



## CITY OF SACRAMENTO

# DEPARTMENT OF POLICE

HALL OF JUSTICE 813 - 6TH STREET SACRAMENTO, CALIFORNIA 95814 TELEPHONE (916) 449-5121 JOHN P. KEARNS CHIEF OF POLICE

August 7, 1985

Law and Legislation Committee Sacramento, California

Honorable Members in Session:

SUBJECT: REQUEST FOR SUPPORT OF ASSEMBLY BILL 989

#### SUMMARY

Assemblyman Gary Condit has authored a major death penalty bill, AB 989 (formally AB 1467) which would give the California voters the opportunity next June to overrule recent court decisions and restore substantial strength to the death penalty in California.

## BACKGROUND

AB 989 would not only re-enforce the death penalty, but as amended by Assemblyman Condit, would include the following:

- 1. Add foreign object rape and mayhem to the list of "special circumstances" under which the death penalty could be imposed.
- 2. Declare that the murder of a witness in a juvenile proceeding constitutes "special circumstances."
- Declare transferred intent as sufficient grounds for "special circumstances."
- 4. Allow sentencing of 16 and 17 year olds convicted of "special circumstances" murder to be sentenced either to 35 years to life or to life without the possibility of parole.
- 5. Allow prosecutors to use defendant's admission of guilt in "special circumstances" determinations.
- 6. Prohibit a trial judge from striking a jury's findings of "special circumstances."

Law & Legislation Committee Page Two August 7, 1985

7. Increase the penalty for first degree murder in non-capital cases from 25 years to life to 35 years to life.

AB 989, as amended, will be heard before the Senate Judiciary Committee on August 20, 1985. The California District Attorney's Association, California Peace Officer's Association and the Peace Officer's Research Association along with over 125 other law enforcement and civic organizations and individuals strongly endorse this bill. (see attached) It is important that we join forces with them by supporting legislation that will keep vicious criminals off the street.

## RECOMMENDATION

I request the Law and Legislation Committee's support of this legislation by corresponding with the Senate Judiciary Committee requesting they vote for this bill.

Respectfully submitted,

AN P. KEARNS CHIEF OF POLICE

RECOMMENDATION APPROVED:

ASSISTANT CITY MANAGER

JPK:ket REF: 8-21

Attachment



# CALIFORNIA DISTRICT ATTORNEYS ASSOCIATION

1130 K STREET, SUITE 200 • SACRAMENTO. CALIFORNIA 95814 • 916/443-2017

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**GREGORY THOMPSON** 

July 3, 1985

The Honorable Gary Condit California State Assembby State Capitol Room 2141 Sacramento, California 95814

Dear Assemblyman Condit.

You have posed to the representatives of the California District Attorneys Association, the California Peace Officers Association, PORAC and Los Angeles District Attorney a question, whether AB 989 (formerly AB 1467) relating to the death penalty is a meritorious measure, regardless of whether it contains language requiring the Supreme Court to notify the Governor and the parties to death penalty litigation of the reason for delay in the case (the language of AB 1709 - Wyman). Our collective judgment is that AB 989 and 1709 are independently meritorious.

Assembly Bill 989 addresses important substantive issues of crime and punishment relating to the death penalty. The "notice provision" of AB 1709 relates to procedure -- now the system will procedurally deal with a death penalty condiction.

Assembly Bill 989 addresses significant substantive issues in death penalty cases. Those issues exist and are critical because of decisions of the California Supreme Court. The bill would prohibit a trial court from dismissing a jury's finding of special circumstances: the Supreme Court has said such a dismis-The bill would permit a defendant's consal is permissible. fession to be used to establish the "special circumstances": the Supreme Court has said you must have independent evidence. The bill would allow the doctrine of transferred intent to apply in death penalty cases, currently this issue is before an appellate The bill would allow 16 or 17 year old murderers, where there are "special circumstances", to be sentenced to life imprisonment without parole in the discretion of the jury and court. Assembly Bill 989 also increases the penalty for firstdegree murder from 25 years to life to 35 years to life.

These are important provisions which would add substantially to the strength of our death penalty law. We support them. The Honorable Gary Condit July 3. 1985 Page -2-

The "notice provision" relating to the handling of these cases on appear is an important issue as well, since death penalty cases now take an average of over 1.100 days to decide after leaving the trial court and the trend is for greater and greater delay. However, if you choose or the Legislature chooses to treat this issue separately, it does not derrogate the importance of AB 989. In our view, the provisions of AB 989 are so important that it merits support on its own terms.

I trust this explains our position relative to this important measure.

Very truly yours.

