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DEPARTMENT OF
PARKS AND RECREATION

CITY OF SACRAMENTO
CALIFORNIA

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October 4, 2004

City Council
Sacramento, California

Honorable Members in Session:

**SUBJECT: ACCEPT RECOMMENDED USES OF PROPOSITION 40 PER CAPITA AND
ROBERTI-Z'BERG-HARRIS BLOCK GRANT FUNDS**

LOCATION AND COUNCIL DISTRICT: Citywide, D-All

RECOMMENDATION:

Staff recommends that the City Council, by resolution (p. 6), accept a list of regional projects (Exhibit A, p. 7) for use of the Proposition 40 Per Capita and Roberti-Z'Berg-Harris Block Grant Funds. Staff will return with a final actions and specific funding allocations.

CONTACT PERSON: Robert G. Overstreet, Director of Parks and Recreation, 808-1190

FOR COUNCIL MEETING OF: October 26, 2004

SUMMARY:

In March 2002, the California Clean Water, Clean Air, Safe Neighborhood Parks, and Coastal Protection Act of 2002 (Proposition 40) was passed by the voters of California. As part of that bond act, the City of Sacramento was allocated \$1,868,000 in Per Capita Block Grant funds and \$1,874,842 in Roberti-Z'Berg-Harris (RZH) Block Grant funds. The City Council, in August of 2002, approved policy recommendations for the Proposition 12 and 40 Per Capita and RZH Block Grants, which designated the Proposition 40 Per Capita and RZH Block Grants to projects that are "regional" in nature. Staff recommends that the City Council accept a list of recommended regional projects (Exhibit A, p. 7) for these funds with staff returning in the future with recommended final actions and specific funding allocations.



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COMMITTEE/COMMISSION ACTION:

The Citizen's Advisory Committee (CAC) for Parks and Recreation supported the use of the Proposition 40 Per Capita and RZH Block Grants for regional projects at its July 18, 2002 meeting. Staff will review with the CAC specific actions with regard to the uses of these funds as they are developed.

BACKGROUND INFORMATION:

In March 2002, the California Clean Water, Clean Air, Safe Neighborhood Parks, and Coastal Protection Act of 2002 (Proposition 40) was passed by the voters of California.

The Bond Act funds the acquisition and development of properties for the state park system, the acquisition and development of neighborhood, community, and regional parks and recreational areas, for land, air, and water conservation programs, including acquisition for those purposes, and to acquire, restore, preserve and interpret California's historical and cultural resources.

The City of Sacramento has received a total of \$3,742,842 in Proposition 40 Per Capita and RZH Block Grant funds - \$1,868,000 in Per Capita Block Grant funds and \$1,874,842 in RZH Block Grant funds

- The Per Capita Block Grant Program funds projects that meet the urgent need for safe, open and accessible local park and recreation facilities, as well as providing funding for increased recreational opportunities. Eligible projects for this funding include acquisition, development, improvement, rehabilitation, restoration, enhancement, and development of interpretive facilities at local parks and recreational lands and facilities. Per Capita funds can only be used for capital outlay, as opposed to maintenance and operations.
- The Roberti-Z'Berg-Harris Block Grant Program provides funding for high-priority projects that satisfy the most urgent park and recreation needs, with emphasis on unmet needs in the most heavily populated and most economically disadvantaged areas within a jurisdiction. These funds are intended to supplement, and not supplant, local expenditures for park and recreation facilities. Eligible projects will satisfy the most urgent park and recreation needs with an emphasis on acquisition and development/rehabilitation. Up to 30% of the funds may also be used for:
 - Innovative Recreation Programs: specially designed, creative social and human service activities that, by their nature, are intended to respond to the unique and otherwise unmet recreation needs of special urban populations.
 - Special Major Maintenance: rehabilitation or refurbishing of activities performed on an annual more infrequent interval, excluding capital improvements and routinized or other regularly scheduled and performed tasks such as grounds mowing, hedge trimming, garbage removal and watering.

