervisor Illa Collin made several valuable suggestions ifications in the Charter language. The Commission reviewed these changes and approved amendments. Some minor editorial changes were also made where appropriate.
Section:	414 (a)
Title:. Change Involv	Records Amends section to state that "The Council of Supervisors shall keep a permanent public record of its <b>public</b> proceedings" The addition of the word public is to assure that what occurs in executive sessions is allowed to remain private. This amendment will reduce the potential for any future confusion.
Section: Title: Change Involv	501 (b) Functions Adds a new subsection which would give the Mayor the power to appoint any committees and/or subcommittees of the Council of Supervisors. This gives the Mayor more formal authority and strengthens the leadership position among the other Council members. Although this could be done by ordinance at a future time, placing this amendment in the Charter will increase the prestige and formal powers of the office without any negative consequences.
Section: Title: Change Involv	902 General Plan res: Technical change adding greater clarity to language regarding holding public hearings before the Policy Planning Commission. No substantive change involved.
Section: Title: Change Involv	903 Community Plans ves: Deletes repetitive language. No substantive change involved.
Section: Title: Change Involv	912 Creation and Duties of Policy Planning Commission ves: Adds a quorum requirement to the Policy Planning Commission.
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For the Commission Meeting of: July 18, 1990

## Charter Language Changes Page 2

Section: Title: Change Involves:	1403 Regulations and Limitations on Campaign Ordinances This section was previously placed in the Miscellaneous. It was moved to the Election section where it is more appropriate. In addition, a change was approved to allow an independent election Commission to be formed and appointed in a manner in which all elected officials would have a say. This also resulted in some other minor changes to other sections of the Election Article to insure consistency and avoid repetition, none of which resulted in any substantive changes.
Section: Title: Change Involves:	1409 Financial Disclosure and Campaign Contribution Reporting This section was previously placed in the Miscellaneous Article (Section 1902). It was moved to the Election section where it is felt to be more appropriate.
Section: Title: Change Involves:	1404 (b) Elections This section was confusing and needed redrafting. Legal counsel has drafted a new Section to reflect more clarity.
Section: Title: Change Involves:	1502 Referendum Clarifies that decisions on appeals of the Policy Planning Commission are subject to referendum
Section: Title: Change Involves:	1601 (a) Continuation Amends the language regarding Folsom in recognition of it becoming a Charter City this month. Section 1601 previously stated that Folsom, if it votes against the merger, shall continue its general law status. This language has been amended to state that Folsom will remain as a Charter city.
<ul> <li>Section:</li> <li>Title:</li> <li>Change Involves:</li> </ul>	1807 Personnel (fire) Technical change insuring that the fire board approves any labor agreements that go to impasse.
Section: Title: Change Involves:	1907 Water Supply and Meters Technical change to add greater clarity involving the succession of water rights based upon suggestions of City Public Works Department.
Section: Title: Change Involves:	2004 Status of Recognized Employee Organizations Change in the process for solving bargaining unit determination disputes. Based upon the recommendations of City and County Management, Stationary Engineers Local 39, Fire Fighters Local 522, the Sacramento Police Officers Association, and the Sacramento County Employee Organization (SCEO), the process has been amended to have the Public Employee Relations Board (PERB) solve any disputed unit determinations during the transition. This change eliminated the major objection that was voiced by SCEO in previous joint meetings.

Charter Language Changes Page 3

In addition, Supervisor Collin suggested an amendment to Local Community Council Boundary 18 (Elk Grove, Laguna, Sheldon). Since the boundary of LCC 18 was initially approved by the Commission, a new sub-division was approved by the Board of Supervisors (including a general plan amendment) which affects the southwest boundary of this LCC. The Commission therefore amended the southwest boundary of LCC 18 to run the length of Elk Grove Boulevard extended to intersect with I-5.

Finally, as noted, there were some grammatical changes made by legal counsel that resulted in no substantive change, but added greater clarity. These changes are identified in the text.

BOB SMITH, Executive Director Sacramento Ad-Hoc Charter Commission

PH:adj

Attachment - Draft Charter

90'159

# **Proposed Charter**

## City and County of Sacramento

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## Sacramento Ad-Hoc Charter Commission

Mayoral Veto Version

July 18, 1990

For July 18, 1990 mtg.

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EXHIBIT "A" Local Community Council Boundary Descriptions

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#### PREAMBLE

The people, by adopting this Charter, create a government to meet the challenges and opportunities posed by the dynamic future of the City and County of Sacramento. As proposed herein, this government shall be administered by a mayor and a council of supervisors with meaningful input from local community councils that have decisionmaking authority over land use issues affecting their neighborhoods. It is designed to address the public's health, safety and welfare in as cost-effective and efficient manner as practicable; improve the accountability of elected officials; facilitate and encourage the participation of citizens in the formulation of their government's policies and programs; assure citizens equal access to their government and governmental services; preserve and protect the environment; and maintain the highest possible quality of life for all citizens of the City and County of Sacramento now and in the future.

## ARTICLE 1 EFFECT OF CHARTER AND INTRODUCTORY PROVISIONS

Section 101. Effect of Charter.

(a) Pursuant to Article XX of the Constitution, and Chapter 5
 (commencing with Section 51900), of Part 2, Division 1, Title 5 of the Government
 Code, of the State of California, this Charter consolidates, merges and incorporates as
 a city-county:

- (1) The City of Sacramento;
- (2) The County of Sacramento;
- (3) Each of the cities of Folsom, Galt and Isleton whose electorate has voted to consolidate and merge such city into the city-county; and
- (4) All fire districts as defined in Article 18 of this Charter and any other special district operating within the County of Sacramento or exercising all or any part of its jurisdiction or powers within the County of Sacramento which has requested to be included in the consolidated government.

(b) As used in this Charter, the term "consolidated governments" means the consolidated and merged entities referred to in this Section, jointly and severally.

Section 102. Name.

The name of the city-county shall be the City and County of Sacramento.

Section 103. Nature.

The city-county is a charter city and a charter county, a public body, corporate and politic, and a municipal corporation.

Section 104. Territory.

The territory of the city-county, until increased or decreased pursuant to law, shall be the territory that prior to the effective date of this Charter comprised the County of Sacramento.

Section 105. Seal.

The city-county shall have an official seal which shall be adopted and may be changed from time to time by ordinance.

Section 106. Purpose.

The purpose of this Charter is to form a new government with county-wide jurisdiction and complete home rule powers, responsive to the people, able to plan, operate and manage resources effectively, capable of dealing with urban, suburban and rural problems, and sharing powers with communities and other forms of subgovernments established under this Charter. In implementing the reorganization of the consolidated governments under this Charter, the mayor, council of supervisors and other elected officers shall make every effort to achieve efficiencies and economies in all city-county expenditures.

Section 107. Effective Date.

The provisions of this Charter shall take effect as provided in Section 2001 of Article 20. When referred to in this Charter, the effective date and the date of adoption of this Charter shall be the date of its filing with the Secretary of State.

For July 18, 1990 mtg.

Section 108. Repeal of Charters.

(a) The Charter of the City of Sacramento is repealed on the effective date of this Charter; provided that provisions of the Charter of the City of Sacramento shall continue to be given effect as enacted by ordinance pursuant to Section 2002 of Article 20, to the extent required to carry out the succession provisions of Article 2 and the transition provisions of Article 20 of this Charter.

(b) The Charter of the County of Sacramento is repealed on the effective date of this Charter; provided that provisions of the Charter of the County of Sacramento shall continue to be given effect as enacted by ordinance pursuant to Section 2002 of Article 20, to the extent required to carry out the succession provisions of Article 2 and the transition provisions of Article 20 of this Charter.

## ARTICLE 2 SUCCESSION

Section 201. Rights and Liabilities.

The city-county shall be vested with and shall hold, own and control all rights and property of every kind and nature owned or controlled by the consolidated governments on the effective date of this Charter, except as otherwise provided in Article 18. It shall be subject to all debts, obligations, contracts and liabilities of the consolidated governments on the effective date of this Charter in the manner provided in Article 12, except as otherwise provided in Article 18.

Section 202. Ordinance and Regulations Continued in Effect.

(a) All lawful ordinances, resolutions, rules and regulations of the consolidated governments in effect on the effective date of this Charter and not in conflict or inconsistent with the provisions of this Charter are hereby continued in full force and effect and applicable to the same territory and citizens and in all other respects as immediately prior to the effective date of this Charter, until the same have been duly suspended, superseded, repealed, amended or re-adopted by the council of supervisors.

(b) Ordinances and resolutions of the County of Sacramento and the City of Sacramento relating to civil or human rights continued in effect pursuant to Section 202(a) of this Charter may only be suspended, superseded, repealed, amended or re-adopted by the council of supervisors as provided in Section 413(b).

Section 203. Rights of Officers and Employees.

All officers and employees of the consolidated governments on the effective date of this Charter shall continue to hold the same offices and positions of employment until the election or appointment and qualification of their successors, or until the transfer, reclassification or elimination of their office or position of employment, and, until such event, shall continue to perform the duties of their respective offices upon the same terms and conditions provided by existing ordinances, resolutions, rules and regulations, until the same have been duly

suspended, superseded, amended, repealed or re-adopted. It is the intent of this Section that no paid or salaried employee of the consolidated governments shall be terminated from employment based solely on the adoption and implementation of this Charter or the consolidation of the government provided for under this Charter.

Section 204. Continuance of Contracts.

All contracts duly entered into by the consolidated governments or for their benefit prior to the effective date of this Charter and then in effect, shall continue in full force and effect according to their terms. All contracts, leases and other written or legally binding arrangements entered into prior to the effective date of this Charter between one or more of the consolidated governments and then in effect, shall continue in full force and effect according to their terms to the extent necessary to carry out their objects and purposes.

Section 205. Pending Actions and Proceedings.

No action or proceeding, civil or criminal, pending on the effective date of this Charter, by or against any consolidated government or any of its officers, employees, departments or agencies shall be affected by the adoption of this Charter. No claim filed pursuant to the California Torts Claim Act against any consolidated government or any of its officers, employees, departments or agencies shall be affected by the adoption of this Charter. All such claims, actions and proceedings pending on the effective date of this Charter, may continue to be prosecuted by or against the city-county.

## ARTICLE 3 POWERS

Section 301. City Powers.

(a) The city-county shall have all rights and powers granted to charter cities and municipal corporations by the Constitution and general laws of the State of California, and all the powers necessary to, implied in, or incident to such powers.

(b) The city-county shall have the right and power to make and enforce all laws and regulations in respect to municipal affairs, subject only to the restrictions and limitations provided in this Charter and in the Constitution of the State of California. The city-county is further authorized to exercise and act pursuant to all rights, powers, privileges and procedures heretofore or hereafter established, granted or prescribed by any law of the state or other lawful authority, subject to such restrictions and limitations as may be contained in this Charter.

(c) Pursuant to the provisions of the Constitution of the State of California, subject only to the limitations of this Charter, the city-county shall have the power to provide for: the constitution, regulation and government of the citycounty police force; the sub-governments in all or any part of the city-county; the conduct of city-county elections; and the manner in which, the method by which, the times at which, and the terms for which the several city-county officers and employees whose compensation is paid by the city-county shall be elected or appointed, and for their compensation; and for the number of deputies, clerks and other employees, and for their compensation, method of appointment, qualifications, tenure of office and removal.

Section 302. County Powers.

The city-county shall have all rights and powers granted to charter counties by the Constitution and general laws of the State of California, and all the powers necessary to, implied in, or incident to such powers.

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# Section 303. Common and Conflicting City and County Powers.

The charter city powers of the city-county shall supersede its charter county powers in the event of a conflict; provided, however, that whenever the city-county exercises a power authorized for both charter cities and charter counties, the citycounty may elect the capacity in which it shall exercise that power.

# Section 304. Procedures. Incorporation of General Law.

The city-county shall have the power to and may act pursuant to any procedure established by any law of the State of California, and to incorporate the provisions, or any portion, of the state law applicable to cities and counties.

Section 305. Jurisdiction With Respect to Other Governments.

With respect to cities not merged by the adoption of or pursuant to the provisions of this Charter, the city-county shall function as a charter county government and shall have all rights, powers and jurisdiction of a charter county government with respect to those cities and their territory and citizens. With respect to other governments and entities not merged by the adoption of or pursuant to the provisions of this Charter, the city-county shall be both a charter city and a charter county.

Section 306. Construction.

This Charter shall be liberally construed, to the end that the city-county shall have all rights and powers conferred under the Constitution and laws of the State of California except as expressly limited in this Charter. No authorization of power shall be construed to limit or restrict the authority of the city-county, except to the extent a power is expressly limited in this Charter.

## ARTICLE 4 COUNCIL OF SUPERVISORS

Section 401. Powers.

All powers of the city-county shall be vested in the council of supervisors except as otherwise provided in this Charter.

Section 402. Establishment and Number of Supervisors.

The legislative body of the city-county shall be a council of eleven (11) supervisors, residing in and elected from eleven (11) supervisorial districts. Each supervisor shall be nominated and elected by the electors of the district in which that supervisor resides as provided in Article 14 of this Charter.

Section 403. Number of Districts and Boundaries.

The city-county shall be divided into eleven (11) supervisorial districts, designated Supervisorial Districts One through Eleven, respectively. Each supervisorial district shall be numbered. District one shall be in the northwest corner of the City-County, and districts two through eleven shall be numbered consecutively and clockwise beginning east of district one and then, if necessary, consecutively from west to east. The initial boundaries of each district shall be determined as provided in Article 20. The office of each supervisor shall bear the number accorded to the district of that supervisor.

Section 404. District Standards.

Supervisorial districts shall be as nearly equal in population as required under the federal and state Constitutions. In establishing or changing the boundaries of districts, consideration shall be given to the following factors: local community councils established pursuant to this Charter; topography; geography; cohesiveness; continuity; integrity and compactness of territory; community of interests of the districts; and existing neighborhoods.

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#### Section 405. Reapportionment.

(a) Within six months after a regular United States census, the council of supervisors shall hold public hearings and take public testimony on compliance of the boundaries of each supervisorial district with the population standard set forth in Section 404 and by ordinance shall modify the boundaries of districts, if necessary, to bring all district boundaries into compliance with that standard. The term of "regular United States census" shall mean a comprehensive population census which is held at regular intervals prescribed by Congress and produces population data equivalent to that described in "Population Counts by Block" in the 1990 decennial census.

(b) For purposes of this Section the six month period shall begin upon the availability of population data equivalent to that described as "Population Counts by Block" in the 1990 census.

Section 406. Redistricting.

District boundaries may be changed by ordinance after the council of supervisors holds public hearings and takes public testimony, provided that any revised district boundaries shall comply with the population standard set forth in Section 404.

Section 407. Supervisors.

(a) Qualifications. Each supervisor or candidate for election, or appointment in the case of vacancy, shall be an elector and a resident of the supervisorial district at the time nomination papers are issued to the candidate or at the time of appointment, as the case may be. Each supervisor shall continue to reside in that district during the supervisor's term of office, except that no boundary change pursuant to Sections 405 or 406 shall disqualify a supervisor from serving the remainder of the term.

(b) Term of Office. Each supervisor shall serve for a term of four (4) years commencing on the second (2nd) day of January following election and until a successor is qualified except that, of the initial supervisors elected, the

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supervisors elected from odd numbered districts shall initially serve four year terms and the supervisors from even numbered districts shall initially serve two year terms. Thereafter, all supervisors shall serve four year terms.

(c) Vacancies. A vacancy on the council of supervisors shall be filled by special election to be immediately called by the council of supervisors, unless the vacancy occurs within two years of the next election at which the office would normally be filled, in which case the vacancy shall be filled by appointment by a majority of the remaining members of the council of supervisors within sixty (60) days from the date of the vacancy. If the council of supervisors fails to make an appointment to fill the vacancy, the mayor shall make an appointment to fill the vacancy within thirty (30) days of the expiration of the sixty (60) day period. A person elected or appointed to fill a vacancy shall hold office for the unexpired term of the former incumbent.

Section 408. Elections.

The office of supervisor shall be filled for each district in the city-county as provided in this Article and Article 14 of this Charter.

Section 409. Presiding Officer of the Council of Supervisors.

The mayor shall preside over meetings of the council of supervisors. The vice-mayor shall preside at all meetings of the council of supervisors at which the mayor is unable to preside. The vice-mayor may make or second any motion and present, discuss and vote on any matter as a member of the council of supervisors. In the event of the mayor's and the vice-mayor's absence or inability to act, the remaining supervisors shall, by a motion and order entered into the minutes, select one of their members to act as chair pro tem who, while so acting, shall have all of the authority of the mayor.

Section 410. Supervisors - Compensation and Expenses.

The supervisors shall receive compensation as follows: Each supervisor shall receive an annual salary equal to eighty percent (80%) of the annual salary received by municipal court judges in Sacramento County. This salary shall be

adjusted each time the municipal court judges' salary is adjusted to maintain the supervisors' salaries at eighty percent (80%) of the municipal judges' salary. In addition, each supervisor shall receive benefits commensurate with the benefits received by management employees of the city-county. Supervisors may also be reimbursed for actual and necessary expenses incurred in the performance of their official duties in accordance with general policies established by the council of supervisors and applicable to the officers and employees of the city-county. Supervisors shall not receive any additional stipends for service on boards and commissions associated with their office as supervisor.

Section 411. Meetings, Conduct of Meetings, Records.

(a) The council of supervisors shall hold regular meetings at least once each week at a time and place fixed by ordinance, except that the council by ordinance may designate those weeks in which they may choose not to hold regular meetings, not to exceed five weeks per calendar year. Meetings of the council of supervisors shall be open to the public unless closed by the council of supervisors as provided in state law. Any regular meeting of the council of supervisors may be adjourned to a date specified in the order of adjournment and when so adjourned the adjourned meeting is a regular meeting for all purposes. If all supervisors are absent from any regular meeting, the clerk of the council shall declare the meeting adjourned to a stated day and hour and shall cause a written notice of the adjournment to be delivered personally to each supervisor at least three hours before the scheduled commencement of the adjourned meeting.

(b) A special meeting may be called at any time by the mayor, or any five (5) members of the council of supervisors. The call and notice shall specify the time and place of the special meeting and the business to be transacted. No other business shall be considered at the special meeting.

Section 412. Rules and Quorum.

(a) The council of supervisors shall meet and conduct its business according to rules which it shall adopt.

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(b) A majority of the members of the council of supervisors then in office shall constitute a quorum, except that a lesser number may adjourn from time to time and may compel attendance of absent members in a manner provided by council rules.

Section 413. Ordinances, Resolutions, Motions.

The council of supervisors shall act only by ordinance, (a) resolution or motion. The affirmative vote of a majority of all members of the council shall be necessary to pass any ordinance, resolution or motion, except that the affirmative vote of eight (8) of all members of the council shall be necessary to pass any emergency ordinance or resolution or motion. Emergency ordinances and resolutions shall specify on their face, and with respect to motions the minutes of the meeting shall show, the facts justifying their adoption as emergency measures and shall take effect as indicated in the particular ordinance or resolution or motion. All other ordinances shall take effect not earlier than forty (40) days after the date of final passage, provided that ordinances not subject to the mayor's veto or passed over the mayor's veto shall take effect not earlier than thirty (30) days after the date of passage or passage over the mayor's veto, as the case may be. Resolutions and motions subject to the mayor's veto shall take effect not earlier than ten (10) days after the date of passage, provided that resolutions and motions not subject to the mayor's veto or passed over the mayor's veto shall take effect immediately upon passage or upon passage over the mayor's veto, as the case may be, or at such other time as may be specified in the resolution.

(b) Ordinances and resolutions of the County of Sacramento and the City of Sacramento relating to civil or human rights continued in effect pursuant to Section 202 of this Charter may only be suspended, repealed, amended or re-adopted as follows:

(1) An ordinance or resolution extending or broadening the rights or protections afforded under such civil or human rights ordinances and resolutions, with respect to the rights or protection afforded or with respect to the territory subject to such ordinance or resolution shall require an affirmative vote of a majority of all members of the council of supervisors. Such ordinance or

resolution shall take effect and be subject to the mayor's veto and the council of supervisor's override as set forth in Sections 413(a) and 503.

(2) An ordinance or resolution suspending, repealing or restricting the rights or protections afforded under such civil or human rights ordinances, with respect to the rights or protections afforded or with respect to the territory subject to such ordinance or resolution shall require an affirmative vote of eight (8) members of the council of supervisors.

(c) As used in this Section, an ordinance or resolution relating to civil or human rights means and includes those ordinances and resolutions prohibiting discrimination and those ordinances and resolutions relating to equal opportunity and/or affirmative action programs.

Section 414. Records.

(a) The council of supervisors shall keep a permanent public record of its <u>public</u> proceedings showing all action considered and taken, motions and records, the text of ordinances and resolutions introduced or adopted and all amendments thereto proposed or adopted, and the vote of each supervisor regarding any matter before the council of supervisors.

(b) From time to time the council of supervisors shall cause to be prepared and published a codification of ordinances then in effect.

Section 415. Investigations.

The council of supervisors or any duly appointed committee of the council comprised solely of council members may make investigations into the affairs of the city-county government and sub-governments and the conduct of any of their departments, offices, agencies, officers or employees, and for this purpose may subpoena witnesses, administer oaths, take testimony, and require the production of evidence. Any person who fails to obey a lawful order issued in the exercise of these powers by the council of supervisors or a committee of the council shall be guilty of a misdemeanor and punishable by fine or imprisonment, or both, in such amount and for such time as prescribed by state law for misdemeanors.

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Section 416. Consolidation or Segregation of Offices.

The council of supervisors by ordinance may provide for the consolidation of any city-county office with any other city-county office, and for the segregation of any consolidated city-county office, except elective and appointive offices specifically established by this Charter.

Section 417. Limitation on Future Employment.

No supervisor, during the term for which such person shall have been elected or appointed or for one year after such person ceases to hold office, shall be eligible for any appointive office or position in the city-county, carrying compensation, and created by this Charter or by ordinance. The filling of a vacancy in an elective office by appointment shall not constitute an appointive office under this Section.

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## ARTICLE 5 <u>MAYOR</u>

Section 501. Functions.

- (a) The chief executive officer of the city-county shall be a mayor.
- (b) The mayor:
  - shall be recognized as the official head of the city-county for all purposes;
  - (2) shall see that the laws of the city-county are executed;
  - (3) shall appoint and may remove the chief administrative officer with the concurrence of a majority of the council of supervisors and shall supervise the performance of duties by the chief administrative officer;
  - (4) shall appoint and may remove the city-county attorney with the concurrence of a majority of the council of supervisors;
  - (5) shall appoint, subject to confirmation by the majority of the council of supervisors, and may remove the affirmative action officer;
  - (6) shall not be a member, but shall be the presiding officer of the council of supervisors. The mayor shall not be a member of any board or commission which the mayor appoints and shall have no vote on the actions of the council, or of any board or commission so appointed, but shall be entitled to speak and be heard at public meetings of the council or those boards and commissions and, at any of their closed meetings;

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(7)

shall prepare comments on the proposed annual budget and shall submit these comments on the annual budget relating to the fiscal affairs of the city-county for the ensuing fiscal year to the council of supervisors for review, modification and adoption;

- (8) shall communicate to the council of supervisors at the commencement of the final budget hearings of each year a statement of the conditions and affairs of the citycounty, and make specific recommendations for the adoption of measures which the mayor deems proper;
- (9) may propose ordinances and resolutions which shall be considered by the council of supervisors;
- (10) may veto enactments of the council of supervisors in accordance with Section 503;
- (11) shall appoint with the approval of the council of supervisors and may remove members of the boards and commissions and advisory agencies in accordance with Section 1102 except as otherwise provided in this Charter;
- (12) <u>shall appoint committees and subcommittees of the</u> <u>council of supervisors;</u>
- (12)(13) shall have and exercise such other powers and duties as provided in this Charter, the laws of the state, and ordinances and resolutions of the city-county; and
- (13)(14) may exercise any function conferred on the mayor under this Charter through a designated member of the council of supervisors in the event of the mayor's temporary absence from the city-county.

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### Section 502. Emergency Powers.

Subject to the provisions of any ordinance governing emergency action, in the case of general conflagration, rioting, flood or other emergency menacing life and property, the mayor shall marshall all the forces of the city-county for the maintenance of the public health, safety and welfare, and shall have the power to designate or otherwise employ such other persons as the mayor may consider necessary for the protection and maintenance of the public health, safety and welfare.

Section 503. Veto Power.

The purpose of this Section is to ensure that the mayor has veto authority over all matters decided upon by the council of supervisors, except for the matters specifically listed below.

(a) The mayor may veto any action of the council of supervisors except:

- (1) enactments <u>actions</u> calling elections;
- (2) emergency enactments <u>actions</u>;
- (3) enactments <u>actions</u> regulating the conduct of meetings of the council of supervisors.

(b) Any enactment measure adopted by the council of supervisors over which the mayor has a veto power shall be presented to the mayor for consideration and recommendation. If the mayor approves the enactment measure, the mayor shall sign it and it shall become effective according to its terms. If the mayor disapproves, the mayor shall return the enactment measure to the council of supervisors without the mayor's signature, accompanied by a message indicating the reasons for disapproval and recommendations. Any enactment measure so disapproved by the mayor shall become effective only if, subsequent to its return, it shall be adopted by a vote of not less than eight (8) of the members of the council of supervisors. Any enactment measure subject to the mayor's veto shall become

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effective according to its terms with or without the mayor's signature, unless it is disapproved by the mayor and returned to the council of supervisors not more than ten days after the date when the enactment measure was delivered to the mayor's office for consideration.

(c) The council of supervisors shall appropriate money and approve or adopt budgets only by ordinance or resolution. The mayor may disapprove or reduce the sum of money appropriated by any one or more items, or parts of items, in any ordinance or resolution appropriating money or approving or adopting a budget, in the manner and time provided in subsection (b) of this Section, provided, however, that budgetary items to fund obligations of any collectively bargained agreements are not subject to the line item veto authority of the mayor. Any item or parts of an item disapproved or reduced shall be void to the extent disapproved or reduced, unless restored to the ordinance, resolution or budget by the vote of not less than seven (7) of the members of the council of supervisors.

(d) A veto by the mayor of any collective bargaining agreement may be overridden by a seven (7) vote majority of the council of supervisors.

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Section 504. Qualifications.

Any candidate for election for the office of mayor shall be an elector and a resident of the city-county at the time that nomination papers are issued to the candidate and at election, and shall continue to reside in the city-county during the term of office.

Section 505. Election.

The mayor shall be elected from the city-county at large as provided in Article 14.

Section 506. Term.

The term of office of mayor shall be four years, commencing on the second (2nd) day of the January following election, and until a successor qualifies.

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Section 507. Compensation and Expenses.

