



DEPARTMENT OF PLANNING AND DEVELOPMENT

## CITY OF SACRAMENTO

1231 USTREET SACRAMENTO, CA

ECONOMIC DEVELOPMENT ROOM 300 95814-2987 916-449-1223

NUSANCE ABATEMENT ROOM 301 95814-3982 916-449-5948

January 29, 1991

Transportation and Community Development Committee Sacramento, California

Honorable Members in Session:

SUBJECT: ANNUAL REPORT ON THE HOUSING TRUST FUND

**ORDINANCE (M90-040)** 

LOCATION: CITYWIDE

#### Summary

The attached 1989/90 report documents the activities and financial status of the Housing Trust Fund (HTF) Ordinance during the initial 15 months of implementation, through June 30, 1990.

#### <u>Background</u>

The Ordinance, adopted by the Council on March 7, 1989, has several objectives including providing local financing for affordable housing and improving the jobs-to-housing balance by providing for housing linkage fees from new commercial development. This report was reviewed by the Planning Commission on November 15, 1990 for information only and was also distributed to the Housing and Redevelopment Commission for review. No action was required by either commission.

#### Financial Data

\$1.8 million in HTF fees were assessed on citywide commercial development from April 6, 1989, the effective date of the ordinance, to June 30, 1990. The City had collected \$832,619 of those assessed fees by the end of the reporting period. The remainder of the fees will be collected prior to issuance of City building permits for the nonresidential development projects.

Expenditure of HTF funds on development of affordable housing has been delayed pending the outcome of the ongoing legal action brought against the City of Sacramento by the Commercial Builders Council of Northern California. The plaintiff's appeal of the federal

Transportation & Community Development Committee Housing Trust Fund Annual Report (M90-040) January 29, 1991 Page 2

district court's summary judgement in favor of the City is expected to be decided in early 1991.

#### **Policy Considerations**

The City is currently preparing to amend the HTF Ordinance, based on the completion of a supplemental economic nexus analysis, to include more specific fees for certain nonresidential uses, clarify administrative procedures and exemptions, and adjust the HTF fee schedule in accordance with the Ordinance. Those amendments are expected to be scheduled for public hearing and Committee review in the spring of 1991.

#### MBE/WBE Impacts

There are no MBE/WBE impacts associated with this item.

#### Recommendation

Staff recommends that the Transportation and Community Development Committee forward the attached report on the Housing Trust Fund Ordinance to the City Council for information only.

Respectfully Submitted,

Executive Director of Sacramento Housing and Redevelopment Agency MICHAEL M. DAVIS

Director of Planning and Development

APPROVED FOR COMMITTEE INFORMATION:

DAVID R. MARTINEZ

Deputy City Manager

Contact Persons:

Steve Peterson, Senior Planner (916) 449-5381

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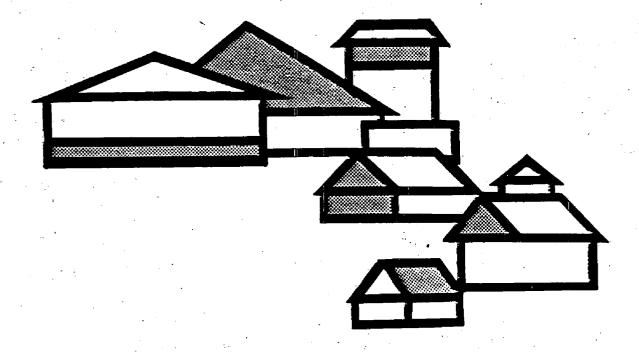
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All Council Districts

January 29, 1991

CITY OF SACRAMENTO

# HOUSING TRUST FUND ORDINANCE



ANNUAL REPORT · APRIL 1989 - JUNE 1990



DEPARTMENT OF PLANNING AND DEVELOPMENT

CITY OF SACRAMENTO

October 18, 1990

City Council
Housing and Redevelopment Commission
City Planning Commission
Sacramento, California

SUBJECT: 1989/90 Report on the Housing Trust Fund Ordinance

Honorable Members in Session:

Attached for your information is the first annual report of the City of Sacramento's Housing Trust Fund (HTF) Ordinance. The report contains information on income, expenditures and status of activities undertaken with the HTF through June 30, 1990.

During the first 15 months, the City of Sacramento has successfully administered the HTF Ordinance and assessed \$1.8 million in fees that can be utilized for the development of affordable housing projects. In addition, in June the City's HTF Ordinance received an award from the American Planning Association for excellence in advocacy planning. Also, in June of this year, the County of Sacramento adopted their own Housing Trust Fund Ordinance to ensure the uniform application of fees for this program within the City and County of Sacramento.

On the legal front, the City was successful in winning a summary judgement in the federal district court in the lawsuit brought by the Commercial Builders of Northern California. This decision has been appealed, and the expenditure of HTF funds for housing projects has been deferred until a final Court decision is made.

We look forward in the coming year to the resolution of these legal issues so that the City and County can effectively implement this model program to serve Sacramento's growing need for affordable housing.

Respectfully submitted,

Michael M. Davis, Director

Planning & Development Department

Robert E. Smith, Executive Director

Sacramento Housing & Redevelopment Agency

1231 I STREET ROOM 200\* SACRAMENTO, CA 95814-2998

BUILDING INSPECTIONS 916-449-5716

PLANNING 916-449-5604

#### **ACKNOWLEDGEMENTS**

#### **City Council**

#### Anne Rudin, Mayor

Heather Fargo Lyla Ferris Josh Pane Tom Chinn Joe Serna, Jr. Kim Mueller Terry Kastanis Lynn Robie

#### **City Planning Commission**

#### Pete Hollick, Chairperson

Gloria Becerra Darryl Chinn Brian Holloway Michael Notestine

Kristan Otto Andrea Rosen Jimmie Yee

#### Housing and Redevelopment Commission

#### Sandra Simpson-Fontaine, Chairperson

Carl Amundson Michael Diepenbrock Virginia Moose Robert Pernell Carolyn Simon Bill Strong
Bill Wiggins
Tom Williams
Frances Wooley
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(Technical Analysis)

#### Sacramento Housing & Redevelopment Staff

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#### CITY OF SACRAMENTO HOUSING TRUST FUND ORDINANCE APRIL 6, 1989 - JUNE 30, 1990 ANNUAL REPORT

#### Summary

This report is an evaluation of the program's first fifteen months of activities undertaken, including income, expenditures and other uses of the Fund, as required in Subsection B.6 of the Housing Trust Fund Ordinance (Section 33 of the City of Sacramento Zoning Ordinance). During the period, 147 commercial development projects have been assessed \$1,811,045.65 in trust fund fees (includes fees paid and fees due based on all building permit applications submitted during this period). Of this total, the City has collected \$832,619.25 on building permits issued during the program's first fifteen months of operation, April 6, 1989 to June 30, 1990. No funds, however, have been expended pending the outcome of the legal challenge of the Housing Trust Fund Ordinance brought by the Commercial Builders of Northern California, against the City of Sacramento.