In August 2002, the City Council approved priorities for the use of the Proposition 12 and 40 Per Capita and RZH Block Grant Funds totaling \$8,228,360. The priorities included:

- Projects that make existing parks more “maintainable,” through such measures as redesign, central irrigation systems and booster pumps;
- Approved capital improvement projects (CIP) that were underfunded, and
- Projects of a “regional nature.”

In recognizing that regional facilities are a citywide responsibility, the City Council designated the Proposition 40 Per Capita and RZH funds for regional projects. Underfunded CIP Projects were funded using Proposition 12 Per Capita and RZH Block Grant funds. “Maintainable Park” projects were funded by the City Council as part of the FY 2003 Capital Improvement Program in which the City Council allocated \$1,000,000 in General Funds to make parks throughout the City more maintainable.

Staff continues to pursue an aggressive resource development effort to fund regional and neighborhood/community projects throughout the City. Currently, the City of Sacramento has \$7,408,359 in competitive projects pending with the State for various projects including:

- | | |
|---|-------------|
| • George Sim Community Center Expansion Phase I | \$2,500,000 |
| • Oak Park Community Center Expansion Phase II | \$3,000,000 |
| • Sutter’s Landing Regional Park Development | \$1,500,000 |
| • William Land Park Walking/Jogging Trail Phase III | \$122,000 |
| • Robla Community Park Wetland Enhancement | \$55,965 |
| • Orchard Park Riparian Enhancements | \$80,394 |
| • Ninos Parkway Development Phase II | \$150,000 |

Staff is recommending that the City Council accept a list of recommended projects (Exhibit A, p. 7) for the Proposition 40 Per Capita and RZH Block Grant funds. Staff is requesting that the City Council accept this list at this time in order to better leverage these funds in competitive grant proposals due in early November. Staff will return to the City Council and recommend final actions and specific funding allocations.

FINANCIAL CONSIDERATIONS:

In October 2003, the City Council accepted the City of Sacramento’s allocation of Proposition 40 Per Capita and RZH Block Grant funds and established two capital improvement projects (CIP) to hold the grant funds, the Proposition 40 Per Capita Block Grant Fund CIP (PN: LZ66) and the Proposition 40 RZH Block Grant fund CIP (PN: LZ86).

The City of Sacramento received a total of \$3,742,842 (Fund 512) in reimbursable block grant funds through Proposition 40. In 2003, the California State Assembly passed Assembly Bill 1747, which removed the required 30% match as part of the RZH Block Grant program, there are therefore no match requirements with any of the block grant funds.

A unique aspect of Proposition 40 Block Grant funding is that jurisdictions are allowed to utilize these funds for capital projects *in progress or completed after July 2002* with non-State or Federal dollars if the projects fit the criteria for the Per Capita or RZH programs. Some jurisdictions have taken advantage of this option, and have replaced local sources of funding with Proposition 40 funds, thereby freeing-up general funds and other local sources for other priority projects and programs that may not fit Proposition 40 grant criteria, but are priority needs. Staff is recommending that \$542,842 of the Proposition 40 funds be "swapped" for general funds in the Park Maintenance Irrigation Improvements CIP (PN: LW81) (see Exhibit A, p. 7).

There still remain a number of unfunded priorities despite the Proposition 40 Block Grants. A number of improvements still need to be made at Camp Sacramento most of which include rehabilitation; these currently are estimated at \$495,000. The City of Sacramento will soon be notified about the Proposition 40 Urban Parks Act Grant for the expansion of the Oak Park Community Center. At the time of application, nearly one year ago, the total project cost was estimated at \$3.6 million. The City was responsible for \$600,000 of the cost at that time. Building industry costs have continued to increase, and it is currently estimated that the project could cost an additional 15% or \$514,000 for a total of \$1,114,000. Staff is currently working to secure these funds with partners such as the Sacramento Housing and Redevelopment Agency (SHRA) and is looking at other funding sources such as Park Development Impact Fees (PIF) to make up the shortfall, should the grant be awarded.