The compensation of the mayor shall be established as follows: The mayor shall receive an annual salary equal to eighty percent (80%) of the annual salary received by municipal court judges in Sacramento County plus ten percent (10%). This salary shall be adjusted each time the municipal court judges' salary is adjusted to maintain the mayor's salary at eighty percent (80%) of the municipal judges' salary plus ten percent (10%). In addition, the mayor shall receive benefits commensurate with the benefits received by management employees of the city-county. The mayor may also be reimbursed for actual and necessary expenses incurred in the performance of official duties in accordance with general policies to be established by the council of supervisors and applicable to officers and employees of the city-county. The mayor shall not receive any additional stipends for service on boards and commissions associated with the office of mayor.

Section 508. Absence or Incapacity; Vice-mayor.

The mayor shall designate a member of the council of supervisors to be the vice-mayor.

During any absence of the mayor from the city-county, the vice-mayor shall become the acting mayor, with all powers of the office, until the mayor returns.

If the mayor becomes incapable of acting as mayor, the vice-mayor shall become acting mayor with all powers of the office. The council of supervisors by ordinance or resolution shall adopt procedures to determine incapacity of the mayor.

The vice-mayor, while serving as acting mayor under this Section, shall continue to hold office as supervisor.

In the event the mayor is unable to preside over a meeting of the council of supervisors, for whatever reason, the vice-mayor shall preside over the meeting.

#### Section 509. Vacancy.

A vacancy in the office of mayor shall be filled by special election to be called by the council of supervisors within ten (10) days of the vacancy unless the special election to fill the vacancy would occur within six (6) months of the next regular election for mayor, in which case no special election shall be called and the office of mayor shall be filled by a supervisor as provided below, until a mayor is elected at the next regular election. The special election shall be held at the earliest administratively feasible date possible. The person elected at the special election shall serve for the duration of the unexpired term. Pending the filling of any such vacancy and until a person is elected to hold the office of mayor, the vice-mayor shall be the acting mayor, with all powers of the office. The vice-mayor, while serving as acting mayor under this Section, shall continue to hold office as supervisor.

Section 510. Limitation on Future Employment.

The mayor, during the term for which such person shall have been elected and for one year after such person ceases to hold office, shall be ineligible for any appointive office or position in the city-county, carrying compensation, and created by this Charter or by ordinance.

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## ARTICLE 6 CHIEF ADMINISTRATIVE OFFICER

# Section 601. Appointment, Qualifications, and Removal.

There shall be a chief administrative officer who shall be appointed by the mayor subject to confirmation by a majority vote of the council of supervisors. This officer shall be a person of demonstrated administrative ability, having had significant experience in responsible executive capacities, and shall be selected and appointed on the basis of executive and administrative qualifications. The chief administrative officer shall serve at the pleasure of the mayor and the council of supervisors. The chief administrative officer may be removed from office by the mayor with the concurrence of a majority of the members of the council of supervisors. The chief administrative officer may also be removed from office without the consent of the mayor upon the vote of eight (8) members of the council of supervisors voting for such removal.

Section 602. Functions.

The chief administrative officer shall be responsible for the effective administration of the city-county government. Subject to the direction of the mayor and in accordance with the ordinances and resolutions adopted by the council of supervisors, the chief administrative officer shall:

(a) see that all laws and ordinances are executed;

(b) administer and exercise supervision and control over all agencies, departments and services of the city-county government under the jurisdiction of the chief administrative officer;

(c) except as otherwise provided in this Charter, appoint all heads or directors of agencies and departments of the city-county, subject to ratification by the council of supervisors, and all subordinate officers and employees, and shall have the power to discipline and remove any officer or employee so appointed, subject to the provisions of Article 13;

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(d) act in an advisory capacity to and with the mayor and the council of supervisors with respect to officials or boards not under the jurisdiction and control of the chief administrative officer;

(e) make recommendations to the mayor and the council of supervisors as the chief administrative officer deems appropriate concerning the operation, affairs and future needs of the city-county;

(f) perform such other duties consistent with this Charter as may be prescribed by the mayor or the council of supervisors.

Section 603. Preparation of Annual Budget.

The chief administrative officer shall prepare the annual budget for submission to the mayor and the council of supervisors. The chief administrator's final budget shall be submitted to the mayor not less than thirty (30) days prior to submission of the final budget to the council of supervisors to allow sufficient time for the mayor to prepare his or her comments on the proposed budget. The final budget, as revised by the mayor and council of supervisors shall be adopted not later than October 15.

Section 604. Non-Interference By Council of Supervisors; Mayor.

(a) No member or members of the council of supervisors shall directly or indirectly coerce or attempt to coerce the chief administrative officer or any other officer, agency or department head subject to the direction of the chief administrative officer, in the performance of the duties of such person's office or position, or attempt to exact any promises from any candidate for any such office, relative to any appointment or removal of any city-county officer, and any violation of the provisions of this Section shall be willful misconduct of the supervisor(s). Except for the purpose of obtaining information, the council of supervisors and its members shall deal solely and directly through the mayor and the chief administrative officer with respect to the part of the city-county government under their direction.

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(b) The mayor shall not directly or indirectly coerce or attempt to coerce any officer, agency or department head or other employee subject to the direction of the chief administrative officer, in the performance of the duties of such person's office or position, or attempt to exact any promises from any candidate for any such office, relative to any appointment or removal of any city-county officer, and any violation of the provisions of this Section shall be willful misconduct of the mayor. Except for the purpose of obtaining information, the mayor shall deal solely and directly through the chief administrative officer with respect to the part of the city-county government under the chief administrative officer's direction.

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## ARTICLE 7 OTHER ELECTIVE AND APPOINTIVE OFFICERS

Section 701. Elective Officers.

The city-county elective officers, other than the mayor and the council of supervisors, shall be:

(a) Assessor;

(b) Auditor;

(c) District Attorney;

(d) Sheriff;

(e) A County Board of Education which shall be elected as required by state law; and

(f) Members of local community councils who shall be elected as provided in Articles 8 and 14.

(g) Members of the board of directors of the fire subgovernment who shall be elected as provided in Article 18.

Section 702. Qualifications.

Each county-wide elective officer or candidate for election, or appointment in the case of vacancy, shall be an elector and a resident of the city-county at the time nomination papers are issued to the candidate or at the time of appointment, as the case may be, and shall continue to reside in the city-county during the officer's term of office.

Section 703. General Powers and Duties.

Except as otherwise provided in this Charter, each and all of the officers now existing or created by this Charter or by the Constitution or general law of the State of California or by the council of supervisors, shall have and exercise all the powers and shall perform all the duties vested in and delegated to them by the Constitution and the general laws of the State of California, by this Charter and by ordinance.

Section 704. Auditor.

(a) The auditor shall be the controller and the chief accounting officer of the city-county.

(b) The duties and responsibilities of the auditor shall be consistent with the general laws of the state, unless otherwise provided for in this Charter.

Section 705. Sheriff.

(a) The sheriff shall be the chief law enforcement officer of the citycounty.

(b) The duties and responsibilities of the sheriff shall be consistent with the general laws of the state, unless otherwise provided in this Charter.

(c) The sheriff shall have sole responsibility for, and take charge of all city-county jails and correctional facilities and the prisoners in them; and all those employees who have authority to lawfully exercise physical restraint and/or force, shall be sworn deputy sheriffs/police officers.

(d) The sheriff's department shall also constitute the city-county municipal police department, and the sheriff's deputies shall also be officers of the city-county police department.

(e) The sheriff shall appoint an undersheriff, a chief of police services and other officers and employees necessary to carry out the functions of the sheriff's department. All sworn deputy/officer positions above the rank of captain,

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including, but not limited to undersheriff and chief of police services, shall be exempt positions. Nothing in this Section shall be construed to infringe on the council of supervisors' authority over funding for the sheriff's department in any way.

(f) Except in cases of emergency, no sworn officers employed by the City of Sacramento Police Department prior to the enactment of this Charter and no sworn officers previously employed by the California Highway Patrol and appointed to the city-county sheriff/police department pursuant to subsection (g) of this Section, shall be assigned to any duties previously under the jurisdiction of the sheriff where there was no similar duty performed by the Sacramento Police Department, without the consent of the officer. Discrimination against said employees, including discrimination in promotions and work assignments to avoid the intent of this paragraph, is strictly prohibited.

(g) Subject to funding by the transition board, or the council of supervisors, as the case may be, the sheriff, at his or her discretion, may appoint sworn officers of the California Highway Patrol who have been assigned to the Valley Division for at least six (6) consecutive months prior to the enactment of this Charter, as sworn officers of the city-county sheriffs/police department. Such officers may count their service time with the California Highway Patrol as service time with the Sacramento City-County Sheriffs/Police Department for the purposes of departmental seniority. The sheriff's authority to make such appointments shall commence upon the enactment of this Charter and shall terminate two years after the date the California Highway Patrol ceases to provide traffic enforcement services for local streets within the city.

Section 706. Elections; Terms of Office.

The assessor, auditor, district attorney and sheriff shall be elected from the city-county at large as provided in Article 14 and shall serve terms of four years, commencing the second (2nd) day of January following their election, and until a successor qualifies.

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#### Section 707. City-County Attorney.

The mayor shall appoint and may remove the city-county attorney with the concurrence of a majority of the council of supervisors. The council of supervisors may also remove the city-county attorney, without the consent of the mayor, by a vote of eight (8) members of the council of supervisors voting for such removal. The city-county attorney shall serve at the pleasure of the mayor and the council of supervisors. The council of supervisors shall prescribe the qualifications, duties and compensation of such officer. The city-county attorney shall serve as legal counsel to the city-county government and all of its officers, agencies, departments, boards, commissions, and sub-governments unless otherwise provided in Article 18 of this Charter, and shall have such other powers and duties as may be prescribed by state law and by ordinance or resolution of the council of supervisors. For purposes of applicable state law, the city-county attorney shall be both a city attorney and a county counsel, and the city attorney powers shall supersede the county counsel powers in the event of a conflict. In situations where the city-county attorney determines there is a conflict in representation by that office, the council of supervisors and/or the mayor may authorize the retention of other legal counsel to represent one or more of the conflicting parties.

Section 708. Mayor's and Supervisors' Staff.

The mayor and individual supervisors shall appoint such members of their respective staff, and the council of supervisors shall appoint such members of the council staff, all of whom shall be exempt from the civil service system, except as may be provided by ordinance of the council of supervisors. The compensation paid to such staff members shall be fixed by ordinance of the council of supervisors. The mayor's staff shall serve at the pleasure of the mayor. The supervisors' and council's staffs shall serve at the pleasure of the individual supervisors and council, respectively.

Section 709. Chief Probation Officer and Probation Committee.

The manner and method of appointment and removal of the chief probation officer and assistants and the members of the probation committee shall be as is now or as hereafter may be provided by general state law.

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Section 710. County Superintendent of Schools.

The office of County Superintendent of Schools, as such office exists on the effective date of this Charter, shall continue as provided by applicable state law and shall be filled by appointment by the County Board of Education.

Section 711. Compensation and Expenses of Elected Officers.

Except as otherwise provided in this Charter, the compensation of the elective officers, including members of local community councils, shall be established annually by ordinance by the council of supervisors. In addition, these elected officers may be reimbursed for actual and necessary expenses incurred in the performance of official duties in accordance with general policies to be established by the council of supervisors and applicable to officers and employees of the city-county.

Section 712. Compensation and Expenses of Appointive Officers.

Except as otherwise provided in this Charter, the compensation of appointed officers shall be established annually by ordinance by the council of supervisors. In addition, appointed officers may be reimbursed for actual and necessary expenses incurred in the performance of official duties in accordance with general policies to be established by the council of supervisors and applicable to officers and employees of the city-county.

Section 713. Vacancy in Elective Office.

A vacancy in the office of assessor, auditor, district attorney or sheriff shall be filled by a special election to be immediately called by the council of supervisors, unless the vacancy occurs within two years of the next regular election at which the office would normally be filled, in which case the vacancy shall be filled by appointment by a majority vote of the members of the council of supervisors within sixty (60) days from the date of the vacancy. If the council of supervisors fails to make an appointment to fill the vacancy, the mayor shall make an appointment to fill the vacancy within thirty (30) days of the expiration of the sixty (60) day period. A person elected or appointed to fill a vacancy shall hold office for the unexpired term of the former incumbent.

Section 714. Vacancy in Appointed Office.

Whenever a vacancy occurs in any appointive office, the vacancy shall be filled, subject to the manner and method provided herein for the original appointment, by the person, council, board or commission who made the original appointment.

# Section 715. Method of Suspension and Removal of Appointive Officers.

Every officer appointed by the chief administrative officer shall serve at the pleasure of chief administrative officer and may be removed or suspended at the pleasure of chief administrative officer. If an officer is part of the classified service, the suspension or removal shall be in accordance with Article 13 and the rules applicable to the classified service.

Section 716. Appointments.

The council of supervisors by ordinance or resolution, consistent with the provisions of Article 13 shall fix and regulate the appointment and number of assistants, deputies, clerks, attaches and other persons to be employed, from time to time, in the offices of the city-county. The council of supervisors shall, in like manner, prescribe and regulate the powers, duties, qualifications and compensation of such persons, the times at which and the terms for which they shall be appointed, and the manner of their appointment and removal, as provided for in this Charter, provided, however, that elective officers shall appoint their own deputies and subordinates as shall be designated in this Charter or in such ordinance, and that appointive officers may appoint their own deputies and subordinates, subject to the approval of the chief administrative officer.

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## ARTICLE 8 LOCAL COMMUNITY COUNCILS

Section 801. Establishment.

There shall be established in local communities throughout the city-county sub-governments of the city-county government pursuant to Article XI, section 5 of the California Constitution. The governing body for each local community shall be known as the local community council, and shall be established in accordance with the provisions of this Article.

Section 802. Purpose, Powers and Functions.

(a) The purpose of local community councils is to increase access to and opportunity for participation in the local planning issues, including but not limited to the general plan adoption and amendment process, local planning issues and public works issues. In addition, the local community councils will provide a forum for and an avenue and voice to provide input to the council of supervisors and the mayor on such other community issues as any local community council may deem appropriate. With respect to planning issues, the local community councils shall have the powers and functions relating to planning, zoning and subdivision review and approval as provided in Article 9 of this Charter. The local community councils shall have the power and function to bring public works projects and issues of a local nature to council of supervisors for action by the supervisors. The local community councils shall also have the power and function to provide substantial input on and to comment on any other issues, including the budget, that a local community council deems of interest to its local community. The local community councils may provide substantial input and recommendations on services provided to the local community.

(b) The council of supervisors may delegate additional responsibilities to the local community councils.

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#### Section 803. Number and Boundaries.

(a) Number and Boundaries. Initially there shall be twenty (20) local community councils. The boundaries of these community councils shall be as set forth on Exhibit A, attached to this Charter. The number and/or boundaries of the local community councils may be changed as follows:

- (1) boundary changes, creation of new local community councils and merger of existing local community councils may be initiated by resolution of one of the affected local community councils, or by petition signed by not less than 10% of the registered voters within one of the affected communities. The resolution or petition shall be submitted to the council of supervisors.
- (2) the council of supervisors shall designate an agency, board or commission to investigate the request and report its recommendations to the council of supervisors. The designated agency, board or commission shall hold at least one noticed public hearing on the request.
- (3) upon receipt of the recommendation from the designated agency, board or commission, the council of supervisors shall hold a noticed public hearing. After consideration of the recommendation and the testimony submitted at the hearing, the council of supervisors may approve, modify and approve or deny the request.

(b) Districts. Each local community council shall initially be divided into five districts. The initial boundaries of each district shall be determined as provided in Article 20. The boundaries and size of the districts shall be determined pursuant to the standard set forth in Section 404.

(c) District Reapportionment. Within six months after a regular United States census, each local community council shall hold public hearings and

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take public testimony on compliance of the boundaries of each district with the population standard set forth in Section 404 and shall, by resolution, submit to the council of supervisors modification of the boundaries of the districts, if necessary, to bring all district boundaries into compliance with that standard. The terms "regular United States census" and "within six months" shall be as defined in Section 405. Upon receipt of the district reapportionment submittals from the local community councils, the council of supervisors shall hold a noticed public hearing and shall take public testimony in the same manner as set forth in Section 405. After consideration of the submittals of the local community councils and the testimony submitted at the hearing, the council of supervisors shall approve or deny the submittals of the local community councils based upon the standard set forth in Section 404. The council of supervisors shall, by ordinance, modify the districts pursuant to the approved submittals, if necessary, to bring all district boundaries into compliance with the population standard set forth in Section 404. If the council of supervisors denies a district reapportionment submittal, such submittal shall be referred back to the local community council for revision in conformity with the standard set forth in Section 404, and then re-submitted to the council of supervisors.

(d) Change in Number of Members. If required to increase or decrease the number of members of a local community council as provided in Section 804(e), the number of districts and the boundaries of the districts may be changed as set forth in Section 803(c).

Section 804. Members and District Elections.

(a) Members. Each local community council shall be activated as of January 2, 1993, and shall initially consist of five members, elected by districts within each community. One community council member shall be elected from each district within the community. Each local community council member or candidate for election, or appointment in the case of vacancy, shall be an elector and a resident of the district within the particular community at the time nomination papers are issued to the candidate or at the time of appointment, as the case may be. Each member shall continue to reside in the district during the member's term of office, except that no boundary change pursuant to Section 803 or Section 804(e) shall disqualify a member from serving the remainder of the term.

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(b) Term of Office. Members of local community councils shall serve terms of four (4) years commencing on the second (2nd) day of January following their election and until their successors are elected, except that of the initial members of each local community council, the three candidates receiving the three highest number of votes shall serve four year terms, and the remaining two candidates shall serve two (2) years. Thereafter, all members shall serve four (4) year terms.

(c) Elections. The office of local community council member shall be filled for each district in the city-county as provided in this Article and Article 14 of this Charter.

(d) Vacancies. A vacancy on a local community council shall be filled by special election to be called by the council of supervisors, unless the vacancy occurs within two years of the next regular election at which such office would normally be filled, in which case the vacancy shall be filled by appointment by a majority of the remaining members of the local community council within sixty (60) days from the date of the vacancy. If the local community council fails to make an appointment to fill the vacancy, the mayor shall make an appointment to fill the vacancy within thirty (30) days after the expiration of the sixty (60) day period. A person elected or appointed to fill a vacancy shall hold office for the unexpired term of the former incumbent.

(e) Increase in Local Community Council Membership. Upon the request of a local community council, the council of supervisors may, by a majority vote, increase the number of members of the local community council. The request of the local community council shall state the desired increase in membership and the reasons for the desired increase in membership. In considering the request, the council of supervisors shall consider the reasons stated by the local community council, the size and population of the local community and the cost of implementing the increase in membership. If the council of supervisors determines to approve the request, any increase in membership shall maintain an odd number of members of the local community council and shall be implemented in a manner to retain staggered terms. The local community shall be redistricted as provided in Section 803(c) to accommodate the increase in membership. If the

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number of members of a local community council is increased, the local community council may later request that its membership be decreased. The procedure for request and consideration of a decrease shall be the same as the request for an increase in membership; provided, that the number of members of a local community council shall not be decreased to less than five members.

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Section 805. Meetings, Conduct of Meetings, Records.

(a) Each local community council shall hold regular meetings at least once a month at such times and places as may be fixed by resolution of that body. All meetings of the local community councils shall be open to the public to the same extent and in the same manner as provided for meetings of the council of supervisors in Section 411(a) of this Charter.

- (b) Rules, Quorum and Voting.
  - (1) Each local community council shall determine and adopt its own rules of procedure.
  - (2) A majority of the members of each local community council then in office shall constitute a quorum, except that a lesser number may adjourn from time to time and may compel attendance of absent members in a manner provided by resolution.
  - (3) Each local community council shall act only by resolution or motion. Except as otherwise provided in the Charter, the affirmative vote of a majority of all members of each local community council shall be necessary to pass any resolution or motion of a particular local community council. Each of the local community councils shall be a continuing body and no measure pending before that body shall abate or be discontinued by reason of the expiration of the term of office or removal of the members of that body or any of them.

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(4) Each local community council shall elect a chairperson and a vice chairperson. The chairperson shall preside at all meetings. The chairperson may make or second any motion and present, discuss and vote on any matter as a member of the local community council. In the event of the chairperson's absence or inability to act, the vicechairperson shall act as chairperson, who, while so acting, shall have all of the authority of the chairperson. In the event of the chairperson's and the vicechairperson's absence or inability to act, the remaining members shall, by an order entered into the minutes, select one of their members to act as chair pro tem, who, while so acting, shall have all of the authority of the chairperson.

(c) Each local community council shall keep a permanent public record of its proceedings, including all actions considered and taken, motions and records, the text of resolutions introduced or adopted and all amendments proposed or adopted, and the vote of each member of the local community council regarding any matter before that body.

Section 806. Relationship to Council of Supervisors.

(a) The local community councils shall provide advice and recommendations to the council of supervisors on matters of local concern. Issues of a local nature, including public works issues, submitted to the council of supervisors by resolution of a local community council, shall be placed on an agenda of the council of supervisors within thirty (30) days of receipt by the clerk of the council of supervisors for consideration by the council of supervisors.

(b) The council of supervisors shall provide, within the constraints of the annual budget, planning, legal and other support to aid the local community councils in the timely development and completion of community plans and any other project that comes before the local community councils.

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## ARTICLE 9 LAND USE PLANNING

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Section 901. Purpose.

(a) Pursuant to the home rule powers of the city-county under the California Constitution, this Article provides for the establishment of a framework governing land use planning and zoning administration in the city-county, whereby local communities shall have authority over land use planning matters of a local nature, and the city-county government shall have authority over land use planning matters of a county-wide nature. Accordingly, the provisions of the state Planning and Zoning Law, as set forth in the California Government Code, shall not be applicable to the actions of the city-county, its sub-governments created under this Charter, or to their officers or employees, except to the extent that the council of supervisors by ordinance expressly adopts provisions of the state Planning and Zoning Law not otherwise inconsistent with this Charter.

(b) It is the intent of this Article that the council of supervisors and local community councils establish policies and exercise powers in a manner that encourages and provides planned, well-ordered, efficient urban development patterns with appropriate consideration of preserving open-space lands within those patterns. The council of supervisors and local community councils should act to discourage urban sprawl and encourage rational and sound development policies.

(c) In reviewing and approving or disapproving proposals which could reasonably be expected to induce, facilitate, or lead to the conversion of existing open-space lands to uses other than open space uses, the council of supervisors and local community councils shall consider the following policy: Development or use of land for uses other than open space uses shall be guided away from existing prime agricultural lands in open space use and toward areas containing non-prime agricultural lands, unless that action would not promote the planned, orderly efficient development of the area.

#### Section 902. General Plan.

(a) Preparation. The council of supervisors, with the assistance of the local community councils, the policy planning commission and the officers and employees of various departments of the city-county, shall prepare a general plan for the city-county. The mandatory elements of the general plan shall be those specified in those provisions of the state Planning and Zoning Law applicable to charter cities. Any discretionary elements of the general plan shall be determined by resolution of the council of supervisors.

(b) Adoption. The council of supervisors shall adopt the general plan or any amendment to the general plan by resolution only after complying with those procedural guidelines which the council of supervisors may by ordinance adopt. Such procedures shall include opportunity for public comment and hearing on the proposed general plan or amendment. The policy planning commission shall hold a public hearing and shall review and comment on any proposed general plan or amendment to the general plan. The policy planning commission and shall forward its comments and recommendations to the council of supervisors. In considering the adoption or amendment of the general plan, the council of supervisors shall give written notice to each local community council, at least thirty (30) days prior to the public hearing before the policy planning commission on the adoption or amendment of the general plan, to solicit comments on the general plan from the local community councils.

(c) Administration. Upon adoption of the general plan, the citycounty shall administer the general plan in accordance with the policies established by the council of supervisors.

(d) Amendment. The council of supervisors may amend the general plan a maximum of four times per calendar year. Hearing dates shall be adopted by resolution prior to the beginning of each calendar year setting forth the first hearing date at both the policy planning commission and council of supervisors for each round of general plan amendment hearings. Amendments to the general plan may be initiated in the manner specified by the council of supervisors.

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Section 903. Community Plans.

(a) Preparation. Each local community council shall prepare and update a community plan for its particular community based upon and consistent with the general plan of the city-county. Community plans must also be consistent with the fair share plan identified in Section 908 of this Charter. The council of supervisors may adopt guidelines to assure minimum standards for preparing and updating community plans including minimum requirements for public notice and hearing. Community plans are the means for local community councils to express community development and land use goals, objectives and policies for their particular community. Community plans are also mechanisms to aid in the implementation of the general plan. The local community-councils may-prepare, update, and tentatively adopt community plans. In preparing their plans, they local community councils shall seek the views of relevant city-county departments including, but not limited to, the departments which relate to public works, parks and recreation, budget and finance, and land use planning. In addition, during the preparation of its community plan, the local community council shall provide opportunity for the involvement of its residents and residents of the entire citycounty, plus public agencies, business, civic, education and other community groups and organizations, through public hearings and any other means the local community council deems appropriate.

(b) Adoption. After a community plan is prepared and after public hearing, the local community council shall adopt the plan by resolution as the tentative community plan. The local community council shall transmit the tentative plan to the council of supervisors for a determination of whether the community plan is consistent with the general plan. The community plan shall not become effective until the council of supervisors has determined that the community plan is consistent with the general plan.

(c) Consistency With General Plan. The council of supervisors shall determine whether each proposed community plan is consistent with the general plan. If the council of supervisors determines that the tentative community plan is consistent with the general plan, the council of supervisors by resolution shall approve the final community plan. If the council of supervisors determines that the tentative community plan is not consistent with the general plan, the

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council shall disapprove the community plan, setting forth in writing the reasons for its disapproval, and return the community plan to the local community council for revision or other appropriate action in accordance with the action of the council of supervisors. If the local community council thereafter revises the draft community plan, it shall adopt it in the same manner as set forth above and transmit it to the council of supervisors for review and decision on the basis of consistency with the general plan as set forth above.

- (d) Amendment.
  - (1) Community plans may be amended in the same manner that they are adopted.
  - (2) If a general plan amendment is presented to and approved by the council of supervisors prior to or concurrently with a proposed community plan amendment, and if the community plan as amended is consistent with the amended general plan, then the council of supervisors shall determine that the community plan amendment is consistent with the general plan, as amended.
  - (3) If the local community council disapproves a proposed community plan amendment, that action may be appealed as provided in Section 911.

Section 904. Zoning; Rezoning.

(a) Zoning Code. Except as otherwise provided in this Charter, the council of supervisors shall have the sole authority to adopt and amend a zoning code for the city-county. The zoning code shall be consistent with the general plan.

- (b) Rezoning.
  - (1) All applications for rezoning of a particular parcel or parcels from one zone to another shall initially be

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submitted to the local community council for the community in which the affected property is situated. Rezonings may be initiated either by subject property owner, the council of supervisors or local community councils. If the territory sought to be rezoned includes territory in more than one local community council, then separate applications shall be submitted to each of the respective local community councils for the territory within their respective community's borders. The council of supervisors shall as part of the Zoning Code and consistent with this Charter adopt procedural guidelines for the processing of rezoning applications that upon adoption shall be applicable to all local community councils, including a requirement that rezoning applications be consistent with the adopted general plan at the time of application submission.