GREGORY THOMPSON

Executive Director

CDAA

JOHN LOVELL Special Counsel

LADA

AL COOPER

Legislative Representative

**CPOA** 

JACOB J. JACKSON

Legislative Director

PORAC

UPDATED AB 1467 (NOW AB 989) SUPPORT LIST Ira Reiner, Los Angeles District Attorney Robert H. Philbosian, California Council on Criminal Justice Lt. Governor Leo McCarthy California Chamber of Commerce County of Los Angeles Board of Supervisors KTRB-AM Amador County Sheriff Robert T. Campbell El Dorado County Sheriff Richard F. Pacileo Imperial County Sheriff Oren R. Fox Los Angeles County Sheriff Sherman Block Mendocino County Sheriff Tim Shea Merced County Sheriff William C. Amis, Jr. Monterey County Sheriff Bud Cook Placer County Sheriff Donald J. Nunes Plumas County Sheriff Steven D. Wright Sacramento County Sheriff Robbie Waters San Bernardino County Sheriff Floyd Tidwell San Diego County Sheriff John Duffy San Francisco County Sheriff Cornelius P. Murphy San Joaquin County Sheriff John Zunino

San Joaquin County Sheriff John Zumino
San Luis Obispo County Sheriff George S. Whiting
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Shasta County Sheriff James J. Pope
Siskiyou County Sheriff L. E. "Bud" Taylor
Stanislaus County Sheriff Lynn Wood
Sutter County Sheriff Roy D. Whiteaker

Tehama County Sheriff Allen W. Groves
Tuolumne County Sheriff Wallace C. Berry
Ventura County Sheriff John V. Gillespie
California District Attorney's Association
Amador County District Attorney David S. Richmond
Imperial County District Attorney Thomas W. Storey
Merced County District Attorney Pat Hallford
Nevada County District Attorney John A. Darlington
Riverside County District Attorney Grover C. Trask II
San Benito County District Attorney Harry J. Damkar
San Diego County District Attorney Edwin Miller
San Luis Obispo County District Attorney Barry T. La Barbera
Trinity County District Attorney David L. Cross
Ventura County District Attorney Michael D. Bradbury
California Organization of Police & Sheriffs: Al Angela

Legislative Oversight Committee: Alva S. Cooper California Peace Officers' Assn. California Police Chiefs' Assn. California State Sheriffs' Assn.

PORAC-Statewide: Jacob J. Jackson

Peace Officers Research Assn. of California:

Northern Chapter - Dick Butera
Orange County Chapter - Gil Coerper

Law Enforcement Administrators of Amador County: Richard Lockwood
Buena Park Police Assn. Inc: David W. Skaugstad
Colma Police Officers Assn.: Gary T. Brown
Contra Costa County Police Chiefs' Assn.: Russell S. Quinn
Fort Bragg Police Association: Floyd E. Higdon
Gridley Police Officers Association: Gregory A. Ebey
Huntington Beach Police Officers Assn.: Gil Coerper
Los Angeles County Police Chiefs Assn: Donald J. Burnett

Marin Community College Police Officers Assn: John Pell

Mendocino County Deputy Sheriffs Assn: Rick J. Shipley

Menlo Park Police Officers Assn.: John R. Cady

Oceanside Harbor Police: Jon W. Curtis

Police Officers Assn. of Lodi: Rex Hegwar

Sacramento Police Officers Assn.: Richard H. Lucero

San Anselmo Police Officers Assn.: Joseph R. Mendez

San Bernardino County Safety Employees'

Benefit Association: Larry Malmberg

San Clemente Peace Officer's Assn.: Neil J. Murray

San Joaquin County Deputy Sheriff's Assn.: Roy Cash

Santa Cruz County Law Enforcement Chiefs Assn: R.A. Menefee

Santa Rosa Police Officers Assn.: Stan MacIsaac

Sierra County Deputy Sheriffs Assn.: Lee Adams

South San Francisco Police Assn: Kenneth A. Metcalf

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Woodland Prof. Police Employees Assn: Ben Reed

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Chino Chief of Police James E. Anthony

Coachella Chief of Police Arnold Jimenez

Colusa Chief of Police Raegene C. Cation

Desert Hot Springs Chief of Police Frank Robles

El Cajon Chief of Police D. R. Sinclair

E! Segundo Chief of Police J. Clark Devilbiss

Escondido Chief of Police J. W. Connole Fontana Chief of Police Ben L. Abernathy Foster City Chief of Police Robert G. Norman Glendale Chief of Police David J. Thompson Gonzales Chief of Police Conrad Aponte, Jr. Gridley Chief of Police John B. Donnahoe Hayward Chief of Police C. C. Plummer Hemet Chief of Police R. Miller Hughson Chief of Police Lenox G. Etherington Ione Chief of Police Ramon F. Drehobl Isleton Chief of Police Eugene Byrd Jackson Chief of Police Richard H. Lockwood Laguna Beach Chief of Police Neil J. Purcell La Mesa Chief of Police Don Fach Livermore Chief of Police Mel Nelson Lodi Chief of Police Floyd A. Williams Los Angeles Chief of Police Daryl F. Gates Los Alamitos Chief of Police Kelson McDaniel Manteca Chief of Police Leonard B. Taylor Maywood Chief of Police Ed Lozano Monterey Park Chief of Police Jon D. Elder Morro Bay Chief of Police Dave Howell Newman Chief of Police Tom Engstrom Oakdale Chief of Police David Sundy Oceanside Chief of Police Jon Curtis Orange Chief of Police Wayne V. Streed Orange Cove Chief of Police George Garcia Patterson Chief of Police D.E. Braunton Petaluma Chief of Police Robert Murphy

