

TELEPHONE (916) 449-5604

## City Council

Sacramento, California


Honorable Members in Session:
SUBJECT: 1. Environmental Determination
2. Rezoning from $\mathrm{R}-1$ to $\mathrm{R}-1 \mathrm{~A}$
3. Tentative Map ( $\mathrm{P}-9447$ )

LOCATION: Northwest corner of Pamela Drive and Diamond Avenue

## SUMMARY

This is a request for entitlements necessary to develop a 30 -unit townouse/condominium complex on a 2.2 acre vacant site. The staff and Planning Commission recommend approval of the requests subject to conditions. The planning Commission also approved a special permit to allow the 30 -unit complex.

## BACKGROUND INFORMATION

The subject site is rectangular shaped and surrounded by $R-1$ zoned properties. It is encumbered by a 100 -foot wide P.G.\&E. easement that runs diagonally across the property. Because of the easement, the site would be appropriate for a condominium-type use.

The original plans consisted of 32 units. Both the staff and Planring Commission expressed concerns with the original proposal. There were concerns regarding overall design including elevations, vehicular circulation, open space, density, and north/south orientation of units. The project was continued on two occasions to allow the applicant to address these concerns. The concerns were finally addressed and the staff and Planning Commission were satisfied with the changes. Staff believes the revised plans are more compatible to adjacent land uses.

Two Commissioners were not satisfied with the overall design of the project, They had concerns with the density: and elevations.

## VOTE OF COMMISSION

On August 27; 1981, the Planning Commission, by a vote of six ayes, two noes, one absent, recommended approval of the Rezoning request to R-1A.

On September 10, 1981, the planing Commission, by a vote of six ayes, two noes, one absent, recommended approval of the Tentative Map subject to conditions:

The entitlements were split because there was no objection to the rezoning of the site and the applicant wanted the Commission to take action on this entitlement. The Commission therefore, approved the Rezoning first and continued the Tentative Map to the September. 10 meeting. This was necessary because the lot design would be changed with any site plan revisions.

## RECOMMENDATION

The staff and Planning Commission recommend that the City Council approve the project by:

1. Ratifying the Negative peclaration;
2. Adopting the attached Rezoning Ordinance; and.
3. Adopting the attached Resolution, adopting Findings of Fact, approving the Tentative Map with conditions.'


FOR CITY COUNCIL INFORMATION HALTER J. SLTPE
CITY MANAGER
MVD: HY: jm
October 13, 1981
Attachments
P-9447

## ORDINANCE NO. 81-096

## ADOPTED BY THE SACRAMENTO CITY COUNCIL ON DATE OF

OCTOBER•13, 1981

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ORDINANCE AMENDING THE DISTRICTS ESTABLISHED BY THE COMPPEHENSIVE ZONING ORDINANCE NO. 2550, FOURTH SERIES, AS AMENDED, BY REMOVING PROPERTY LOCATED AT THE NORTHWEST CORNER PAMELA DR. \& DIAMOND AVE.
FROM THE SINGLE FAMILY R-1
ZONE
AND PLACTNG SAME IN THE TOWNHOUSE R-1A
ZONE (FILE NO. P-9447 ) (APN: 251-311-11)
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BE IT ENACTED BY THE COUNCIL OF THE CITY OF SACRAMENTO:
SECTION 1.
The territory described in the attached exhibit(s) which is in the Single Family $\mathrm{R}-1$ zone (s), estabiished by Ordinance No. 2550, Fourth. Series, as amended, is hereby removed from said zone (s) and placed in the
Townhouse R-lA zone (s).

## SECTION 2.

The City Clerk of the City of Sacramento is hereby directed to amend the maps which are a part of said ordinance No. 2550 , Fourth Series, to conform to the provisions of this ordinance.

SECTION 3 .
Rezoning of the property described in the attached exhibit(s) by the adoption of this ordinance shall be deemed to be in compliance with the procedures for the rezoning of property prescribed in Ordinance No. 2550, Fourth Series, as said procedures have been affected by recent court decisions.