#### **Current Status of Linkage Programs**

On March 7, 1989, the City Council adopted the Housing Trust Fund Ordinance with the objective of increasing and improving the citywide supply of housing affordable to lower income households. The Ordinance, which became effective on April 6, 1989, levies a housing linkage fee per square feet on all nonresidential construction, additions and interior remodels in order to address the City's low income housing needs associated with employment growth. Exhibit F provides a two-page summary of the program.

In adopting the Ordinance, the City made specific findings that the relationship between increased commercial development and the need for low income housing is regional in scope. To further this goal, the City Council requested that the County Board of Supervisors adopt a similar development fee ordinance within one year of the effective date of the City Ordinance to assure a broad revenue base for program funding. On June 19, 1990, the County established linkage fees on commercial development equivalent to those in the City. The effective date for the County ordinance is August 19, 1990. Unlike the City Ordinance, however, the County does not offer a build option to developers in lieu of the full housing fee. Instead of offering a build option, the County's proposed ordinance includes an option for nonresidential developers to donate an equivalent value of land or air rights in lieu of the fee for development of affordable housing.

Since the adoption of the Housing Trust Fund Ordinance by the City of Sacramento, other California jurisdictions, such as Los Angeles and San Diego, have followed suit and adopted similar ordinances in efforts to address housing, air quality, and jobs-to-housing balance needs. As the first California city to adopt a housing linkage fee for commercial development since the U.S. Supreme Court ruling in the Nollan case, Sacramento has set a precedent for other cities concerned with providing affordable housing and faced with a lack of available federal and state assistance. Exhibit F describes the precedent-setting aspects of the City of Sacramento's ordinance. City staff has received numerous inquiries regarding the Ordinance from jurisdictions throughout the United States interested in creating similar housing linkage fee programs.

#### Housing Trust Fund Fees: Citywide Fund

As shown in Exhibit A, the Citywide Fund had an adjusted balance of \$625,988.10 as of June 30, 1990. This balance was adjusted to reflect the payment of various administrative expenditures, and reimbursements due to infill projects. The anticipated fund balance is \$1,604,414.50 with the inclusion of uncollected assessed Housing Trust Fund fees to be paid by nonresidential developers before the issuance of building permits.

The 1987 nexus analysis estimated that a City/County program could generate an average \$3.6 million in fee revenue per year. This amount represented approximately 9% of the \$42 million financing consisting of public and private funds proposed to construct 1000 units per year. The total amount of assessed Housing Trust Fund fees (both paid and due) during the first twelve months after enactment of the Ordinance was \$1,344,550.95 or approximately 36% of the nexus analysis' revenue projection. This revenue includes the 388,410 square foot Wells Fargo Center project in the City's Central Business District which is the first major commercial high rise project subject to the new fee. This building alone will generate \$361,197 in Housing Trust Fund fees.

During the Ordinance's first 15 months of implementation, non-residential developers paid \$832,619.25 in assessed housing linkage fees to the Citywide Fund from new construction, tenant improvement and interior remodeling of commercial space.

Exhibit B indicates the amount and percentage of total Housing Trust Fund fees assessed and amount of fees collected by Community Plan area. Nonresidential development projects in the Central City and South Sacramento represent the largest percentage of fees assessed. Airport-Meadowview, the Pocket and Land Park experienced the lowest percentage of assessed Housing Trust Fund fees. The City's Community Plan areas are shown on Exhibit C.

As shown in Exhibit D, 60.6% of the total Housing Trust Fund assessed fees through June 30, 1990, involved office uses or approximately 1,186,564 square feet of proposed office space. Warehouse uses comprised approximately 26.1% of fee revenue.

Because collected funds were not expended during the first implementation year of the Ordinance due to the pending legal action, no housing units were assisted. The funds which are currently in escrow will not be expended for project financing prior to determination of the lawsuit. SHRA staff will prepare guidelines for housing unit project financing under the Ordinance subsequent to resolution of the lawsuit brought against the City by the Pacific Legal Foundation on behalf of the Commercial Builders of Northern California.

#### Housing Trust Fund Fees: North Natomas Fund

Nonresidential development projects located in the North Natomas Community Plan area are subject to separate North Natomas requirements. During this first year, the City did not assess any funds under the North Natomas provisions of the Ordinance. Staff anticipates that in 1990 several commercial developers will submit applications which will trigger either North Natomas Housing Trust Fund contributions or commitments to construct housing projects in North Sacramento.

#### **Administrative Expenses**

Administrative expenses consisted of City staff time administering the Ordinance, and contract work with legal and economic consultants on Ordinance amendments and determination of fee amounts for other commercial use categories. The contracts included \$100,000 to Shute, Mihaly and Weinberger, for the preparation of the Ordinance Amendments and legal defense of the Ordinance, and \$21,578 to Keyser-Marston Economic Consultants for additional housing nexus analysis and research to support the Ordinance amendments. By the end of the June 30, 1990 reporting period, \$80,000 of the total consultant fees had been paid from the Housing Trust Fund account balance. The remainder of the consultants' charges will be paid during the 1990-1991 fiscal year.

