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DEPARTMENT OF TRANSPORTATION

CITY OF SACRAMENTO
CALIFORNIA

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June 16, 2004

City Council
Sacramento, California

Honorable Members in Session:

**SUBJECT: FREEPORT SHORES MULTI-PURPOSE TRAIL PROJECT (PN: HC11)
LINKING THE SACRAMENTO RIVER PARKWAY BIKE TRAIL TO FREEPORT
SHORES YOUTH SPORT COMPLEX – RATIFY THE NEGATIVE
DECLARATION, ADOPT THE MITIGATION REPORTING PLAN, APPROVE
THE PRELIMINARY DESIGN, AND DIRECT STAFF TO PROCEED WITH FINAL
DESIGN AND PREPARE CONSTRUCTION DOCUMENTS**

LOCATION AND COUNCIL DISTRICT:

Across Freeport Boulevard between the Sacramento River Parkway Bike Trail and Freeport Shores Youth Sport Complex - Council District 7. (See location map- Attachment A).

RECOMMENDATION:

This report recommends that the City Council adopt the attached resolution:

1. Approving the Negative Declaration and adopting the Mitigation Reporting Plan (Exhibit A); and
2. Approving the preliminary design and directing staff to proceed with final design and preparation of construction documents.

CONTACT PERSONS: Ricky Chuck, Associate Engineer, 808-5050
Tim Mar, Supervising Engineer 808-7531

FOR COUNCIL MEETING OF: July 22, 2004

SUMMARY:

Preliminary design for the project has been completed and a Negative Declaration and Mitigation Reporting Program have been prepared for this project.

This report recommends ratifying the Negative Declaration and adopting the Mitigation Reporting Plan, approving the preliminary design, and directing staff to proceed with final design and preparation of construction documents.

COMMITTEE/COMMISSION ACTION: None.

BACKGROUND INFORMATION:

The Freeport Shores Multi-Purpose Trail project is part of a comprehensive, long-range bicycle master plan, which was completed and adopted by the City of Sacramento and Sacramento County in 1995. The proposed trail will provide a safe link across Freeport Boulevard to complete one of the last portions of the bicycle/pedestrian corridor from Freeport Shores Youth Sport Complex to downtown Sacramento. The project includes the extension of a Class I bike path from its current terminus on the Sacramento River levee, south of Pocket Road, down the levee to a new signalized pocket crossing at Freeport Boulevard, and turning along the east side of Freeport Boulevard to the Freeport Shores Youth Sports Complex.

The estimated total project cost is \$950,000. The project is programmed to receive 88.5% of the total project cost from Congestion Mitigation and Air Quality (CMAQ) funds.

The preliminary design, Negative Declaration, and Mitigation Reporting Plan are completed. Project construction is scheduled to start in spring 2005 and be completed in fall 2005.

FINANCIAL CONSIDERATIONS:

There are no financial actions associated with the recommendations in this report.

ENVIRONMENTAL CONSIDERATIONS:

The Environmental Services Manager has determined that the Project, as proposed, will not have a significant impact to the environment; therefore, a Negative Declaration has been prepared. In compliance with Section 15070(B)1 of the California Environmental Quality Act (CEQA) guidelines, the City has incorporated mandatory mitigation measures into the project plans to avoid identified impacts or to mitigate such impacts to a point where clearly no significant impacts will occur. These mitigation measures are included in Exhibit A (Mitigation Reporting Plan) and address impacts to Air Quality; Biological Resources; Hazards; Public Services; and Cultural Resources. Copies of the Negative Declaration are located and may be obtained at the City of Sacramento, Development Services Department, Environmental Planning Services – 1231 I Street, Ste. 300.

The Negative Declaration was available for public review and comment, and distributed through the State Clearinghouse (SCH# 2003022129) during the period of February 27, 2003 through March 28, 2003. A comment letter was received from the California State Railroad Museum, of the State Department of Parks and Recreation, regarding the proposed trail crossing of the inactive Sacramento Southern Railroad (SSRR) tracks. The comments pertain to the crossing of the State owned SSRR tracks and potential future safety hazards that may

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occur upon reactivation of the tracks. The comments will be addressed in an agreement between the City and State Parks for the installation of the safety devices for crossing the SSRR tracks.