Placentia Chief of Police H.A. Fischer
Redondo Beach Chief of Police Roger M. Moulton
Roseville Chief of Police James A. Hall
Salinas Chief of Police Fred Ferguson
San Clemente Chief of Police Robert J. McDonell
San Francisco Chief of Police Cornelius P. Murphy
San Juan Bautista Chief of Police Lawrence Hurlbut
Santa Barbara Chief of Police Gerald L. Lowry
Santa Rosa Chief of Police Salvatore Rosano
Suisun City Chief of Police Thomas Alder
Torrance Chief of Police Donald Nash
Turlock Chief of Police John R. Johnson
Twin Cities Chief of Police Phil Green
Watsonville Chief of Police Ray Belgard
Yreka Chief of Police William E. Duncan

# AMENDED IN SENATE JULY 10, 1985 AMENDED IN ASSEMBLY APRIL 15, 1985

CALIFORNIA LEGISLATURE—1985-86 REGULAR SESSION

# ASSEMBLY BILL

### Introduced by Assembly Member Condit us ols, took from he had a nech languille

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o describe and the contract of the contract of

February 26, 1985

An act to amend Section 987.9 Sections 189, 190, 190.1, 190.2, 190.25, 190.3, 190.4, 190.5, 190.6, and 1385 of the Penal Code, relating to criminal proceedings.

# LEGISLATIVE COUNSEL'S DIGEST

AB 989, as amended Condit. Capital cases defense expenses.

Existing law provides that in the trial of a capital case an indigent defendant, through the defendant's counsel, may request the court for funds for the specific payment of investigators, experts; and others for the preparation or presentation of the defense. If the court approves the application for funds the county may receive reimbursement of those cost from the Controller.

This bill would require the Controller to adopt regulations controlling reimbursements to counties. The regulations would be required to consider compensation for investigators. expert witnesses, and other expenses that may or may not be reimbursable. The Controller would be required to follow the regulations until final approval by the Office of Administrative Law.

Under existing law, there are various statutory and judicially declared provisions defining murder, including felony murder, and relating to the penalty therefor.

This bill would, subject to a vote of the people, enact the Capital Punishi Act of 1985, which would declare

specified legislative policy and would revise applicable special circumstances and other provisions to, among other things, include additional conduct as subject to the death penalty or life imprisonment without possibility of parole, require imposition of life imprisonment without possibility of parole or a term of 35 years to life upon a minor, increase the penalty for first degree murder without special circumstances from 25 years to life to 35 years to life, require the expeditious processing of appeals in capital cases, and prohibit dismissal of special circumstances which have been found by a jury.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. Section 987.9 of the Penal Code is amended to read:

987.9. In the trial of a capital case the indigent defendant, through the defendant's counsel, may request the court for funds for the specific payment of investigators, experts, and others for the preparation or presentation of the defense. The application for funds shall be by affidavit and shall specify that the funds are reasonably necessary for the preparation or presentation of the defense. The fact that an application has been made shall be confidential and the contents of the application shall be confidential. Upon receipt of an application, a judge of the court, other than the trial judge presiding over the capital case in question, shall 15 rule on the reasonableness of the request and shall 16 disburse an appropriate amount of money to defendant's attorney. The ruling on the reasonableness of the request shall be made at an in camera hearing. In making the ruling; the court shall be guided by the need to provide 20 a complete and full defense for the defendant. 21

The Controller shall not reimburse any county for costs that exceed Board of Control standards for travel and per diem expenses. The Controller may reimburse extraordinary costs in unusual cases if the county provides sufficient documentation of the need for such 11 expenditures.

2 At the termination of the proceedings, the attorney 3 ishall furnish to the court a complete accounting of all 4 moneys received and disbursed pursuant to this section.

5 The Controller shall adopt regulations pursuant to 6 Chapter 3.5 (commencing with Section 11340) of Part 1 7 of Division 3 of Title 2 of the Covernment Code,

8 controlling reimoursements under this section. The regulations shall consider compensation for investigators,

10 expert witnesses, and other expenses that may or may not 11 be reimbursable pursuant to this section.

12 Notwithstanding the provision of Chapter 25

(commencing with Section 11340) of Part 1 of Division 3

14 of Title 2 of the Covernment Code; the Controller shall 15 follow any regulations adopted until final approval by the

16 Office of Administrative Law.

SECTION 1. This act shall be known and may be

18 cited as "The Capital Punishment Act of 1985"

19 SEC. 2 The Legislature declares that it is the policy 20 of California to attain the certain disposition of criminal 21 cases so as to provide for the imposition of penalties. It is 22 declared to be the policy of California to take all 23 necessary and constitutional steps in this regard.