Approximately \$5,470.00 in processing fees (at \$50.00 per application) were collected during the 15-month reporting period to recover City administrative costs. Planning Division costs averaged approximately \$157.35 per Housing Trust Fund application during the 1989-1990 fiscal year. In addition to Planning Division staff time expended on implementation and administration of the Ordinance, Building Division staff reviewed commercial plans for applicability to the Ordinance and SHRA staff had various administrative responsibilities. The total administrative costs to the City for implementation of the Housing Trust Fund Ordinance clearly surpasses the \$50.00 fee currently being charged for processing each application.

#### **Build Option**

In response to the North Natomas Settlement Agreement and in order to promote infill housing development, the Ordinance provides the nonresidential developer the option to

the full fee, upon approval by the Planning Director of an acceptable housing development proposal. During this first year, staff has received numerous inquiries about the build option. One commercial developer, Buzz Oates Enterprises, entered into two housing construction agreements with the City to construct a total of 18 dwelling units on designated infill property. The developer has recently submitted a proposal to develop a 42-unit multi-family housing project on an infill site. The proposal would create a credit of 24 additional housing units beyond the number of units required in the existing agreements.

Several policy issues have arisen involving the possibility of a developer constructing more than the required number of housing units and bankrolling or selling those units as credits to other commercial developers to fulfill subsequent Housing Trust Fund obligations. Staff believes it is appropriate to limit the size of infill projects that may receive credit under the Ordinance's build option to assure adequate fee revenue for low income housing and encourage true infill housing projects. As currently written, the Ordinance does not specify affordability for units constructed under the build option.

#### Variance Requests

Since the effective date of the Ordinance, one commercial developer applied for a variance from the provisions of the Housing Trust Fund citing hardship circumstances. On July 27, 1989, the City Planning Commission voted to deny the variance application (M89-047) based on findings of fact that the developer/applicant failed to prove that special circumstances existed that were unique to the subject commercial development project, that the project would not be objectively feasible without the variance modification, that financial hardship would occur without approval of the variance, and that no alternative means of compliance were available to effectively attain the objective of the Ordinance.

#### Status of Legal Challenges

The U.S. District Court for the Eastern District of California recently upheld the Housing Trust Fund Ordinance in a lawsuit brought against the City by the Commercial Builders of Northern California. On November 15, 1989, the federal court granted a summary judgement in the City's favor on all seven causes of action brought by the Commercial Builders. Both the legal brief and the favorable court ruling cited the detailed factual study and background nexus analysis on which the Ordinance is based. The Pacific Legal Foundation (PLF), representing the Commercial Builders, have appealed the District Court's decision to the Ninth Circuit Court of Appeals. In reaction to this appeal, sixty-four cities and the State Attorney General's Office have joined the City of San Francisco's amicus brief in support of the Housing Trust Fund Ordinance. The appeal is tentatively scheduled to be heard this fall. On the advice of legal counsel, funds deposited in the

Citywide and North Natomas Housing Trust Fund accounts will remain in escrow, with the exception of payment for related administrative expenses (i.e. consultant contracts), pending a final legal determination on the appeal.

A second lawsuit filed by the PLF on behalf of Solomon Equities, was withdrawn on April 30, 1990 due to the plaintiff's relocation to West Sacramento. The plaintiff's relocation was coincidental and cannot be attributed to assessment of Housing Trust Fund fees in the City of Sacramento. Furthermore, the dismissal of the lawsuit was a joint stipulation between the adversarial parties.

#### Recommendations

Several amendments to the Ordinance would simplify the administrative requirements and make it more effective in mitigating the City's shortage of low income housing available to employees of nonresidential projects. Those amendments include an annual fee adjustment to more accurately reflect increases in housing costs, special fee amounts for certain nonresidential uses (such as contracting and wrecking yards) that vary from the previously analyzed six commercial types based on further nexus study, exemption of certain non-residential uses that serve a specific public purpose (such as food service for the homeless), and clarification of the build option method of compliance to assure consistency with the City of Sacramento's infill program. In addition, an increase in the processing fee may be justified given administrative costs and staff time.

#### **EXHIBIT A**

### Housing Trust Fund Payment Report Summary

#### April 6, 1989 to June 30, 1990

Fees Collected	\$832,619.25
Administrative Expenses <sup>1</sup>	\$80,000.00
Infill Project Reimbursement <sup>2</sup>	\$126,631.15
Adjusted Fund Balance	\$625,988.10
Actual Fund Balance <sup>3</sup>	\$722,866.70
Fees Due (Includes Pending Building Permits)	\$978,426.40
Total Estimated Fund Balance <sup>4</sup>	\$1,604,414.50

#### NOTES:

- 1 Consultants' fees.
- 2 80% HTF fee reimbursement for construction of housing units under build option.
- 3 Fund balance as reported on cash register audit receipts. Includes administrative expenditures for consultants' fees, but does not include funds reserved for infill project reimbursement. \$29,752.55 in HTF fees which were erroneously credited to another building fee account at time of payment, will be adjusted and credited to HTF account in the 1990-1991 fiscal year.
- 4 Adjusted fund balance plus outstanding HTF fees.

**EXHIBIT B** 

## Housing Trust Fund Fees Assessed and Paid by Community Plan Area April 6, 1989 to June 30, 1990

COMMUNITY PLAN AREA	ASSESSED (CHARGED) HTF FEES	COLLECTED (PAID) HTF FEES	% OF TOTAL ASSESSED FEES
Airport Meadowview	\$8,839.50	\$2,808.00	0.5%
Arden Arcade	\$233,275.50	\$80,999.90	12.9%
Central City	\$455,882,00	\$65,164.05	25.2%
East Broadway	\$109,312.35	\$104,860.35	6.0%
East Sacramento	\$191,809.55	\$95,541.30	10.6%
Land Park	\$57,637.75	\$9,290.25	3.2%
North Natomas	\$0	\$0	0.0%
North Sacramento	\$137,384.55	\$52,266.55	7.6%
Pocket	\$14,049.75	\$6,614.50	0.7%
South Natomas	\$220,770.20	\$122,222.85	12.2%
South Sacramento	\$382,084.50	\$292,851.50	21.1%
TOTAL	\$1,811,045.65 <sup>1</sup>	\$832,619.25	100.0%

<sup>&</sup>lt;sup>1</sup> This total is the amount of assessed fees prior to administrative expenditures and reimbursement to commercial developers for construction of housing units under the build option.