PASSED FOR PUBLICATION:
PASSED:
EFFECTIVE:

## MAYOR

## ATTEST:

CITY CLERK

P-9447

All that real property situete in the Courty of Sacramento. State of California, described as follows:

Beginning at the northeast eorner of the west $\frac{1}{2}$ of Lot 11 in Block 4, North Sactamento Subdivision No. 3 filed in the Office of the Recorder of Sacramento County, California, in Book ll of Baps, Map No. 34; thence from said point of besinning South $80^{\circ} 01$ " $30^{\prime \prime}$ West 50.00 Seet; thence Soxth $09^{\circ} 59^{\prime}$ West 12.5 feet; thence South $80^{\circ}$. 0 I' $30^{\prime \prime}$ Hest 300.00 feet; thence forth $09^{\circ} 59^{\circ}$ West. 210.83 Eeet to its intersection with the south line of the fmericer
River Flood Control District; thence easterly alorg said south line to a point located Souts $30^{\circ}$ d1! $30^{\prime \prime}$ West 300.00 feet and North $11^{\circ} 0$, Hest 294.00 feet from the southwest correx of Lot 51 Schmitz Trect filed in said County Fegorder"s Otfice in Dook 23 of Mars, liep No. 杵; therce South $11^{\circ}$ o1. East 1.24.00 =eet to its intersection with the morth Iine of Diamond Avenue thence South $80^{\circ} 01$ 20'West alone said north line to its intersection with the west line of pamela Drive therce southerly along said west line to the point of berimins.

P-9447

# RESOLUTION No. 81-747 <br> Adopted by The Sacramento City Council on date of 

OCTOBER 13, 1981<br>A RESOLUTION ADOPTING FINDINGS OF FACT, APPROVING A REQUEST FOR TENTATIVE MAP FOR HAGGINVOOD GARDENS (APN: 251-311-11) (P-9447)

WHEREAS, the Planning Commission has submitted to the City Council its report and recommendations concerning the request for a Tentative Map for Hagginwood Gardens, located at the northwest corner of Pamela Drive and Diamond Avenue (hereinafter referred to as the proposed suodivision).

WHEREAS, the Council of the City of Sacramento, based on testimony submicted at public hearing(s) conducted on October 13, 1981, hereby finds and determines as follows:
A. The proposed subdivision, together with the provisions for its design and improvement, is consistent with the City General. Plan and the Hagginwood" Commanty plan in that"both plans designate the subject site for residential uses. Also, any required improvements are to be designed and constructed within the provisions of the Subdivision Regulations which, by Section 40.102 of said regulations, is designated as a Specific plen of the City of Sacramento.
B. The site is physically suitable for the type ard proposed density of development in that the subject site is flat with no significant erosional, soil expansion, or other similar problems.
C. The design of the subdivision or proposed improvements are not likely to cause substantial environmental damage, and will not substantially and avoidably injure fish or wildlife or their habitat. The proposed project has been reviewed and assessed by the Environmental Coordinator, who has filed a Negative Declaration with the City Clerk. By virtue of the Negative Declaration, the proposed project will not cause individual or cumulative adverse effects on the natural and social-physical environment nor substantially and avoidably injure fish, wildlife, or their habitat.
D. The design of the subdivision or the type of improvements are not likely to cause serious public health problems in that communty water and sewer systems exist at the site. The site is not within an established flondplain or over a knoAPPppaigexylt.
E. The design of the subdivision or the type of improvements will

- not conflict with easements acquired by the public for access through, or use of, the property within the proposed subdivision, in that there are no access easements for use by the public at large on the subject site.
F. The discharge of waste from the proposed subdivision into the commanty sewer system servicing the proposed subdivision will not result in or add to a violation of the waste discharge requirements applicable to said sewer system which were prescribed by the California Regional Water Quality Control Board, Central Valley Region, in that the existing City of Sacramento treatment plants have'a design capacity of 75 mgd and that actual treated djscharge averages $56 \mathrm{mgd} . \cdots$ The discharge fromthe proposed project wif not create a condition exceeding the design capacity.
C. The design of the proposed subdivisior provides, to the extent feasible, for future passive or natural heating or cooling opportunities in the proposed subdivision, taking into consideration the local climate, the contour and contiguration of the parcel to
$\ldots$ be divided, and such other design and inprovenent requirements. appiticable to the proposea subdivision:

NOW, THEREFORE, BE IT RESOLVED by the Council of the City of Sacramento as follows:
A. The Negative Declaration be ratified;
B. The Tentative Map be approved subject to the following conditions:

1. The applicant shall provide standard subdivision improvements pursuant to Section 40.811 of the Subdivision ordinance pritor to filing the final map.
2. The applicant shall prepare a sewer and drainage study for the review and approval of the City Engineer prior to filing the final map. May reguire filling and sewer lift stations. Hydraulic grade line in Arcade Creek=Elev=35.2. .Drainage lift station may be recuined.
3. The applicant shall name the streets to the satisfaction of the Planning Director:
4. Right-of-way study required for the review and approval of the City Traffic Engineer prior to filing the final map.
5. The applicant shall dedicate blister and place standard improvements on Pamela Drive and Diamond Avenue prior to recordation of the final map. Improvements shall include a 12-foot lane on the east side of Pamela Drive and south side of Diamond Avenue.
6. The applicant shall extend the street improvements excluding sidewalks, offsite southerly to meet existing improvements.


CITY CLERK
P-9447

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MOTION NO.


## NOTION:

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## ADTMESS

City Planning Commission
Sacramento, California
Members in Session:
SUBJECT: Special Permit and Tentative Map to develop 32 Townhouses (P-9447)

LOCATION: Northwest corner of Pamela Drive and Diamond Avenue
The applicant is requesting the necessary entitlements to develop a townhouse compiex on $2.2+$ acres. The project was contimued on August 13, 1981 by the Planning Commission in order to allow the applicant time to address concerns mentioned in the staff report. At the August 27, 1981 Planning Commission meeting the Commission recommended approval of the rezoning request but continued the special permit and the tentative map for desjgn revisions previously requested.

The applicant has submitted a revised tentative map indicating 30 units and a reduction of two units. Staff believes the changes made adequately address the concerns expressed by staff and the Planning Commission. The applicant has addressed the major concerns which included density reduction, elevation revision, site design, compliance with the 80 percent north/south policy and vehicular circulation improvement. However, staff has the following comments with regard to the current proposal:

1. : For adequate summer window shading, a three-foot roofline overhang is necessary. Building elevations should indicate this overhang.
2. The parking area and interior street circulation must be shaded to comply with current solar regulation ( 50 percent shaded surfaced area within 15 years). Most shade trees require at least a sixfoot wide planter area. The applicant should keep this in mind when selecting landscaping materials. Planters along the roads. may require widening.
3. In order to provide some variety of design, staff suggests that the units be staggered along the street frontages. Staff also suggests that the exterior elevations be reviewed by the Architectural Review Board. The Eoard should address the following:
a. The side elevation for design relief; and
b. Provide visual interest to the front and rear elevations
4. The Planning and Community Services Departments have determined that .300 acres of land are required for parkland dedication purposes and that fees are to be charged in lieu of the required parkland dedication. The subdivider shall submit to the City an appraisal of the land to be subdivided. Said appraisal shall be dated and submitted no more than 90 days prior to filing the final map. Fees shall be paid prior to filing the final map with the City Council.

STAFF RECOMMIDDATION: Staff recommends the following actions:

1. Ratification of the negative declaration;
2. Approval of the special permit based on findings of fact and subject to conditions which follow below:
3. Approval of the tentative map subject to conditions which folzow: Conditions - Speci.al Permit
a. The applicant shall supmit the exterjor elevations to the Architectural Review Board for review and approval. ARB suggestions shall be incorporated into the building plans.
b. Detailed landscaping and irrigation plans, including surfaced area shading, shall be submitted for review and approval by the Planning Director prior to issuance of building permits.
c. Building plans shall indicate three-foot roof overhangs.

## Findings of Fact - Special Permit

a. The project is based on sound principles of land use in that the proposed townouse units are compatible with surrounding single family dwellings.
b. The specjal permit as conditioned will not be injurious to surrounding properties in that:

1) the proposal will not significantly alter the residential characteristics of the area;
2) adequate setback and landscaping will be provided to buffer the two-story units.
c. The proposal is consistent with the 1974 General Plan which encourages a variety of housing types.
a. The proposal is consistent with the 1965 Hagginwood Community Plan which designates the site as residential.