24 SEC. 3. Section 189 of the Penal Code is amended to 25 read:

26 189. (a) All A murder which is perpetrated by means 27 of a destructive device or explosive, knowing use of 28 ammunition designed primarily to penetrate metal or 29 armor, poison, lying in wait, torture, or by any other kind 30 of willful, deliberate, and premeditated killing, or which

31 is committed in the perpetration of, or attempt to 32 perpetrate, arson, kidnapping, rape, sodomy, oral

33 copulation, robbery, burglary, mayhem, train wrecking, 34 or any act punishable under Section 288 or 289, is murder 35 of the first degree; and all other kinds of murders are of

36 the second degree.

37. (b) As used in this section, and Section 1902, 38 "destructive device" shall mean means any destructive 39 device as defined in Section 12301, and "explosive" shall 40 mean means any explosive as defined in Section 12000 of 1 the Health and Safety Code.

2 (c) To prove the killing was deliberate and 3 premeditated," it shall not be necessary to prove the 4 defendant maturely and meaningfully reflected upon the 5 gravity of his or her act.

6 SEC. 4. Section 190 of the Penal Code is amended to A 7 aread: A construction of the state of the second sugar sugar

8 190. Every person guilty of murder in the first degree 9 shall suffer death, confinement in state prison for life 10 without possibility of parole, or confinement in the state 11 prison for a term of 25 35 years to life. The penalty to be 12 applied shall be determined as provided in Sections 190.1, 13 190.2, 190.25, 190.3, 190.4, and 190.5.

14 Every person guilty of murder in the second degree 15 shall suffer confinement in the state prison for a term of 16 15 years to life.

17 The provisions of Article 2.5 (commencing with 18 Section 2930) of Chapter 7 of Title 1 of Part 3 of the Penal 19 Code shall apply to reduce any minimum term of 25 35 20 or 15 years in a state prison imposed pursuant to this 21 section, but such the person shall not otherwise be 22 released on parole prior to such that time

SEC. 5. Section 190.1 of the Penal Code is amended to 24 read:

190.1. A case in which the death penalty may be 26 imposed pursuant to this chapter shall be tried in 27 separate phases as follows:

28 (a) The question of the defendant's guilt shall be first 29 determined. If the trier of fact finds the defendant guilty 30 of first degree murder, it shall at the same time 31 determine the truth of all special circumstances charged 32 as enumerated in Section 190.2 except for a special 33 circumstance charged pursuant to paragraph (2) (1) of 34 subdivision (a) of Section 190.2 where it is alleged that 35 the defendant had been convicted in a prior proceeding 36 of the offense of murder in the first or second degree.

37 (b) If the defendant is found guilty of first degree 38 murder and one of the a special eireumstances 39 circumstance is charged pursuant to paragraph (2) (1) of 40 subdivision (a) of Section 190.2 which charges that the

1 defendant had been convicted in a prior proceeding of 2 the offense of murder of the first or second degree, there 3 shall thereupon be further proceedings on the question 4 of the truth of such special circumstance.

(c) If the defendant is found guilty of first degree murder and one or more special circumstances as enumerated in Section 190.2 has been charged and found to be true, his or her sanity on any plea of not guilty by reason of insanity under Section 1026 shall be determined 10 as provided in Section 190.4. If he or she is found to be sane, there shall thereupon be further proceedings on the 12 question of the penalty to be imposed. Such proceedings 13 shall be conducted in accordance with the provisions of 14 Sections 190.3 and 190.4

15 SEC. 6 Section 190.2 of the Penal Code is amended to 16 read: which have been a supplied that the

17 190.2 (a) The Except as provided in Section 190.5, 18 the penalty for a defendant found guilty of murder in the 19 first degree shall be death or confinement in state prison 20 for a term of life without the possibility of parole in any 21 case in which one or more of the following special circumstances has been charged and specially found under Section 190.4 to be true:

(1) The murder was intentional and carried out for 25 financial gain.

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26 (1) The defendant was previously convicted of 28 murder in the first or second degree. For the purpose of 29 this paragraph an offense committed in another 30 jurisdiction which if committed in California would be 31 punishable as first or second degree murder shall be 32 deemed murder in the first or second degree. 33 To (2) The sale of the Alexander Mark that the

(2) The defendant has in this proceeding been 35 convicted in this proceeding of more than one offense of 36 murder in the first or second degree. 

38 (3) The murder was committed by means of a 39 destructive device, bomb, or explosive planted, hidden, 40 or concealed in any place, area, dwelling, building, or

1 structure, and the defendant knew or reasonably should 2 have known that his or her act or acts would create a 3 great risk of death to a human being or human beings.