The local community council for the community in which the affected property is situated shall hear and decide applications for rezoning. The local community council may approve, modify and approve or disapprove the application for rezoning; provided, however, that no rezoning application shall be approved unless it is consistent with the general plan and any community plan. The local community council's action on a rezoning application shall be final unless the decision is appealed as provided in Section 911.

(c) Rezoning Requiring Amendment to Community Plan. An application for rezoning may be filed concurrently with an application for a community plan amendment. The local community council may consider the application for rezoning concurrently with the application for a community plan amendment. If the local community council determines to approve the community plan amendment and the rezoning, the rezoning shall not become effective until the council of supervisors determines that the community plan amendment is consistent with the general plan, as provided in Section 903(c) of this Charter.

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(d) Appeal of Rezoning Decisions. The action of the local community council on a rezoning may be appealed as provided in Section 911.

Section 905. Development Agreements.

Applications for development agreements, as defined in the state Planning and Zoning Law, shall be approved by the council of supervisors by ordinance; provided, however, that the applicable local community councils shall conduct public hearings in the same manner that hearings on rezonings are conducted. Such public hearings shall concern the terms of any development agreement which affects territory within the boundaries of that local community. The council of supervisors shall not approve a development agreement unless it finds that the provisions of the agreement are consistent with the general plan and any applicable community plan.

Section 906. Overlay Zones.

(a) The creation, initiation and approval of any overlay zones in the city-county shall be the sole responsibility of the council of supervisors.

(b) The council of supervisors shall prepare overlay zones for geographically specific resources and facilities, including, but not limited to, mineral resources, the American River Parkway, housing and airports. The council of supervisors may prepare overlay zones for other uses as the council of supervisors deems appropriate.

(c) Overlay zones shall be consistent with the general plan.

Section 907. Special Planning Areas; Neighborhood Preservation Zones.

In certain circumstances, it may be desirable to provide for a greater range or mixture of uses in an area than would be permitted in the standard land use zones in the city-county zoning code. It may also be desirable to provide for the protection and preservation of existing neighborhood characteristics through special

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regulations not found in the standard land use zones in the city-county zoning code. Pursuant to this Section, proceedings may be initiated with the applicable local community council to regulate property in the city-county that has unique environmental, historic, architectural or other features which require special conditions not provided through the application of standard zone regulations. Local community councils may adopt special planning areas and/or neighborhood preservation zones pursuant to the requirements and procedures which the council of supervisors may provide by ordinance. Any local community council that adopts a special planning area or neighborhood preservation zone shall submit the proposal as adopted to the council of supervisors for a determination of consistency with the general plan. The process of review and approval of special planning areas by the council of supervisors shall be the same as the process of review and approval of community plans set forth in Section 903.

#### Section 908. Fair Share Plans

(a) The council of supervisors shall prepare a fair share plan for the distribution of land uses that affect public safety or the economic and social well being of the city-county and its citizens. This plan shall include, but not be limited to, policies for the siting of such land uses as:

- (1) The distribution and supply of low and moderate income housing;
- (2) Facilities for the care and well being of the elderly, children, or the mentally or physically disabled;
  - (3) Facilities which aid socially or economically disadvantaged families or individuals;
  - (4) Facilities which deal with the physical or emotional rehabilitation of persons, and any other facilities that the council of supervisors deems necessary to ensure the equitable distribution of health, social, and safety facilities throughout the city-county.

(b) The fair share plan shall be prepared and approved by the council of supervisors. In preparing this plan, the views, comments and actions of the local community councils shall be considered.

(c) The local community councils are responsible for the implementation of the fair share plan. Each local community council must accept and site any facility and/or activity which is identified in and consistent with the fair share plan. The procedures for review and approval of the projects within the scope of the fair share plan shall be prescribed by ordinance of the council of supervisors.

(d) Notwithstanding the foregoing, the council of supervisors shall have the final authority in all matters associated with implementing the fair share plan. If a local community council rejects or fails to approve the siting of any such facility and/or activity within its jurisdiction in a manner consistent with the fair share plan, the council of supervisors may approve and site such facility and/or activity pursuant to the procedure prescribed by the ordinance set forth in subsection (c) above.

Section 909. Council of Supervisors Zoning Powers.

The council of supervisors shall be vested with the following powers to be exercised by ordinance.

(a) Zoning Code. The council of supervisors shall have the sole authority to enact a zoning code, which shall be consistent with the general plan. The zoning code shall establish the regulatory framework for land use regulation through zoning, rezoning and administrative land use approvals in order to promote city-countywide uniformity of regulatory methodology. It shall contain the exclusive zone classifications identifying groupings of permissible land uses and categories of land uses to which the rezoning powers of local community councils relate, prescribe building setbacks and other development standards, identify any circumstances under which local community councils may impose their own sitespecific development standards, define the exclusive types, zone classifications, uses and other circumstances under which use permits and variances may be issued and

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contain other regulations as the council of supervisors deems appropriate. The provisions of the zoning code shall be binding on local community councils.

(b) Overlay Zoning. The council of supervisors may zone by superimposing overlay zones upon underlying zone classifications on a particular parcel or parcels.

(c) General Plan Consistency. The local community councils shall rezone parcels to achieve general plan consistency. If the affected local community councils have failed to initiate and complete a rezone consistent with the applicable general plan designation within two years of the occurrence of the inconsistency, the council of supervisors may initiate and complete a rezone for consistency purposes.

(i) The council of supervisors may, on an emergency basis, adopt as an emergency measure an interim ordinance rezoning a parcel or parcels when either a zoning change is necessary to prevent uses authorized by an existing applicable zone classification which would be inconsistent with the general plan; or a zoning change is necessary to prevent uses which would be in conflict with a contemplated general plan amendment which the council of supervisors, policy planning commission or planning department is considering or studying or intends to study within a reasonable time. Such interim ordinance shall be of no further force and effect three years after its adoption. Coincident with the adoption of such interim ordinance, the council of supervisors shall notify the local community council or councils within whose jurisdictions the parcel or parcels are located. Upon repeal, rescission or lapse of the interim zoning designation, the affected local community councils shall rezone the parcel or parcels in a manner consistent with the general plan.

(ii) The council of supervisors may rezone a particular parcel or parcels from one zone to another in any instance where the existing zone classification on the parcel or parcels does not permit any of the uses authorized by the general plan for the parcel or parcels and a local community council has either denied a rezoning application which was consistent with the general plan or there has been no final action by the local community council on such application for one year after such application is filed and deemed complete pursuant to provisions the zoning code.

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Procedures for exercise of the zoning powers conferred by this section shall be contained in the zoning code. Such procedures shall provide, except in emergencies, for hearing and recommendation by affected local community councils and the policy planning commission preceding final action by the council of supervisors. Rezoning by the council of supervisors pursuant to subsection (b) of this section shall supersede, and pursuant to subsections (c) and (d) shall replace, any inconsistent zoning on a particular parcel or parcels by a local community council, and such parcel or parcels shall not be subject to rezoning by a local community council except as otherwise provided in this section or coincident with repeal by the council of supervisors of the zone which it imposed or express consent to such rezoning by the council of supervisors.

Section 909 910. Subdivision and Parcel Maps.

(a) Local Ordinance. The council of supervisors shall adopt, by ordinance, regulations governing all subdivisions pursuant to the Subdivision Map Act (Title 7, Division 2 of the California Government Code). Those regulations shall constitute a "local ordinance" as defined by the Subdivision Map Act.

(b) Tentative Subdivision Maps and Parcel Maps. Tentative subdivision maps and parcel maps shall be subject to review and approval by the particular local community council in which property is sought to be subdivided; provided, however, that all map applications shall first be reviewed by any body or official of the city-county designated by ordinance of the council of supervisors to serve as an "advisory agency" as that term is defined in the Subdivision Map Act. The council of supervisors shall by ordinance provide regulations governing the review and approval of maps consistent with this Section, including, but not limited to, procedures for assuring that regional impacts, including the need for additional municipal services or construction of additional infrastructure, are considered, in the review process.

(c) Final Maps. The council of supervisors shall have the sole authority to approve final subdivision maps and to review proposed amendments to final maps. The council of supervisors shall also have sole authority to accept or reject offers of dedication at the time of final map approval.

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(d) Appeal. All actions of local community councils regarding subdivision maps or parcel maps shall be appealable as provided in Section 911.

(e) Changes in State Law. The provisions of this Section may be modified to the extent necessary to comply with changes or amendments to the Subdivision Map Act.

Section 910 911. Use Permits; Variances.

(a) Governing Body. Each local community council shall hear and decide all applications for use permits and for variances from the city-county zoning code or other land use ordinances for property within its territory. The council of supervisors shall as part of the zoning code adopt guidelines and regulations for the processing and for the approval or denial of use permits and variances that upon adoption shall be applicable to all local community councils.

(b) Appeal. The decisions of local community councils on use permits and variances, shall be appealable as provided in Section 911.

(c) General Plan Consistency. Use permits and variances shall be consistent with the general plan.

Section 911 912. Appeals of Land Use Decisions.

(a) Policy Planning Commission as Appeals Body. Decisions of local community councils as provided in this Article shall be appealable to the policy planning commission.

(b) Procedures. The policy planning commission shall review all matters appealed to it according to the procedures established by this Charter and by ordinance of the council of supervisors.

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- (c) Action on Appeal.
  - After conducting a hearing on an appeal, the policy planning commission, by majority vote of all commissioners present and voting on the appeal, may uphold, modify and uphold or reverse the action of the local community council.
  - (2) The decision of the policy planning commission on an appeal shall be in writing and in resolution form, setting forth the reasons for its action. The decision of the policy planning commission shall be reported to the local community council, the applicant and any appellants. The decision of the policy planning commission shall be final, except as otherwise provided in this Article.
  - (3) Tentative map and parcel map decisions shall be appealable to the policy planning commission or to the council of supervisors, or both, in the manner provided by state law.

### Section 912-913. Creation and Duties of Policy Planning Commission.

(a) A policy planning commission shall be established by the council of supervisors. The commission shall be comprised of eleven (11) local community council members and three (3) alternates who shall also be local community council members. A majority of the members of the policy planning commission then in office shall constitute a quorum, except that a lesser number may adjourn from time to time and may compel attendance of absent members in a manner provided by rules established by the policy planning commission. Each member of the council of supervisors shall nominate one policy planning commission members from any of the local community councils within his or her supervisorial district. The three (3) alternates shall be nominated by resolution of the council of supervisors as a whole. The council of supervisors shall then ratify the eleven (11) selected members and the three (3) alternates from the nominees

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submitted by the individual members and the council of supervisors as a whole, respectively. A veto by the mayor of any appointment to the policy planning commission may be overridden by a seven (7) vote majority of the council of supervisors.

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(b) Each member and alternate appointed to the commission shall serve a four (4) year term, except that the terms of six (6) of the initial members and two (2) alternates shall be two years. Thereafter, all members and alternates shall serve four (4) year terms.

(c) If a member or alternate resigns or otherwise vacates his or her office as a member of a local community council, the member or alternate shall also automatically vacate his or her position as a member of the policy planning commission. The member appointed to fill the vacancy shall serve for the unexpired term of the former incumbent.

(d) No representative from a local community council shall sit in review of a decision appealed from his or her particular local community council. The alternates shall vote only upon one of the following conditions: (1) Absence of one or more members; (2) Disqualification of one or more members either because the appeal is from a decision from the member or members' local community council or because of an expressed conflict of interest.

(e) The policy planning commission shall be the planning commission for the city-county. It shall hear appeals from decisions of the local community councils as provided in this Charter. In addition, the commission shall consider, review and make recommendations to the council of supervisors on adoption and amendment of the general plan, implementation of the general plan, adoption and amendment of the capital improvement program, and on such other planning matters as the council of supervisors may determine. The policy planning commission shall also perform such other functions as determined by the council of supervisors.

## ARTICLE 10 URBAN AND GENERAL SERVICES AREAS

Section 1001. Services Areas.

(a) Within its geographic limits, the city-county government shall comprise initially two service and taxing areas (herein called "services areas"), wherein taxes and municipal service charges shall be assessed, levied and collected by the city-county government in accordance with the kind, character, type, degree and level of services provided within these services areas, and, subject to the limitations contained in the state Constitution, the rate and manner of taxation and of municipal service charges may vary in one area from that in the other area.

(b) The council of supervisors shall divide the territory of the citycounty into two services areas. One services area shall be known as the urban services area and shall consist of the total geographical area of the former City of Sacramento. The other services area shall be known as the general services area and shall consist of the total geographical area of the city-county not included in the urban services area. The boundaries of services areas may be changed from time to time consistent with this Article. Any territory to be annexed to an existing services area need not be contiguous to that existing area. Only areas that are urbanized, or identified for urban uses in the general plan, and in need of extended services offered solely in the urban services area may be annexed by the urban services area. Upon annexation, the annexed territory shall receive only those extended services offered in the urban services area.

(c) Subject to the limitations contained in the state Constitution, it is intended by this Article that taxation and municipal service charges of the citycounty government within the general services area shall be determined, levied and assessed on the basis of those governmental duties, functions, services, and obligations, including the creation of indebtedness, which are generally available and accessible to all residents, or are the responsibility of all residents, throughout the total geographical area of the city-county; and, that taxation and municipal service charges of the city-county government within the urban services area shall be determined, levied and assessed on the basis of those higher or more comprehensive governmental duties, functions, services, and obligations, including

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the creation of indebtedness, which benefit primarily the residents and territory of the urban services area.

(d) In the initial establishment of the urban services area, the service levels of the former city of Sacramento shall be maintained at levels similar to the service levels provided in the City of Sacramento prior to the adoption of this Charter and commensurate with the taxes, including the utility users tax, paid by residents of the former City of Sacramento. The service levels and taxes paid in the two services areas shall not be changed by the transition board established under Article 20. Thereafter, the service levels and the taxes and charges may be changed as provided in this Article.

Section 1002. Implementation.

In order to fully implement the provisions of this Article consistent with legal requirements, and to obtain the intended results, the council of supervisors may exercise any power or procedure available under the Constitution and general laws of the State of California, including the power to create sub-governments of the city-county.

Section 1003. Review of Services Areas.

Prior to January 1, 1995, the council of supervisors shall investigate and review the services provided within the urban services area and the general services area and the costs of such services. This investigation and review shall include a determination of those services that are or should be provided on a city-county wide basis and those services that are of primary benefit only to residents and territory within the urban services area. After completion of the investigation and review but in no event later than January 1, 1995, the council of supervisors shall take such action to amend, modify or confirm the services provided and the charges and taxes levied within the urban services area and the general services area, and/or to modify the boundaries of the urban services area to meet the standard set forth in Section 1001(c). In investigating and modifying or confirming these areas as set forth above, the council of supervisors shall take into consideration services provided to specific areas of the city-county by special districts.

# ARTICLE 11 BOARDS, COMMISSIONS AND AGENCIES

Section 1101. Boards and Commissions - Continuation.

All boards and commissions other than governing bodies of the consolidated governments on the effective date of this Charter shall continue in existence with the same jurisdiction and powers until re-established, suspended, modified or abolished by the council of supervisors.

Section 1102. Boards and Commissions - Creation and Appointments.

The council of supervisors shall provide by ordinance for such boards and commissions as may be required by law or deemed desirable, shall prescribe their functions, and may prescribe qualifications and conditions of service on such boards and commissions, including compensation and reimbursement for expenses, and terms of office. Except as otherwise expressly provided in this Charter, the mayor shall appoint all members of boards and commissions with the approval of the council of supervisors; provided that advisory boards and advisory commissions to the council of supervisors shall be appointed and function as prescribed by the council. After appointment and approval by the council of supervisors, all members of boards and commissions, except those appointed solely by the council of supervisors, shall serve at the pleasure of the mayor.

Section 1103. Functions of Boards and Commissions.

Except as otherwise provided in this Charter, the authority and functions of boards and commissions shall be specified by ordinance, consistent with applicable federal and state law.

Section 1104. Meetings.

The council of supervisors by ordinance shall prescribe an open public meeting requirements comparable to those contained in Section 411 of Article 4 for all boards and commissions of the city-county, and shall include therein provisions

to afford the public a reasonable opportunity to appear on matters considered by boards and commissions.

Section 1105. Agencies.

The existence, status, jurisdiction, rights, powers and obligations of redevelopment agencies, housing authorities, parking authorities, dependent special districts and joint powers authorities in existence and functioning on the effective date of this Charter shall not be affected by the adoption of this Charter, except that after the effective date of this Charter the mayor and council of supervisors shall succeed to the rights, powers and functions of the mayor and legislative body of the former City of Sacramento and the presiding officer of the board and board of supervisors of the former County of Sacramento with respect to those agencies. Thereafter, the council of supervisors by ordinance or resolution may terminate the existence or change the status, jurisdiction, rights, powers or obligations of any such agency or authority, and may merge or consolidate any such agency or authority with any other, in any manner consistent with the Charter, or applicable state law and any outstanding obligations of that agency or authority.

As used in this Section a "dependent special district" is a special district whose governing body, prior to the adoption of this Charter, was the board of supervisors of Sacramento County or the city council of the City of Sacramento.

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# ARTICLE 12 FINANCIAL PROVISIONS

Section 1201. Fiscal Year.

Unless otherwise provided by ordinance, the fiscal year of the city-county shall commence on the first day of July and end on the last day of June next following.

Section 1202. Levy of Property Tax.

No later than the date set by state law for such purpose, and subject to the limitations contained in the Constitution, the council of supervisors shall fix the rate or rates of property tax to be levied and levy the tax upon all taxable property in the city-county. Subject to the limitations contained in the Constitution, these rate or rates shall be adequate to meet all obligations of the city-county for the fiscal year, taking into account estimated revenues from all other sources. Subject to the limitations contained in the Constitution, the property tax rate or rates may vary from area to area within the city-county in accordance with the services districts established in Article 10. Should the council of supervisors fail to fix the rate or rates and levy taxes within the time prescribed, the rate or rates for the last preceding fiscal year, as those rate or rates were applied to various areas, shall be automatically effective, and a tax at such rate or rates shall be levied upon all taxable property in the city-county in the same manner for the current fiscal year.

Section 1203. Taxes.

The city-county shall have the power of a charter city to levy taxes. The council of supervisors shall have sole authority to levy taxes within the city-county. Without limiting the foregoing, the city-county may levy a utility users tax, business license tax or any other legal tax to support municipal services within the city-county. The city-county may levy taxes in portions, areas, or urban service districts within the city-county.

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Section 1204. Creation and Appropriation of Revenues and Other Financial Resources.

Creation and appropriation of city-county revenues and other financial resources shall fall within the sole authority of the council of supervisors unless otherwise provided in this Charter. The council of supervisors may incur bonded indebtedness for any lawful purpose under such terms and conditions as the council of supervisors may determine.

Section 1205. Budgetary Procedures.

Except as otherwise expressly or impliedly provided in this Charter, and except with respect to time provisions, the budgetary, financial and accounting procedures and practices of the city-county shall be generally as prescribed by state law applicable to counties; provided, however, that nothing in this Section shall be construed to bar or limit the city-county from exercising the powers of a charter city with respect to revenue sources. Consistent with this Charter, the council of supervisors, by ordinance or resolution, shall establish budgetary and financial policies for the city-county government and for all sub-governments.

The chief administrative officer shall establish a uniform system of accounting and reporting which shall require all officers, boards, and city-county institutions to report all necessary information concerning activities, personnel, funds, receipts, and expenditures. The chief administrative officer may, at any time, cause to be made an audit of the accounts of any city-county officer.

The chief administrative officer shall establish budgetary procedures and prepare the estimates of the general revenues of the city-county. At such time as the chief administrative officer may direct, each city-county officer required by law to file budget estimates for the next ensuring fiscal year shall submit to the chief administrative officer, on such form and in such manner as the chief administrative officer may prescribe, full and complete information concerning the estimates. It shall be the duty of the chief administrative officer to consult with and advise such officers concerning their proposed estimates in order to make proper recommendation to the mayor and the council of supervisors.

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Appropriations from contingencies or from anticipated increases in available financing shall be by eight (8) votes of the members of the council of supervisors.

Section 1206. Assumption of Obligations.

(a) General obligation indebtedness of all consolidated governments as of the effective date of this Charter shall be assumed as general obligations by the city-county government; provided that such general obligation indebtedness shall remain and be payable only from the area that was subject to such indebtedness prior to the adoption of this Charter. General obligation indebtedness incurred by any consolidated government following the date of adoption of this Charter and prior to its effective date shall also remain payable from the area subject to such indebtedness. As used in this Section, "general obligation" means a liability or indebtedness of the kind which, if incurred by a city or county, would be subject to the provisions of Section 18 of Article XVI of the Constitution of the State of California, or a liability or indebtedness payable from taxes or general revenues of a consolidated government to be received in a fiscal year other than the fiscal year in which such liability or indebtedness was incurred.

(b) Continuing costs and obligations of all consolidated governments for retirement systems and pensions plans in existence on the effective date of this Charter shall be assumed by the city-county government.

(c) Lease payments, including those associated with certificates of participation, and operating costs of all consolidated governments as of the effective date of this Charter for all public buildings and facilities shall be assumed by the city-county government.

(d) Revenue bond or special fund indebtedness, not involving a general obligation, of the consolidated governments as of the effective date of this Charter shall not be assumed as general obligations by the city-county government, but shall continue in effect and be payable according to the terms of such indebtedness. As used in this Section "revenue bond or special fund indebtedness" includes any liability or indebtedness of the kind not subject to the provisions of Section 18 of Article XVI of the Constitution of the State of California and includes,

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but is not limited to, obligations of a redevelopment agency, housing authority, parking authority, joint powers authority, special assessment districts, and obligations payable solely from a special source of revenues or a special fund of a consolidated government other than ad valorem property taxes.

(e) Any obligation or indebtedness of the consolidated governments on the effective date of this Charter not specifically mentioned in this Section shall be assumed by the city-county.

(f) Notwithstanding the above subsections, the council of supervisors may finance obligations in such a manner as to allow equity in taxation and municipal service charges consistent with the establishment of urban and general service areas.

Section 1207. Bonds Authorized.

Bonds authorized but not issued by any consolidated government on the effective date of this Charter may be issued by the city-county government according to the terms of the authorization of such bonds.

Section 1208. Revenue Bonds:

The council of supervisors may issue revenue bonds for any lawful purpose in such manner and upon such terms and conditions as the council of supervisors may fix and establish.

Section 1209. Collection of Fees and Public Monies.

Except as otherwise provided by ordinance, all fees and public monies collected by an officer, board or commission, or employee of the city-county shall be paid into the Treasury of the city-county with notice to the auditor in such form as prescribed by the auditor.

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# Section 1210. Special Assessment and Community Facilities Districts.

Special assessment districts and community facilities districts whose formation has been completed on the effective date of this Charter shall not be affected by the adoption of this Charter. Special assessment district and community facilities district proceedings commenced but not completed by the City of Sacramento or the County of Sacramento on the effective date of this Charter shall be continued by the governing body of the government that initiated the proceedings. On or after the second day of January, 1993, special assessment district and community facilities district proceedings commenced but not completed by the City of Sacramento or the County of Sacramento shall be continued by the citycounty council of supervisors according to the provisions governing such proceedings.

Section 1211. Appropriations Limit.

Pursuant to and for the purposes of Article XIII B of the California Constitution, the voters of the city-county hereby establish an appropriations limit for the new consolidated government of the city-county as follows:

Fiscal year 1990-1991 \$621,668,000.00

Thereafter, the appropriations limit shall be adjusted as provided by Article XIII B of the California Constitution. If Article XIII B of the California Constitution is repealed, this Section shall be inoperable.

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# ARTICLE 13 PERSONNEL\_ADMINISTRATION

Section 1301. Purpose.

There shall be established in the city-county a system of personnel administration that meets the social, economic and program needs of the people of Sacramento. This system shall provide means to recruit, select, develop and maintain an effective and responsive work force, and shall include policies and procedures for employee hiring and advancement, training and career development, job classification, salary administration, retirement, fringe benefits, discipline, discharge, and other related activities. All appointments, promotions, reductions and removals in the government service shall be made without regard to sex, race, religion, national origin, physical or mental disability, sexual orientation, age or political affiliation. Nothing in this Section is intended to require that benefits available to lawful spouses be made available to other persons. The council of supervisors by ordinance shall include such additional nondiscrimination provisions as may be necessary from time to time to conform to applicable federal and state law. All appointments and promotions into civil service positions shall be based on merit as determined by competitive examination. The provisions of this Section are not intended to prevent the establishment of special limited programs or affirmative action programs for the employment of economically or socially disadvantaged persons, or physically or mentally disabled persons.

Section 1302. Equal Opportunity.

(a) It shall be a policy of the city-county government to provide equal opportunity in employment for all persons, and to provide a continuing affirmative action program, to include goals and timetables as permitted by law, for equal employment opportunity at each level of government.

(b) The mayor, chief administrative officer, council of supervisors, each elective official and each appointing power shall exercise personal leadership in establishing, maintaining and carrying out a continuing affirmative action program for equal employment opportunity designed to promote equal opportunity

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in every respect of personnel policy and practice in the employment, development, advancement and treatment of employees.

(c) There is hereby established the position of affirmative action officer. The affirmative action officer shall be appointed by the Mayor subject to confirmation by a majority vote of the council of supervisors. The affirmative action officer shall be responsible for administering the affirmative action program and assuring that the city-county exercises leadership in establishing, maintaining and carrying out a continuing affirmative action program for equal employment opportunity designed to promote equal opportunity in every respect of personnel policy and practice in the employment, development, advancement and treatment of employees.

(d) The affirmative action officer shall be provided with staff, subject to the budgetary approval of the council of supervisors, as necessary to carry out the responsibilities of the affirmative action officer pursuant to this Section.

(e) It shall be the policy of the city-county government to provide equal opportunity to minority business enterprises and women's business enterprises in the letting of contracts by the city-county and may establish programs to provide preferences to these businesses as provided by law.

Section 1303. Civil Service.

The civil service shall be a permanent career service to which this Charter shall apply and shall comprise all positions in the public service except the following:

(a) Elective and appointed officers;

(b) Members of boards and commissions;

(c) Judges;

(d) Staff employees of the council of supervisors other than clerical personnel;

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- (e) Staff employees of the mayor;
- (f) The chief administrative officer, agency and department heads;

(g) Chief deputies to each elective and appointed city-county officer other than the mayor and supervisors, and such other managerial assistants as may be authorized by this Charter or by ordinance; provided that the number of managerial assistants exempted by ordinance shall not exceed seven and one-half percent of the total number of permanent positions;

(h) Persons serving the city-county without compensation;

(i) Persons employed to make or conduct a temporary and special inquiry, investigation or examination on behalf of the mayor, chief administrative officer, council of supervisors, or other elected officers. No person shall be employed in such a capacity more than the equivalent of six months in any twelve calendar months;

(j) Persons employed for temporary periods of seasonal employment or because of emergency affecting public health, safety, or welfare. No person shall be employed in such a capacity more than the equivalent of six months in any twelve calendar months;

(k) Public safety auxiliaries as defined by ordinance. No persons shall be employed in such a capacity more than the equivalent of six months in any twelve calendar months, except that periods of employment and the scope of duties of such auxiliaries shall be subject to any applicable collective bargaining agreements.