Because the project is being partially financed with federal transportation funds, an environmental analysis is being prepared to satisfy the requirements of the National Environmental Policy Act (NEPA).

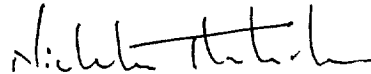
POLICY CONSIDERATIONS:

The actions requested, herein, are consistent with Sacramento City Code, Title 3. This report is consistent with the City of Sacramento's Strategic Plan goal for enhancing and preserving the neighborhoods.

ESBD CONSIDERATIONS:

None, as no goods or services are being provided.

Respectfully submitted,



Nicholas Theocharides
Engineering Services Manager

RECOMMENDATION APPROVED:

Approved:



Marty Hanneman
Director, Department of Transportation

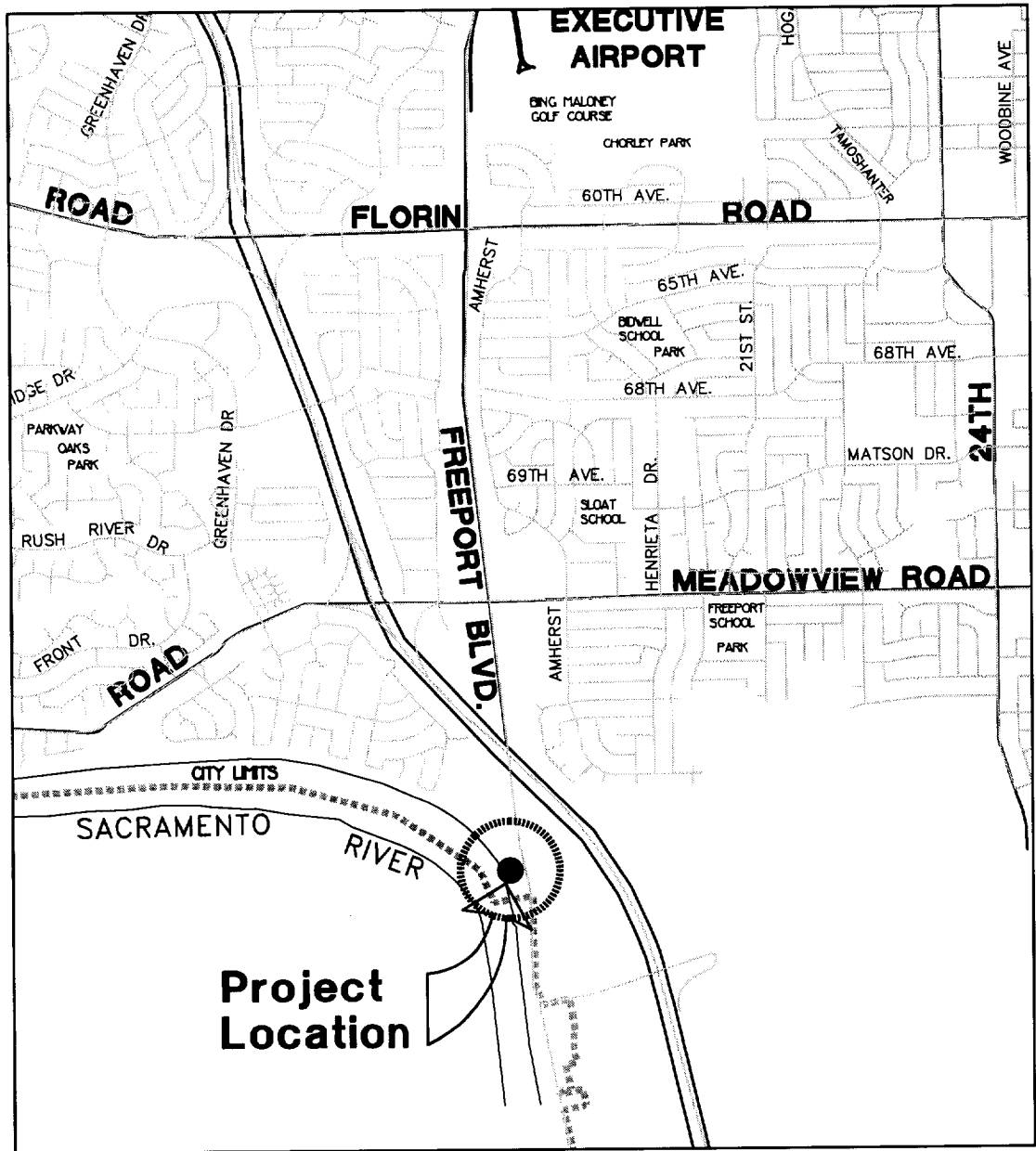


ROBERT P. THOMAS
City Manager

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FREEPORT SHORES MULTI-PURPOSE TRAIL PROJECT



0 1000 2500 5000 FEET

PN: HC11 LOCATION MAP

MAP CONTACT: B. CAMERON
DATE: 06/21/04

RESOLUTION NO.

ADOPTED BY THE SACRAMENTO CITY COUNCIL

ON DATE OF _____

FREEPORT SHORES MULTI-PURPOSE TRAIL PROJECT (PN: HC11) – RATIFY THE NEGATIVE DECLARATION, ADOPT THE MITIGATION REPORTING PLAN, APPROVE THE PRELIMINARY DESIGN, AND DIRECT STAFF TO PROCEED WITH FINAL DESIGN AND PREPARE CONSTRUCTION DOCUMENTS

WHEREAS, the City of Sacramento has determined the need for the Freeport Shores Multi-Purpose Trail Project (PN: HC11) (hereinafter called the "Project") and has conditionally included the Project in the City of Sacramento Capital Improvement Program pending the California Environmental Quality Act and National Environmental Policy Act (CEQA/NEPA) compliance;

WHEREAS, the City of Sacramento has prepared an Initial Study and Mitigated Negative Declaration for the Project;

WHEREAS, this Initial Study and Mitigated Negative Declaration have been circulated for public review and comment pursuant to the California Environmental Quality Act (CEQA);

WHEREAS, on the basis of the whole record before it, the City has determined that there is no substantial evidence that the project, with mitigation measures as identified in the Initial Study, will have a significant effect on the environment;

