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**APPROVED**  
BY THE CITY COUNCIL

April 22, 1994

**MAY 10 1994**

OFFICE OF THE  
CITY CLERK

City Council  
Sacramento, California

Honorable Members in Session:

**SUBJECT: PROPOSED CRIME REDUCTION - PROPERTY PROTECTION ASSESSMENT  
DISTRICT NO. 94-02 - PUBLIC MEETING**

**LOCATION AND COUNCIL DISTRICT**

The proposed district is Citywide.

**RECOMMENDATION**

This report recommends that the City Council conduct the public meeting to receive testimony regarding the formation of the Crime Reduction-Property Protection Assessment District. No action is required at this time.

**CONTACT PERSON**

**Karen Shipley, Special Districts Analyst, 264-5236**

**FOR COUNCIL MEETING OF:**

May 10, 1994

**SUMMARY**

The purpose of this public meeting is to receive public testimony regarding the proposed *Crime Reduction-Property Protection Assessment District*. No Council action is required. A schedule for the assessment proceedings and ballot measure is attached as Exhibit "A".

## COMMITTEE/COMMISSION ACTION

None.

## BACKGROUND INFORMATION

The district was initiated in response to the 7 point Crime Reduction-Protection Plan approved by Council on February 22, 1994.

On March 8, 1994, City Council adopted the Resolution of Intention No. 94-141 for the proposed Crime Reduction-Property Protection Assessment District. The resolution established a public meeting on May 10, 1994, and a public hearing on June 8, 1994. A public advisory vote will be conducted on June 7, 1994.

Total cost of the plan is \$8 million annually for five years. Funding for the plan calls for \$2 million from a combination of general fund money, grants and private contributions. The remaining \$6 million will be funded through a citywide assessment district.

The strategic elements of the 7 point plan include intensive prevention efforts, positive youth alternatives, early intervention, apprehension of career criminals, experimentation, community involvement and accountability.

The services provided will include the following:

### Crime Prevention:

- *Neighborhood Crime Reduction Teams:* This effort will evenly deploy 25 to 30 police officers throughout the four sectors of the City. Each of the Police Department's four area captains will utilize these officers to address specific safety, security, and property protection problems affecting neighborhoods and business districts within their geographic areas of command. The results from the successful efforts in the New Helvetia and Franklin Villa neighborhoods will be mirrored in other neighborhoods of the City.

This strategy will also increase neighborhood patrol time by transferring routine duties to additional support staff.

- *Career Criminal Apprehension:* Two teams of police officers will focus on the apprehension of adult offenders and on serious youthful offenders who are committing the majority of the crimes.
- *Youth and Community Services:* The staffing of the Police Department's Youth and Community Services Section will be increased. The current law enforcement magnet school program will be increased from one site to four. Police/Probation Assessment Teams will be formed and the Sacramento Youth Services Corps (SYSC) will be created.

**Rehabilitation of Juvenile Offenders:**

- ***Police/Probation Assessment Teams:*** In an attempt to hold youthful offenders accountable, yet steer them away from serious crime, Police/Probation Assessment Teams will be formed. These teams, staffed by police officers and probation officers, will provide a positive alternative to the juvenile justice system. Currently, first and second time juvenile offenders are either brought directly to juvenile hall or are issued a citation to appear at juvenile hall. With the advent of Police/Probation Teams, these youths will be diverted from juvenile hall.

These youths will be referred to the Police/Probation Teams. The teams will meet with the youth and their parents/guardians. Once the assessment hearing is completed, the youth and their parents/guardians will be given the option of entering into a contract in lieu of being referred to the Probation Department at juvenile hall for formal proceedings. Frequent provisions of these contracts will be community service, graffiti removal, park clean-up, restitution, counseling, drug treatment, school attendance, non-association with gang members, etc.

- ***Youth Service Corps Work:*** Members of the Police Department's Youth and Community Services Section, in conjunction with the probation Department and volunteers would operate the SYSC. Although the SYSC will be open to all at-risk youth, it will primarily serve youth referred by the Police-Probation Teams. The SYSC will have a para-military format, emphasizing physical fitness, self-esteem, self discipline, education, drug free living, and community service. The program will be non-residential.
- ***Positive Youth Alternatives:*** Positive youth alternatives are programs that will assist in preventing youths from turning to crime. The crime rate is the highest for youths ages 10-17. The positive alternative programs will be varied and may include funding portions of several successful programs in the community. Final determination of programs will depend on public and private support, leverage, avoiding duplication, and the potential for effectively reaching youths. Programs currently being reviewed include: Late Night Sacramento - a recreational and education program; Homework Centers in public Libraries; Youth Mentorship, job training; drug counseling and diversion programs; and teen centers. The magnet program at Kennedy High School operated by the Police Department and the Sacramento City Unified School District will be expanded to three other high schools to provide career skills training and community services opportunities.

## FINANCIAL CONSIDERATIONS

The budget for the 7 point Crime Reduction-Property Protection Plan is as follows:

General Fund, Grants & Private Contributions	\$1,953,000
Assessment District Funding	<u>\$6,047,000</u>
<b>TOTAL ANNUAL FUNDING</b>	<b>\$8,000,000</b>

This benefit assessment district is being established in accordance with Title 83 of the Sacramento City Code. Unlike a special tax, a benefit assessment district must demonstrate that the improvements (or services) to be funded provide special benefit to the property being assessed. Secondly, the methodology for the district must assess each parcel an amount which is proportional to the estimated benefits.