Section 1304. Administration of Personnel System.

(a) The chief administrative officer or his designee shall be responsible for the administration of central personnel services and programs.

(b) The chief administration officer or his designee shall classify all civil service positions and shall administer civil service examinations. All administrative acts the chief administrative officer or his designee takes affecting rights under the jurisdiction of the Civil Service Commission shall be subject to appeal and final decision as provided by the commission.

(c) The chief administrative officer or his designee shall propose, and the council of supervisors shall adopt by ordinance, personnel rules consistent with this Charter, including but not limited to rules providing for leaves of absence, layoff, transfer, reinstatement, and reemployment. Such rules shall specify the circumstances in which an employee who has permanent status in a class who accepts other county employment in probationary, provisional or exempt status shall have a right to return to his former class. Such rules which are within the scope of representation shall be subject to collective bargaining.

Section 1305. Promotions.

In the Sheriff's/Police Department and Fire subgovernment, all appointments above the journey level for civil service sworn personnel shall be by promotional examination only. For all other represented civil service promotional classes in any department, promotional only examinations are subject to collective bargaining.

Section 1306. Collective Bargaining.

(a) As used in this Article and elsewhere in this Charter, "collective bargaining" means meeting and conferring in good faith in accordance with applicable state law.

(b) All matters within the scope of representation shall be subject to collective bargaining with recognized employee organizations.

(c) The chief administrative officer or designee shall be responsible for the administration of labor relations services and programs.

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(d) Collective Bargaining agreements with recognized employee organizations shall be subject to approval by the council of supervisors and the mayor as specified in Section 503 of this Charter. The mayor, the chief administrative officer, and other management representatives may meet with the council of supervisors in closed session on matters concerning employee-employer relations in conformance with applicable state law. The mayor may coordinate and facilitate negotiations between recognized employee organizations and management representatives in the negotiation of collective bargaining agreements.

(e) In the event a conflict arises between the jurisdiction of the Civil Service Commission and a matter within the scope of representation contained in a collective bargaining agreement approved as stated in subsection (d) above, the collective bargaining agreement shall prevail. Any such agreement must be consistent with the merit principles established in Section 1301 of this Charter.

Section 1307. Civil Service Commission.

(a) There shall be a civil service commission consisting of five members to be appointed by the mayor with the consent of the council of supervisors. No member of the commission, during membership or for a period of one year after he or she has ceased to be a member shall hold any salaried citycounty office or employment. Except for the first appointments, the members of the commission shall serve staggered terms of five years. The term of one commissioner shall expire the first day of each July. The phase-in of initial appointments and qualifications of commissioners shall be provided by ordinance.

(b) Each commissioner shall receive compensation as fixed by ordinance of the council of supervisors. Any vacancy in the office of Commissioner shall be filled for the unexpired term.

(c) The mayor, with approval of the council of supervisors may remove a commissioner during his or her term of office.

(d) The commission may appoint, subject to budgetary approval of the council of supervisors, an executive officer who shall serve as agent of the

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commission, and may employ such other employees as necessary to carry out the responsibilities of the commission pursuant to this Section.

(e) The commission shall establish rules consistent with merit principles regarding the selection of employees for, and the classification of, civil service positions. The commission may provide for lateral transfers at the entry level (above the trainee level) from another merit system agency without further examination.

(f) The commission shall adopt rules to carry out the commission's power and duties and governing the commission's proceedings under this Section.

(g) The commission shall make final decisions on appeals from disciplinary actions involving civil service employees with permanent status, provided that appeal procedures mutually agreed upon by the mayor and recognized employee organizations and approved by the council of supervisors shall substitute for appeal procedures established by the commission.

(h) The commission shall make final decisions on appeals involving alleged improper action under, or the denial of any rights provided by, this Section or rules adopted thereunder. The commission's authority pertains only to matters under the jurisdiction of the commission pursuant to this Section.

(i) The commission may conduct such investigations as are necessary for the proper administration of its responsibilities. In conducting such investigations and in hearing disciplinary and other appeals the commission shall have the power to subpoen a witnesses, books, records and papers, and to administer oaths.

(j) The commission, subject to the approval of the council of supervisors, may employ or contract for hearing officers to hear appeals of disciplinary actions and other matters and prepare recommendations for the commission.

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(k) Persons released during the probationary period may appeal such release to the civil service commission only upon grounds of discrimination based on sex, race, religion, national origin, political affiliation, age, sexual orientation, or mental or physical disability.

Section 1308. Local Community Council Staff.

Local community council staff shall be city-county employees selected by the local community councils from lists of qualified personnel established by the citycounty government. Those persons employed as city-county employees shall remain city-county employees while employed by local community councils and shall be subject to supervision, discipline and removal in the same manner as other city-county employees. In addition, the local community council shall supervise the day to day duties of its staff and may request that staff be transferred or removed from assignment to the local community council. The city-county government shall transfer or reassign any employee upon the request of a local community council.

Section 1309. Retirement Systems.

(a) Retirement systems and pension plans existing under any consolidated government on the effective date of this Charter shall continue without modification as to all persons retired or active members of such systems and plans as of the effective date of this Charter.

(b) The council of supervisors by ordinance shall provide for a retirement system for all persons employed by the city-county after the effective date of this Charter or shall, in the alternative, specify their membership in one of the retirement systems continued under subsection (a) of this Section. No new retirement system shall go into effect without the approval of the council of supervisors.

(c) Nothing in this Section shall prevent the council of supervisors from modifying a retirement system continued or established under this Section in accordance with law and pursuant to the provisions under which such system was originally established, or from establishing a new retirement

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system from time to time subject to approval of a majority of the members of the council of supervisors. The modification of any existing retirement system or adoption of a new system shall be subject to collective bargaining.

(d) No funds or property created by and for the benefit of members of a retirement system or pension plan of a consolidated government may be used or invested in such a manner as to create a conflict of interest between the citycounty and the retirement system.

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# ARTICLE 14 ELECTIONS

Section 1401. Election Code.

The initial elections for mayor, supervisors, fire directors and all countywide elective offices conducted under this Charter shall be governed by the provisions in Section 1403 and general state law applicable to cities. Not later than 180 days prior to the first day for filing nomination papers for subsequent elections under this Charter, the council of supervisors shall adopt an Election Code Ordinance, providing an adequate and complete procedure to govern city-county and local community council elections, including the nomination of candidates for all elective offices. All subsequent elections provided for by this Charter, whether for choice of officers or submission of questions to the voters, shall thereafter be conducted in the manner prescribed by the Election Code Ordinance.

Section 1402. Nominations.

Nominations of candidates for all elective offices shall be made in the manner prescribed by this Charter and the Election Code Ordinance.

Section 1095 1403. Regulation and Limitations on Campaign Contributions and Expenditures.

The council of supervisors and the transition board by ordinance shall adopt regulations governing campaign contributions to and campaign expenditures by all city-county elective officials and candidates for elective office of the city-county, including candidates and elective members of local community councils and governing bodies of other sub-governments and public financing of campaigns. This ordinance and regulations shall include limitations on the amounts of campaign contributions to such elective officials and candidates, limitations on the campaign expenditures by such elective officials and candidates, rules and regulations for the public financing of campaigns and reporting requirements disclosing campaign contributions and expenditures. If an election commission is established as part of this ordinance, each election commissioner shall be appointed by a different elected official.

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#### Section 1403-1404. Initial Elections.

(a) The initial primary election for mayor, supervisors, fire directors and other county-wide elected officials whose terms expire during the year in which the initial election is held under this Charter shall be held at the spring 1992 state primary election after adoption of this Charter. The initial general election of mayor, supervisors and county-wide elective offices, if necessary, shall be held at the November 1992 election after adoption of this Charter. These initial elections shall be conducted and candidates nominated and qualified in the manner provided in this Article.

**(b)** The initial primary election of the members of each local community council shall be held in spring 1992. The initial general election of the members of each local community council, if necessary, shall be held at the November 1992 election after adoption of this Charter. The transition board shall establish the procedures for the nomination and election of members of the local community councils. The transition board shall also adopt regulations on campaign contributions and expenditure limits and reporting requirements applicable to the initial election. On the ballot in each district in each community, the voters in the district shall vote for one (1) member of the local community council. The election shall be called, held and conducted and the returns shall be canvassed and the result declared in substantially the same manner as other elections held in the County of Sacramento, except as modified procedurally by ordinance. Notwithstanding any other provisions in this Charter to the contrary, in the event that at the primary election any candidate for nomination to the office of local community council member shall receive a majority of the votes cast for all the candidates for nomination for that office at the primary election, the candidate so receiving this majority of all votes shall be elected to that office. At the general election, the voters of each local community council district in which a primary election was held shall select between the two candidates who received the highest number of votes at the primary elections one who shall succeed to the office of member of the local community council.

(c) The transition board and the county election officials shall call and conduct the initial elections, shall provide for the nomination and qualification

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of candidates for election, shall canvass the results of the elections and declare the persons elected, and shall do all other acts necessary to provide for the initial elections and qualification of the mayor and supervisors in accordance with the provisions of this Charter. The transition board shall also adopt regulations on campaign contributions and expenditure limitations and reporting requirements applicable to the initial election.

Section 1404 1405. Elections.

(a) The primary city county election shall be held on the same date as the regular statewide primary election, and the general city county election shall be held on the same date of the regular statewide general election. If either of these days falls on a legal holiday, then the election shall be held on the next succeeding day which is not a legal holiday. All other elections which may be held under this Charter shall be special elections.

(b) At the primary election, the qualified voters of each supervisorial district with a supervisor whose term expires at the end of or during the same year as the election, shall select one candidates for supervisor for that district. When the term of the mayor or other county wide elective office expires at the end of or during the same year as the election, the qualified voters in the entire eity county shall also select one candidate for mayor and for each other county wide elective office. Notwithstanding any other provision in this Charter to the contrary, in the event that at the primary election any candidate for nomination to the office of supervisor or any county wide elective office shall receive a majority of the votes cast for all the candidates for nomination for that office at the primary election, the candidate so receiving this majority of all votes shall be elected to that office.

(c) At the general election, the voters of each supervisorial district in which a primary election was held shall select between the two candidates who received the highest number of votes at the primary election one candidate who shall succeed to the office of supervisor for that district. For county wide elective offices, the voters of the entire city county shall select between the two candidates who received the highest number of votes at the primary election for each countywide office one candidate who shall succeed to each of the county wide offices on the ballot.

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(d) For elections after the initial election at which the local community councils are elected, the council of supervisors shall provide for primary and general elections. At the next city county election after the initial election, the seats of those two members of each local community council who received the lowest number of votes in their respective districts at the initial general election or, if no general election was required in a district, at the primary election, shall stand for election to full four year terms. Two years after that first subsequent election, the seats of the remaining three members of each local community shall stand for election. In each city county general election year thereafter, either two or three members of each local community council shall be elected for four year terms.

(e) Electors or voters of the city-county residing in cities not consolidated by this Charter are electors and voters of the city-county and their supervisorial districts for purposes of all city-county elections, including election for the offices of mayor and supervisor, other county-wide elective office and citycounty ballot measures. This provision is a clarification of this Charter and not an exception to or qualification of other provisions.

(f) For the purpose of filling by special election midterm vacancies on the council of supervisors, on the local community councils, on the fire board and for any county-wide elective office, the provisions for primary and general elections set forth in this Section for each body or office shall apply, except for the provisions-requiring the timing of the election to coincide with statewide primary and general elections. A special primary election shall be followed by a special general election, in lieu of a regular primary election and a regular general election.

(a) Election dates. The primary city-county election shall be held on the same date as the regular statewide primary election, and the general city-county election shall be held on the same date as the regular statewide general election. If either of these days falls on a legal holiday, then the election shall be held on the next succeeding day which is not a legal holiday. All other elections which may be held under this Charter shall be special elections.

(b) Supervisorial primary election. At the primary election, the qualified voters of each supervisorial district with a supervisor whose term expires at the end of or

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during the same year as the election, shall select a candidate for supervisor for that district.

(c) Fire board primary election. At the primary election, the qualified voters of each electoral district with a fire director whose term expires at the end of or during the same year as the election, shall select a candidate for fire director for that district.

(d) Mayoral and other county-wide officials primary election. When the term of the mayor or other county-wide elective office expires at the end of or during the same year as the election, the qualified voters in the entire city-county shall also select a candidate for mayor and for each other county-wide elective office at the primary election.

(e) Runoff election. Notwithstanding any other provision in this Charter to the contrary, in the event that at the primary election any candidate for nomination to the office of supervisor, fire director, or any county-wide elective office, including the mayor, shall receive a majority of the votes cast for all the candidates for nomination for that office at the primary election, the candidate so receiving this majority of all votes shall be elected to that office. If, on the other hand, no candidate receives a majority of votes cast for all candidates for nomination for that office at the primary election, a runoff election shall occur at the time of the general election. At the runoff election, the voters of each supervisorial or electoral district in which a primary election was held shall select between the two candidates who received the highest number of votes at the primary election. The candidate selected shall succeed to the office of supervisor or to the office of fire director, respectively, for that district. For county-wide elective offices, including mayor, the voters of the entire city-county shall select between the two candidates who received the highest number of votes at the primary election for each county-wide office. The candidates selected shall succeed to each of the county-wide offices on the ballot.

(f) Local community council elections. After the initial election at which the local community councils are elected, the council of supervisors shall provide for primary and runoff elections. Local community council members shall be elected in primary and, if necessary, runoff elections in the same manner as supervisors pursuant to Sections 1404(b) 1405(b) and 1404(d) 1405(e) of this Charter. At the next city-county election after the initial election, the seats of those two members of each local community council who received the lowest number of votes in their respective districts at the initial general

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election or, if no general election was required in a district, at the primary election, shall stand for election to full four-year terms. Two years after that first subsequent election, the seats of the remaining three members of each local community shall stand for election. In each city-county general election year thereafter, either two or three members of each local community council shall be elected for four-year terms.

(g) Electors or voters of other cities. Electors or voters of the city-county residing in cities not consolidated by this Charter are electors and voters of the city-county and their supervisorial districts for purposes of all city-county elections, including election for the offices of mayor and supervisor, other county-wide elective office and city-county ballot measures. This provision is a clarification of this Charter and not an exception to or qualification of other provisions.

(h) Midterm vacancies. For the purpose of filling by special election midterm vacancies on the council of supervisors, on the local community councils, on the fire board and for any county-wide elective office, the provisions for primary and general elections set forth in this Section for each body or office shall apply, except for the provisions requiring the timing of the election to coincide with statewide primary and general elections. A special primary election shall be followed by a special general election, in lieu of a regular primary election and a regular general election.

Section 1405 1406. Elector.

The term "elector" means a person who qualifies to vote at either a state election or federal election held in the State of California.

Section 1406 1407. Appointment to Office

If the number of qualified candidates for any office is equal to or fewer than the number of open seats for such office or offices, the qualified candidate or candidates shall be appointed to the office or offices by the council of supervisors. This Section shall apply to candidates for all elected offices. Section 1407 1408. Taking Office.

All elected officials shall take office on the second (2nd) day of January following the election.

## Section 1902 1409. Financial Disclosure and Campaign Contribution Reporting.

The council of supervisors shall provide in the Election Code Ordinance requirements for financial disclosure and campaign contribution reporting for all elected officials and candidates for elective office of the city-county, including candidates and elected members of local community councils and governing bodies of other sub-governments. The financial disclosure provisions applicable to elected officials shall also be applicable to members of boards and commissions, and to such other officers and employees as shall be designated by ordinance.

Section 1408 1410. Application of General Law.

Unless otherwise provided for by ordinances subsequently enacted, all elections shall be held in accordance with the provisions of the Elections Code of the State of California, as the same now exist or may be subsequently amended, for the holding of elections in cities, insofar as the same are not in conflict with this Charter.

## ARTICLE 15 INITIATIVE, REFERENDUM, RECALL

Section 1501. Initiative.

All provisions of state law applicable to cities relative to the initiative may be invoked by the electors of the city-county, whenever the use of the initiative is permitted by state law applicable to cities. The provisions of the Elections Code of the State of California applicable to city initiatives shall apply to initiatives in the city-county. The local communities shall not have the power of initiative at the local community level.

Section 1502. Referendum.

All ordinances <u>and resolutions</u> which may be passed by the council of supervisors <u>or resolutions which may be passed by the policy planning commission</u> shall be subject to referendum, whenever the use of referendum is permitted by state law applicable to cities. The provisions of the Elections Code of the State of California applicable to city referenda shall apply to referenda in the city-county. Motions and resolutions of the local community councils shall not be subject to referendum.

Section 1503. Recall.

The holder of any elective office may be recalled in the manner provided by state law applicable to cities by the electors after such person has held office six months.

Section 1504. Elections Code.

The council of supervisors may include procedural provisions in the Elections Code Ordinance consistent with this Article.

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# ARTICLE 16 CITIES OF FOLSOM, GALT, ISLETON

Section 1601. Continuation.

(a) If the electorate of the City of Folsom has voted (at the election at which this Charter was adopted) against the consolidation and merger of that city with a city-county by a majority voting in favor of the ballot proposition to retain its local governmental structure, the City of Folsom shall continue in existence as a municipal corporation having general law charter city status, rights and powers, and the status or relationship of that city to the city-county shall be the same as that of a city to another city and also to the county in which it is located.

(b) If the electorate of the City of Galt has voted (at the election at which this Charter was adopted) against the consolidation and merger of that city with the city-county by a majority voting in favor of the ballot proposition to retain its local governmental structure, the City of Galt shall continue in existence as a municipal corporation having general law status, rights and powers, and the status or relationship of that city to the city-county shall be the same as that of a city to another city and also to the county in which it is located.

(c) If the electorate of the City of Isleton has voted (at the election at which this Charter was adopted) against the consolidation and merger of the city with the city-county by a majority voting in favor of the ballot proposition to retain its local governmental structure, the City of Isleton shall continue in existence as a municipal corporation having general law status, rights and powers, and the status or relationship of that city to the city-county shall be the same as that of a city to another city and also to the county in which it is located.

Section 1602. Consolidation and Merger.

No city continued in existence under this Article shall be consolidated and merged with the city-county without approval of a majority of its electors voting in an election called for that purpose. Such election may be called by the city council of the city in which the election will be held or through the initiative petition process. In the event that following the adoption of this Charter, a majority of the electors of

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any such city voting in an election called for that purpose approves consolidation and merger with the city-county, the council of supervisors by ordinance may prescribe the terms and conditions of the consolidation and merger of any such city and by ordinance may establish any such city as a local community as provided in Article 8.

Section 1603. Changes in Boundaries.

Boundaries of cities continued under Section 1601 shall be subject to change in the manner provided by general state law for <del>general law</del> <u>charter</u> cities.

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# ARTICLE 17 SPECIAL DISTRICTS

#### Section 1701. Special Districts Continued.

Except as otherwise provided in this Charter, all special districts operating within the County of Sacramento or exercising all or any part of its jurisdiction or powers within the County of Sacramento shall remain in existence and shall not be affected by the adoption of this Charter.

Section 1702. Request to Join Consolidated Government.

(a) Any special district may request to join the consolidated citycounty government prior to the Charter being placed before the electors of the citycounty, as provided herein.

(b) Upon approval of the Charter by the charter commission and prior to the filing of the Charter in the office of the clerk of the City of Sacramento and in the office of the Sacramento County clerk, the commission shall give each special district written notice of its ability to join the consolidated government. Such notice shall be sent by registered mail addressed to the clerk or secretary, as the case may be, of the special district. Any special district desiring to join the consolidated government shall so request by resolution approved by a majority vote of its governing board. Such request shall be filed with the clerk of the legislative board of the County of Sacramento within thirty (30) days of mailing of the written notice. Any such request shall be without conditions. If such request is not received within the thirty (30) day period referenced above, it shall be deemed that the special district does not request to join the consolidated government.

Section 1703. Requesting Special Districts Dissolved.

Upon adoption of the Charter, every special district which requested to join the consolidated government pursuant to Section 1702, shall be dissolved and merged into the city-county government. The city-county shall assume the functions of any and all special districts so dissolved and merged with the citycounty government. The provisions of Government Code sections 51942, 51943,

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51944 and 51945 shall be applicable to every such special district. A list of those special districts which are dissolved pursuant to this Section shall be maintained in the office of the clerk of the board of supervisors and thereafter in the office of the clerk of the supervisors.

Section 1704. Special Districts - Consolidation and Merger with City-County.

(a) Special districts that did not request to join the consolidated city-county government and which, therefore, continue in existence after the effective date of this Charter, may be consolidated and merged with the city-county government as follows:

 By a request adopted by the governing board of the special district and approval of the request by a majority vote of the council of supervisors.

(2) By a petition signed by not less than ten percent (10%) of the registered voters of the special district and approval of the petition by the council of supervisors. Such petition shall, after approval by the council of supervisors, be approved by a majority vote of the electors of the district voting on the issue.

- (3) By resolution adopted by a majority of the council of supervisors. Such resolution of the council of supervisors, when not preceded by a request from the governing board of the affected special district, shall be approved by a majority vote of the electors of the affected district voting on the issue.
- (4) By any procedure established by state law to the extent such procedure is not inconsistent with this Section.

(b) The council of supervisors may adopt procedures to implement this Section.

Section 1705. Annexations and Detachments to Special Districts.

Until merged and consolidated with the city-county pursuant to Section 1704, special districts may continue to annex territory, detach territory, and reorganize and consolidate with other special districts with similar powers and duties as provided in state law.

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## ARTICLE 18 FIRE PROTECTION

Section 1801. Creation of Fire Subgovernment.

Upon adoption of this Charter, all fire districts and other districts offering fire protection service (hereinafter "fire districts") previously operating within the County of Sacramento and the former Sacramento City Fire Department shall be dissolved and reorganized into a single subgovernment of the city-county (hereinafter "fire subgovernment").

Section 1802. Governing Board Powers; Fire Districts.

(a) The fire subgovernment shall be governed by the applicable provisions of this Charter, as specified below, and the rules and procedures of state law governing fire protection districts established pursuant to the Fire Protection District Act of 1987 and applicable amendments of that act, including all responsibilities, obligations, and liabilities of fire protection districts, except thosespecifically exempted in this Charter.

(b) The legislative body of the fire subgovernment shall be a Board of Directors composed of eleven members (hereinafter "fire directors") residing in and elected from eleven districts (hereinafter "electoral districts") whose boundaries shall coincide with the eleven supervisorial districts, as they may change from time to time pursuant to Article 4. Each fire director shall be nominated and elected by the electors of the electoral district in which that fire director resides as provided in this Article and consistent with Article 14. The office of each fire director shall bear the number accorded the electoral district of that fire director.

(c) The fire board shall set policy for the fire subgovernment and shall ensure the provision of those services that the fire board determines to provide. The fire subgovernment shall provide fire suppression and prevention services and other related services as the fire board may see fit.

(d) The fire board shall also approve and be responsible for the expenditures of any and all funds spent by the fire subgovernment.

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(e) The fire board shall have, in addition to the powers set forth in this Section, the powers of the fire commission set forth in Section 1808(b) for the period between January 2, 1993 and June 30, 1993.

Section 1803. Terms.

Each fire director shall serve on the fire board for a term of four years commencing on the second day of January following election until a successor is qualified except that, of the initial fire directors elected, the fire directors elected from odd numbered electoral districts shall serve initially four year terms and the fire directors from even numbered electoral districts shall serve two year terms. Thereafter, all fire directors shall serve four year terms.

Section 1804. Vacancies.

Vacancies of fire directors shall be filled by special election, unless the vacancy occurs within two years of the next election at which the office would be normally filled, in which case the vacancy shall be filled by appointment by a majority of the remaining fire directors within 60 days of the vacancy.

Section 1805. Initial Election of Governing Board.

The initial primary election for the fire board shall take place in the spring of 1992 pursuant to the procedures set forth in Article 14 of this Charter. The initial general election for the fire board shall take place in November of 1992 pursuant to the procedures set forth in Article 14 of this Charter. Fire directors shall take office on January 2, 1993.

Section 1806. Fire Chief.

The fire directors shall select by majority vote a fire chief. The fire chief shall be responsible for the day-to-day operation of the fire subgovernment and shall report to the fire board. The fire chief shall be qualified in all aspects of the services to be provided by the fire subgovernment, and shall be selected solely on his or her qualifications in this area.

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The fire chief shall serve at the pleasure of a majority of the fire board.

Section 1807. Personnel.

Personnel of the fire subgovernment shall be employees of the city-county and the personnel provisions of Articles 2, 13 and 19 of this Charter shall be applicable to fire subgovernment excepting Sections 1306(c) and 1306(d) of this Charter. Collective bargaining agreements with recognized employee organizations shall be subject to approval of the fire board. In the event of impasse in collective bargaining, the procedures outlined in the city-county employee-employer relations ordinance shall apply, except that for the purposes of this section all references in the council of supervisors in such ordinance shall refer to the fire board.

Section 1808. Transition; Fire Commission.

Continuation of districts. The elected and appointed members (a) of governing bodies of the fire districts shall continue in office until the first day of July, 1993. No election to fill such offices of the fire districts shall be held after adoption of this Charter, and persons holding such offices shall, notwithstanding any other provisions of law, continue to hold such offices until the fire directors take office. Any vacancy occurring in fire district offices shall be filled by appointment of the remaining members of that fire district board and, if the fire district board fails to fill such vacancy, by the transition board of the city-county. The administrative organization and personnel of the fire districts shall continue beyond the effective date of this Charter in the same manner as prior to adoption of this Charter in order to continue uninterrupted day-to-day operations of the facilities and services of the fire districts. In order to provide interim budgetary, fiscal, purchasing and contracting procedures, former district by-laws, state law, and procedures effective on the effective date of this Charter shall apply, except as modified by the fire commission to better achieve administrative consolidation or until superseded by new ordinances adopted by the fire board.