(5) The murder was committed for the purpose of 5 avoiding or preventing a lawful arrest or to perfect, or 6 attempt to perfect an escape from lawful custody.

<del>(6)</del> े

(4) The murder was committed by means of a 9 destructive device, bomb, or explosive that the 10 defendant mailed or delivered, attempted to mail or 11 deliver, or eause caused to be mailed or delivered and 12 the defendant knew or reasonably should have known 13 that his act or acts would create a great risk of death to 14 a human being or human beings.

(7)

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The victim was a peace officer as defined in 17 Section 830.1, 830.2, 830.3, 830.31, 830.35, 830.36, 830.4, 830.5, 830.5a, 830.6, 830.10, 830.11, or 830.12, who, while 19 engaged in the course of the performance of his or her 20 duties was intentionally killed, and such the defendant knew or reasonably should have known that such the victim was a peace officer engaged in the performance of his or her duties; or the victim was a peace officer as 24 defined in the above enumerated sections of the Penal Code, or a former peace officer under any of such those sections, and was intentionally killed in retaliation for the performance of his or her official duties. 

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(6) The victim was a federal law enforcement officer 30 or agent, who, while engaged in the course of the performance of his or her duties was intentionally killed, and such the defendant knew or reasonably should have known that such the victim was a federal law 34 enforcement officer or agent, engaged, in the performance of his or her duties; or the victim was a 36 federal law enforcement officer or agent, and was 37 intentionally killed in retaliation for the performance of his or her official duties.

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The victim was a fireman as defined in Section

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1 245.1, who, while engaged in the course of the 2 performance of his or her duties was intentionally killed 3 and such the defendant knew or reasonably should have 4 known that such the victim was a fireman engaged in the performance of his or her duties.

(10) Fig. 16 March 16 (8). The victim was a witness to a crime who was intentionally killed for the purpose of preventing his 9 her testimony in any a juvenile or criminal proceeding 10 and the killing was not committed during the 11 commission, or attempted commission er of the crime t 12 which he or she was a witness; or the victim was a witne 13 to a crime and was intentionally killed in retaliation for 14 his or her testimony in any juvenile or crimin proceeding. (11) M. 19 1 M. Cork, or harden, and the best of the 18 16

(9) The victim was a prosecutor or assistan prosecutor or a former prosecutor or assistant prosecutor of any local or state prosecutor's office in this state or ar other state, or a federal prosecutor's office, and the 21 murder was carried out in retaliation for or to prevent the performance of the victim's official duties.

<del>(12)</del>

(10) The victim was a judge or former judge of an 25 court of record in the local, state, or federal system in the State of California or in any other state or place in the United States and the murder was carried out retaliation for, or to prevent the performance of, the victim's official duties.

(13)

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(11) The victim was an elected or appointed offici or former official of the Federal Government feder government, a local or State state government California, or of any local or state government of a other state in the United States and the killing murd was intentionally carried out in retaliation for, or prevent the performance of, the victim's official dutie (14) The murder was especially heinous, atrocious, 38

eruel: manifesting exceptional depravity; as utilized this section, the phrase especially heinous, atrocious

# AMENDED IN SENATE JULY 10, 1985 AMENDED IN ASSEMBLY APRIL 15, 1985

CALIFORNIA LEGISLATURE-1985-86 REGULAR SESSION

## ASSEMBLY BILL

No. 989

# Introduced by Assembly Member Condit

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February 26, 1985

An act to amend Section 987.9 Sections 189, 190, 190.1, 190.2, 190.25, 190.3, 190.4, 190.5, 190.6, and 1385 of the Penal Code, relating to criminal proceedings.

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Under existing law, there are various statutory and judicially declared provisions defining murder, including felony murder, and relating to the penalty therefor.

This bill would, subject to a vote of the people, enact the Capital Punishment Act of 1985, which would declare

specified legislative policy and would revise applicable special circumstances and other provisions to, among other things, include additional conduct as subject to the death penalty or life imprisonment without possibility of parole, require imposition of life imprisonment without possibility of parole or a term of 35 years to life upon a minor, increase the penalty for first degree murder without special circumstances from 25 years to life to 35 years to life, require the expeditious processing of appeals in capital cases, and prohibit dismissal of special circumstances which have been found by a jury.

Vote: majority. Appropriation: no. Fiscal committee: yes.

State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. Section 987.9 of the Penal Code is amended to read:

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5 (c) If the defendant is found guilty of first degree 6 murder and one or more special circumstances as 7 enumerated in Section 190.2 has been charged and found 8 to be true, his or her sanity on any plea of not guilty by 9 reason of insanity under Section 1026 shall be determined 10 as provided in Section 190.4. If he or she is found to be 11 sane, there shall thereupon be further proceedings on the 12 question of the penalty to be imposed. Such proceedings 13 shall be conducted in accordance with the provisions of 14 Sections 190.3 and 190.4.