## CITY OF SACRAMENTO **COMMUNITY PLAN AREAS** 10 NORTH NATOMAS NORTH SACRAMENTO 9 SOUTH ARDEN+ARCADE CENTRAL CITY SACRAMENTO EAST BROADWAY LAND PARK POCKET SACRAMENTO MEADOW-

### EXHIBIT D

## Housing Trust Fund Fees Assessed by Building Type

BUILDING TYPE	NUMBER OF APPLICATIONS	SQUARE FOOTAGE	HTF FEE AMOUNT	% TOTAL FEES
Office	38	1,186,564	\$1,098,356.10	60.6%
Hotel	4	83,863	\$75,476.70	4.2%
Research & Development	0	0	\$0	0.0%
Commercial	39	181,083	\$137,439.00	7.6%
Manufacturing	3	49,906	\$26,461.10	1.5%
Warehouse	50	1,596,841	\$473,312.75	26.1%
Exempt/Other	13	114,645	\$0	0.0%
TOTAL	147	3,212,902	\$1,811,045.65	100.0%

#### KEY TO EXHIBIT E: HOUSING TRUST FUND PAYMENT REPORT

PC# = Four-digit Plan Check number

DATE APPLIED = Date the HTF application is completed by the Building Division

SQ FT = Total number of square feet

USE 1 = Primary use from the following use codes:

C - Commercial

Ot - Other (includes exempted uses)

RD - Research and development

W - Warehouse

H - Hotels

O - Office

M - Manufacturing

USE 2 = Secondary use

USE 2% = Secondary use square footage as a percentage of the primary use square footage

TYPE = Type of building permit from the following abbreviations:

NC - New Construction

IR - Interior Remodel

TI - Tenant Improvement

E - Exempt

BUILD #DUs = Number of infill units to be constructed under the build option

HSG FEE = Assessed (charged) HTF fee amount

PROC FEE = Processing fee amount

DATE PAID = Date the HTF fee was paid

COMMENTS = Special circumstances related to the HTF application, including the following codes:

P = Protest Letter

V = Variance

SP = Special Permit approval requirement

RE = Refund amount

#### HOUSING TRUST FUND PAYMENT REPORT

PC#	DATE APPLIED	SITE ADDRESS	APPL I CANT	SQFT USE1 USE2		ILD HSGFEE Us	PROC DATE FEE PAID	COMMENTS
1 5043	04/06/89	5391 RALEY BL	JOHNSON (SOLOHON)	7280 W	O NC	0 1820.0	00 50 11/17/89	P(6/30/89)L(11/21/8
2 5044	04/06/89	5381 RALEY BL	JOHNSON (SOLOMON)	8925 W	O NC '	0 2231.3	50 50 11/17/89	V(7/27/89)L(11/21/8
3 5046	04/10/89	5240 STOCKTON BL	JACK-IN-BOX	2356 C	O NC	0 1767.0	00 50 06/23/89	•
4 5052	04/12/89	3026 FLORIN RD	UHAUL	32410 C	0 E	0 0.0	00 0 / /	STORAGE
5 5053	04/12/89	1932 AUBURN BL	MCCARLEY	3450 W 0	10 NC	0 1422.	50 50 / /	
6 5056	04/10/89	1717 STOCKTON BL	BERTOLUCCIS SHOP	2840 OT	0 É	0 0.0	00 0 / /	GARAGE
7 5055	04/13/89	6600 STOCKTON BL	FLANNERY	6610 O	O NC	6279.	50 50 10/26/89	V(M89-047)DENIED
8 5085	04/27/89	2720 LAND AV	BELCHER	20625 W	O NC	0 5156.	25 50 11/15/89	)
9 5093	05/04/89	8401 JACKSON RD	PANATTONI	1460 O	O NC	0 1387.0	00 50 / /	
0 5102	05/10/89	598 DISPLAY WY	MASSIE	8525 W 0	O NC	0 2131.	25 50 12/19/89	•
1 5103	05/12/89	1450 SPROULE AV	RODRIQUEZ BROS.	1280 O	O NC	0 1216.	00 50 / /	SP REQUIRED
2 5125	05/24/89	2451 26TH AV	KARACOZOFF	5440 W	O NC	0 1360.6	00 50 / /	
3 5134	05/29/89	4216 FRANKLIN BL	EL NOVILLERO	5562 C	O NC	0 4171.	50 50 05/18/90	0.
14 5122	06/01/89	8280 14TH AV	REED & GRAHAM	2800 W	O NC	0 700.0	00 50 09/13/89	9
5 5143	05/30/89	5000 WAREHOUSE WY	LIQUI BOX	1620 M	O NC	0 972.0	00 50 / /	
16 5152	06/20/89	8520 YOUNGER CREEK DR	ERICKSON	24000 W	O NC	0 6000.0	00 50 11/14/89	9
17 5135	06/20/89	O BLUE SKY CT	ERICKSON	15063 W	O NC	0 3765.	75 50 08/11/89	9 LOT 18
18 5157	06/27/89	8364 ROVANA CR	MASSIE	20000 W	O NC	0 5000.	00 50 10/04/89	9
19 5157	06/27/89	8362 ROVANA CR	MASSIE	72000 W	O NC	0 18000.	00 50 10/04/89	9
20 5157	06/28/89	8362 ROVANA CR	MASSIE	20000 W	O NC	0 5000	00 50 10/04/89	9
21 5180	06/22/89	4333 WINTERS ST	PECK & RICHARDS	8112 W	O NC	0 2028.	00 50 12/06/8	9
22 5167	06/21/89	6925 HAVENHURST DR	LOS CHURCH	15887 OT	0 E	0.	00 0 / /	CHURCH
23 5179	06/21/89	8144 POCKET RD	•	15647 W	0 NC	0 3911.	75 50 / /	
	06/23/89	1099 VINE ST	SEQUOLA	69800 W 0	10 NC	0 22344.	00 50 09/20/89	9
	06/23/89	1059 VINE ST	SEQUOIA	50400 W: 0	10 NC	0 16120.		