(b) Fire commission. A fire commission shall be created to oversee the orderly transition and reorganization of the fire districts and the former City of Sacramento Fire Department into the fire subgovernment. The fire

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commission shall establish procedures for, and implement administrative consolidation of, the various fire districts and the former City of Sacramento Fire Department prior to January 2, 1993. The powers and duties of the fire commission shall include, but shall not be limited to:

- Instituting procedures for, and the establishment of, a consolidated budget;
- (2) Establishment of early retirement plans for selected management positions as recommended by the interim chief executive officer;
- (3) Veto authority over any fire personnel decision made by any fire district or fire department legislative body, or any long term debt decision related to fire services made by any fire district or fire department legislative body;
- (4) Making provisions for the continuation and active participation of volunteer personnel;
- (5) Approval of collective bargaining agreements between fire subgovernment employees and management.
- (6) Selection of an interim chief executive officer.
- (7) Any other action, consistent with this Charter, as may be necessary to implement a smooth, functioning transition;

(c) Composition of fire commission. The fire commission shall be composed of the following members:

 Three members chosen by the Mayor from the City Council of Sacramento;

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(2) Two members chosen from the governing board of the American River Fire District;

- (3) Two members chosen from the governing board of the Sacramento County Fire Protection District;
- (4) Two members from the remainder of the fire district boards chosen by a majority of all these directors.

(d) Adequate funding for the work of the fire commission shall be supplied by the city-county government. The monies used by the fire commission shall be reimbursed to the city-county upon completion of the reorganization during the first consolidated budget year.

(e) The fire commission shall be subject to the open public meeting requirements as specified in Section 1104 of this Charter.

(f) Within one month of the adoption of this Charter, the fire commission shall form and assume its responsibilities.

Section 1809. Interim Chief Executive Officer.

The fire commission shall select an interim chief executive officer to aid in the administration of the fire district reorganization. The interim chief executive officer shall be knowledgeable in all aspects of fire protection and related services and shall have demonstrated experience in fire administration. In the selection of the chief executive officer, the fire commission shall select, by majority vote, an executive consulting firm who shall screen the best qualified applicants based upon specific qualifications determined by the fire commission. The fire commission shall then select from such applicants, by majority vote, the interim chief executive officer. The interim chief executive officer shall be hired by March 1, 1991. The interim chief executive officer shall be responsible for overseeing and making recommendations to the fire commission on every aspect of the fire district reorganization.

#### Section 1810. Succession.

The fire subgovernment shall be vested with and shall hold, own, and control all rights and property of every kind and nature owned and controlled by the former special fire districts and Sacramento City Fire Department on the effective date of this Charter. The fire subgovernment shall be subject to all debts, obligations, contracts and liabilities of the former fire protection districts and the former Sacramento City Fire Department on the effective date of this Charter.

Section 1811. Relationship to City-County Government.

The fire subgovernment may contract with the city-county to provide any or all services provided by the city-county to aid in the efficiency of the fire operation and the provision of other services and to reduce overhead costs.

Section 1812. Financing.

All property tax revenues received by the former fire districts shall accrue to the fire subgovernment in the same form and manner as prior to the reorganization.

The city-county shall contribute an amount of funding to the subgovernment comparable to that supplied to the former City of Sacramento Fire Department, including support services. This amount, including allowances for growth in future years, shall be negotiated with the fire commission. This funding will continue until amended and approved by both the fire board and the council of supervisors.

By agreement of both the fire board and the council of supervisors, the monies and formulas used to fund the fire subgovernment may be modified after negotiation and approval of both the fire board and council of supervisors. Unless agreement is made by both bodies, the formulas and monies previously in place shall remain in effect. All revenue accrued to the subgovernment shall be under the sole authority of the fire directors. The council of supervisors shall have no authority to spend revenues of the subgovernment.

Section 1813. Appropriations Limit.

Pursuant to and for the purposes of Article XIII B of the California Constitution, the voters of the city-county hereby establish an appropriations limit for the new consolidated fire subgovernment of the city-county as follows:

Fiscal Year 1990-91 \$167,103,667.00

Thereafter, the appropriations limit shall be adjusted as provided by Article XIII B of the California Constitution. If Article XIII B of the California Constitution is repealed, this Section shall be inoperable.

Section 1814. Future Reorganization.

If a majority of the members of each of the legislative bodies of the fire subgovernment and the city-county respectively adopt substantially similar resolutions approving the dissolution of the fire subgovernment and reorganization of the fire subgovernment into a city-county department, the reorganization shall be deemed approved.

# ARTICLE 19 MISCELLANEOUS PROVISIONS

Section 1901. Franchises.

(a) The council of supervisors shall have the authority to grant or issue franchises, licenses and permits for the transaction of business or the providing of services, or for the use of public streets or other public places. The council shall provide by ordinance uniform procedures for the granting or issuing of franchises, licenses and permits, the taxes, charges, fees or other compensation to be paid for them and the penalties for their violation.

(b) No franchise grant shall be construed to impair or affect the right of the city-county, acting pursuant to law, to acquire the property of the grantee either by purchase or through the exercise of the right of eminent domain.

Section 1903 1902. Regulation of Lobbying Activities.

The council of supervisors by ordinance shall regulate lobbying activities, as shall be defined by the council, before the mayor, council of supervisors, and agencies, boards and commissions, and sub-governments of the city-county government. Former elected officials shall not engage in such lobbying activities within one year after leaving office.

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Section 1904 1903. Conflicts of Interests.

The council of supervisors by ordinance shall adopt regulations governing conflicts of interest applicable to city-county officers and employees, members of boards and commissions, and elected officials and candidates for elective office of the city-county including candidates and elected members of local community councils and elected and appointed candidates and members of governing bodies of other sub-governments.

#### Section 1906 1904. Ordinances to Carry Into Effect Charter Provisions.

It shall be a duty of the council of supervisors to pass and adopt such ordinances as may be necessary or proper in order to fully carry into effect each and every provision of this Charter.

Section 1907 1905. Water Supply and Meters.

(a) The supply of water for the city-county for municipal and domestic purposes, to the extent it is in public ownership of the consolidated governments on the effective date of this Charter and to the extent that it shall thereafter be in the public ownership of the city-county, including future acquisitions and expansions thereof, shall always be owned and administered by the city-county government. Place of use designation which refers to the City of Sacramento shall refer to the city-county, other than any cities within the County of Sacramento which retain their local governmental structures. Priority with respect to the service of water derived from the former City of Sacramento's water rights shall be applied first to the urban service area prior to the time that such rights are utilized in the general service area. The consolidated government will take appropriate action to conform place of use designations in applicable water rights permits in accordance with this definition.

(a) The supply of water for the city-county for municipal and domestic purposes, to the extent it is in the public ownership of the consolidated governments on the effective date of this Charter and to the extent that it shall thereafter be in the public ownership of the city-county, including future

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acquisitions and expansions thereof, shall always be owned and administered by the city-county government. Place of use designation within the former City of Sacramento water rights permits which refers to the City of Sacramento shall mean the city-county, other than any cities within the County of Sacramento which retain their local governmental structures. The consolidated government will take appropriate action to conform place of use designations in the applicable water rights permits in accordance with this definition. Water uses within the authorized place of use, as described in the applicable water right permit for each such right immediately prior to the effective date of this Charter, shall have priority in the service of water derived from such right over water users outside such described authorized place of use.

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(b) With respect to all of the area within the former City of Sacramento as of the date this Charter is adopted, no water meters shall ever be attached to residential water service pipes; provided, however, that the council of supervisors in its discretion may regulate by meter the charges for water supply of all other water users, unless and until amended or repealed by a majority vote of the voters residing within the former City of Sacramento voting on such measure. With respect to the other areas within the city-county, to the extent that water supply and service is in the public ownership of the consolidated governments on the effective date of this Charter and to the extent that water supply and service shall thereafter be in the public ownership of the city-county, including future acquisitions and expansions thereof, the council of supervisors by ordinance may regulate by meter or otherwise the charges for water supply for all water users.

Section 1908 1906. School Districts Not Affected By This Charter.

The organization, government, administration and jurisdiction of school districts and the public school system within the city-county shall not be affected by adoption of this Charter.

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Section 1909 1907. Severability.

If any provision of this Charter, or its application to any person or circumstances is held invalid, the remainder of this Charter, and the application of such provisions to other persons or circumstances, shall not be affected.

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# ARTICLE 20 TRANSITION

#### Section 2001. Effective Date of Charter.

(a) This charter shall take effect immediately upon its filing with the Secretary of State. During the transition period the following acts necessary to effect orderly transition shall occur for:

- the districting of the city-county into supervisor districts under Section 2007;
- (2) the districting of the local communities into council districts under Section 2009;
- the creation of the transition board and its administration of the transition period under Section 2006;
- (4) the exercise of transition duties and functions under Section 2006 and Article 18;
- (5) the qualification, nomination and first election of the mayor and supervisors under Articles 4, 5, and 14 and Section 2008;
- the qualification, nomination and first election of the members of the local community councils under Articles 8 and 14 and Section 2008;
- (7) the qualification, nomination and first election of the fire directors under Articles 14 and 18;
- (8) the continuation of existing governmental organization during the period of transition under Section 2002;

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- (9) the succession provisions of Articles 2 and 18;
- (10) the division of the city-county into services areas under Article 10; and
- (11) the implementation of administrative consolidation under Section 2006.

(b) Except as otherwise provided in this Charter all other provisions of this Charter shall become operative on the second day of January, 1993.

# Section 2002. Continuation of Government Bodies; Existing Governmental Structure.

(a) The elected and appointed members of governing bodies of all the consolidated governments shall continue in office until the second day of January 1993, and thereafter until the city-county council of supervisors takes office. No election to fill any such office shall be held after the adoption of this charter, and those persons holding any such office shall, notwithstanding any other provisions of law, continue to hold such office until the second day of January, 1993, and thereafter until the city-county council of supervisors takes office. Vacancies occurring in such offices shall be filled by appointment of the remaining members and, if not, by the board of supervisors of the County of Sacramento.

(b) Elected and appointed members of governing bodies of all the consolidated governments shall, while holding their present office or position, be eligible to qualify for and be elected or appointed to elective or appointive positions in the city-county government and the sub-governments of the city-county.

(c) The administrative organization and personnel of the consolidated governments shall continue beyond the effective date of this Charter in order to continue uninterrupted day-to-day operations of facilities and services of the consolidated governments and consolidated services and functions. The continuation of the administrative organization and personnel of the consolidated governments shall be subject to the supervision, direction and control of the

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appropriate chief administrative officer acting under the governing bodies of the consolidated governments and ordinances and resolutions adopted by the governing bodies of the consolidated governments and shall continue until January 2, 1993, except as may be earlier terminated or modified pursuant to action of the transition board.

(d) In order to provide interim budgetary, fiscal, purchasing and contracting procedures, former charter, state law, and ordinance provisions governing such procedures and applicable to the consolidated governments as of the effective date of this Charter shall continue to apply, except as may be modified pursuant to action of the transition board to better achieve administrative consolidation, until superseded by new ordinances adopted by the council of supervisors.

(e) The city council of the City of Sacramento shall adopt appropriate ordinances prior to the effective date of this Charter to continue provisions of the Charter of the City of Sacramento necessary for the succession and transition provisions of this Charter.

(f) The board of supervisors of the County of Sacramento shall adopt appropriate ordinances prior to the effective date of this Charter to continue provisions of the Charter of the County of Sacramento necessary for the succession and transition provisions of this Charter.

Section 2003. Status of Employees.

(a) No person employed for at least six months immediately prior to the effective date of this Charter who has successfully completed his or her probationary period in a civil service position or position of comparable full time employment as determined by the transition board shall suffer any loss of employment, salary, benefits or seniority rights as a result of reorganization of the consolidated governments under this Charter. Persons employed in positions exempt from civil service who have a right to return to a civil service position shall retain that right. Persons with civil service status at the time this Charter is enacted shall not have that civil service status affected by the adoption of this Charter. Persons entitled to formally appeal disciplinary action to a civil service board or commission or in a

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grievance procedure under a collective bargaining agreement shall continue to have comparable appeal rights while employed in a comparable class of employment in the city-county government subject to such changes as may be subsequently agreed to through collective bargaining. Subject to the foregoing and collective bargaining with recognized employee organizations, all such civil service or comparable full time positions of employment shall be subject to reallocation and reclassification.

(b) For unrepresented employees, salary and benefit equalization shall occur upon completion of the reorganization of each department, agency or service at such time and to such extent as prescribed by the transition board and, thereafter by the council of supervisors. This Section shall be construed to require, to the extent deemed feasible and practicable by the transition board and the council of supervisors, substantial equalization of salaries and normal benefits such as health insurance, holidays, vacations, and sick leave, for persons employed in comparable positions upon completion of reorganization, but shall not be construed to require equalization of retirement benefits or special benefits such as the longevity payments provided for City of Sacramento personnel.

(c) For represented employees, salary and benefit equalization shall occur through collective bargaining after the determination of bargaining units and the certification of recognized employee organizations. However, the freezing of salaries, the City's health and welfare contribution, and the County's medical and health insurance contribution to accomplish such equalization within a bargaining unit shall be prohibited. This prohibition shall not apply to a freeze of an entire bargaining unit or in conjunction with the implementation of a classification study.

Section 2004. Status of Recognized Employee Organizations.

(a) Upon adoption of this Charter, all recognized employee organizations of the consolidated governments shall continue to be recognized and all organizational rights of these organizations shall continue until amended as provided herein. The initial determination of bargaining units shall be mutually agreed upon by the city-county chief administrative officer and existing recognized employee organizations. As used in this Section, "existing recognized employee organizations" means those employee organizations with formal recognition rights for employees of the City of Sacramento and employees of the County of

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Sacramento immediately prior to the effective date of this Charter. In the event that the city-county chief administrative officer has not yet been appointed, the transition board shall designate another official to perform these duties. If agreement regarding bargaining units is not reached, any outstanding unit determination disputes shall be submitted to a three member arbitration panel. The chief administrative officer shall select one member of the panel and the interested recognized employee organizations shall select one member of the panel. In the event the interested recognized employee organizations cannot agree on the selection of their member of the panel, the Executive Secretary of the Sacramento Central Labor Council, AFL CIO shall select the one-panel member on behalf of all recognized employee organizations. The two panel members shall select the third member of the panel.- In the event the two panel members fail to mutually agree on a third-member-they-shall-make a joint-request to the state Conciliation and Mediation Service for a list of five (5) qualified labor arbitrators. The parties shall each strike two (2) names from the list and the remaining person shall be accepted as the third member of the arbitration panel. The first party to strike will be determined by the flip of a coin. The decision of a majority of the panel shall be final and binding on all parties. In the event the Executive Secretary of the Sacramento Central Labor-Council, AFL-CIO does not select the one panel member by December 16, 1991, the California Public Employee Relations Board (PERB). PERB shall appoint an administrative law judge to hear the outstanding disputes who will decide all outstanding unit determination issues in accordance with the standards set forth in Section 2004(d). The hearing rules and procedures, including time deadlines, shall be established by PERB. Any party to the dispute may appeal the administrative law judge's decision to PERB. PERB's decision shall be final and binding on all parties. In the event PERB selects not to perform this function by <u>December 16, 1991</u>, the transition board shall establish an alternate process to select an impartial labor arbitration system to resolve any outstanding unit determination disputes.

(b) The city-county chief administrative officer shall propose the initial determination of appropriate bargaining units for the new government to existing recognized employee organizations no later than September 1, 1991. Each existing recognized employee organization shall have the right, within 60 calendar days, to file in writing proposals for alternative bargaining units. Existing recognized employee organizations who do not respond within the 60 calendar days shall be

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deemed to be in agreement with the proposal of the city-county chief administrative officer.

(c) Disputes which cannot be resolved regarding the appropriate bargaining units shall be submitted to arbitration <u>PERB</u> as provided in subsection (a) above. Such arbitration hearing <u>before the administrative law judge</u> shall commence no later than April 1, 1992. The arbitration decision <u>including any and</u> <u>all appeals</u> shall be rendered in writing no later than July 1, 1992. All petitions for representation elections, including intervention petitions, shall be filed no later than August 15, 1992. Representation elections shall be conducted no later than October 15, 1992. Runoff elections, if necessary, shall be conducted no later then December 1, 1992. An employee organization shall be certified by the transition board or council of supervisors as the recognized employee organization for the bargaining unit involved if elected by a majority of those casting ballots. No employee organization shall be certified as the exclusive recognized employee organization without a majority vote of those employees voting in a secret ballot election.

(d) For the purposes of unit determination and representation election the standards, rules, and procedures as set forth in the following sections of the Sacramento County Code as in effect on December 6, 1989 shall apply: Section 2.79.020, Section 2.79.075, Section 2.79.080, Section 2.79.090, and Section 2.79.095. ,the standards set forth in Section 2.79.020 and Section 2.79.080 of the Sacramento County Code in effect on December 6, 1989 shall apply. For the conduct of representation elections, the rules and procedures of Sections 2.79.090 and 2.79.095 of the Sacramento County Code in effect on December 6, 1989 shall apply. Any dates set forth in these code sections shall be adjusted to be consistent with subsection (c) above. The Registrar of Voters shall conduct the representation and run-off elections in lieu of the elections supervisor designated by the American Arbitration Association.

(e) All existing recognized employee organizations shall have a right to participate in the unit determination arbitration hearing. Other employee organizations desiring to participate in the unit determination arbitration hearing must meet the definition of a concerned employee organization as set forth in County Code Section 2.79.020(a).

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(f) The initial Employer-Employee Relations Ordinance shall provide for an impasse procedure patterned after Article XV, except Section 2(d)(3)(i), of the City of Sacramento Employer-Employee Relations Resolution in effect on December 6, 1989. The following provision shall be substituted for Section 2(d)(3)(i): City-county job classifications shall be compared to comparable job classifications in private and public employment in the Sacramento metropolitan area, and in public employment in comparable local jurisdictions in size and function in the state, to the extent such can be reasonably done.

(g) This Section and the process described in this Section shall apply only to the initial determination of bargaining units and representation elections of the city-county government.

Section 2005. Officers - Expiration of Present Terms.

(a) The terms of the assessor, auditor, district attorney and sheriff in office on the effective date of this Charter shall continue until the normal expiration of their terms; provided that a person holding such office shall continue to hold office until a successor has been qualified.

(b) The terms of Each appointed officers of the consolidated governments in office on the effective date of this Charter shall expire upon the effective date of this Charter, provided that each shall continue to hold office until a successor has been appointed and has been qualified or the position has been abolished or consolidated.

Section 2006. Transitional Duties and Functions.

(a) The consolidated governments, their elected and appointed governing bodies, and elected and appointed officers and employees, shall cooperate fully in the implementation of this Charter, and failure to so cooperate shall constitute misconduct in office.

(b) There is hereby established a transition board consisting of five members of the board of supervisors of the County of Sacramento and three

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members of the city council of the City of Sacramento. The mayor of the City of Sacramento, with the concurrence of a majority of the council, shall appoint the three city council members to serve on the transition board. The mayor may be one of the three city council members. The transition board shall constitute itself and shall begin functioning as soon as practicable following the adoption of this Charter. An affirmative vote of five members of the transition board shall be necessary to take action. Staff and technical assistance shall be provided to the transition board by the City of Sacramento and the County of Sacramento. The transition board shall also employ an interim chief administrative officer to assist in carrying out the duties of the transition board and to assist in managing the transition period, as directed by the transition board. Except as provided in Article 18, the transition board shall have the power and duty to:

> establish supervisorial districts as provided in Section 2007.

(2) establish local community council districts as provided in Section 2009.

establish procedures for and implement administrative consolidation of the various city and county departments and agencies subject to the provisions of this Article. The transition board shall establish early retirement plans for selected management positions as recommended by the interim chief administration officer to assist in implementing administrative consolidation. The transition board shall have the authority to approve or reject collective bargaining agreements of the City of Sacramento and the County of Sacramento during the transition period. The transition board shall have the authority to expend funds of the city and the county to implement administrative consolidation.

(4)

(3)

establish procedures for and implement a consolidated budgetary process and budget for the city-county.

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(5) take such other and further action, consistent with this charter, as may be necessary to implement this charter during the transition period.

(c) The transition board shall not have the authority to impose new taxes. The transition board shall not have the authority to incur any long-term debt or obligation extending beyond the transition period, unless the transition board, the board of supervisors and the city council each find that such debt or obligation is (1) a matter of public necessity and (2) not inconsistent with the provisions of this charter. Nothing in this Section shall prevent the transition board from implementing collective bargaining agreements and early retirement plans to implement administrative consolidation of the various city and county departments and agencies.

(d) The board of supervisors of the County of Sacramento and the city council of the City of Sacramento shall make provisions prior to and after the effective date of this Charter for funds in relation to population, meeting and clerical facilities, staff and technical assistance, and any other matters as may be required for the proper functioning of the transition board of the city-county.

Section 2007. Initial Supervisor Districts.

(a) As soon as feasible after the receipt of the 1990 regular United States census, the transition board, shall hold public hearings and take public testimony on the establishment of supervisorial districts and fire board districts for the city-county. By no later than six months after the receipt of the 1990 census, as provided in Section 405, the transition board shall certify and file with the county clerk the boundaries for the eleven supervisor districts established under Article 4, boundaries to be established in accordance with the standards set forth in Section 404 of Article 4.

(b) The determination of the transition board under this Section shall be final, and upon the filing of the boundaries of the supervisor districts with the county clerk, said boundaries shall be deemed established.

# Section 2008. First Election of Mayor, Supervisors, Countywide Officers, Fire Directors and Community Councils.

(a) The first election of mayor, supervisors, countywide officers and fire directors under this Charter shall be held with primary elections in spring and general elections in November of 1992. The existing board of supervisors of the County of Sacramento and other election officials of the County shall call and conduct such election and provide for the nomination and qualification of candidates for election, and shall canvass the results thereof and declare the persons elected, and do any and all other acts necessary to provide for the first election and qualification of the mayor and the supervisors in accordance with the provisions of this Charter.

(b) The first election of members of community councils pursuant to Section 1403(b) of Article 14 shall be held with the state primary election in spring of 1992. The existing board of supervisors of the County of Sacramento and other election officials of the County of Sacramento shall call and conduct such elections and provide for the nomination and qualifications of candidates for election, and shall canvass the results thereof and declare the persons elected, and do any and all other acts necessary to provide for first election and qualification of the members of community councils in accordance with the provisions of this Charter.

Section 2009. Initial Local Community Council District Boundaries

(a) The transition board shall determine and establish, pursuant to the provisions of Section 803 of Article 8, the boundaries of the local community council districts within each local community and shall designate each district by description. As soon as feasible after receipt of the 1990 regular United States Census, the transition board shall hold public hearings and take public testimony on the establishment of local community council districts.

(b) By not later than six months from the receipt of the 1990 census, the transition board shall certify and file with the county clerk the boundaries for the local communities established in accordance with Section 803(a)

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of Article 8 and the districts within each community in accordance with the standards set forth in Section 803(b) of Article 8.

(c) The determinations of the transition board under this Section shall be final, and upon filing of the boundaries of the districts within each community with the county clerk, said boundaries of the local community council districts shall be deemed established.

Section 2010. Repeal Date for Transition Article

Article 20 of this Charter relating to the transition process shall remain in effect only until January 2, 1993 and as of that date shall be repealed unless a later enacted Charter amendment, which is enacted before January 2, 1993, deletes or extends that date. Upon repeal, Article 20 shall no longer be part of the Charter of the City and County of Sacramento.

PASSED AND APPROVED by the following members of the Sacramento Ad-Hoc Charter Commission.

ATTEST:

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Ву \_\_\_\_\_

Clerk of the Commission

\_\_\_\_\_

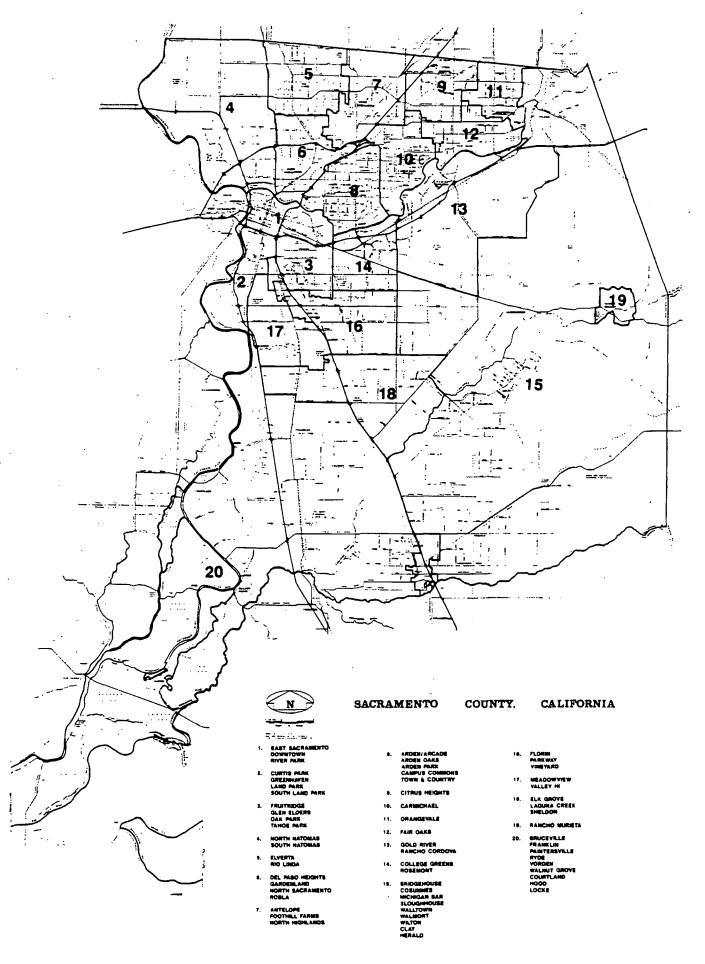
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The following Sacramento Ad-Hoc Charter Commission alternates by affixing the signatures concur in the Commissions approval of the Charter.

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For the purposes of these descriptions, unless otherwise noted herein, all references to streets, roads, highways, railroads, and canals are intended to be measured along the centerlines of the same. All references to the "center" of rivers refers to the "thread of the stream" most commonly accepted as the dividing line between properties. Lines described are intended to follow lines of ownership, and when applicable to conform with existing corporate boundaries and "neighborhood" boundaries as defined by the U.S.Postal Service Zip Code Zones. The references to zip code zones in the post script of each described district are given for convenience only.

#### EAST SACRAMENTO, DOWNTOWN RIVER PARK & CAMPUS COMMONS

All that portion of the City of Sacramento, County of Sacramento, State of California described as follows:

**BEGINNING** at confluence of the Sacramento River with the American River; thence easterly (upstream) along said American River to the northerly line of "The Campus Commons Golf Course" being also the city limit line of the City of Sacramento as it existed on January 1, 1990; thence southeasterly along said city limit line to the centerline of Howe Avenue; thence southerly along said Howe Avenue to the center of State Highway No. 50; thence westerly along said State Highway No. 50 and Highway No. 80 (Business) to the center of said Sacramento River, being also the Sacramento County Line; thence northerly along said Sacramento River to the point of beginning.

The above described lands are comprised of portions of the U.S. Postal Service Zip Code Zones in use on January 1, 1990, numbered 95814, 95816, 95817, 95818, 95819, 95825, and 95826.