15 SEC. 6. Section 190.2 of the Penal Code is amended to 16 read:

190.2 (a) The Except as provided in Section 190.5, 18 the penalty for a defendant found guilty of murder in the 19 first degree shall be death or confinement in state prison 20 for a term of life without the possibility of parole in any 21 case in which one or more of the following special 22 circumstances has been charged and specially found under Section 190.4 - to be true:

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(2)
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38 (3) The murder was committed by means of a 39 destructive device, bomb, or explosive planted, hidden, 40 or concealed in any place, area, dwelling, building, or

1 structure, and the defendant knew or reasonably should 2 have known that his or her act or acts would create a 3 great risk of death to a human being or human beings.

4 (5) The murder was committed for the purpose of 5 avoiding or preventing a lawful arrest or to perfect, or 6 attempt to perfect an escape from lawful custody.

8 (4) The murder was committed by means of a 9 destructive device, bomb, or explosive that the 10 defendant mailed or delivered, attempted to mail or 11 deliver, or eause caused to be mailed or delivered and 12 the defendant knew or reasonably should have known 13 that his act or acts would create a great risk of death to 14 a human being or human beings.

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(8) Grand Andrews Control of the Con 29 (6) The victim was a federal law enforcement officer 30 or agent, who, while engaged in the course of the 31 performance of his or her duties was intentionally killed, and such the defendant knew or reasonably should have 33 known that such the victim was a federal law ( 34 enforcement officer or agent, engaged in the 35 performance of his or her duties; or the victim was a 36 federal law enforcement officer or agent, and was 37 intentionally killed in retaliation for the performance of 38 his or her official duties.

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40 (7) The victim was a fireman as defined in Section (

and expenditures.

At the termination of the proceedings, the attorney shall furnish to the court a complete accounting of all moneys received and disbursed pursuant to this section. The Controller shall adopt regulations pursuant to 6 Chapter 3.5 (commencing with Section 11340) of Part 1 7 of Division 3 of Title 2 of the Government Code, 8 controlling reimbursements under this section. The 9 regulations shall consider compensation for investigators, 10 expert witnesses, and other expenses that may or may not 11 be reimbursable pursuant to this section. 12 Notwithstanding the provision of compensation of the Commencing with Section 11340) of Part 1 of Division 3 14 of Title 2 of the Covernment Code, the Controller shall 15 follow any regulations adopted until final approval by the 16 Office of Administrative Law.

17 SECTION 1: This act shall be known and may be 18 cited as "The Capital Punishment Act of 1985."

19 SEC. 2. The Legislature declares that it is the policy 20 of California to attain the certain disposition of criminal 21 cases so as to provide for the imposition of penalties. It is 22 declared to be the policy of California to take all 23 necessary and constitutional steps in this regard.

24 SEC. 3 Section 189 of the Penal Code is amended to 25 read:

26 189 (a) All A murder which is perpetrated by means 27 of a destructive device or explosive, knowing use of 28 ammunition designed primarily to penetrate metal or 29 armor, poison, lying in wait, torture, or by any other kind 30 of willful, deliberate, and premeditated killing, or which 31 is committed in the perpetration of, or attempt to 32 perpetrate, arson, kidnapping, rape, sodomy, oral 33 copulation, robbery, burglary, mayhem, train wrecking, 34 or any act punishable under Section 288 or 289, is murder 35 of the first degree; and all other kinds of murders are of 36 the second degree.

37 (b) As used in this section, and Section 190.2, 38 "destructive device" shall mean means any destructive 39 device as defined in Section 12301, and "explosive" shall 40 mean means any explosive as defined in Section 12000 of

the Health and Safety Code.

(c) To prove the killing was "delib berate and premeditated," it shall not be necessary to prove the defendant maturely and meaningfully reflecte ed upo he gravity of his or her act.

SEC. 4. Section 190 of the Penal Code is a amenda to

190. Every person guilty of murder in the lafirst dezee shall suffer death, confinement in state pr. son for life without possibility of parole, or confinement in the sate 11 prison for a term of 25 35 years to life. The perenalty be 12 applied shall be determined as provided in Secretions 1.1.

13 190.2, 190.25, 190.3, 190.4, and 190.5.

14 Every person guilty of murder in the second degree 15 shall suffer confinement in the state prison for a term of

15 years to life.

The provisions of Article 2.5 (comme encing vi Section 2930) of Chapter 7 of Title 1 of Part 3 of the Per Code shall apply to reduce any minimum term of 5 35 20 or 15 years in a state prison imposed purs suant to this 21 section, but such the person shall not to therwise be released on parole prior to such that time

SEC. 5. Section 190.1 of the Penal Code is amended to

24 read:

The Control Streets of the August State of 190.1. A case in which the death penalty may be imposed pursuant to this chapter shall be tried in

separate phases as follows:

(a) The question of the defendant's guilt shall be first determined. If the trier of fact finds the defeendant guilty 30 of first degree murder, it shall at the same time 31 determine the truth of all special circumstances charged as enumerated in Section 190.2 except for a special circumstance charged pursuant to paragraph (2) (1) of subdivision (a) of Section 190.2 where it is alleged that the defendant had been convicted in a prior proceeding of the offense of murder in the first or second degree.