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PC#	DATE APPLIED	SITE ADDRESS	APPLICANT	SQFT USE1 USE2		BUILD #DUS	HSGFEE	PROC DATE FEE PAID	COMMENTS
26 <sub>.</sub> 5194	07/05/89	3928 FRANKLIN BL	BOBS GERMAN AUTO	4340 Ĉ	O NC	0	3255.00	50 05/15/9	0
27 5130	08/15/89	2829 FLORIN RD	JERICHO VILLAGE	3744 C	O NC	0	2808.00	0 50 08/17/8	9
28 5097	07/21/89	2620 CAPITOL AV	TRINITY CATHEDRAL	7024 OT	0 E	0	0.00	0 0 / /	CHURCH
29 5163	08/02/89	2751 ACADEMY WY	OATES	25600 W O	ONC	0	7863.0	0 50 08/02/8	9 P(8/2/89)
30 5255	07/24/89	3150 WISSEMANN DR	HASSE	1814 OT	0 E	0	0.0	0 0 / /	CHURCH
31 5231	08/08/89	3901 STOCKTON BL	WILTON & LEE	3500 C	O NC	0	2625.00	0 50 11/61/8	9
32 5232	07/13/89	3554 NORTHGATE BL	KH MOSS	32940 C	O NC	0	24705.00	0 50 01/11/9	0
33 5234	07/14/89	8201 FRUITRIDGE RD	PROCTOR & GAMBLE	1476 M	O NC	0	885.6	0 50 08/02/8	9
34 5212	07/06/89	7050 FRUITRIDGE RD	ELLERING	456 C	0 E	0	0.0	0 0 / /	DRIVE-THRU
35 5264	07/25/89	5625 FREEPORT BL		12650 C	O NC	0	9487.5	0 50 / /	
36 5173	06/28/89	5201 FLORIN PERKINS RD	CASTLE METALS	1200 O	Ó NC	-0	1140.0	0 50 10/04/8	9
37 5279	08/01/89	8510 MORRISON CREEK DR	OATES	14000 W	O NC .	0	3500.0	0 50 01/25/9	0
38 5280	08/01/89	8520 MORRISON CREEK DR	OATES	14000 W	. 0 NC	0	3500.0	0 50 01/25/9	0
39 5281	08/01/89	8530 MORRISON CREEK DR	OATES	14000 W	O NC	0	3500.0	0 50 01/25/9	0
40 5282	08/01/89	8540 MORRISON CREEK DR	OATES	14000 W	.Ò NC	0	3500.0	0 50 01/25/9	0
41 5293	08/15/89	1740 CREEKSIDE OAKS DR	BANNON	57457 O	O NC	0	54584.1	5 50 / /	
42 5294	08/15/89	1750 CREEKSIDE OAKS DR	BANNON	62145 0	O NC	0	59037.7	5 50 02/15/9	0
43 5295	08/07/89	4450 FOLSON BL	EAST LAWN CEM	11268 ОТ	. 0 E	. 0	0.0	0 0 / /	MAUSOLEUM
44 5300	08/07/89	2150 BELL AV	BELL AVE LAND	42000 W	0 NC	0	10500.0	0 50 / /	
45 5305	08/10/89	3000 STOCKTON BL	•	1250 C	O NC	0	937.5	0 50 10/10/8	9
46 3303	08/10/89	3640 NORTHGATE BL	STEELE & NELSON	53703 o	IT 0	0	37592.1	0 08/10/8	9 P(8/10/89)
47 5074	08/13/89	1735 ARDEN WY	F & M	6228 C	0 NC	0_	4721.0	0 50 08/14/8	39
48 5310	10/20/89	4800 MARTIN LUTHER KING BL	BROWN	2732 OT	0 E	0	0.0	0 0 / /	REC HALL
49 5306	10/24/89	216 BANNON ST	PATEL	22725 H	O NC	0	20452.5	0 50 12/04/8	19
50 5172	08/18/89	6600 BRUCEVILLE RD	KATSER HOSP	15363 0	0 NC	0	14595.0	0 50 09/13/8	19

PC#	DATE APPLIED	SITE ADDRESS	APPLICANT .	SQFT USE1 USE2	USE2 TYPE BUILD #DUS		ROC DATE COMMENTS EE PAID
51 5326	08/23/89	325 NORTH 5TH ST	APPLEGATE	1896 C	O NC O	474.00	50 10/06/89
52 5337	09/08/89	1340 DEL PASO BL	DJANFESHIAN	364 C	0 NC 0	273.00	50 10/06/89
53 5364	09/07/89	2741 RIVERSIDE BL	POWELL	1485 C	O NC O	1113.75	40 11/09/89 #ERR PROC FEE(-\$10)
54 5358	09/14/89	3773 NORTHGATE BL	MCDONALDS	1184 C	0 NC 0	888.00	50 12/07/89
55 5381	09/14/89	6105 27TH ST	MJP	11966 W	O NC O	2991.50	50 / /
56 5382	09/14/89	6109 27TH ST	MJP	12160 W	0 NC · 0	3040.00	0 / /
57 5219	09/16/89	250 HARRIS AV	HOFFMAN	17208 W	0 NC 0	4302.00	50 09/19/89 P(8/31/89)
58 5220	09/16/89	230 HARRIS AV	HOFFMAN	30800 W	0 NC 0	7700.00	50 09/19/89 P(8/31/89)
59 5221	09/06/89	210 HARRIS AV	HOFFMAN	22800 W	0 NC 0	5700.00	50 09/19/89 P(8/31/89)
60 2043	09/15/89	8341 FOLSOM BL	COLLEGE GREEN SHOP	3000 C	0 NC 0	2250.00	50 04/17/90
61 5202	08/29/89	8120 TIMBERLAKE WY	WIESE	54663 0	0 NC 0	51929.85	50 05/01/90
62 5395	12/04/89	8500 YOUNGER CREEK DR	OATES	14000 W 0	25 NC 2	5950.00	420 12/18/89 RE \$4,760.00
63 5403	09/22/89	1117 2ND ST	NATIONAL GUARD	13194 OT	0 E 0	0.00	0 / / SHRA DPT AGRMNT
64 5289	12/15/89	8583 ELDER CREEK RD	OATES	60000 W 0	0 NC 1	25500.00	420 12/18/89 RE \$20,400.00
65 5407	09/25/89	1239 GRAND AV	DIXON	5202 OT	0 NC 0	0.00	0 / / CHURCH
66 5434	10/12/89	6000 ELK GROVE FLORIN RD	MASSIE	49600 W O	25 NC 0	21080.00	50 05/18/90
67 5435	10/12/89	3201 FLORIN PERKINS RD		39880 O	0 NC 5	37886.00	420 03/01/90 RE \$29,919.85
68 5002	10/05/89	400 CAPITOL MALL	WEBCOR BUILD	388410 O C	10 NC 0	361197.70	50 / / WELLS FARGO CTR
69 5444	11/16/89	1200 ARDEN WY	FELTON	7398 W	0 NC 0	1849.50	50 12/12/89 BOTTLING USE
70 2022	10/24/89	3108 X ST		19680 O	0 NC 0	18696.00	50 01/08/90
71 2005	10/25/89	8430 ROVANA CR	MASSIE	108000 W	0 NC 0	27000.00	50 / /
72 2014	10/27/89	5501 POWER INN RD	JACKSON	12330 W	. 0 NC 0	3132.00	50 03/09/90
73 2021	11/17/89	21 BLUE SKY CT	ERICKSON	6492 O	0 NC 0	4544.00	50 11/20/89 TI (.70/SQFT)
74 2025	11/02/89	4800 FLORIN PERKINS RD		320 O	O NC O	304.00	0 01/31/90
<b>75</b> 2028	11/03/89	2701 5TH ST	JB .	150000 W	O NC O	37500.00	50 / /