#### CURTIS PARK, GREENHAVEN LAND PARK, SOUTH LAND PARK

All that portion of the City of Sacramento, County of Sacramento, State of California, described as follows:

**BEGINNING** at the intersection of the centerline of Highway No. 80 (Business) with the center of the Sacramento River, being also the county line of Sacramento County; thence easterly along said centerline to the intersection with the centerline of State Highway No. 99; thence southerly along said centerline of Highway No.99 to Sutterville Road (12th Avenue); thence westerly along said Sutterville Road to 24th Street; thence southerly along said 24th Street to Fruitridge Road; thence westerly along said Fruitridge Road to Freeport Boulevard; thence southerly along said Freeport Boulevard to a point in the city limit line of the City of Sacramento as it existed on January 1, 1990; thence westerly along said city limit line to the center of the aforesaid Sacramento River; thence northerly (upstream) along said river to the point of beginning.

The above described lands are comprised of portions of the U.S. Postal Service Zip Code Zones, in use on January 1, 1990, numbered 95817, 95818, 95822 and 95831.

#### FRUITRIDGE, GLEN ELDERS OAK PARK, TAHOE PARK

All that portion of the County of Sacramento, State of California, described as follows:

**BEGINNING** at the intersection of centerlines of Highway No. 80 (Business), U.S. Highway No. 50 and State Highway No. 99; thence easterly along said U.S. Highway No. 50 to Howe Avenue; thence southerly along said Howe Avenue to Folsom Boulevard; thence continuing southerly along Power Inn Road to an angle point westerly, of the city limit line of the City of Sacramento as it existed on January 1, 1990; thence westerly and northerly along said city limit line to Elder Creek Road (also known as 47th Avenue); thence westerly along said 47th Avenue to the centerline of said Highway No. 99; thence northwesterly along said centerline of Highway No. 99 to Martin Luther King Boulevard; thence southerly along said boulevard to an angle point westerly in the aforesaid city limit line; thence westerly and southerly along said city limit line to the Western Pacific Railroad; thence southerly along said railroad to the aforesaid 47th Avenue; thence westerly along said 47th Avenue to 24th Street; thence northerly along said 24th Street to Sutterville Road; thence easterly along said Sutterville Road to the centerline of the aforesaid State Highway No. 99; thence northerly along said centerline to the point of beginning.

The above described lands are comprised of portions of the U.S. Postal Service Zip Code Zones, in use on January 1, 1990, numbered 95816, 95817, 95819, 95820, 95822, 95823, 95824, 95826, and 95828.

#### NORTH & SOUTH NATOMAS

All that portion of the County of Sacramento, State of California, described as follows:

**BEGINNING** at the confluence of the center of the Sacramento River with the center of the American River; thence northerly (upstream) along said Sacramento River to the intersection with the northerly County Line of Sacramento County; thence easterly along said county line to the center of the "Natomas East Main Drainage Canal"; thence southerly along said canal to El Camino Avenue; thence easterly along said El Camino Avenue to the Western Pacific Railroad; thence southerly along said railroad to State Highway No. 160; thence southwesterly along said State Highway to the aforesaid American River; thence westerly (downstream) along said American River to the point of beginning.

The above described lands are comprised of portions of the U.S. Postal Service Zip Code Zones, in use on January 1, 1990, numbered 95833, 95834, 95835, 95836, 95837, and 95673.

#### ELVERTA-RIO LINDA

All that portion of the County of Sacramento, State of California, described as follows:

BEGINNING at the intersection of the center of the "Natomas East Main Drainage Canal" with the northerly county line of Sacramento County; thence easterly along said county line to Watt Avenue; thence southerly along said Watt Avenue to Elverta Road; thence westerly along said Elverta Road to 28th Street; thence southerly along said 28th Street to "U" Street; thence easterly along said "U" Street to 32nd Street; thence southerly along said 32nd Street to the general northerly boundary of that certain Military Reservation known as "McClellan Air Force Base"; thence westerly and northerly along said general northerly boundary and along the general westerly boundary of said Military Reservation to Ascot Avenue; thence westerly along said Ascot Avenue, and the prolongation thereof to the center of the aforesaid "Natomas East Main Drainage Canal"; thence northerly along said canal to the point of beginning.

The above described lands are comprised of portions of the U.S. Postal Service Zip Code Zones, in use on January 1, 1990, numbered 95626, 95660, 95673, and 95835.

#### DEL PASO HEIGHTS, GARDENLAND NORTH SACRAMENTO, ROBLA

All that portion of the County of Sacramento, State of California, described as follows:

BEGINNING at the intersection of Highway No. 80 (Business) with the center of the American River; thence northwesterly (downstream) along said river to the centerline of State Highway No. 160; thence northeasterly along said centerline to the Western Pacific Railroad; thence northerly along said Railroad to El Camino Avenue; thence westerly along said El Camino Avenue to the center of the "Natomas East Main Drainage Canal"; thence northerly along said canal to the westerly prolongation of Ascot Avenue; thence easterly along said prolongation and along Ascot Avenue to the general westerly boundary of that certain Military Reservation known as "McClellan Air Force Base"; thence southerly and easterly along said general westerly boundary and the general southerly boundary of said military reservation to the northerly line of "Del Paso Park" being also the city limit line of the City of Sacramento as it existed on January 1, 1990; thence easterly along said city limit line to Winding Way; thence westerly along said Winding Way and said city limit line to Auburn Boulevard; thence southwesterly along said Auburn Boulevard to the aforesaid Highway No. 80 (Business); thence southwesterly along said highway to the point of beginning.

The above described lands are comprised of portions of the U.S. Postal Service Zip Code Zones, in use on January 1, 1990, numbered 95660, 95815, 95833, 95838, and 95841.

#### ANTELOPE, FOOTHILL FARMS NORTH HIGHLANDS

All that portion of the County of Sacramento, State of California, described as follows:

BEGINNING at the intersection of the Southern Pacific Transportation Company Railroad, with the northerly county line of Sacramento County; thence southwesterly along said railroad to Antelope Road; thence easterly along said Antelope Road to the easterly boundary of U.S. Postal Service Zip Code Zone No. 95842, as said zone existed on January 1, 1990; thence southerly along said zone boundary to U.S. Highway No. 80; thence continuing southerly along the easterly zone boundary of Zone 95841 to Madison Avenue; thence leaving said Zip Code Zone boundary westerly along said Madison Avenue to the centerline of the aforesaid U.S. Highway No.80; thence southwesterly along said U.S. Highway No. 80, and along Highway No. 80 (Business) to the City Limit Line of the City of Sacramento, as it existed on January 1, 1990, being also the northerly line of Del Paso Park; thence westerly along said city limit line to the boundary of that certain military reservation known as McClellan Air Force Base; thence westerly and northerly along the boundaries of said military reservation, being also a continuation of the aforesaid city limit line to Ascot Avenue; thence leaving said city limit line and continuing along the westerly, northerly, and easterly boundaries of said military reservation to 32nd Street; thence northerly along said 32nd Street to "U" Street; thence westerly along said "U" Street to 28th Street; thence northerly along said 28th Street to Elverta Road; thence easterly along said Elverta Road to Watt Avenue; thence northerly along said Watt Avenue to the aforesaid northerly county line of said Sacramento County; thence easterly along said county line to the point of beginning.

The above described lands are comprised of portions of the U.S. Postal Service Zip Code Zones, in use on January 1, 1990, numbered 95842, 95660, 95841, and 95652.

#### ARDEN/ARCADE, ARDEN OAKS ARDEN PARK, TOWN AND COUNTRY

All that portion of the County of Sacramento, State of California, described as follows:

BEGINNING at the intersection of the centerline of Highway No. 80 (Business) with the center of the American River; thence northeasterly along said State Highway to Auburn Boulevard; thence continuing northeasterly along said Auburn Boulevard to Winding Way; thence easterly along said Winding Way to Cypress Avenue; thence southeasterly along said Cypress Avenue to Edison Avenue; thence southerly along said Edison Avenue to Gibbons Drive; thence easterly along said Gibbons Drive to Mission Avenue, being also the boundary between U.S. Postal Service Zip Code Zones numbered 95821 and 95608. as they existed on January 1, 1990; thence southerly along said Mission Avenue and said Zip Code Zone Boundaries to Fair Oaks Boulevard; thence southerly along the Zip Code Zone boundary between Zones numbered 95608 and 95864 to the center of said American River, thence westerly (downstream) along said river to Howe Avenue; thence northerly along said Howe Avenue to the city limit line of the City of Sacramento as it existed on January 1, 1990; thence northwesterly along said city limit line to the center of the aforesaid American River; thence westerly (downstream) along said river to the point of beginning.

The above described lands are comprised of portions of the U.S. Postal Service Zip Code Zones in use on January 1, 1990, numbered 95815, 95825, 95864, and 95821.

#### **CITRUS HEIGHTS**

All that portion of the County of Sacramento, State of California, being comprised of U.S. Postal Service Zip Code Zones numbered 95621 and 95610, as they existed on January 1, 1990, and being more particularly described as follows:

BEGINNING at the intersection of the centerline of the Southern Pacific Transportation Company Railroad, with the northerly county line of Sacramento County, being also an angle point in the boundary of said Zip Code Zone No. 95621; thence along said northerly county line to the boundary line between said Zip Code Zones numbered 95610 and 95662, said point being approximately 800 feet easterly of the point of intersection of the centerline of "Old Auburn Road" with said county line; thence southerly along said Zip Code Zone boundary to the northwest corner of the "mt. Vernon Memorial Cemetary"; thence southerly and westerly continuing along the Zip Code Zone boundary between zones numbered 95610 and 95628 to a point in the centerline of Madison Avenue; thence westerly along said centerline to the centerline of San Juan Avenue; thence generally westerly and northerly, continuing along the southerly boundary of the aforesaid Zip Code Zone No. 95621 to the intersection of Auburn Boulevard and Manzanita Avenue; thence northerly along the general westerly boundary of said Zone No. 95621 to the point of beginning.

#### CARMICHAEL

All that portion of the County of Sacramento, State of California, described as follows:

**BEGINNING** at the intersection of centerlines of Madison Avenue with U.S. Highway No. 80; thence easterly along said Madison Avenue to Manzanita Avenue; thence northerly along said Manzanita Avenue to the northwesterly corner of the U.S. Postal Service Zip Code Zone No. 95608, as it existed on January 1, 1990; thence easterly along the general northerly boundary of said zip code zone to Dewey Drive, being the general easterly boundary of said zone; thence southerly along said Dewey Drive and said zone boundary to Winding Way; thence easterly and southerly continuing along said zone boundary to San Juan Avenue; thence southerly continuing along said boundary and along San Juan Avenue to the center of the American River; thence southwesterly along said river being also the general southerly boundary of said Zip Code Zone No. 95608, to the southwesterly corner thereof; thence northerly along the general westerly boundary of said zip code zone to Fair Oaks Boulevard; thence continuing northerly along said zone boundary and along Mission Avenue to Gibbons Drive; thence leaving said zip code zone boundary, westerly along said Gibbons Drive to Edison Avenue; thence northerly along said Edison Avenue to Cypress Avenue; thence northwesterly along said Cypress Avenue to Winding Way; thence westerly along said Winding Way to the easterly city limit line of the City of Sacramento as it existed on January 1, 1990; thence northerly and westerly along said city limit line, to the northerly line of Del Paso Park; thence continuing along said city limit line to Highway No. 80 (Business); thence northeasterly along said Highway and along U.S. Highway No. 80 to the point of beginning.

The above described lands are comprised of portions of U.S. Postal Service Zip Code Zones, in use on January 1, 1990, numbered 95841, 95821 and 95608.

#### ORANGEVALE

All that portion of the County of Sacramento, State of California, described as U.S. Postal Service Zip Code Zone No. 95662, as it existed on January 1, 1990, and being more particularly described as follows:

BEGINNING at the intersection of Barton Road with the northerly county line of Sacramento County, being also a point in the northerly line of the City of Folsom, as it existed on January 1, 1990; thence westerly along said northerly line of the City of Folsom to the northwest corner thereof, being also a point in the boundary of said Zip Code Zone No. 95662; thence generally southerly along said city limit line and zip code zone boundary to the center of the American River; thence continuing southerly along said zip code zone boundary to the southerly most corner thereof being a point in said American River; thence leaving said river, northerly and westerly along the westerly boundary of said zip code zone to the northwesterly corner thereof, being also a point in the aforesaid northerly county line of Sacramento County, approximately 800 feet easterly of the intersection of the centerline of Old Auburn Road with said county line; thence easterly along said county line to the point of beginning.

#### FAIR OAKS

All that portion of the County of Sacramento, State of California, described as U.S. Postal Service Zip Code Zone No. 95628, as it existed on January 1, 1990, and being more particularly described as follows:

BEGINNING at the intersection of the southerly prolongation of San Juan Avenue with the center of the American River, being also the southwesterly corner of said U.S. Postal Service Zip Code Zone No. 95628; thence northerly along the general westerly boundaries of said zip code zone, and along said San Juan Avenue to Walnut Road; thence continuing along said zip code zone boundaries to Winding Way; thence westerly along said Winding Way and said zone boundary to Dewey Drive; thence northerly along said Dewey Drive and said zone boundary to the northwesterly corner of said zone; thence continuing easterly and southerly along the general northerly boundary of said Zip Code Zone 95628 to Madison Avenue; thence easterly and northerly along said Madison Avenue to an angle point northerly in said zip code zone boundary; thence northerly along said boundary of said zone to Fair Oaks Boulevard; thence northerly along said Fair Oaks Boulevard to the northwest corner of the "Mt. Vernon Memorial Cemetary"; thence easterly and southerly along the boundaries of said zip code zone to Kenneth Avenue; thence southerly along said Kenneth Avenue and continuing along the boundaries of said zip code zone to Pershing Avenue; thence easterly to Corinne Way; thence southeasterly to Beech Avenue; thence southerly to Jonnie Way; thence easterly to Hazel Avenue; thence northerly to Leedy Lane; thence easterly to Beauregard Way; thence southerly to Norway Drive; thence southwesterly to said Madison Avenue; thence northeasterly to an angle point southerly in said zip code zone boundary; thence southeasterly and southerly along said zone boundary to the center of the aforesaid American River; thence westerly (downstream) along said river to the point of beginning.

In determining the above described lines, in any conflict between described streets and the described U.S. Postal Service Zip Code Zone boundaries, the zip code zone boundaries shall prevail.

#### GOLD RIVER RANCHO CORDOVA

All that portion of the County of Sacramento, State of California described as follows:

BEGINNING at the intersection of centerline of U.S. Highway No. 50 with Prairie City Road; thence southerly along said Prairie City Road to White Rock Road; thence southwesterly along said White Rock Road to Grant Line Road; thence southerly along said Grant Line Road to Douglas Road; thence westerly along said Douglas Road to Sunrise Boulevard; thence southerly along said Sunrise Boulevard to Jackson Highway; thence northwesterly along said Jackson Highway to Bradshaw Road; thence northerly along said Bradshaw Road and northerly prolongation thereof to the center of the American River; thence northeasterly (upstream) along said river to the city limit line of the City of Folsom as it existed on January 1, 1990; thence easterly and southerly along said city limit line to the aforesaid U.S. Highway No. 50; thence easterly along said U.S. Highway No. 50 to the point of beginning.

The above described lands are comprised of portions of U.S. Postal Service Zip Code Zones, in use on January 1, 1990, numbered 95830, 95655, 95827, 95670, and 95742.

## COLLEGE GREENS ROSEMONT

All that portion of the County of Sacramento, State of California, described as follows:

**BEGINNING** at the intersection of Power Inn Road with Elder Creek Road; thence northerly along said Power Inn Road to Folsom Boulevard; thence continuing northerly along Howe Avenue to the center of the American River; thence northeasterly (upstream) along said river to the intersection with the northerly prolongation of Bradshaw Road; thence southerly along said prolongation and along said Bradshaw Road to the aforesaid Elder Creek Road; thence westerly along said Elder Creek Road to the point of beginning.

The above described lands are comprised of portions of the U.S. Postal Service Zip Codes Zones, as existed on January 1, 1990, numbered 95828, 95829, 95826, 95827, 95824, and 95820.

## BRIDGEHOUSE, COSUMNES, MICHIGAN BAR SLOUGHHOUSE, WALLTOWN, WALMORT, WILTON CLAY, HERALD

All that portion of the County of Sacramento, State of California described as follows:

BEGINNING at the intersection of U.S. Highway No. 50 with the general easterly county line of Sacramento County; thence southerly along said county line to the center of Dry Creek, being also the general southerly line of said Sacramento County; thence along said southerly county line and along said Dry Creek, to the centerline of State Highway No. 99; thence northerly along said State Highway No. 99 to the center of the Cosumnes River; thence northeasterly (upstream) along said river to the Central California Traction Company Railroad: thence northwesterly along said railroad to Grant Line Road; thence northeasterly along said Grant Line Road to Calvine Road; thence westerly along said Calvine Road to Bradshaw Road; thence northerly along said Bradshaw Road to Jackson Highway; thence southeasterly along said Jackson Highway to Sunrise Boulevard; thence northerly along said Sunrise Boulevard to Douglas Road; thence easterly along said Douglas Road to the aforesaid Grant Line Road; thence northerly along said Grant Line Road to White Rock Road; thence northeasterly along said White Rock Road to Prairie City Road; thence northerly along said Prairie City road to the aforesaid U.S. Highway No. 50; thence easterly along said U.S. Highway No. 50 to the point of beginning.

**EXCEPTING THEREFROM** all those lands known as the "Rancho Murieta Community Services District" as described in Book 83-05-24, Official Records, Page 1406, Sacramento County.

ALSO EXCEPTING THEREFROM any portion thereof lying within the corporate boundaries of the City of Galt, California.

The above described lands are comprised of portions of the U.S. Postal Service Zip Code Zones, as existed on January 1, 1990, numbered 95630, 95830, 95742, 95642, 95693, 95683, 95638, 95632, 94829, and 95827.

#### FLORIN, PARKWAY, VINEYARD

All that portion of the County of Sacramento, State of California described as follows:

**BEGINNING** at the intersection of centerlines of Bradshaw Road with Calvine Road; thence westerly along said Bradshaw Road to the centerline of State Highway No. 99; thence northwesterly along said State Highway to Tangerine Avenue, being also the city limit line of the City of Sacramento as it existed on January 1, 1990; thence westerly and northerly along said city limit line to Franklin Boulevard; thence continuing along said city limit line northerly and westerly to the Western Pacific Railroad; thence northerly along said railroad to an angle point easterly in said city limit line; thence easterly along said city limit line to Martin Luther King Boulevard; thence northerly along said Martin Luther King Boulevard to the center of the aforesaid State Highway No. 99; thence southeasterly along said State Highway No.99 to 47th Avenue; thence easterly along said 47th Avenue to an angle point southerly in the aforesaid city limit line of the City of Sacramento; thence southerly and easterly following said city limit line, to Power Inn Road; thence northerly along said Power Inn Road to Elder Creek Road; thence easterly along said Elder Creek Road to the aforesaid Bradshaw Road; thence southerly along said Bradshaw Road to the point of beginning.

The above described lands are comprised of portions of U.S. Postal Service Zip Code Zones as existed on January 1, 1990, numbered 95829, 95828, 95823, and 95824.

#### MEADOWVIEW-VALLEY HI

All that portion of the County of Sacramento, State of California described as follows:

**BEGINNING** at the intersection of centerlines of Freeport Boulevard and Fruitridge Road; thence easterly along said Fruitridge Road to 24th Street; thence southerly along said 24th Street to 47th Avenue; thence easterly along said 47th Avenue to the Western Pacific Railroad, being also the city limit line of the City of Sacramento, as it existed on January 1, 1990; thence southerly along said railroad to an angle point easterly in said city limit line; thence easterly along said city limit line to Franklin Boulevard; thence southerly along said Boulevard and said city limit line to an angle point easterly in said city limit line; thence easterly and southerly along said city limit line to the centerline of State Highway No. 99; thence southeasterly along said State Highway No. 99 to an angle point westerly in said city limit line; thence westerly along said city limit line to Bruceville Road; thence southerly along said Bruceville Road and said city limit line to Jacinto Road; thence easterly, southerly, and westerly, following said city limit line of the City of Sacramento, and returning to said Bruceville Road; thence southerly along said Bruceville Road and said City limit line, to the intersection with Sheldon Road; thence westerly along said city limit line to Franklin Boulevard, being also an angle point in the northerly boundary of U.S. Postal Service Zip Code Zone No. 95758, as it existed on January 1, 1990; thence northwesterly along said zip code zone to a point in the general southerly city limit line of said City of Sacramento; thence westerly along said general southerly city limit line to Freeport Boulevard; thence northerly along said Freeport Boulevard, to the point of beginning.

The above described lands are comprised of portions of the U.S. Postal Service Zip Code Zones, as they existed on January 1, 1990, numbered 95758, 95832, 95823, and 95822.

# ELK GROVE, LAGUNA CREEK SHELDON

All that portion of the County of Sacramento, State of California described as follows:

BEGINNING at the intersection of centerlines of Calvine Road with Grant Line Road; thence southwesterly along said Grant Line Road to the Central California Traction thence southeasterly along Company Railroad; said railroad to the center of the Cosumnes River; thence southwesterly (downstream) along said river to the center of State Highway No.99; thence northwesterly along said highway to Elk Grove Boulevard; thence westerly along said Elk Grove Boulevard and prolongation thereof to the centerline of U.S. Highway No. 5; thence northerly along said highway to the general southerly city limit line of the City of Sacramento, as it existed on January 1, 1990; thence easterly along said city limit line to the intersection with the general northerly boundary of US Postal Service Zip Code Zone No. 95758, as it existed on January 1, 1990; thence continuing easterly and southeasterly along said Zip Code Zone boundary to an angle point in said boundary being also a point in Franklin Boulevard, and an angle point in the above mentioned city limit line; thence easterly along said city limit line to the intersection of Sheldon Road with Bruceville Road; thence northerly along said Bruceville Road and said city limit line to an angle point easterly in said city limit line; thence easterly, northerly and westerly continuing along said city limit line to the intersection of Jacinto Road with the aforesaid Bruceville Road; thence continuing northerly along said city limit line to an angle point easterly thereof, being the approximate westerly prolongation of Calvine Road; thence easterly along said city limit line to the centerline of the aforesaid State Highway No. 99; thence southeasterly along said highway to said Calvine Road; thence easterly along said Calvine Road to the point of beginning.

The above described lands are comprised of portions of US Postal Service Zip Code Zones, in use on January 1, 1990, numbered 95832, 95958, and 95624.

#### RANCHO MURIETA COMMUNITY SERVICE DISTRICT (83-05-24/O.R./1406)

All that portion of Sections 2, 3, 4, 5 and 9, Township 7 North, Range 8 East, and Section 34 and portions of Sections 26, 27, 28, 33 and 35, Township 8 North, Range 8 East, Mount Diablo Meridian, Sacramento County, California, described as follows:

BEGINNING at the Northeast corner of said Section 27; thence, from said POINT OF BEGINNING, along the East line of said Section 27, South 00°56'07" East 3,958.18 feet to the Northwest corner of the South one-half of the Southwest one-quarter of said Section 26; thence, along the North and East lines thereof, South 89°51'03" East 2,651.44 feet and South 00°36'39" East 1,318.47 feet to the North one-quarter corner of said Section 35; thence, along the North line of said Section 35, South 89°52'06" East 1,321.65 feet to the Northeast corner of the West one-half of the East one-half of said Section 35; thence, along the East line thereof, South 00°21'43" East 5,272.51 feet to the Southeast corner thereof; thence, along the South line thereof, North 89°18'54" West 39.64 feet; thence, leaving said line, South 00°28'36" West 1,749.33 feet; thence West 1,051.25 feet; thence, South 02°54'46" East 788.84 feet; thence, South 30°39'35" East 199.78 feet; thence, South 75°47'12" East 274.74 feet; thence, South 49°27'43" East 393.84 feet; thence, North 89°32'26" East 392.13 feet; thence, South 00°59'39" West 749.57 feet to a point on the North line of Jackson Road; thence, along said line, the following seven (7) courses: (1) North 86°01'50" West 323.52 feet; (2) South 78°40'11" West 129.27 feet; (3) South 78°54'05" West 646.66 feet; (4) South 78°49'49" West 55.47 feet; (5) South 77°39'15" West 1,160.56 feet; (6) South 76°44'59" West 96.61 feet; and (7) South 71°19'14" West 237.62 feet; thence, leaving said line, South 00°16'36" East 962.19 feet to a point on the Southerly line of said Section 2; thence, along said line, South 89°29'28" West 1,315.14 feet to the Southeast corner of said Section 3; thence, along the South line thereof, South 88°27'32" West 3,973.97 feet to the Southeast corner of the West one-half of the Southwest one-quarter of said Section 3; thence, along the East line thereof, North 00°20'53" West 2,667.86 feet to the Northeast corner thereof; thence, along the East line of the West one-half of the Northwest one-quarter of said Section 3, North 00°21'06" West 627.48 feet; thence, leaving said line, North 87°51'24" West 505 feet, more or less, to a point on the Southerly bank of the Cosumnes River; thence, along the Southerly bank thereof, Westerly a distance of 800 feet, more or less, to a point on the East-West centerline of said Section 3; thence, along said East-West centerline,

South 88°44'25" West 235 feet, more or less, to the East one-quarter corner of said Section 4; thence, along the East line thereof, South 00°22'08" East 668.57 feet; thence, leaving said line South 55°20'22" West 1,201.94 feet; thence, South 89°07'52" West 341.53 feet; thence, South 00°10'08" East 230.47 feet; thence South 55°20'22" West 2,018.17 feet; thence South 82°35'" West 1,984.26 feet; thence North 61°39'38" West 438.70 feet; to the corner common to Sections 4, 5, 8 and 9; thence, North 68°28'38" West 315.95 feet; thence, North 00°17'38" West 920.32 feet; thence, North 00°59'38" West 650.00 feet; thence, North 00°40'38" West 1,026.50 feet; thence, North 00°26'38" West 854.19 feet; thence, North 01°00'38" West 729.00 feet; thence, North 00°33'38" West 708.80 feet; thence, North 00°42'38" West 336.73 feet to a point on the South line of said Jackson Road; thence, along said South line, North 89°10'27" East 786.71 feet; thence, continuing along said line, North 79°41'25" East 516.86 feet to a point on the North line of said Section 4; thence, leaving said North line, North 79°41'20" East 422.92 feet to a point on the Southerly prolongation of the West line of Parcel 4 as shown and so designated on that certain parcel map filed in the office of the Recorder of said county in Book 6 of Parcel Maps at Page 17; thence, coincident with the West and North lines thereof, North 01°34'28" West 5,198.46 feet; thence North 89°36'24" East 1,437.63 feet; to the North one-quarter (1/4) corner of said Section 33; thence, South 89°40'55" East 569.14 feet to the centerline of Stone House Road; thence, along the centerline of Stone House Road, North 01°34'35" West 1,326.86 feet to a point on the North line of the South one-half of the Southeast one-quarter of said Section 28; thence, leaving said centerline and along said North line, North 89°52'57" East 2,084.93 feet to the Northeast corner of said South one-half; thence, along the South and East lines of the Northwest one-quarter of the Southwest one-quarter of said Section 27, North 89°36'42" East 1,321.25 feet; and North 01°00'13" West 1,336.32 feet to the Northeast corner thereof; thence, along the West and North lines of the Southeast one-quarter of the Northwest one-quarter of said Section 27, North 01°00'09" West 1,349.66 feet, and North 89°33'32" East 1,326.06 feet to the northeast corner thereof; thence, along the North-South centerline of said Section 27, North 00°54'01" West 1,356.92 feet to the North one-quarter corner of said Section 27; thence, along the North line of said Section, South 88°29'53" East 2,641.91 feet to the point of beginning, and containing 3786 acres, more or less.

