



DEPARTMENT OF
POLICE

ALBERT NÁJERA
CHIEF OF POLICE

STEVE SEGURA
DEPUTY CHIEF OF POLICE

RICK BRAZIEL
DEPUTY CHIEF OF POLICE

CITY OF SACRAMENTO
CALIFORNIA

October 19, 2004

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City Council
Sacramento, California

Honorable Members in Session:

**SUBJECT: APPROVE OFFICE OF HOMELAND SECURITY FY04 URBAN AREAS
SECURITY INITIATIVE (UASI) GRANT FUNDING**

LOCATION AND COUNCIL DISTRICT: Sacramento Region

RECOMMENDATION:

Adopt Resolution, which approves and accepts \$7.9 million in Office of Homeland Security grant funding, establishes grant operating and revenue budgets and positions.

**CONTACT PERSON: Police Chief Albert Nájera, 433-0800
Deputy Chief Rick Braziel, 433-0816**

FOR COUNCIL MEETING OF: November 4, 2004

SUMMARY:

The Police Department is requesting City Council approval to accept \$7,977,579 in grant funding from the California State Office of Homeland Security. The purpose of this FY 2004 program is to augment Sacramento's Regional Urban Area Initiative established to increase and improve the capabilities of emergency responders to prepare, prevent and respond to terrorist threats or attacks. This grant program will provide funding for planning, equipment, training, exercises, assessments, and operational needs. Per the grant requirements, program activities must be coordinated among the core cities, county and Governor's Office of Emergency Services. The City of Sacramento is the authorized grant coordinator and administrator for this program. To implement and coordinate this extensive ongoing regional program, the Sacramento Police and Fire Departments are requesting the approval of a total of nine additional FTE positions. The grant period is for two years from December 1, 2003 to November 30, 2005. The grant program does not require matching funds.

The mission of the Sacramento Police Department is to work in partnership with the Community to protect life and property; solve neighborhood problems, and enhance the quality of life in our City.

COMMITTEE/COMMISSION ACTION: None

BACKGROUND:

The Department of Homeland Security Appropriation's Act of 2004 provided the Secretary of Homeland Security \$725 million in discretionary grants for use in high-threat, high-density urban areas. From this funding, the State of California was awarded approximately \$135 million for its FY04 Urban Areas Security Initiative (UASI) program in ten separate regional areas. The Sacramento Region has been awarded \$7,977,579 from FY 2004 UASI funding. The term of the program is 24 months. Similar to last year's UASI Program, when the Sacramento Region was awarded \$6.9 million for emergency responders, the FY 2004 Program continues to provide funding for planning, equipment, training, exercises, and management and administration in high-threat urban areas. The purpose of this funding is to continue to provide assistance to build an enhanced and sustainable capacity to prevent, respond to, and recover from, threats or acts of terrorism for the selected urban areas.

The grantee requirements and program funding conditions have not significantly changed between this and last years' programs. The main difference between program years is that five new urban areas and six transit agencies have been added to the program, and the UASI FY 2004 funding allocation to the State of California has more than doubled over FY 2003 levels. The federal funding provided by this program is being administered and managed at the State level by the Governor's Office of Emergency Services. The Sacramento Region's program activities must involve the coordination of the City and County of Sacramento and the California State Office of Emergency Services. The City of Sacramento is the authorized grant administrator and program coordinator for this award.

Program Partners

The scope of the FY 2004 UASI program has been expanded to include several additional partners. These new partners include the Cities of Roseville and Rocklin, and Southern Placer County. Along with the City and County of Sacramento, all the local agencies listed below are now part of Sacramento's Regional Urban Area Security Initiative Program.

- Citrus Heights
- Elk Grove
- Folsom
- Rancho Cordova
- West Sacramento
- Rocklin
- Roseville

The emergency responders for each of these designated government agencies are included as grant initiative partners. To implement this and last years' program goals, Sacramento's Police and Fire Departments have established, per Council's authorization, the City's Office of Emergency Services and Homeland Security. In addition, each City and County agency participating in the Sacramento Urban Area Initiative is dedicating personnel and resources to accomplish project goals.

FY 2004/2005 Project Objectives

The Sacramento Region's FY 2004 UASI application was submitted in May 2004. The UASI grant program requires that: "Funds must be tied to measurable projects in support of the state or urban area strategy..." The Region's program proposal focuses on ten specific project objectives.