## Conditions - Tentative Map

a. The applicant shall provide standard subdivision improvements pursuant to Section 40.811 of the Subdivision Ordinance prior to filing the final map.
b. The applicant shall prepare a sewer and drainage study for the review and approval of the City Engineer prior to filing the final map. May require filling and sewer lift stations. Hydraulic grade line in Arcade: Creeksiev=35.2... Drainage lift station may be required.
c. The applicant shall name the streets to the satisfaction of the Planning Director.
d. Right-of-way study required for the review and approval of the City Traffic Engineer prior to filing the final map.
e. Applicant shall dedicate blister and place standard improvements on Pamela Drive and Diamond Avenue prior to recordation of the final map. Improvements shall include a 12-foot lane on the east side of Pamela and south side of Diamond Avenue.
f. The applicant shall extend the street improvements excluding sidewalks, offsite southerly to meet existing improvements.
g. The applicant shall dedicate right-of-way study prior to filing the final map.
h. The subdivider shall submit to the City an appraisal pursuant to Section 40.1304 of the Subdivistion Ordinance (Parkland Dedication). Said appraisal shall be dated and submitted no more than 90 days prior to filing the final map and required fees paid prior to filing the final map with the City Council.

Respectfully submitted,

<br>Wilfred Weitman<br>Senior Planner<br>WW:SD:bW<br>Attachments




City Planning Commission
Sacramento, California
Members in Session:
Subject: Rezoning, Special Permit, and Tentative Map to develop 32 townhouse units (P-9447)

Location: Northwest corner of Pamela Drive and Diamond Avenue
This project was originally considered by the Planning Commission on August 13, 1981. In consideration of the project there was concerts expressed regarding the overall design of the development, specifically, the elevations and site design, including vehicular circulation, open space, and north/south orientation. The project was therefore continued to this meeting in order to allow the applicant to redesign the project.

Subsequently, the applicant submitted revised elevation and floor plans. The only change that was made is the units were offset by three feet instead of two feet. The revision resulted in very little. change of the elevation. They appear almost identical to the original elevations. Also, the applicant made no attempt to redesign the site plan to meet the $80 \%$ north/south policy, to improve the vehicular circulation and useable open space.

Staff believes the change that was made did not address the concerns expressed by staff and the planning Commission, therefore, cannot... support the project.

## STAFF RECOMMENDATION

Staff recommends another continuance in order to allow the applicant time to redesign the overall project to address the concerns expressed in the staff report.

Respectfully submitted,


Howard Yea,
Principal Planner
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## APPLICATION: 1. Environmental Determination

2. Rezone 2. $2 \pm$ ac. from Single Family ( $\mathrm{R}-1$ ) to Townhouse ( $\mathrm{R}-1 \mathrm{~A}$ )
3. Special Permit to develop 32 townhouse units
4. Tentative Map to divide $2+$ acres into 32 townhouse lots and a common open spāce

LOCATION: Northwest corner of Pamela Drive and Diamond Avenue
PROPOSAL: The applicant is requesting the necessary entitlements to develop a 32 -unit townhouse complex.

PROJECT INFORMATION:

1974 General Plan Designation:
: 1965 Haggjinwood Community Plan Designation:
Existing Zoning of Site:
Existing Land Use of Site:
Surrounding Land Use and Zoning:
North: Flood Control
South: Single Family; R-1
East: Single Family; R-1
West: Single Family; R-l
Parking Required: 32 spaces
Property Area:
Density of Development:
Significant Features of Site:

Topography:
Street improvements:
Utilities:
Square Footage of Units:
Exterior Building Materials:
Exterior Building Colors:
Maximum Building Height:
North/South Orientation:

Residential
Light Density Residential
R-l; Proposed zoning: R-lA Vacant

Parking Provided: 79 (with 2-car garages)
2.16+ acres
$14.5^{-}$per acre
100 foot wide PG\&E right-of-way with two lattice tower transmission lines
Flat
To be provided
To be provided
1,430
Wood and stucco
Earth tones
24 feet
13 percent

APPLC. NO.