(b) If the defendant is found guilty of first degree 38 murder and one of the a special exercises circumstance is charged pursuant to paragraph (2) (1) of 40 subdivision (a) of Section 1902 which charges that the

245.1, who, while engaged in the course of the 2 performance of his or her duties was intentionally killed, 3 and such the defendant knew or reasonably should have 4 known that such the victim was a fireman engaged in the performance of his or her duties.

<del>(10)</del>

(8) The victim was a witness to a crime who was intentionally killed for the purpose of preventing his or 9 her testimony in any a juvenile or criminal proceeding, 10 and the killing was not committed during the commission, or attempted commission or of the crime to which he or she was a witness; or the victim was a witness 13 to a crime and was intentionally killed in retaliation for 14 his or her testimony in any juvenile or criminal proceeding.

<del>(11)</del>

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The victim was a prosecutor or assistant 18 prosecutor or a former prosecutor or assistant prosecutor 19 of any local or state prosecutor's office in this state or any 20 other state, or a federal prosecutor's office, and the 21 murder was carried out in retaliation for or to prevent the 22 performance of the victim's official duties. (12)

(10) The victim was a judge or former judge of any 25 court of record in the local, state, or federal system in the 26 State of California or in any other state or place in the 27 United States and the murder was carried out in retaliation for, or to prevent the performance of, the 29 victim's official duties.

30 <del>(13)</del>

(11) The victim was an elected or appointed official or former official of the Federal Covernment federal government, a local or State state government of 34 California, or of any local or state government of any 35 other state in the United States and the killing murder was intentionally carried out in retaliation for, or to prevent the performance of, the victim's official duties.

(14) The murder was especially heinous, atrocious, or erucl, manifesting exceptional depravity, as utilized in this section, the phrase especially heinous, atrocious or

- 1 eruel manifesting exceptional depravity means a 2 conscienceless, or pitiless crime which is unnecessarily torturous to the victim.
  - (12) The victim was intentionally killed for financial TO STATE OF THE PROPERTY OF TH gain.

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The defendant intentionally killed the victim · 7 · · (13) 8 while lying in wait.

- 10 (14) The victim was intentionally killed because of his 11 or her race, color, religion, nationality, or country of 12 origin. The same state of t
- 13 (15) The murder was intentional and involved the 14 infliction of torture. For the purpose of this section, 15 torture requires proof of the infliction of extreme 16 physical pain no matter how long its duration
- 17 (16) The defendant intentionally killed the victim by 18 the administration of poison.
- 19 (17) The murder was committed while the defendant 20 was engaged in, or was an accomplice in the commission 21 of, attempted commission of, or the immediate flight 22 after committing or attempting to commit, the following 23 felonies:
- 24 (i) Robbery in violation of Section 211
- 25 (ii) Kidnapping in violation of Section 207 or 209
- 26 (iii) Rape in violation of Section 261.
  - (iv) Sodomy in violation of Section 286.
- (v) The performance of a lewd or lascivious act upon the person of a child under the age of 14 in violation of 30 Section 288.
  - (vi) Oral copulation in violation of Section 288a.
- (vii) Penetration of a genital or anal opening in 33 violation of Section 289.
- 34 (viii) Burglary in the first or second degree in 35 violation of Section 460.

(viii)

- (ix) Arson in violation of Section 447.
- 38 (ix)
- 39 (x) Train wrecking in violation of Section 219
- 40 (xi) Mayhem in violation of Section 203.

1 (18) The murder was intentional and involved the 2 infliction of torture. For the purpose of this section 3 torture requires proof of the infliction of extreme 4 physical pain no matter how long its duration.

5 (19) The defendant intentionally killed the victim by 6 the administration of poison. The murder was 7 intentionally committed for the purpose of avoiding or 8 preventing a lawful arrest or to perfect, or attempt to 9 perfect, an escape from lawful custody.

10 (b) Every person whether or not the actual killer 11 found guilty of intentionally aiding, abetting, counseling, 12 commanding, inducing, soliciting, requesting, or assisting 13 any actor in the commission of murder in the first degree 14 shall suffer death or confinement in state prison for a 15 term of life without the possibility of parole, in any case 16 in which one or more of the special circumstances 17 enumerated in paragraphs (1); (3); (4); (5); (6); (7); (8); 18 (9); (10); (11); (12); (13); (14); (15); (16); (17); (18); or 19 (19) to (18), inclusive, of subdivision (a) of this section 20 has been charged and specially found under Section 190.4 21 to be true.

22 The penalty shall be determined as provided in 23 Sections 190.1, 190.2, 190.3, 190.4, and 190.5.

24 (c) Where there has been an attempt to kill a person 25 described or referred to in any paragraph of subdivision 26 (a), but by mistake or inadvertence another person has 27 instead been killed, the decedent shall be deemed to be 28 the victim within the scope of that paragraph.