<del>(5.</del>

PC#	DATE APPLIED	SITE	ADDRESS	APPLICANT	SQFT USE1	USE2	USE2 TYPE	BUILD #DUS		PROC DATE FEE PAID	COMMENTS
76 201	5 11/06/89	6500	MACK RD	LEE	2782 C		O NC	0	2086.50	50 05/01/90	)
77 203	2 11/18/89	324	CAPITOL HALL	HORTMAN	1289 0		O NC	0	1224.55	50 01/10/9	MEZZ ADD
78 203	9 11/14/89	701	UNIVERSITY AV	SPIEKER	48000 o		O NC	0	45600.00	50 05/04/90	).
79 541	6 09/28/89	2900	29TH AV	JAPANESE BAPTIST	1440 OT		0 E	Ō	0.00	0 / /	CHURCH
80 516	4 11/14/89	6300	ELK GROVE FLORIN RD	OATES	217600 W	O	25 NC	10	92480.00	420 03/01/9	RE \$71,551.30
81 204	5 10/13/89	8605	FOLSON BL	BERGQUAM	8000 o		O NC	0	7600.00	50 / /	
82 204	11/22/89	8101	FRUITRIDGE RD	EURO ASIAN FOODS	12069 C	0	65 NC	,o	10725.50	50 03/13/90	P(11/16/89)
83 206	5 11/28/89	8464	SPECIALTY CR		55752 W	•	O NC	0	13938.00	0 / /	
84 209	1-12/11/89	6610	STOCKTON BL	PATEL	3440 H		O NC	0	3096.00	0 / /	
85 209	2 12/11/89	6610	STOCKTON BL	PATEL	8850 H		0 NC	0	7965.00	0 / /	
86 204	3 11/03/89	5151	F ST	SUTTER HOSP	2184 0		O NC	0	2124.80	50 03/08/9	) ·
87 211	3 12/18/89	1701	BELL AV	JI CASE	17215 C	0	0 E	. 0	0.00	0 / /	1-80 IP
88 2109	12/15/89	2720	LAND AV	BELCHER & JEFFREY	9475 W	•	O NC	0	2368.75	50 01/17/9	)
89 212	12/27/89	3244	MARYSVILLE BL	JACKSON	3600 W		O NC	. 0	900.00	50 02/27/90	
90 212	12/27/89	3801	X ST	JACKSON	1535 0		O NC	0	1458.25	50 01/28/90	P(1/9/90)
91 212	7 12/27/89	1788	TRIBUTE RD	PANATTONI	28572 0		O NC	0	27143.40	50 04/20/9	P(12/28/89)
92 543	7 11/14/89	501	12TH ST	GFS	5360 C		O NC	0	4020.00	50 01/10/9	)
93 214	01/04/90	4195	NORWOOD AV		2527 C		Ó NC	. 0	1895,25	50 / /	•
94 215	01/11/90	2551	ALBATROSS WY	ROTO ROOTER	2810 0	W	50 NC	O	1686.00	50 05/04/9	3
95 2184	01/18/90	6300	POWER INN RD	AMSTED CORP.	3000 C		0 NC	0	2250.00	50 01/05/90	).
96 2193	01/24/90	250	HARRIS AV	HOFFMAN CO.	6726 0		O TI	0	4708.20	50 01/05/9	PC5219
97 2204	01/31/90	2720	LAND AV	BELCHER&JEFFERY INC	5152 W	0	45 NC	0	2321.20	50 04/19/9	PC5085
98 2191	01/26/90	1013	D ST	CRYSTAL CREAM	1204 W	•	Ó NC	0	301.00°	50 03/12/90	<b>)</b>
99 2106	02/06/90	7465	RUSH RIVER DR.	PROMENADE VENTURE	3940 C		O NC	0	2995.00	50 02/15/90	)
100 2195	02/09/90	598	DISPLAY WY	BUNTAIN CONST	1976 O		17 0	• 0	1383.20	50 03/30/90	PC5102