The Regional proposal includes the following projects:

- A) Develop and Enhance Interoperable Communications Systems: \$350,000.
Goal: Upgrade Regional Fire Communication Systems.
- B) Establish and Maintain Sustainable Homeland Security Training Program: \$738,252.
Goal: Provide emergency-responder training to all regional partners.
- C) Establish an Enhanced Terrorism Early Warning System: \$750,000
Goal: Improve existing terrorism prevention capabilities within the Urban Area.
- D) Establish and Enhance Public-Private Emergency Preparedness Program: \$100,000.
Goal: Provide terrorism training to Citizen Corps volunteers.
- E) Assess Vulnerability and Harden Critical Infrastructure: \$1,000,000.
Goal: Conduct site vulnerability and threat assessments of primary regional targets.
- F) Provide Interoperable Equipment: \$3,300,000
Goal: Purchase self-contained breathing apparatus suits necessary for emergency responders.
- G) Harden Critical Infrastructure: \$900,000
Goal: Improve existing terrorism prevention capabilities (critical infrastructure security).
- H) Establish and Enhance Emergency Operations Center: \$250,000
Goal: Identify and acquire equipment necessary to improve interoperability.
- I) Establish and Develop Homeland Security Exercise Program: \$350,000
Goal: Conduct regional exercises to evaluate emergency responders and response capabilities.
- J) Management and Administration: \$239,327
Goal: Manage and administer the Sacramento Regional UASI Program.

The main use of the FY 2004 UASI program funding, i.e., \$3.3 million, is allocated for the purchase of self-contained breathing apparatus (SCBA). SCBA is the breathing equipment used by emergency responders during chemical, biological, radiological, fire, explosive and nuclear incidents. Grant funding will purchase SCBA for all fire department personnel in the Regional UASI program. This funding also pays for all the SCBA equipment fit testing and user training. All the fire agency emergency responders in the Sacramento Region currently use SCBA equipment. The new SBCA equipment will replace existing fire equipment to meet next year's new Federal SCBA standards.

Homeland Security Staffing

The ongoing requirements of the Homeland Security program and the expanding program goals require the continued dedication of full-time resources. Each city and county agency involved in this program is assigning resources to accomplish project goals. These personnel are funded directly from the Homeland Security grant. Currently, a total of seven different City, State and County agencies are providing full-time resources to the UASI program. To implement the projects listed above, and to coordinate this intricate Regional program, the Sacramento Police and Fire Departments are requesting Council approval for a total of nine FTE positions.

Police and Fire Department Personnel

- Lieutenant: To plan, coordinate, manage and facilitate Program activities.
- Fire Battalion Chief: To develop, coordinate and plan terrorism, prevention and emergency responder training for Regional UASI partners.
- Sergeant: To conduct, develop, coordinate and oversee the Regional Training Program.
- Fire Captain: To develop, facilitate and provide emergency responder training.
- Police Officer: To provide full-time training in terrorism and weapons of mass destruction.
- Application Developer: To develop Regional training database and Record's Management System for all emergency responder disciplines.
- Administrative Analyst: To coordinate Citizen Corp Volunteer Program, which includes Emergency Medical Corp training and Neighborhood Watch Program.
- Administrative Analyst: To coordinate emergency responder training, including scheduling, tracking and assisting in the development of training program materials.
- Clerk: To provide administrative training support, maintain statistical records, perform record keeping, and process training information.

The FTE training positions are needed to develop and provide terrorism response and prevention training programs to the various emergency responder agencies and disciplines within the Regional partnership. The emergency responder training will cover subjects on chemical, biological, radiological and explosive weapons. The FTE

positions requested for the Regional FY 2004 UASI program are needed during the entire grant period. The FY 2004 UASI grant ends November 30, 2005; however, this date is subject to change depending on future program requirements and timeline revisions by the U.S. Office of Domestic Preparedness. Once the program goals are completed, the nine additional FTE's will be reassigned to other duties and absorbed into the departmental staffing levels. These additional positions will be continued after the Homeland Security funding ends only if sufficient external revenue sources are obtained to maintain the program.

FINANCIAL CONSIDERATIONS:

The FY 2004 Urban Areas Security Initiative is allocating \$7,977,579 for the City and County of Sacramento core urban areas. This program is 100 percent federally funded with no cost share or match requirements associated with the grant. The City of Sacramento is the authorized grant administrator and program coordinator for this award. Federal funding will pay for the total labor and benefit costs of the nine additional FTE positions. The total annual salary and benefit cost of these positions is approximately \$985,463.