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The above described lands are comprised of a portion of the US Postal Service Zip Code Zone, in use on January 1, 1990, numbered 95683.

## BRUCEVILLE, FRANKLIN, PAINTERSVILLE RYDE, VORDEN, WALNUT GROVE, COURTLAND HOOD, LOCKE

All that portion of the County of Sacramento, State of California described as follows:

BEGINNING at the southwest corner of said Sacramento County, being the confluence of the Sacramento River and the San Joaquin River; thence northerly (upstream) along said Sacramento River and the Sacramento County Line to the confluence with Steamboat Slough; thence continuing along said county line through Steamboat and Sutter Sloughs and upstream along said Sacramento River to the intersection of said county line with the general southerly city limit line of the City of Sacramento, as it existed on January 1, 1990; thence southeasterly along said general southerly city limit line to the centerline of U.S. Highway No. 5; thence southerly along said highway to the intersection with the westerly prolongation of Elliot Ranch Road; thence easterly along said prolongation and along Elliot Ranch Road to Franklin Boulevard; thence southerly along said Franklin Boulevard to Elk Grove Boulevard; thence easterly along said Elk Grove Boulevard to the centerline of State Highway No. 99; thence southeasterly along said State Highway No. 99 to the center of "Dry Creek", being the southerly county line of said Sacramento County; thence westerly (downstream) along said "Dry Creek" and Sacramento County Line to the confluence with the "Mokulumne River"; thence continuing along said county line downstream to the confluence of said Mokelumne River with the aforesaid San Joaquin River; thence continuing along said county line and downstream along said San Joaquin River to the point of beginning.

EXCEPTING THEREFROM any portion thereof lying within the corporate boundaries of the Cities of Isleton, and Galt, California.

The above described lands are comprised of portions of the US Postal Service Zip Code Zones as existed on January 1, 1990, numbered 94571, 95641, 95690, 95680, 95615, 95758, 95632, 95639, and 95832.

# EXHIBIT 3

# Mayoral Alternative

#### RESOLUTION OF THE SACRAMENTO AD-HOC CHARTER COMMISSION

#### RESOLUTION NO.

WHEREAS, the Sacramento Ad-Hoc Charter Commission has completed both Phase I and Phase II of their assignment by developing a new Charter for the merger of the City of Sacramento and the County of Sacramento; and,

WHEREAS, the Sacramento Ad-Hoc Charter Commission does approve of the content of this Final Draft Charter; and,

WHEREAS, the Sacramento Ad-Hoc Charter Commission accepts this Final Draft Charter as the Final Charter; and,

WHEREAS, the Sacramento Ad-Hoc Charter Commission desires to allow the citizens of the City and County of Sacramento to determine their future form of government by ballot measure; and,

WHEREAS, the Sacramento Ad-Hoc Charter Commission finds it necessary that the Citizen's Committee on Local Governmental Reorganization Corporation transmit the Charter to the Voter Registrar for placement on the November, 1990 ballot.

NOW, THEREFORE, BE IT RESOLVED by the Sacramento Ad-Hoc Charter Commission that the Commission does hereby endorse the Final Draft Charter as the Final Charter for placement on the November 1990 election ballot.

BE IT FURTHER RESOLVED, that the Sacramento Ad-Hoc Charter Commission does hereby transmit the Final Charter to the Citizen's Committee on Local Governmental Reorganization Corporation in order that they transmit the Final Charter to the Voter Registrar for placement on the November, 1990 election ballot.

On a motion by Commissioner \_\_\_\_\_, seconded by Commissioner \_\_\_\_\_, the foregoing resolution was passed and adopted this \_\_\_\_\_ day of \_\_\_\_\_, 1990, by the following vote to wit:

AYES: Commissioner

NOES: Commissioner

ABSENT: Commissioner

Sacramento Ad-Hoc Charter Commission

Chairman

ATTEST:

Commission Clerk

90'154

# RESOLUTION NO. 90-LOIL

ADOPTED BY THE SACRAMENTO CITY COUNCIL

ON DATE OF WILLY 18, 1990

# RESOLUTION APPROVING STATEMENT OF OVERRIDING CONSIDERATIONS FOR CITY-COUNTY CHARTER

WHEREAS, a City-County Charter for the proposed consolidated City and County of Sacramento has been drafted by the Sacramento Ad Hoc Charter Commission. Such Charter shall be presented to the voters by the Citizens Committee on Local Governmental Reorganization, a nonprofit corporation; and

WHEREAS, an Environmental Impact Report ("EIR") for the proposed Charter for the City-County of Sacramento ("project") was prepared by the Environmental Impact Section of the Sacramento County Planning and Community Development Department ("Environmental Impact Section") pursuant to the California Environmental Quality Act ("CEQA") (Public Resources Code section 21000 et. seq.) and the Guidelines for Implementation of the California Environmental Quality Act ("CEQA Guidelines") (Cal. Admin. Code, title 14, section 15000 et. seq.); and local procedures adopted by the County of Sacramento pursuant thereto; and

WHEREAS, after notice and hearing, on June 11, 1990, the Sacramento Ad Hoc Charter Commission, the City Council of the City of Sacramento and the Board of Supervisors of the County of Sacramento certified the adequacy of the EIR and determined that EIR had been completed in compliance with CEQA and the CEQA Guidelines; and

WHEREAS, the adoption of the proposed City-County Charter is projected to create certain significant environmental impacts, as set forth below in Exhibit A; and

WHEREAS, the City Council has chosen to approve the project despite the resulting potentially adverse significant environmental impacts without the mitigation measures set forth in the EIR due to overriding considerations;

NOW, THEREFORE, BE IT RESOLVED by the City Council of the City of Sacramento:

FOR CITY CLERK USE ONLY

RESOLUTION NO.: \_\_\_\_

DATE ADOPTED: \_\_\_\_\_

#### The City Council finds the following:

1. The mitigation measures not incorporated into the project require the inclusion of certain provisions within the future City-County General Plan or future City-County zoning ordinance. Therefore, such mitigation measures are within the responsibility and jurisdiction of another public agency - the future Council of Supervisors of the City and County of Sacramento - and not within the jurisdiction of the Sacramento Ad Hoc Charter Commission, the current City Council of the City of Sacramento or the current Board of Supervisors of the County of Sacramento.

2. The benefits of the proposed project have been balanced against the unavoidable environmental risk and the City-County consolidation. The benefits attributable to the adoption of the Charter outweigh the potential adverse environmental effects of the project.

3. The significant benefits to the community, which outweigh the potential adverse include:

- a. A more efficient and cost effective local government.
- b. A significant improvement in the ability of local officials to develop a common political consensus in solving difficult area-wide problems.
- c. A stronger opportunity for the mayor to be elected upon and implement a political agency to improve the human, economic, physical and social conditions of the Sacramento community.
- d. A more balanced planning process through the use of local community councils, while ensuring that regional concerns are addressed by the Council of Supervisors representing the entire Sacramento community.
- e. A better opportunity for citizen involvement, especially in local community planning matters.

ATTEST:

MAYOR

#### CITY CLERK

FOR CITY CLERK USE ONLY

RESOLUTION NO.: \_\_\_\_\_

DATE ADOPTED: \_\_\_

# SIGNIFICANT IMPACTS

# MITIGATION STRATEGY IN EIR (WITHIN JURISDICTION OF ANOTHER AGENCY)

#### LAND USE AND PLANNING

Application of the city's commercial policies to the city-county could expand high activity nodes into the county which could encourage more intensive commercial development that could conflict with the predominantly agriculturally based county land use pattern. Incorporate more specific language in the City-County general plan relating to the location and allowable densities within high activity nodes so that agricultural land uses are not adversely impacted.

If the city's policy of full urbanization were applied to the City-County general plan, it could result in a substantial amount of new development outside current city limits.

If the city's more intensive residential uses were applied to the entire City-County, lower density housing and rural-residential lifestyle options could be reduced. This may also decrease lands available for agricultural purposes.

Deletion of the city's condominium conversion policy could result in unrestricted conversion of rental units and lack of support for rental rehabilitations.

Deletion of the county agricultural land use designations could result in significant loss of agricultural lands and open space. Redefine urban boundaries within the City-County to reduce the potential for full urbanization. Include explicit policies concerning growth and an implementation element in the City-County general plan.

Include designations that differentiate between the low-density rural and low-density urban uses in the City-County general plan.

Include policies in the City-County general plan that restrict conversion of rental units to condominiums and support rental rehabilitation.

Incorporate designations and policies similar to those currently in the county general plan in the City-County general plan to provide protection of agricultural lands and open space. The county and city zoning ordinances have differing special and combining zones. These overlay zones often protect sensitive environmental areas. The Charter is not clear on whether or not overlay zones can be initiated by the LCCs.

An open space zoning ordinance to implement the open space element of the general plan would not be required under the Charter because such requirement under state law is contained in a chapter of the Government Code which does not apply to Charter cities.

Discontinuance of LAFCO could occur, threatening open space and prime agricultural lands.

Include special district and combining zones for the delta, existing waterways, neighborhood preservation, and transportation corridors in addition to those called out in the Charter, in the city-county general plan. [The Charter was amended to provide for overlay zone and general plan consistency. Section 906(c) was added to require that all overlay zones be consistent with the City-County general plan. The Charter is clear that only the council of supervisors may create, initiate and approve overlay zones. (Charter, § 906(a).)]

Specifically call for the adoption of a range of open space zoning categories to implement goals and policies of the open space element of the general plan.

Not mitigatable to less than significant levels. [Language was included in Charter sections 901(a) and 901(b) to address this potential impact. See also Exhibit A.]

#### POPULATION/HOUSING

A significant adverse impact on the availability of lower-income housing with special needs could occur if the City-County general plan excluded the current city policies.

Include in the City-County general plan policies that increase densities where possible to provide more affordable housing and promote housing facilities for limited income single-parent households.

#### **BIOLOGICAL RESOURCES**

No mention is made of native plants in the city's general plan policies nor does it include a policy for the protection of fish communities in city waterways.

contain certain inconsistencies regarding floodplains, parkways and protection of riparian habitats. Should the weaker policies be adopted, the Sacramento area vegetation and wildlife resources could be adversely affected.

#### GEOLOGY, SOILS AND SEISMICITY

The city zoning ordinance includes no special zones relating to geologic conditions. If its weaker policies were adopted, local geologic hazards would be less well controlled, soil loss could diminish agricultural productivity, and mineral resource development would be allowed to contribute to environmental degradation.

HYDROLOGY AND WATER QUALITY

Current city and county zoning designations provide differing levels of protection to floodplains and waterways.

Recognize the importance of native plans and contain provisions for the protection of vernal pools, the habitat needs of anadromous fish and incorporate protection for other migratory species in the City-County general plan.

City and county zoning requirements Incorporate specific protections for the floodplain and riparian habitat near the smaller creeks as well as the two large rivers into the City-County general plan and zoning ordinance.

> Incorporate detailed provisions for seismic safety, include the issue of soil conservation and recognize the importance of the mining industry and the need for measures to mitigate the environmental affects of this industry in the City-County general plan and relevant zoning.

Provide for comprehensive floodplain management that would recognize the sensitive character of the riparian areas of the costs and hazards associated with the development of floodplains in the City-County general plan.

#### CULTURAL RESOURCES

The city has implemented zoning and created a City Preservation Board. The county does not provide any comparable policy. Adoption of less protective policies could result in preservation of historic resources. the destruction of historic resources.

Establish guidelines for the protection of historic resources in the City-County general plan. Adopt the city ordinances relating to the

Amended 10-615

# **RESOLUTION NO.**

ADOPTED BY THE SACRAMENTO CITY COUNCIL

ON DATE OF

RESOLUTION ENDORSING THE MAYORAL VETO VERSION FINAL CHARTER AND REQUESTING THAT THE CITIZEN'S COMMITTEE ON LOCAL GOVERNMENTAL REORGANIZATION TRANSMIT DOCUMENT TO VOTER REGISTRAR FOR NOVEMBER ELECTION

WHEREAS, the Sacramento Ad-Hoc Charter Commission has completed both Phase I and Phase II of their assignment by developing a new Charter for the merger of the City of Sacramento and the County of Sacramento; and,

WHEREAS, the Sacramento Ad-Hoc Charter Commission does present this Final Draft Charter for the endorsement of the Sacramento City Council; and,

WHEREAS, the Sacramento City Council does wish to amend the Final Charter by replacing the Weighted Mayoral Vote Version (two-vote system) with the original Mayoral Veto Version; and,

WHEREAS, the Sacramento City Council does approve of the content of this Mayoral Veto Version Final Draft Charter; and,

WHEREAS, the Sacramento City Council desires to allow the citizens of the City and County of Sacramento to determine their future form of government by ballot measure; and,

WHEREAS, the Sacramento City Council finds it necessary that the Citizen's Committee on Local Governmental Reorganization Corporation transmit the Charter to the Voter Registrar for placement on the November, 1990 ballot.

NOW, THEREFORE, BE IT RESOLVED by the Sacramento City Council that the City Council does hereby endorse the Mayoral Veto Version Final Charter for placement on the November, 1990, election ballot.

BE IT FURTHER RESOLVED, that the City Council does hereby request that the Citizen's Committee on Local Governmental Reorganization Corporation transmit the Final Draft Charter to the Voter Registrar for placement on the November, 1990, election ballot.

Sacramento City Council

Mayor

ATTEST:

**City Clerk** 

90'153

#### FOR CITY CLERK USE ONLY

RESOLUTION NO .: \_\_\_\_\_

DATE ADOPTED: \_\_\_\_\_

**Proposed Charter** 

City and County of Sacramento

\* \* \* \* \* \* \* \* \*

# Sacramento Ad-Hoc Charter Commission \* \* \* \* \* \* \* \*

Weighted Mayoral Vote Version

July 18, 1990

Articles 4 and 5

For July 18, 1990 mtg.

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July 13, 1990

# ARTICLE 4 COUNCIL OF SUPERVISORS

Section 401. Powers.

All powers of the city-county shall be vested in the council of supervisors except as otherwise provided in this Charter.

Section 402. Establishment and Number of Supervisors.

The legislative body of the city-county shall be a council of <del>eleven (11)</del> supervisors, residing in and elected from eleven (11) supervisorial districts <u>twelve (12) members consisting of the mayor and eleven (11) supervisors</u>. Each supervisor shall be nominated and elected by the electors of the district in which that supervisor resides as provided in Article 14 of this Charter.

Section 403. Number of Districts and Boundaries.

The city-county shall be divided into eleven (11) supervisorial districts, designated Supervisorial Districts One through Eleven, respectively. Each supervisorial district shall be numbered. District one shall be in the northwest corner of the City-County, and districts two through eleven shall be numbered consecutively and clockwise beginning east of district one and then, if necessary, consecutively from west to east. The initial boundaries of each district shall be determined as provided in Article 20. The office of each supervisor shall bear the number accorded to the district of that supervisor.

Section 404. District Standards.

Supervisorial districts shall be as nearly equal in population as required under the federal and state Constitutions. In establishing or changing the boundaries of districts, consideration shall be given to the following factors: local community councils established pursuant to this Charter; topography; geography; cohesiveness; continuity; integrity and compactness of territory; community of interests of the districts; and existing neighborhoods.

#### Section 405. Reapportionment.

(a) Within six months after a regular United States census, the council of supervisors shall hold public hearings and take public testimony on compliance of the boundaries of each supervisorial district with the population standard set forth in Section 404 and by ordinance shall modify the boundaries of districts, if necessary, to bring all district boundaries into compliance with that standard. The term of "regular United States census" shall mean a comprehensive population census which is held at regular intervals prescribed by Congress and produces population data equivalent to that described in "Population Counts by Block" in the 1990 decennial census.

(b) For purposes of this Section the six month period shall begin upon the availability of population data equivalent to that described as "Population Counts by Block" in the 1990 census.

Section 406. Redistricting.

District boundaries may be changed by ordinance after the council of supervisors holds public hearings and takes public testimony, provided that any revised district boundaries shall comply with the population standard set forth in Section 404.

Section 407. Supervisors.

(a) Qualifications. Each supervisor or candidate for election, or appointment in the case of vacancy, shall be an elector and a resident of the supervisorial district at the time nomination papers are issued to the candidate or at the time of appointment, as the case may be. Each supervisor shall continue to reside in that district during the supervisor's term of office, except that no boundary change pursuant to Sections 405 or 406 shall disqualify a supervisor from serving the remainder of the term.

(b) Term of Office. Each supervisor shall serve for a term of four (4) years commencing on the second (2nd) day of January following election and until a successor is qualified except that, of the initial supervisors elected, the

For July 18, 1990 mtg.

supervisors elected from odd numbered districts shall initially serve four two year terms and the supervisors from even numbered districts shall initially serve two four year terms. Thereafter, all supervisors shall serve four year terms.

(c) Vacancies. A vacancy on the council of supervisors shall be filled by special election to be immediately called by the council of supervisors, unless the vacancy occurs within two years of the next election at which the office would normally be filled, in which case the vacancy shall be filled by appointment by a majority of the remaining members of the council of supervisors within sixty (60) days from the date of the vacancy. If the council of supervisors fails to make an appointment to fill the vacancy, the mayor shall make an appointment to fill the vacancy within thirty (30) days of the expiration of the sixty (60) day period. A person elected or appointed to fill a vacancy shall hold office for the unexpired term of the former incumbent.

Section 408. Elections.

The office of supervisor shall be filled for each district in the city-county as provided in this Article and Article 14 of this Charter.

Section 409. Presiding Officer of the Council of Supervisors.

The mayor shall preside over meetings of the council of supervisors. The vice-mayor shall preside at all meetings of the council of supervisors at which the mayor is unable to preside. The mayor and vice-mayor may make or second any motion and present, discuss and vote on any matter as a member of the council of supervisors. In the event of the mayor's and the vice-mayor's absence or inability to act, the remaining supervisors shall, by a motion and order entered into the minutes, select one of their members to act as chair pro tem who, while so acting, shall have all of the authority of the mayor.

Section 410. Supervisors - Compensation and Expenses.

The supervisors shall receive compensation as follows: Each supervisor shall receive an annual salary equal to eighty percent (80%) of the annual salary received by municipal court judges in Sacramento County. This salary shall be

adjusted each time the municipal court judges' salary is adjusted to maintain the supervisors' salaries at eighty percent (80%) of the municipal judges' salary. In addition, each supervisor shall receive benefits commensurate with the benefits received by management employees of the city-county. Supervisors may also be reimbursed for actual and necessary expenses incurred in the performance of their official duties in accordance with general policies established by the council of supervisors and applicable to the officers and employees of the city-county. Supervisors shall not receive any additional stipends for service on boards and commissions associated with their office as supervisor.

Section 411. Meetings, Conduct of Meetings, Records.

(a) The council of supervisors shall hold regular meetings at least once each week at a time and place fixed by ordinance, except that the council by ordinance may designate those weeks in which they may choose not to hold regular meetings, not to exceed five weeks per calendar year. Meetings of the council of supervisors shall be open to the public unless closed by the council of supervisors as provided in state law. Any regular meeting of the council of supervisors may be adjourned to a date specified in the order of adjournment and when so adjourned the adjourned meeting is a regular meeting for all purposes. If all supervisors are absent from any regular meeting, the clerk of the council shall declare the meeting adjourned to a stated day and hour and shall cause a written notice of the adjournment to be delivered personally to each supervisor at least three hours before the scheduled commencement of the adjourned meeting.

(b) A special meeting may be called at any time by the mayor, or any five (5) members of the council of supervisors. The call and notice shall specify the time and place of the special meeting and the business to be transacted. No other business shall be considered at the special meeting.

Section 412. Rules and Quorum.

(a) The council of supervisors shall meet and conduct its business according to rules which it shall adopt.

For July 18, 1990 mtg.

(b) A majority of the members of the council of supervisors then in office shall constitute a quorum, except that a lesser number may adjourn from time to time and may compel attendance of absent members in a manner provided by council rules.

Section 413. Ordinances, Resolutions, Motions.

(a) The council of supervisors shall act only by ordinance, resolution or motion. For the purposes of this Charter, "a majority of the council of supervisors" shall consist of seven (7) votes by members of the council of <u>supervisors.</u> The affirmative vote of a majority of all members of the council shall be necessary to pass any ordinance, resolution or motion, except that the affirmative vote-of eight (8) affirmative votes of-all-members of the council shall be necessary to pass any emergency ordinance or resolution or motion. Emergency ordinances and resolutions shall specify on their face, and with respect to motions the minutes of the meeting shall show, the facts justifying their adoption as emergency measures and shall take effect as indicated in the particular ordinance or resolution or motion. All other ordinances shall take effect not earlier than forty (40) thirty (30) days after the date of final passage., provided that ordinances not subject to the mayor's veto or-passed over-the-mayor's veto-shall-take effect-not-earlier-than thirty (30) days after the date of passage or passage over the mayor's veto, as the case may be. Resolutions and-motions not subject to the mayor's veto-shall-take-effect not earlier than ten (10) days after the date of passage, provided that resolutions and motions not subject to the mayor's veto or passed over the mayor's veto referendum and motions shall take effect immediately upon passage or upon passage over the mayor's veto, as the case may be; or at such other time as may be specified in the resolution.

(b) Ordinances and resolutions of the County of Sacramento and the City of Sacramento relating to civil or human rights continued in effect pursuant to Section 202 of this Charter may only be suspended, repealed, amended or re-adopted as follows:

(1) An ordinance or resolution extending or broadening the rights or protections afforded under such civil or human rights ordinances and resolutions, with respect to the rights or protection afforded or with respect to the territory subject to such ordinance or resolution shall require an affirmative vote of

For July 18, 1990 mtg.

-5-

a majority of all members of the council of supervisors. Such ordinance or resolution shall take effect and be subject to the mayor's veto and the council of supervisor's override as set forth in Sections 413(a) and 503.

(2) An ordinance or resolution suspending, repealing or restricting the rights or protections afforded under such civil or human rights ordinances, with respect to the rights or protections afforded or with respect to the territory subject to such ordinance or resolution shall require an affirmative vote of eight (8) members of the council of supervisors.

(c) As used in this Section, an ordinance or resolution relating to civil or human rights means and includes those ordinances and resolutions prohibiting discrimination and those ordinances and resolutions relating to equal opportunity and/or affirmative action programs.

Section 414. Records.

(a) The council of supervisors shall keep a permanent public record of its public proceedings showing all action considered and taken, motions and records, the text of ordinances and resolutions introduced or adopted and all amendments thereto proposed or adopted, and the vote of each supervisor regarding any matter before the council of supervisors.

(b) From time to time the council of supervisors shall cause to be prepared and published a codification of ordinances then in effect.

Section 415. Investigations.

The council of supervisors or any duly appointed committee of the council comprised solely of council members may make investigations into the affairs of the city-county government and sub-governments and the conduct of any of their departments, offices, agencies, officers or employees, and for this purpose may subpoena witnesses, administer oaths, take testimony, and require the production of evidence. Any person who fails to obey a lawful order issued in the exercise of these powers by the council of supervisors or a committee of the council shall be guilty of a misdemeanor and punishable by fine or imprisonment, or both, in such amount and for such time as prescribed by state law for misdemeanors.

Section 416. Consolidation or Segregation of Offices.

The council of supervisors by ordinance may provide for the consolidation of any city-county office with any other city-county office, and for the segregation of any consolidated city-county office, except elective and appointive offices specifically established by this Charter.

Section 417. Limitation on Future Employment.

No supervisor, during the term for which such person shall have been elected or appointed or for one year after such person ceases to hold office, shall be eligible for any appointive office or position in the city-county, carrying compensation, and created by this Charter or by ordinance. The filling of a vacancy in an elective office by appointment shall not constitute an appointive office under this Section.

# ARTICLE 5 MAYOR

Section 501. Functions.

- (a) The chief executive officer of the city-county shall be a mayor.
- (b) The mayor:
  - shall be recognized as the official head of the city-county for all purposes;

(2) shall see that the laws of the city-county are executed;

- (3) shall appoint and may remove the chief administrative officer with the concurrence of a majority of the council of supervisors and shall supervise the performance of duties by the chief administrative officer;
- (4) shall appoint and may remove the city-county attorney with the concurrence of a majority of the council of supervisors;
- (5) shall appoint, subject to confirmation by the majority of the council of supervisors, and may remove the affirmative action officer;
- (6) shall not be a voting member, but shall be and the presiding officer of the council of supervisors. The mayor shall not be a member of any board or commission which the mayor appoints and shall have no vote on the actions of the council, or of any board or commission so appointed, but shall be entitled to speak and be heard at public meetings of the council or those boards and commissions and, at any of their closed meetings;

For July 18, 1990 mtg.

July 13, 1990

- (7) shall prepare comments on the proposed annual budget and shall submit these comments on the annual budget relating to the fiscal affairs of the city-county for the ensuing fiscal year to the council of supervisors for review, modification and adoption;
- (8) shall communicate to the council of supervisors at the commencement of the final budget hearings of each year a statement of the conditions and affairs of the citycounty, and make specific recommendations for the adoption of measures which the mayor deems proper;
- (9) may propose ordinances and resolutions which shall be considered by the council of supervisors;
- (10) may veto enactments of the council of supervisors in accordance with Section 503;
- (10) <u>may cast an additional vote when such vote would</u> result in the adoption of any measure considered by the council of supervisors;
- (11) shall appoint with the approval of the council of supervisors and may remove members of the boards and commissions and advisory agencies in accordance with Section 1102 except as otherwise provided in this Charter;
- (12) shall appoint committees and subcommittees of the council of supervisors;
- (12)(13) shall have and exercise such other powers and duties as provided in this Charter, the laws of the state, and ordinances and resolutions of the city-county; and

(13)(14) may exercise any function conferred on the mayor under this Charter through a designated member of the council of supervisors in the event of the mayor's temporary absence from the city-county.

Section 502. Emergency Powers...