WHEREAS, this Mitigated Negative Declaration reflects the lead agency's independent judgement and analysis;

WHEREAS, in accordance with Section 21081.6 of the California Public Resources Code, the City of Sacramento requires that a Mitigation Reporting Plan be developed for implementing mitigation measures as identified in the Initial Study for the project; and

WHEREAS, the Environmental Manager has prepared a Mitigation Reporting Plan for ensuring compliance and implementation of the mitigation measures as prescribed in the Initial Study for the Project.

FOR CITY CLERK USE ONLY

RESOLUTION NO.: _____

DATE ADOPTED: _____

NOW, THEREFORE BE IT RESOLVED BY THE COUNCIL OF THE CITY OF SACRAMENTO THAT:

1. The Negative Declaration is ratified and the Mitigation Reporting Plan (Exhibit A) is adopted; and
2. The preliminary design is approved and staff is directed to proceed with final design and to prepare construction documents.

MAYOR

ATTEST:

CITY CLERK

FOR CITY CLERK USE ONLY

RESOLUTION NO.: _____

DATE ADOPTED: _____

**FREEPORT SHORES MULTI-PURPOSE TRAIL PROJECT
(CIP # HC11)**

MITIGATION REPORTING PLAN

In January 1989, Assembly Bill 3180 went into effect requiring the City to monitor all mitigation measures included in the Negative Declaration. For this project, mitigation reporting will be preformed by the City of Sacramento Department of Transportation in accordance with the monitoring and reporting program developed by the City to implement AB3180.

This Mitigation Reporting Plan is being prepared by the Planning and Building Department Environmental Team, 1231 I Street, Suite 300, Sacramento CA 95814, (916) 808-5842, pursuant to the California Environmental Quality Guidelines, Section 21081.

The Department of Transportation will submit its completed Reporting Pan to the Environmental Team for inclusion in the annual report to the City Council.

Project Number: CIP # HC11

Project Name: Freeport Shores Multi-Purpose Trail Project.