Staff will return with recommended actions and allocations to appropriate the Proposition 40 Per Capita and RZH Block Grant funds.

ENVIRONMENTAL CONSIDERATIONS:

The Environmental Services Manager has determined that the action accepting a list of projects is exempt from the requirements of the California Environmental Quality Act (CEQA), pursuant to Section 15061(b)(3) of the CEQA Guidelines.

POLICY CONSIDERATIONS:

The use of Proposition 40 Per Capita and RZH Block Grant funds is consistent with the City's Strategic Plan goals of preserving and expanding parks and recreation opportunities.

In August 2002, the City Council approved policy recommendations for use of the Proposition 12 and 40 Per Capita and RZH Block Grant funds. The City Council designated the Proposition 40 Per Capita and RZH Funds to projects of a "regional nature."

The City Council has identified regional parks and open space as a critical component of the City of Sacramento's Park System. The City currently has no dedicated funding

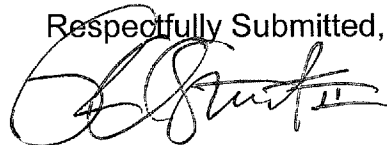
sources for the acquisition and/or development of regional parks and open space. Development impact fees do not cover the development costs of these areas. The Quimby Ordinance and the Park Development Impact Fee (PIF) provide revenue only for neighborhood and community parks.

Staff continues to work to develop on-going funding sources for the acquisition and development of regional parks and open space, however until these funding sources are identified grant resources provide the major source of funding for these facilities.

ESBD CONSIDERATIONS:

Not applicable, as no goods or services are being purchased as part of this report.

Respectfully Submitted,



ROBERT G. OVERSTREET
Director of Parks and Recreation

Recommendation Approved:



ROBERT P. THOMAS
City Manager

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RESOLUTION NO.

ADOPTED BY THE SACRAMENTO CITY COUNCIL

ON THE DATE OF _____

**RESOLUTION TO ACCEPT RECOMMENDED USES OF
PROPOSITION 40 PER CAPITA AND ROBERTI-Z'BERG-HARRIS
BLOCK GRANT FUNDS**

BE IT RESOLVED BY THE COUNCIL OF THE CITY OF SACRAMENTO:

The City Council hereby:

1. Accepts a list of regional projects for use of the Proposition 40 Per Capita and Roberti-Z'Berg-Harris Block Grant Funds attached as Exhibit A.

MAYOR

ATTEST:

CITY CLERK

FOR CITY CLERK USE ONLY

Resolution No.: _____

Date Adopted: _____

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EXHIBIT A:
 PROPOSITION 40 PER CAPITA & ROBERTI-Z'BERG-HARRIS
RECOMMENDED PROJECTS & PRELIMINARY ALLOCATIONS

PROJECT	PROJECT DESCRIPTION	RECOMMENDED ALLOCATION
Meadowview Regional Park Acquisition	Acquisition of property for future Meadowview Regional Park.	\$500,000.00
Granite Regional Park Development	Development of recreational amenities at Granite Regional Park	\$1,000,000.00
Riverfront Fishing Pier	Development of a fishing pier in the Sacramento Riverfront Project Area.	\$600,000.00
Southside Accessible Playground	Development of a fully accessible playground at Southside Park.	\$400,000.00
Youth Sports Complex Development Fund	Funds to develop a Regional Skatepark in the City of Sacramento	\$700,000.00
Park Maintenance Irrigation Improvements	Exchange with General Funds in the Park Maintenance Irrigation Project for development of office space at Sutter's Landing Park - \$322,842 and planning costs associated with the development of the western segment of Two Rivers Trail - \$220,000.	\$542,842.00
TOTAL:		\$3,742,842.00