Subject to the provisions of any ordinance governing emergency action, in the case of general conflagration, rioting, flood or other emergency menacing life and property, the mayor shall marshall all the forces of the city-county for the maintenance of the public health, safety and welfare, and shall have the power to designate or otherwise employ such other persons as the mayor may consider necessary for the protection and maintenance of the public health, safety and welfare.

Section 503. Veto Power.

The purpose of this Section is to ensure that the mayor has veto authority over all matters decided upon by the council of supervisors, except for the matters specifically listed below.

(a) The mayor may veto any action of the council of supervisors

(1) enactments <u>actions</u>-calling elections;

(2) emergency enactments <u>actions</u>;

(3) enactments <u>actions</u> regulating the conduct of meetings of the council of supervisors.

(b) Any enactment <u>measure</u> adopted by the council of supervisors over which the mayor has a veto power shall be presented to the mayor for consideration and recommendation. If the mayor approves the enactment <u>measure</u>, the mayor shall sign it and it shall become effective according to its terms. If the mayor disapproves, the mayor shall return the enactment <u>measure</u> to the council of

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For July 18, 1990 mtg.

except:

July 13, 1990

supervisors without the mayor's signature, accompanied by a message indicating the reasons for disapproval and recommendations. Any enactment <u>measure</u> so disapproved by the mayor shall become effective only if, subsequent to its return, it shall be adopted by a vote of not less than eight (8) of the members of the council of supervisors. Any enactment <u>measure</u> subject to the mayor's veto shall become effective according to its terms with or without the mayor's signature, unless it is disapproved by the mayor and returned to the council of supervisors not more than ten days after the date when the enactment <u>measure</u> was delivered to the mayor's office for consideration.

(c) The council of supervisors shall appropriate money and approve or adopt budgets only by ordinance or resolution. The mayor may disapprove or reduce the sum of money appropriated by any one or more items, or parts of items, in any ordinance or resolution appropriating money or approving or adopting a budget, in the manner and time provided in subsection (b) of this Section, provided, however, that budgetary items to fund obligations of any collectively bargained agreements are not subject to the line item veto authority of the mayor. Any item or parts of an item disapproved or reduced shall be void to the extent disapproved or reduced, unless restored to the ordinance, resolution or budget by the vote of not less than seven (7) of the members of the council of supervisors.

(d) A veto by the mayor of any collective bargaining agreement may be overridden by a seven (7) vote majority of the council of supervisors.

Section 504 503. Qualifications.

Any candidate for election for the office of mayor shall be an elector and a resident of the city-county at the time that nomination papers are issued to the candidate and at election, and shall continue to reside in the city-county during the term of office.

Section 505 504. Election.

The mayor shall be elected from the city-county at large as provided in Article 14.

For July 18, 1990 mtg.

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Section 506 505. Term.

The term of office of mayor shall be four years, commencing on the second (2nd) day of the January following election, and until a successor qualifies.

Section 507 506. Compensation and Expenses.

The compensation of the mayor shall be established as follows: The mayor shall receive an annual salary equal to eighty percent (80%) of the annual salary received by municipal court judges in Sacramento County plus ten percent (10%). This salary shall be adjusted each time the municipal court judges' salary is adjusted to maintain the mayor's salary at eighty percent (80%) of the municipal judges' salary plus ten percent (10%). In addition, the mayor shall receive benefits commensurate with the benefits received by management employees of the city-county. The mayor may also be reimbursed for actual and necessary expenses incurred in the performance of official duties in accordance with general policies to be established by the council of supervisors and applicable to officers and employees of the city-county. The mayor shall not receive any additional stipends for service on boards and commissions associated with the office of mayor.

Section 508 507. Absence or Incapacity; Vice-mayor.

The mayor shall designate a member of the council of supervisors to be the vice-mayor.

During any absence of the mayor from the city-county, the vice-mayor shall become the acting mayor, with all powers of the office, until the mayor returns.

If the mayor becomes incapable of acting as mayor, the vice-mayor shall become acting mayor with all powers of the office. The council of supervisors by ordinance or resolution shall adopt procedures to determine incapacity of the mayor.

The vice-mayor, while serving as acting mayor under this Section, shall continue to hold office as supervisor.

In the event the mayor is unable to preside over a meeting of the council of supervisors, for whatever reason, the vice-mayor shall preside over the meeting.

Section 509 508. Vacancy.

A vacancy in the office of mayor shall be filled by special election to be called by the council of supervisors within ten (10) days of the vacancy unless the special election to fill the vacancy would occur within six (6) months of the next regular election for mayor, in which case no special election shall be called and the office of mayor shall be filled by a supervisor as provided below, until a mayor is elected at the next regular election. The special election shall be held at the earliest administratively feasible date possible. The person elected at the special election shall serve for the duration of the unexpired term. Pending the filling of any such vacancy and until a person is elected to hold the office of mayor, the vice-mayor shall be the acting mayor, with all powers of the office. The vice-mayor, while serving as acting mayor under this Section, shall continue to hold office as supervisor.

Section 510 509. Limitation on Future Employment.

The mayor, during the term for which such person shall have been elected and for one year after such person ceases to hold office, shall be ineligible for any appointive office or position in the city-county, carrying compensation, and created by this Charter or by ordinance.

July 13, 1990

## RESOLUTION OF THE SACRAMENTO AD HOC CHARTER COMMISSION APPROVING STATEMENT OF OVERRIDING CONSIDERATIONS

WHEREAS, a city-county Charter for the proposed consolidated City and County of Sacramento has been drafted by the Sacramento Ad Hoc Charter Commission. Such Charter shall be presented to the voters by the Citizens Committee on Local Governmental Reorganization, a nonprofit corporation; and

WHEREAS, an Environmental Impact Report ("EIR") for the proposed Charter for the City-County of Sacramento ("project") was prepared by the Environmental Impact Section of the Sacramento County Planning and Community Development Department ("Environmental Impact Section") pursuant to the California Environmental Quality Act ("CEQA") (Public Resources Code section 21000 et. seq.) and the Guidelines for Implementation of the California Environmental Quality Act ("CEQA Guidelines") (Cal. Admin. Code, title 14, section 15000 et. seq.); and local procedures adopted by the County of Sacramento pursuant thereto; and

WHEREAS, after notice and hearing, on June 11, 1990, the Sacramento Ad Hoc Charter Commission, the City Council of the City of Sacramento and the Board of Supervisors of the County of Sacramento certified the adequacy of the EIR and determined that the EIR had been completed in compliance with CEQA and the CEQA Guidelines; and

WHEREAS, the adoption of the proposed City-County Charter is projected to create certain significant environmental impacts, as set forth below in Exhibit A; and

WHEREAS, the Sacramento Ad Hoc Charter Commission has chosen to approve the project despite these resulting potentially adverse significant environmental impacts without the mitigation measures set forth in the EIR due to overriding considerations;

NOW, THEREFORE, BE IT RESOLVED by the Sacramento Ad Hoc Charter Commission:

The Sacramento Ad Hoc Charter Commission finds the following:

1. The mitigation measures not incorporated into the project require the inclusion of certain provisions within the future City-County General Plan or future City-County zoning ordinance. Therefore, such mitigation measures are within the responsibility and jurisdiction of another public agency - the future Council of Supervisors of the City and County of Sacramento - and not within the jurisdiction of the Sacramento Ad Hoc Charter Commission, the current City Council of the City of Sacramento or the current Board of Supervisors of the County of Sacramento. 2. The benefits of the proposed project have been balanced against the unavoidable environmental risks and the City-County consolidation. The benefits attributable to the adoption of the Charter outweigh the potential adverse environmental effects of the project.

3. The significant benefits to the community, which outweigh the potential adverse include:

a. A more efficient and cost effective local government.

b. A significant improvement in the ability of local officials to develop a common political consensus in solving difficult area-wide problems.

c. A stronger opportunity for the mayor to be elected upon and implement a political agenda to improve the human, economic, physical and social conditions of the Sacramento community.

d. A more balanced planning process through the use of local community councils, while ensuring that regional concerns are addressed by the council of supervisors representing the entire Sacramento community.

e. A better opportunity for citizen involvement, especially in local community planning matters.

PASSED AND ADOPTED this \_\_\_\_\_day of \_\_\_\_\_\_ 1990 by the following role call vote:

AYES:

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NOES:

ABSENT:

Roy E. Brewer Chairman, Sacramento Ad Hoc Charter Commission

## Exhibit A

## SIGNIFICANT IMPACTS

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MITIGATION STRATEGY IN EIR (WITHIN JURISDICTION OF ANOTHER AGENCY)

#### LAND USE AND PLANNING

Application of the city's commercial policies to the city-county could expand high activity nodes into the county which could encourage more intensive commercial development that could conflict with the predominantly agriculturally based county land use pattern.

Incorporate more specific language in the City-County general plan relating to the location and allowable densities within high activity nodes so that agricultural land uses are not adversely impacted.

If the city's policy of full urbanization Redefine urban boundaries within were applied to the City-County general plan, it could result in a substantial amount of new development outside current city limits.

If the city's more intensive residential uses were applied to the entire City-County, lower density housing and rural-residential lifestyle options could be reduced. This may also decrease lands available for agricultural purposes.

Deletion of the city's condominium conversion policy could result in unrestricted conversion of rental units and lack of support for rental rehabilitations.

Deletion of the county agricultural land use designations could result in significant loss of agricultural lands and open space.

the City-County to reduce the potential for full urbanization. Include explicit policies concerning growth and an implementation element in the City-County general plan.

Include designations that differentiate between the low-density rural and low-density urban uses in the City-County general plan.

Include policies in the City-County general plan that restrict conversion of rental units to condominiums and support rental rehabilitation.

Incorporate designations and policies similar to those currently in the county general plan in the City-County general plan to provide protection of agricultural lands and open space.

The county and city zoning ordinances have differing special and combining zones. These overlay zones often protect sensitive environmental areas. The Charter is not clear on whether or not overlay zones can be initiated by the LCCs. Include special district and combining zones for the delta, existing waterways, neighborh preservation, and transportation out in the Charter, in the city-opgeneral plan. [The Charter was

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An open space zoning ordinance to implement the open space element of the general plan would not be required under the Charter because such requirement under state law is contained in a chapter of the Government Code which does not apply to Charter cities.

Discontinuance of LAFCO could occur, threatening open space and prime agricultural lands. Include special district and combining zones for the delta, existing waterways, neighborhood preservation, and transportation corridors in addition to those called out in the Charter, in the city-county general plan. [The Charter was amended to provide for overlay zone and general plan consistency. Section 906(c) was added to require that all overlay zones be consistent with the City-County general plan. The Charter is clear that only the council of supervisors may create, initiate and approve overlay zones. (Charter, § 906(a).)]

Specifically call for the adoption of a range of open space zoning categories to implement goals and policies of the open space element of the general plan.

Not mitigatable to less than significant levels. [Language was included in Charter sections 901(a) and 901(b) to address this potential impact. See also Exhibit A.]

#### POPULATION/HOUSING

A significant adverse impact on the availability of lower-income housing with special needs could occur if the City-County general plan excluded the current city policies. Include in the City-County general plan policies that increase densities where possible to provide more affordable housing and promote housing facilities for limited income single-parent households.

#### **BIOLOGICAL RESOURCES**

No mention is made of native plants in the city's general plan policies nor does it include a policy for the protection of fish communities in city waterways.

City and county zoning requirements Incorporate specific protections for contain certain inconsistencies regarding floodplains, parkways and protection of riparian habitats. Should the weaker policies be adopted, the Sacramento area vegetation and wildlife resources could be adversely affected.

#### GEOLOGY, SOILS AND SEISMICITY

The city zoning ordinance includes no special zones relating to geologic conditions. If its weaker policies were adopted, local geologic hazards would be less well controlled, soil loss could diminish agricultural productivity, and mineral resource development would be allowed to contribute to environmental degradation.

## HYDROLOGY AND WATER QUALITY

Current city and county zoning designations provide differing levels of protection to floodplains and waterways.

Recognize the importance of native plans and contain provisions for the protection of vernal pools, the habitat needs of anadromous fish and incorporate protection for other migratory species in the City-County general plan.

the floodplain and riparian habitat near the smaller creeks as well as the two large rivers into the City-County general plan and zoning ordinance.

Incorporate detailed provisions for seismic safety, include the issue of soil conservation and recognize the importance of the mining industry and the need for measures to mitigate the environmental affects of this industry in the City-County general plan and relevant zoning.

Provide for comprehensive floodplain management that would recognize the sensitive character of the riparian areas of the costs and hazards associated with the development of floodplains in the City-County general plan.

# CULTURAL RESOURCES

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The city has implemented zoning and created a City Preservation Board. The county does not provide any comparable policy. Adoption of less protective policies could result in preservation of historic resources. the destruction of historic resources.

Establish guidelines for the protection of historic resources in the City-County general plan. Adopt the city ordinances relating to the

Due to an error in printing, several attachments are missing from the agenda packet. These are the CEQA resolutions, the amendment to Article 9, and the Mayoral Alternative.

These items will be available in the Charter Commission office Monday after 2 p.m. and will also be available at the joint meeting on Wednesday.

# RESOLUTION NO.

## ADOPTED BY THE BOARD OF SUPERVISORS OF THE COUNTY OF SACRAMENTO

ON DATE OF

## RESOLUTION APPROVING STATEMENT OF OVERRIDING CONSIDERATIONS FOR CITY-COUNTY CHARTER

WHEREAS, a city-county Charter for the proposed consolidated City and County of Sacramento has been drafted by the Sacramento Ad Hoc Charter Commission. Such Charter shall be presented to the voters by the Citizens Committee on Local Governmental Reorganization, a nonprofit corporation; and

WHEREAS, an Environmental Impact Report ("EIR") for the proposed Charter for the City-County of Sacramento ("project") was prepared by the Environmental Impact Section of the Sacramento County Planning and Community Development Department ("Environmental Impact Section") pursuant to the California Environmental Quality Act ("CEQA") (Public Resources Code section 21000 et. seq.) and the Guidelines for Implementation of the California Environmental Quality Act ("CEQA Guidelines") (Cal. Admin. Code, title 14, section 15000 et. seq.); and local procedures adopted by the County of Sacramento pursuant thereto; and

WHEREAS, after notice and hearing, on June 11, 1990, the Sacramento Ad Hoc Charter Commission, the City Council of the City of Sacramento and the Board of Supervisors of the County of Sacramento certified the adequacy of the EIR and determined that the EIR had been completed in compliance with CEQA and the CEQA Guidelines; and

WHEREAS, the adoption of the proposed City-County Charter is projected to create certain significant environmental impacts, as set forth below in Exhibit A; and

WHEREAS, the Board of Supervisors has chosen to approve the project despite these resulting potentially adverse significant environmental impacts without the mitigation measures set forth in the EIR due to overriding considerations;

NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors of the County of Sacramento:

The Board of Supervisors of the County of Sacramento finds the following:

1. The mitigation measures not incorporated into the project require the inclusion of certain provisions within the future City-County General Plan or future City-County zoning ordinance. Therefore, such mitigation measures are within the responsibility and jurisdiction of another public agency - the future Council of Supervisors of the City and County of Sacramento - and not within the jurisdiction of the Sacramento Ad Hoc Charter Commission, the current City Council of the City of Sacramento or the current Board of Supervisors of the County of Sacramento.

2. The benefits of the proposed project have been balanced against the unavoidable environmental risks and the City-County consolidation. The benefits attributable to the adoption of the Charter outweigh the potential adverse environmental effects of the project.

3. The significant benefits to the community, which outweigh the potential adverse include:

a. A more efficient and cost effective local government.

b. A significant improvement in the ability of local officials to develop a common political consensus in solving difficult area-wide problems.

c. A stronger opportunity for the mayor to be elected upon and implement a political agenda to improve the human, economic, physical and social conditions of the Sacramento community.

d. A more balanced planning process through the use of local community councils, while ensuring that regional concerns are addressed by the council of supervisors representing the entire Sacramento community.

e. A better opportunity for citizen involvement, especially in local community planning matters.

Board of Supervisors of the County of Sacramento

Chairman

#### Exhibit A

## SIGNIFICANT IMPACTS

## MITIGATION STRATEGY IN EIR (WITHIN JURISDICTION OF ANOTHER AGENCY)

## LAND USE AND PLANNING

Application of the city's commercial policies to the city-county could expand high activity nodes into the county which could encourage more intensive commercial development that could conflict with the predominantly agriculturally based county land use pattern. Incorporate more specific language in the City-County general plan relating to the location and allowable densities within high activity nodes so that agricultural land uses are not adversely impacted.

If the city's policy of full urbanization were applied to the City-County general plan, it could result in a substantial amount of new development outside current city limits.

If the city's more intensive residential uses were applied to the entire City-County, lower density housing and rural-residential lifestyle options could be reduced. This may also decrease lands available for agricultural purposes.

Deletion of the city's condominium conversion policy could result in unrestricted conversion of rental units and lack of support for rental rehabilitations.

Deletion of the county agricultural land use designations could result in significant loss of agricultural lands and open space. Redefine urban boundaries within the City-County to reduce the potential for full urbanization. Include explicit policies concerning growth and an implementation element in the City-County general plan.

Include designations that differentiate between the low-density rural and low-density urban uses in the City-County general plan.

Include policies in the City-County general plan that restrict conversion of rental units to condominiums and support rental rehabilitation.

Incorporate designations and policies similar to those currently in the county general plan in the City-County general plan to provide protection of agricultural lands and open space. The county and city zoning Include special district and combining zones. These overlay zones often protect sensitive environmental areas. The Charter is not clear on whether or not overlay zones can be initiated by the LCCs. Include special district and combining zones for the delta, existing waterways, neighborh preservation, and transportation corridors in addition to those court in the Charter, in the city-court is general plan. [The Charter was

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Include special district and combining zones for the delta, existing waterways, neighborhood preservation, and transportation corridors in addition to those called out in the Charter, in the city-county general plan. [The Charter was amended to provide for overlay zone and general plan consistency. Section 906(c) was added to require that all overlay zones be consistent with the City-County general plan. The Charter is clear that only the council of supervisors may create, initiate and approve overlay zones. (Charter, § 906(a).)]

Specifically call for the adoption of a range of open space zoning categories to implement goals and policies of the open space element of the general plan.

Not mitigatable to less than significant levels. [Language was included in Charter sections 901(a) and 901(b) to address this potential impact. See also Exhibit A.]

#### POPULATION/HOUSING

A significant adverse impact on the availability of lower-income housing with special needs could occur if the City-County general plan excluded the current city policies.

Include in the City-County general plan policies that increase densities where possible to provide more affordable housing and promote housing facilities for limited income single-parent households.

#### **BIOLOGICAL RESOURCES**

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City and county zoning requirements Incorporate specific protections for contain certain inconsistencies regarding floodplains, parkways and protection of riparian habitats. Should the weaker policies be adopted, the Sacramento area vegetation and wildlife resources could be adversely affected.

#### GEOLOGY, SOILS AND SEISMICITY

The city zoning ordinance includes no special zones relating to geologic conditions. If its weaker policies were adopted, local geologic hazards would be less well controlled, soil loss could diminish agricultural productivity, and mineral resource development would be allowed to contribute to environmental degradation.

### <u>HYDROLOGY AND WATER</u> QUALITY

Current city and county zoning designations provide differing levels of protection to floodplains and waterways.

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the floodplain and riparian habitat near the smaller creeks as well as the two large rivers into the City-County general plan and zoning ordinance.

Incorporate detailed provisions for seismic safety, include the issue of soil conservation and recognize the importance of the mining industry and the need for measures to mitigate the environmental affects of this industry in the City-County general plan and relevant zoning.

Provide for comprehensive floodplain management that would recognize the sensitive character of the riparian areas of the costs and hazards associated with the development of floodplains in the City-County general plan.

## CULTURAL RESOURCES

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Establish guidelines for the protection of historic resources in the City-County general plan. Adopt the city ordinances relating to the

# McDonough, Holland & Allen

## MEMORANDUM

TO:	Sacramento Ad Hoc Charter Commission
FROM:	Janet Robinson
DATE:	July 17, 1990
RE:	Proposed Land Use Language Revisions - Section 909

#### ZONING AND GENERAL PLAN CONSISTENCY

Amend section 909 to read as follows:

"Section 909. Council of Supervisors Zoning Powers.

The Council of Supervisors shall be vested with the following powers to be exercised by ordinance.

a) Zoning Code. The council of supervisors shall have the sole authority to enact a zoning code, which shall be consistent with the general plan. The zoning code shall establish the regulatory framework for land use regulation through zoning, rezoning and administrative land use approvals in order to promote city-countywide uniformity of regulatory methodology. It shall contain the exclusive zone classifications identifying groupings of permissible land uses and categories of land uses to which the rezoning powers of local community councils relate, prescribe building setbacks and other development standards, identify any circumstances under which local community councils may impose their own site-specific development standards, define the exclusive types, zone classifications, uses and other circumstances under which use permits and variances may be issued and contain other regulations as the council of supervisors deems appropriate. The provisions of the zoning code shall be binding on local community councils.

b) Overlay Zoning. The council of supervisors may zone by superimposing overlay zones upon underlying zone classifications on a particular parcel or parcels.

c) General Plan Consistency. The local community councils shall rezone parcels to achieve general plan consistency. If the affected local community councils have failed to initiate and complete a rezone consistent with the applicable general plan designation within two-years of the occurrence of the inconsistency, the timeframes provided in this section, the council of supervisors may initiate and complete a rezone for consistency purposes.

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(i) The Council of supervisors may, on an emergency basis, adopt as an emergency measure an interim ordinance rezoning a parcel or parcels when either a zoning change is necessary to prevent uses authorized by an existing applicable zone classification which would be inconsistent with the general plan. Coincident with the adoption of such interim ordinance, the council of supervisors shall notify the local community council or councils within whose jurisdictions the parcel or parcels are located. Such interim ordinance shall be of no further force and effect three years after its adoption. If within two years following the date the emergency zoning became effective the local community council or councils have not permanently rezoned to prevent any uses which at the end of the two year period are inconsistent with the general plan, the council of supervisors may permanently rezone the parcel or parcels to achieve consistency.

(ii) The council of supervisors may, on an emergency basis, adopt as an emergency measure an interim ordinance rezoning a parcel or parcels when a zoning change is necessary to prevent uses which would be in conflict with a contemplated general plan amendment which the council of supervisors, policy planning commission or planning department is considering or studying or intends to study within a reasonable time. Coincident with the adoption of such interim ordinance, the council of supervisors shall notify the local community council or councils within whose jurisdictions the parcel or parcels are located. Upon repeal, rescission or lapse of the interim-zoning designation, the affected local community councils shall rezone the parcel or parcels in a manner consistent with the general-plan. Such interim ordinance shall be of no further force and effect three one year after its adoption unless the council of supervisors has adopted a general plan amendment for the parcel or parcels prior to the elapse of one year, in which case the local community council or councils shall rezone the parcel or parcels in a manner consistent with the general plan. If the local community council or councils have failed to initiate and complete a rezone consistent with the applicable general plan designation within one year of its adoption, the council of supervisors may then initiate and complete a rezone for general plan consistency purposes.

(iii) The council of supervisors may rezone a particular parcel or parcels from one zone to another in any instance where the existing zone classification on the parcel or parcels does not permit any of the uses authorized by the general plan for the parcel or parcels and a local community council has either denied a rezoning application which was consistent with the general plan or there has been no final action by the local community council on such application for two-years one year after such application is filed and deemed complete pursuant to provisions the zoning code.

#### MEMO

Procedures for exercise of the zoning powers conferred by this section shall be contained in the zoning code. Such procedures shall provide, except in emergencies, for hearing and recommendation by affected local community councils and the policy planning commission preceding final action by the council of supervisors. Rezoning, by the council of supervisors pursuant to subsection (b) of this section shall supersede, and pursuant to subsection (c) and (d) shall replace, any inconsistent zoning on a particular parcel or parcels by a local community council, and such parcel or parcels shall not be subject to rezoning by a local community council except as otherwise provided in this section or coincident with repeal by the council of supervisors of the zone which it imposed or express consent to such rezoning by the council of supervisors. Section 909. Council of Supervisors Zoning Powers.

The council of supervisors shall be vested with the following powers to be exercised by ordinance.

(a) Zoning Code. The council of supervisors shall have the sole authority to enact a zoning code, which shall be consistent with the general plan. The zoning code shall establish the regulatory framework for land use regulation through zoning, rezoning and administrative land use approvals in order to promote city-countywide uniformity of regulatory methodology. It shall contain the exclusive zone classifications identifying groupings of permissible land uses and categories of land uses to which the rezoning powers of local community councils relate, prescribe building setbacks and other development standards, identify any circumstances under which local community councils may impose their own sitespecific development standards, define the exclusive types, zone classifications, uses and other circumstances under which use permits and variances may be issued and contain other regulations as the council of supervisors deems appropriate. The provisions of the zoning code shall be binding on local community councils.

(b) Overlay Zoning. The council of supervisors may zone by superimposing overlay zones upon underlying zone classifications on a particular parcel or parcels.

(c) General Plan Consistency. The local community councils shall rezone parcels to achieve general plan consistency. If the affected local community councils have failed to initiate and complete a rezone consistent with the applicable general plan designation within two years of the occurrence of the inconsistency, the council of supervisors may initiate and complete a rezone for consistency purposes.

(i) The council of supervisors may, on an emergency basis, adopt as an emergency measure an interim ordinance rezoning a parcel or parcels when either a zoning change is necessary to prevent uses authorized by an existing applicable zone classification which would be inconsistent with the general plan; or a zoning change is necessary to prevent uses which would be in conflict with a contemplated general plan amendment which the council of supervisors, policy planning commission or planning department is considering or studying or intends to study within a reasonable time. Such interim ordinance shall be of no further force and effect three years after its adoption. Coincident with the adoption of such interim ordinance, the council of supervisors shall notify the local community council or councils within whose jurisdictions the parcel or parcels are located. Upon repeal, rescission or lapse of the interim zoning designation, the affected local community councils shall rezone the parcel or parcels in a manner consistent with the general plan.

(ii) The council of supervisors may rezone a particular parcel or parcels from one zone to another in any instance where the existing zone classification on the parcel or parcels does not permit any of the uses authorized by the general plan for the parcel or parcels and a local community council has either denied a rezoning application which was consistent with the general plan or there has been no final action by the local community council on such application for <u>two</u> <u>years</u> after such application is filed and deemed complete pursuant to provisions the zoning code.

Procedures for exercise of the zoning powers conferred by this section shall be contained in the zoning code. Such procedures shall provide, except in emergencies, for hearing and recommendation by affected local community councils and the policy planning commission preceding final action by the council of supervisors. Rezoning by the council of supervisors pursuant to subsection (b) of this section shall supersede, and pursuant to subsections (c) and (d) shall replace, any inconsistent zoning on a particular parcel or parcels by a local community council, and such parcel or parcels shall not be subject to rezoning by a local community council except as otherwise provided in this section or coincident with repeal by the council of supervisors of the zone which it imposed or express consent to such rezoning by the council of supervisors.