Project Location:

The project area is located between Interstate 5 (I-5) and the Sacramento River, and between the I-5 overcrossing at Freeport Boulevard and the southern City of Sacramento (City) limits in Sacramento County, California.

The trail extension begins at the current trail terminus on the levee, extending to the south then north around the old Meadowview Water Treatment Plant (the Sump 28 property located at 7788 Freeport Boulevard) and crossing Freeport Boulevard at the existing entrance to the Sump 28 property. After crossing Freeport Boulevard, the trail is to extend to the east of the trees (the Victory Trees) lining the Freeport corridor before turning south to parallel Freeport Boulevard and then connect to the existing Sports Complex facilities.

Project Description:

The City of Sacramento, Department of Transportation proposes to connect the existing pedestrian/bicycle trail along the Sacramento River to the Bill Conlin Youth Sports Complex. The proposed project would consist of the paving and striping of approximately ½-mile of multipurpose trail between the existing terminus of the bike trail, located on the east levee of the Sacramento River, and the Bill Conlin Youth Sports Complex. The project would also include fencing along the Utilities maintenance road entering Sump 28 and installing a crossing signal at the existing Utilities entrance off of Freeport Boulevard.

RESOLUTION NO. _____

Impact(s) Mitigated	Mitigation Measure(s)	Monitoring Agency	Implementing Responsibility	Timing
<p>Air Quality</p> <p>A. Violation to any air quality standard or contribution to an existing or projected air quality violation.</p> <p>B. Exposure of sensitive receptors to pollutants.</p>	<ol style="list-style-type: none"> 1. Water active areas of the construction site twice daily, including weekends and other non-construction days to control wind borne dust. 2. Enclose, cover, or water twice daily any exposed piles of dirt, sand, gravel, or other construction debris. 3. At a minimum of three times per week, remove from all neighborhood streets, all dirt and mud which has been generated from or deposited by construction equipment going to and from the construction site. 4. Maintain all equipment and machinery in proper working order to reduce inefficient fuel burning and the creation of excessive odors. 5. Construction activities shall comply with Sacramento Metropolitan Air Quality Management District rule 405 on dust and condensed fumes, so that emissions do not exceed hourly levels as regulated per processing weight. 6. On-site vehicle speed shall be limited to 15 miles per hour on unpaved surfaces. 7. Revegetate disturbed areas immediately after the completion of construction to reduce wind erosion. 8. All trucks hauling site waste materials shall be covered securely. 	<p>City of Sacramento Transportation Dept.</p>	<p>Construction Contractor</p>	<p>During Construction</p>

Impact(s) Mitigated	Mitigation Measure(s)	Monitoring Agency	Implementing Responsibility	Timing
<p>D. Creation of objectionable odors.</p>	<ol style="list-style-type: none"> 1. Construction equipment shall be maintained and tuned at the interval recommended by the manufacturers to minimize exhaust emissions. 2. Equipment idling shall be kept to a minimum when equipment is not in use. No piece of equipment shall be left to idle in one place for more than 30 minutes. 	<p>City of Sacramento Transportation Dept.</p>	<p>Construction Contractor</p>	<p>During Construction</p>
<p>Biological Resources</p>				
<p>A. Impact endangered, threatened or rare species or their habitats (including, but not limited to plants, fish, insects, animals and birds).</p>	<ol style="list-style-type: none"> 1. A pre-construction survey shall be conducted to determine the presence or absence of Swainson's hawks within a 0.5 mile radius from the pedestrian/bicycle trail corridor. Should a Swainson's hawk nest be identified within 0.5 miles of the proposed project corridor, construction should be executed before mid-April or after mid-July. 2. Construction crews working in potential habitat for Swainson's Hawk or other raptors and songbirds shall avoid working within the drip line of trees or shrubs that are, at the time of work, providing habitat for nesting raptors or songbirds. If an active nest is found, the buffer will be a 500-ft. radius around each nest; and the nest will be monitored by a qualified biologist to determine if there is a threat of nest abandonment. If it is determined that the nest is likely to be abandoned, work shall stop until the nest is fledged. 3. Preconstruction surveys will be conducted for burrowing owls. If detected, the City will work with the CDFG to relocate resident burrowing owls in occupied ground squirrel burrows. Ground squirrel burrows will be routinely filled in to prevent occupancy by burrowing owls, after one-way doors have been installed and burrows have been cleared of burrowing owls. 	<p>City of Sacramento Transportation Dept.</p>	<p>Qualified Biologist</p>	<p>Prior to Construction</p>
<p>C. Impact wetland habitat (e.g., marsh, riparian and vernal pool).</p>	<ol style="list-style-type: none"> 1. Geotechnical fabric and bright orange fencing shall be installed between the toe of slope of the proposed bikeway path and the Sacramento River and ditch known as the "Sump 28 canal." This is necessary to keep silt from entering either the river or the canal, and to keep heavy equipment from encroaching on riparian vegetation and jurisdictional waters 	<p>City of Sacramento Transportation Dept.</p>	<p>Qualified Biologist</p>	<p>Prior to Construction</p>