This district provides an additional level of police services, specially targeted to protect property and property values, above and beyond the general level of police services provided by the City.

### Benefit Methodology

To accomplish the required proportional assessment, the following benefit methodology has been developed for the proposed services. The services described in the Crime Reduction-Property Protection Plan will provide special benefit to real property in the form of increased neighborhood health, safety, welfare, protection, security, ownership preservation including sustainment of property values and aesthetics. The services will provide special benefit to both residential and non-residential properties within the City of Sacramento.

For the initial benefit allocation, the total estimated budget is divided into three land use categories, 1) single family residential, 2) multi-family residential and 3) non-residential. It is estimated that the aggregate of properties within each category receives special benefit from the additional police services in proportion to the reported property loss resulting from crimes committed in the City of Sacramento during the calendar year 1993. The proportion is determined by the dollar value of property loss as related to each respective land use category.

A statistical summary of 1993 reported property crimes was completed by the Sacramento City Police Department in February 1994. The property crimes include burglary, robbery, larceny, vandalism and arson. An analysis of the statistics indicate that property loss due to crime was attributable by land use category as shown below.

1. Single Family	45.2%
2. Multi-Family	17.6%
3. Non-Residential	<u>37.2%</u>
<b>TOTAL</b>	<b>100.0%</b>

The total district budget is apportioned according to the percentages above. The per parcel assessment for single family and non-residential property is determined by the total number of parcels per land use category. The assessment for multi-family parcels is determined by the number of multi-family units per parcel, and the total number of multi-family units within the City. All privately owned developed parcels within the city will be assessed.

The following chart details the proposed assessments by land use:

USE TYPE	MAXIMUM ASSESSMENT
Single Family (per parcel)	\$29.00
Single Family-Zero Lot Line (per parcel)	\$29.00
Multi-Family (per unit)	\$20.66
Multi-Family-Condominiums (per unit)	\$20.66
Multi-Family-Mobile Home (per unit)	\$20.66
Non-Residential 0-10* (per parcel)	\$65.74
Non-Residential 10-25* (per parcel)	\$230.10
Non-Residential 25-100* (per parcel)	\$821.76
Non-Residential 100-Over* (per parcel)	\$1,709.24
Church (per parcel)	\$65.74

\* Parcel size expressed in 1,000's of square feet

**POLICY CONSIDERATIONS**

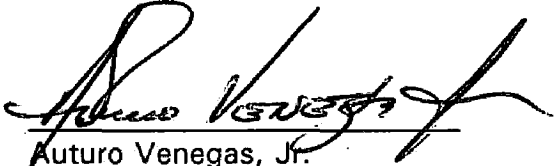
The public meeting is being conducted in accordance with procedures pursuant to City Code Title 83 adopted by Council and effective on February 15, 1994. The additional services to be funded are in accordance with the 7 point Crime Reduction-Property Protection Plan approved by Council on February 22, 1994.

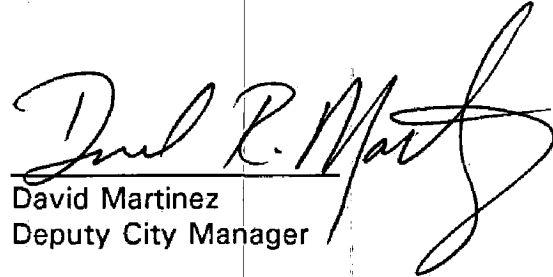
The district will terminate after five years. It is the present council's intentions not to reestablish the district without an election. There are no new policy issues as a result of these assessment proceedings.

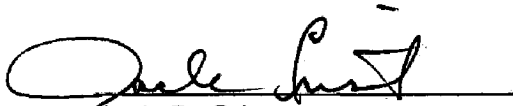
**MBE/WBE**

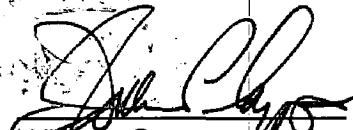
The report does not involve the purchase of goods or services at this time.

Respectfully submitted,

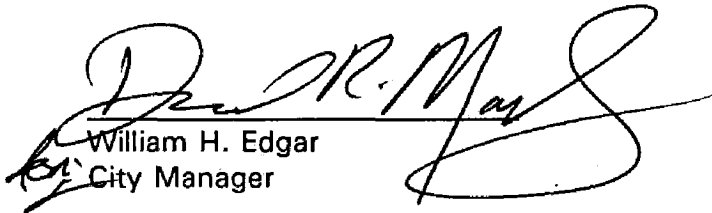
  
Arturo Venegas, Jr.  
Police Chief

  
David Martinez  
Deputy City Manager

  
Jack R. Crist  
Deputy City Manager

  
William Carnazzo  
Assistant City Attorney

Recommendation Approved:

  
William H. Edgar  
City Manager

**EXHIBIT "A"**

**CRIME REDUCTION-PROPERTY PROTECTION ASSESSMENT DISTRICT NO. 94-02**

**SCHEDULE**

March 8, 1994	Council adopted: Resolution of Initiation (Res. No. 94-140) Resolution of Intention to form district (Reso. No. 94-141)
April 8, 15 & 22, 1994	Resolution of Intention published in the newspaper
May 10, 1994	Council conducts Public Meeting (no action)
June 7, 1994	Citywide Special Election with advisory vote regarding the proposed Crime Reduction-Property Protection Assessment District
June 8, 1994	Council conducts Public Hearing and adopts Resolution of Formation of Crime Reduction-Property Protection Assessment District No. 94-02, <u>or</u> , abandons the district