	PC#	DATE APPLIED	SITE ADDRESS	APPLICANT	SQFT USE1 USE2	USE2 TYPE BUILD X #DUs	HSGFEE	PROC DATE COMMENTS FEE PAID
101	2077	02/14/90	8594 FRUITRIDGE RD	MCDONALD SUPPLY	3237 0	0 1R 0 0	3075.15	50 02/16/90
102	2255	02/26/90	426 NORTH 7TH ST	SIERRA FRUIT CO	240 O	0 NC 0	228.00	50 03/28/90 PC2255
103	. 2263	02/26/90	7810 STOCKTON BL	JACKSON PROP	10421 C	O NC O	7815.75	50 06/04/90
104	2290	03/06/90	7467 RUSH RIVER DR	BANK OF AMERICA	3810 C	O NC O	3619.50	50 06/11/90
105	2346	03/20/90	3710 FRANKLIN BL	COMM DYNAMICS	1000 C	0 NC 0	750.00	50 05/15/90
106	2357	03/22/90	8745 FOLSOM BL	WATSON JUDY	80350 O	O NC O	76332.50	50, / /
107	7 2362	03/26/90	8349 FOLSOM BL	ARBYS REST	3309 C	0 NC 0	2481.75	50 / /
108	3 2391	04/05/90	2527 J ST	LEE SOOKY	1750 C	0 NC 0.	1312.50	50 / /
109	2389	04/05/90	1896 ARDEN WY	HATFIELD GREG	5564 W	0 NC 0	1391.00	50 / /
1110	2400	04/09/90	1550 VINCI ST	JOHNSON JAMES	21100 W	O NC O	5275.00	50 / /
111	2337	04/10/90	301 BICENTENNIAL CR	WATKINS CO	94189 0	0 NC 0	89479.00	50 06/19/90
112	2 orc	04/11/90	210 HARRIS AV	HOFMANN CO	519 0	0 TI 0	363.00	50 04/11/90
113	2417	04/12/90	8608 FRUITRIDGE RD	ELLIS LARRY	16865 W 0	0 NC 0	6109.00	50 / /
114	2428	04/18/90	711 9TH ST	PURVIS JIM	2690 0	0 IR 0	2555.00	) 50 / /
119	5 2433	04/18/90	6770 FOLSON BL	SOUTHWARD J.R.	2800 W	0 NC 0	700.00	50 / /-
116	S OTC	04/19/90	230 HARRIS AV	KOFMANN CO	519 O	0 11 0	363.00	0 50 04/19/90
11	7 OTC	04/25/90	230 HARRIS AV	HOFMANN CO	293 0	0 TI 0	205.00	0 50 04/25/90
114	8 2448	04/25/90	2180 HARVARD ST	KRAMER DENNIS	155315 O	O NC O	147549.00	50 / /
119	9 2278	04/26/90	5215 FOLSON BL	MONIZ ALICIA	2250 C	O NC Ó	1687.50	50 05/02/90
120	0 2467	05/03/90	3901 ROSIN CT	MARRIOT CORP.	48848 H	0 NC 0	43963.20	0 50 / /
12	1 2471	05/03/90	200 RICHARDS BL	MCDONLOS CORP.	413 C	0 IR 0	309.2	5 50 / /
12	2 2489	05/09/90	6600 BRUCEVILLE RD	KAISER FOUNDATION	10500 o	0 NC 0	9975.00	0 50 / /
12	3 2492	05/14/90	1599 WEST EL CAMINO AV	SHELL OIL CO.	1000 C	.0 NC 0	750.0	0 50 / /
12	4 2492	05/14/90	1599 WEST EL CAMINO AV	SKELL OIL CO.	936 C	0 NC 0	702.0	0 50 / /
12:	5 2447	05/16/90	8201 FRUITRIDGE RD	PROCTOR & GAMBLE	46810 M W	21 NO 0	24603.5	0 50 05/25/90 W=9950 SQFT

PC	#	DATE APPLIED	SITE	ADDRESS		PPLICANT		1 USE2	USE2 TYPE	BUILD #DUs	HSGFEE	PROC (			COMMENTS
126 25	10	05/16/90	1320	AINCI WA	ι	DUKES DAN	12750 C		O NC	0	9562.50	50	,	,	TRUCK REPAIR
127 25	13	05/17/90	8395	FOLSON BL	-	CARL'S JR.	3516 C		O NC	O	2637.0	50	1	/	•
128 251	15	05/18/90	8353	FOLSON BL		ALLIED DEVELOPMENT	6840 C		O NC	0	5130.00	50	1	/	
129 0	TC	05/21/90	230	HARRIS AV		IOFFMAN CO	222 0		17 0	. 0	155.40	50	05/21	/90	
130 252	23	05/22/90	7375	GREENHAVEN DR	١	/ILLIAM & PADDON	4698 C		O NC	- <b>Ö</b>	3523.50	50	1	/	•
131 252	25	05/23/90	8520	YOUNGER CREEK DR	ι	OUFFIN GREGG	5000 O		0 TI	0	3500.00	50	06/19	/90	
132 249	98	05/23/90	3555	3RD AV	!	IARRIS VINCENT	3163 OT		0 E	0	0.00	0 0	/	1	SP(P87-318)
133 25	29	05/23/90	1901	30TH ST	(	REINKE RICHARD	20582 0	C	12 NC	0	19051.50	50	/	/	C=2502 SQFT
134 252	27	05/23/90	2421	DEL PASO BL		LAT MIAZZU	5200 C	. Services	O NC	O	3900.00	50	/	/	ni atau - da auna. 🗝 en e
135 254	49	06/05/90	20	BLUE SKY CT		RICKSON ENT.	24500 ¥		O NC	0	6125.00	50	1	/	
136 254	49	06/05/90	22	BLUE SKY CT	ı	RICKSON ENT.	36000 W		O NC.	0	9000.00	50	1	1	•
137 254	49	06/05/ <del>9</del> 0	24	BLUE SKY CT	į	ERICKSON ENT.	16000 W		0 NC	. 0	4000.00	50	. /	/	•
138 256	61	06/08/90	8570	23RD AV		ENT CONSTRUCTION	10000 W	0	14 NC	0	3480.00	50	:/	1	0=1400 SQFT
139 257	78	05/21/90	1730	L ST	:	STUMBOS & BRAND	3640 C		O NC	0	2730.00	<b>50</b>	į	/	
140 256	66	06/11/90	701	MOREY AV	. (	AULKNER RICHARD	3611 C		0 NC	.0	2708.2	5 50	1	/	
141 258	84	06/15/90	8900	FRUITRIDGE RD	í	IARGHAUSEN	2700 C		O NC	. 0	2025.00	50	1	/	
142 259	96	06/15/90	725	14TH ST	1	IIDTOWN CLUB	1482 .C		O NC	. 0	1161.00	50	7	/	
143 259	98	06/13/90	2620	J ST	1	HONE RUSSELL	1580 C		O NC	0	1185.00	50	1	Z.	
144 260	06	06/20/90	1627	MAIN AV	ı	PANATTONI DEV.	71788 W		O NC	0	17947.0	5,0	' /	7	2BLDGS, SAME PC
145 260	06	06/20/90	1635	WAIN AV	ı	PANATTONI DEV.	127512 W		O NC	0	31878.00	50	/	1	**
146 245	56	06/20/90	1200	ARDEN WY	(	CULLIGAN WATER	2733 0		0 TI	0	1913.10	50	/	/	
147 01	TC	06/26/90	230	HARRIS AV		IOFMANN CO	420 o		1T 0	0	294,0	50	06/26	/90	
*** Tota	al	***		•			3212902			18	1811045.6	5 <b>7</b> 820			•