FREEPORT SHORES PEDESTRIAN/BICYCLE TRAIL
MITIGATION REPORTING PLAN

Impact(s) Mitigated	Mitigation Measure(s)	Monitoring Agency	Implementing Responsibility	Timing
Public Services				
<p>B. Effects on police protection.</p>	<ol style="list-style-type: none"> 1. Proactive patrolling of the bike trail shall occur, to the extent possible, to minimize criminal activity. The City Police Department has primary responsibility for patrolling the bike trail but a users patrol may also help maintain safety on the bike trail (2010 Bikeway Master Plan EIR, Mitigation Measure 5.1). 2. The bikeway shall be designed to include landscaping that provides clear long-distance visual corridors for bicyclists and allows surveillance by law enforcement officials (2010 Bikeway Master Plan, Measure 5.4). 	<p>City of Sacramento Planning Dept.</p> <p>City of Sacramento Planning Dept.</p>	<p>City of Sacramento Police Dept.</p> <p>Construction Design Firm</p>	<p>During Operation of the Trail</p> <p>Prior to Construction</p>
<p>D. Impact the maintenance of public facilities, including roads?</p>	<ol style="list-style-type: none"> 1. The City of Sacramento shall check trails for damage after the flood season and repair any damage caused by high water levels. 2. The City of Sacramento shall repair all construction-related damage to local streets after the completion of construction. 	<p>City of Sacramento Planning Dept.</p>	<p>City of Sacramento Transportation Dept.</p>	<p>During Operation of the Trail</p>
Cultural Resources				
<p>B. Cause a substantial adverse change in the significance of an archaeological resource as defined in Section 15064.5.</p> <p>D. Disturb any human remains, including those interred outside of formal cemeteries.</p>	<ol style="list-style-type: none"> 1. It shall be the policy of the City and County to design on-street and off-street bikeways to avoid impacts to cultural resources. 2. In areas known to have cultural resources, it shall be the policy of the City and County to retain an archaeologist to flag any critical areas that should not be used as staging areas for construction activities as vehicles and other heavy equipment have the potential to be harmful to subsurface resources. 3. It shall be the policy of the City and County that should any cultural resources, such as structural features, unusual amounts of bone or shell, artifacts, human remains, or architectural remains be encountered during any development activities, work shall be suspended until the resource(s) are 	<p>City of Sacramento Planning Dept.</p> <p>City of Sacramento Transportation Dept.</p> <p>City of Sacramento Planning Dept.</p>	<p>Construction Design Firm</p> <p>Qualified Archaeologist</p> <p>Qualified Archaeologist</p>	<p>Prior to Construction</p> <p>Prior to Construction</p> <p>During Construction</p>

FREEPORT SHORES PEDESTRIAN/BICYCLE TRAIL
MITIGATION REPORTING PLAN

Impact(s) Mitigated	Mitigation Measure(s)	Monitoring Agency	Implementing Responsibility	Timing
	<p>evaluated by a qualified professional archaeologist. If human burials are encountered, all work in the area will stop immediately and the Sacramento County coroner's office shall be notified immediately. If the remains are determined to be Native American in origin, both the Native American Heritage Commission and any identified descendants must be notified and recommendations for treatment solicited (CEQA Section 15064.5); Health and Safety Code Section 7050.5; Public Resources Code Section 5097.94 and 5097.98).</p>			

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