Funding from this grant will be used by other city, county and emergency responder partners involved in the program planning, development and implementation process. The grant is paid on a reimbursable basis after the expenses have been incurred. Grant funding can also be used to purchase specific types of equipment, develop and provide training courses, and to design and conduct readiness exercises. Because the funds are intended for use on a regional basis, allocation and spending will be determined by the collaborative efforts of the grant initiative partners. The official grant award start date is retroactive to December 1, 2003. Reimbursement for grant funding cannot be received without obtaining City Council approval.

POLICY CONSIDERATIONS:

Accepting funds from the State of California's Office of Homeland Security is consistent with the City of Sacramento's mission and vision.

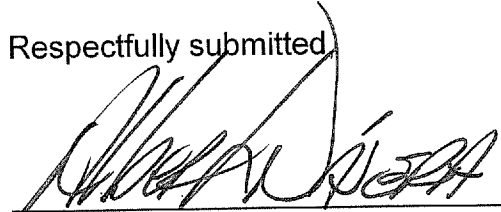
ENVIRONMENTAL CONSIDERATIONS:

This proposal does not constitute a "project" and is therefore exempt from the California Environmental Quality Act according to CEQA guidelines Section 15061 (b)(1) and 15378(b)(3).

ESBD EFFORTS:

Goods or services purchased as a result of this agreement will be done in accordance with the City's ESBD policy.

Respectfully submitted,



Albert Nájera
Chief of Police

RECOMMENDATION APPROVED:



ROBERT P. THOMAS
City Manager

AN:cm
Attachments
Ref: COP 9-34

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1. Resolution Authorizing Acceptance of FY04 Urban Areas Initiative Funding page 7.

RESOLUTION NO.

ADOPTED BY THE SACRAMENTO CITY COUNCIL

ON DATE OF _____

AUTHORIZATION TO ACCEPT U.S. OFFICE OF HOMELAND SECURITY FUNDING FROM THE CALIFORNIA STATE OFFICE OF EMERGENCY SERVICES.

WHEREAS, the City of Sacramento requests permission to accept grant funding for the Office of Homeland Security, FY 2004 Urban Areas Security Initiative.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SACRAMENTO THAT:

1. The City Manager of the City of Sacramento, or a designated representative, which includes the City of Sacramento Police Chief or Deputy Police Chief, is hereby authorized to apply for, and accept, on behalf of the City of Sacramento, grant funding from the California Office of Emergency Services including any extensions, amendments, or assurances, to implement the FY 2004 Sacramento Urban Areas Security Initiative Program.

2. The grant Revenue Budget will be increased by:

255-OGR-GXXX-3513 Federal Grant Revenue \$7,977,579

3. The grant Operating Budget will be increased by:

255-OGR-GXXX-41XX (Salary)	\$ 1,000,742
255-OGR-GXXX-41XX (Benefits)	477,452
255-OGR-GXXX-42XX (Consultants)	600,000
255-OGR-GXXX-42XX (Training)	838,252
255-OGR-GXXX-4XXX (Training Exercises)	350,000
255-OGR-GXXX-44XX (Supplies)	61,133
255-OGR-GXXX-4XXX (Other)	100,000
255-OGR-GXXX-4431 (Safety Equipment)	3,300,000
255-OGR-GXXX-4630 (Equipment)	<u>1,250,000</u>
Total grant expenditures	\$ 7,977,579

FOR CITY CLERK USE ONLY

RESOLUTION NO: _____

DATE ADOPTED: _____

4. Establish a labor and grant offset budget in the General Fund for FY 2004/2005 as follows:

101-210-2177-41XX	Police labor	\$ 675,733
101-210-2177-4715	Police grant recovery	(\$ 675,733)
101-250-2532-41XX	Fire labor	\$ 309,730
101-250-2532-4715	Fire grant recovery	(\$ 309,730)

5. The City of Sacramento's Office of Emergency Services and Homeland Security (Organization 2177) budget will be increased by seven and the City's Fire Department (Organization 2532) budget will be increase by two Full-Time Equivalent positions (FTE), during the life of the grant, for a total of nine, as listed below:

<u>Police Department</u>	<u>Number of FTE's</u>
Lieutenant	1.0
Sergeant	1.0
Police Officer	1.0
Application Developer	1.0
Administrative Analyst(s)	2.0
Clerk	<u>1.0</u>
Total	7.0

<u>Fire Department</u>	<u>Number of FTE's</u>
Fire Battalion Chief	1.0
Fire Captain	<u>1.0</u>
Total	2.0

MAYOR

ATTEST:

CITY CLERK

FOR CITY CLERK USE ONLY

RESOLUTION NO: _____

DATE ADOPTED: _____