#### EXHIBIT F

#### INFORMATION HANDOUT

#### HOUSING TRUST FUND (HTF) ORDINANCE

#### **PURPOSE**

The HTF Ordinance (Section 33 of the Zoning Ordinance) was enacted by the City Council on March 7, 1989 and became effective on April 6, 1989. The HTF Ordinance has three purposes:

- A. To assure that non-residential development assists in addressing the low income housing needs associated with job growth.
- B. To stimulate housing development within designated infill areas and thereby reduce commute distances and improve air quality.
- C. To assure that North Natomas development promotes a jobs-to-housing balance and complements the housing and revitalization goals for North Sacramento.

#### HOUSING LINKAGE FEES

The HTF Ordinance establishes housing linkage fees for commercial development to mitigate the future housing needs of the working poor. The fees range from \$.25 per square foot for warehouse projects to \$.95 per square foot for office projects. A nexus study quantified the relationship between types of commercial development, low wage scale jobs, low income housing needs and the subsidy cost of providing new affordable housing. The adopted fees were reduced to less than half the amount justified in the study to mitigate the potential impacts on commercial lease rates. Separate fees are established for North Natomas development projects.

#### JILD OPTION

As an alternative to full fee payment, a commercial developer may elect 1) to construct or cause the construction of housing within designated infill areas, and 2) pay a portion of the full fee amount. The build option provides incentives for development on remnant parcels in declining neighborhoods. The housing must be constructed within two years of issuance of the commercial project building permit. Separate construction requirements are established for North Natomas.

#### PROGRAM OBJECTIVES

Based upon a 1990 analysis of development and land costs, the estimated per-unit subsidy required to make housing affordable to very low-income households is approximately \$27,000 for a two-bedroom unit. A substantial number of units could be assisted if HTF fees are combined with additional financial subsidies such as state and federal tax credits, state deferred loans, land write-downs, or federal rent subsidies. The funds will provide gap financing to developers of housing for very low income households. The housing will be located within a reasonable commute distance of job centers. The program will benefit the working poor and help prevent homelessness caused by the shortage of affordable housing. Housing trust funds are administered by the Sacramento Housing and Redevelopment Agency to achieve maximum integration of all funding programs.

The number of infill housing units constructed under the housing construction alternative will depend on the level of developer interest.

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## CITY OF SACRAMENTO HOUSING TRUST FUND (HTF) ORDINANCE

#### **ORIGINALITY**

The City of Sacramento is the first city in California to adopt a housing linkage fee for commercial development since the recent U.S. Supreme Court ruling in the Nollan case (i.e. nexus). The Sacramento HTF ordinance is unique because it applies to all commercial development activity, provides the developer with choices (build option) to achieve multiple planning objectives (jobs-housing balance, infill development in older declining neighborhoods). The County of Sacramento adopted a similar fee in 1990 to implement the program on a countywide basis.

#### **TRANSFERABILITY**

Housing linkage fees are most appropriate in communities where sustained heavy demand for commercial development exists. Similar fees should be established in jurisdictions within the same market areas to effectively address regional housing needs and mitigate potential "leakage" of commercial development to adjacent areas. Since establishment of the Sacramento HTF Ordinance, linkage fees have been established in the cities of San Diego, Los Angeles and Irvine. Dozens of other communities throughout the country are considering similar programs due to the loss of federal and state financial assistance. Linkage fee revenue provides maximum local flexibility in designing local housing programs. Given existing legal and financial constraints, housing linkage fees are one of the few revenue sources available to finance local housing programs in California.

#### QUALITY

The HTF Ordinance was recently upheld by the U.S. District Court for the Eastern District of California (#CW No 5-89-638-EJG). The City won a summary judgment on November 15, 1989 on all seven causes of action brought the Commercial Builders of Northern California. The detailed factual study and background analysis were cite in the legal brief and court ruling. Sixty-four cities and the State Attorney General's office have joined the City of San Francisco amicus brief in support of the Sacramento Ordinance. The Ninth Circuit Court of Appeals will next hear the case.

#### **IMPLEMENTATION**

Of the various potential funding sources for a housing trust fund, the commercial development fee was the only source that clearly met all six local criteria proposed by the 1988 Sacramento City/County Housing Finance Task Force (i..e. local determinability, administrative feasibility, significant revenue capacity, annually renewable, new dedicated money, nexus). Within the first year, approximately \$.8 million has been collected and 18 infill units are pending approval. Expenditure of HTF funds will be delayed pending the outcome of the Commercial Builders' appeal to the Ninth Circuit Court of Appeals.

#### **COMPREHENSIVENESS**

The linkage fee will provide the "seed equity" for a comprehensive \$42 million annual program proposed by the City and County to finance affordable housing projects. Additional funding sources will include traditional state and federal funding programs, local tax increment funds, debt financing by lenders and equity contributions by private investors. The ordinance addresses affordable housing, air quality, and jobs-to-housing balance objectives by offering the infill option and locational criteria to assure the construction of units within a reasonable commute distance of job centers.

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