SUBDIVISION REVIEW COMMITTEE RECOMUENDATION: On July 22, 1981, by a vote of four ayes, three noes, one absent and one abstention, the Subdivision Review Committee voted to recommend approval of the project subject to the following conditions:

1. The applicant shal.l provide standard subaivision improvements pursuant to Section 40.811 of the Subdivision Ordinance prior to filing the final map.
2. The applicant shall prepare a sewer and drainage study for the review. and approval of the City Engineer prior to filing the final map. Filling and sewer lift stations may be required. Hydraulic grade line in Arcade Creek-Elevation=35.2. Drainage lift station may be required.
3. . The applicant shall nane the streets to the satisfaction of the City Planning Director.
4. Right-of-way study required for the review and approval of the City Traffic Engineer prior to filing the final map. Applicant shall. dedicate right-of-way as determined by the study.
5. The applicant shall dedicate a blister and place standard improvements on Pamela Drive and Diamond Avenue prior to filing the final map. Improvements shall include a l.2-foot lane on the east side of Pamela Drive and a l2-foot lane on the south side of Diamond Avenue.
6. The applicant shall extend the strect improvements, excluding sidewalks, southerly to meet existing improvenents prior to filing the final map.

STAFF EVALUATION: Staff has some majox concerns with regard to this project:

1. The Subdivision Review Committee vote of three noes is reflective of those members concerns regarding the landocked parcel abutting the western boundary of the subject site. No provision has been made for access to that site with the current proposal. In:order for staff to find consistency with the Subiivision Ordinance, the design proposal must address this problem. Staff suggests that a better site design would incorporate tnis landlocked parcel. A second alternative would provide for continuation of a street through the subject site to the jandlocked parcel. These suggestions would be consistent with the following regulation and goal; Chapter 40 .of the City Code relating to Subdivison Regulation states (Sec. 40.303):
"Streets shall be laid out to conform to the alignment of existing streets in adjoining subdivisions and to the logical continuation of existing streets where the land adjoining is not subdivided."

Goal "G" of the Community Design Element df the General Plan, relating to Improvement of Neighborhoods and Communities states:
"Promote the development. of vacant lots which have been passed by urban development."
2. The 100 -foot wide PG\&E easement makes the proposed density of 14.5 units per acre unsuitable for the site. Although a density of 15 units per acre might be achieved in R-lA zoning (with good design), the easement eliminates approximately $.6 \pm$, one-half acre of land, severely limiting design flexibility.
3. Only four units, 13 percent of the overall site, have adequate north/ south orientation. The intent of a recently adopted goal of the Conservation Element of the General Plan is to make provision for the use of solar energy. The most efficient means of utilizing the sun's energy. is to locate the predominant structural glazing on the south wall for space heating. To this end it is required that 80 percent of the lots within a project have side walls oriented within $22 \frac{1}{2}$ percent of true north or an in-lieu program for such structural orientation.

STAFF RECOMMENDATION: Staff has no objection to the proposed condominium use. It seems to be the most appropriate use for the site. However, due to staff's concerns regarding the site and unit design, staff recommends a continuance in order to allow the applicant time to submit a redesign. The redesign should address the following:

1. Incorporation of the landlocked parcel to the west or provision. for its future access;
2. A density reduction;
3. Solar access;
4. Reduction of surfaced area.

Staff has included comments from the North Sacramento Citizens Advisory Committee. Many of their comments correspond with staff's concerns (see Attachment A). In addition, the project must comply with the 50 percent tree shading requirement of the ordinance.

The North Sacramento Citizen Advisory Committee, at its June 27, 1981 meeting, expressed the following comments regarding the Hagginwood Gardens proposal (P-9447).

1. The density of the proposed condominium development could lend itself to low-income apartment units (with absentee landlords) rather than moderate-income condorniniums. This comment was based on the experience of condominium projects in Los Angeles. (See Sacramento Bee's article 7/24/81.)
2. There are many problems with the existing apartments and duplexes in the area. The proposed development might compound an existing bad situation.
3. The density appears too high, and there's not enough open space.
4. Several members would favor the project if owner-occupied units could be guaranteed.
5. The proposed project's lots should have a north/south orientation rather than east/west.
6. The proposed project should be considered due to the extremely tight rental and affordable housing market in the North Sacramento area.
7. The proposed project does not appear to be in a desirable location.
8. The proposed project exhibits a sterile "look-a-like" appearance. More design variety among the units should be encouraged.