29 SEC 7. Section 190.25 of the Penal Code is amended 30 to read:

31 190.25. (a) The penalty for a defendant found guilty 32 of murder in the first degree shall be confinement in state 33 prison for a term of life without the possibility of parole 34 in any case in which any of the following special 35 circumstances has been charged and specially found 36 under Section 190.4, to be true: the victim was the 137 operator or driver of a bus, taxicab, streetcar, cable car, 38 trackless trolley, or other motor vehicle operated on land, 39 including a vehicle operated on stationary rails or on a 40 track or rail suspended in the air, used for the

transportation of persons for hire, or the victim was a station agent or ticket agent for the entity providing such transportation, who, while engaged in the course of the performance of his or her duties was intentionally killed, and such defendant knew or reasonably should have known that such victim was the operator or driver of a bus, taxicab, streetcar, cable car, trackless trolley, or other motor vehicle operated on land, including a vehicle operated on stationary rails or on a track or rail suspended in the air, used for the transportation of persons for hire, or was a station agent or ticket agent for the entity providing such transportation, engaged in the performance of his or her duties.

14 (b) Every person whether or not the actual killer found guilty of intentionally aiding, abetting, counseling, 16 commanding, inducing, soliciting, requesting, or assisting 17 any actor in the commission of murder in the first degree shall suffer confinement in state prison for a term of life without the possibility of parole, in any case in which one 20 or more of the special circumstances enumerated in subdivision (a) has been charged and specially found 22 under Section 190.4 to be true.

23 (c) Where there has been an attempt to kill a person 24 described or referred to in subdivision (a), but by 25 mistake or inadvertence another person has instead been 26 killed, the decedent shall be deemed to be the victim 27 within the scope of subdivision (a)

28 (d) Nothing in this section shall be construed to 29 prohibit the charging or finding of any special 30 circumstance pursuant to Sections 190.1, 190.2, 190.3, 31 190.4, and 190.5.

32 SEC 8. Section 190.3 of the Penal Code is amended to 33 read:

190.3. If the defendant has been found guilty of murder in the first degree, and a special circumstance has 36 been charged and found to be true, or if the defendant may be subject to the death penalty after having been found guilty of violating subdivision (a) of Section 1672 of the Military and Veterans Code or Section 37, 128, 219, or 40 4500 of this code, the trier of fact shall determine whether

18 the penalty shall be death or confinement in state prison 2 for a term of life without the possibility of parole. In the 3 proceedings on the question of penalty, evidence may be presented by both the people and the defendant as to any 5 matter relevant to aggravation, mitigation, and sentence 6 including, but not limited to, the nature and 7 circumstances of the present offense, any prior felony 8 conviction or convictions whether or not such conviction 9 or convictions involved a crime of violence, the presence 10 or absence of other criminal activity by the defendant Il which involved the use or attempted use of force or 12 violence or which involved the express or implied threat 13 to use force or violence, and the defendant's character, 14 background, history, mental condition and physical 15 condition.

16 However, no evidence shall be admitted regarding 17 other criminal activity by the defendant which did not 18 involve the use or attempted use of force or violence or 19 which did not involve the express or implied threat to use 20 force or violence. As used in this section, criminal activity

21 does not require a conviction.

However, in no event shall evidence of prior criminal 23 activity be admitted for an offense for which the 24 defendant was prosecuted and acquitted. The restriction 25 on the use of this evidence is intended to apply only to 26 proceedings pursuant to this section and is not intended 27 to affect statutory or decisional law allowing such 28 evidence to be used in any other proceedings.

29 Except for evidence in proof of the offense or special 30 circumstances which subject a defendant to the death penalty, no evidence may be presented by the 32 prosecution in aggravation unless notice of the evidence 33 to be introduced has been given to the defendant within 34 a reasonable period of time as determined by the court. prior to trial. Evidence may be introduced without such 36 notice in rebuttal to evidence introduced by the defendant in mitigation.

The trier of fact shall be instructed that a sentence of 39 confinement to state prison for a term of life without the 40 possibility of parole may the in the future after

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sentence is imposed, be commuted or modified to a sentence that includes the possibility of parole by the Governor of the State of California

In determining the penalty, the trier of fact shall take into account any of the following factors if relevant:

- (a) The circumstances of the crime of which the 7 defendant was convicted in the present proceeding and 8 the existence of any special circumstances found to be 9 true pursuant to Section 190.1.
- (b) The presence or absence of criminal activity by 11 the defendant which involved the use or attempted use of force or violence or the express or implied threat to use force or violence. the state of
- (c) The presence or absence of any prior felony 15 conviction.
- (d) Whether or not the offense was committed while the defendant was under the influence of extreme 18 mental or emotional disturbance.
  - (e) Whether or not the victim was a participant in the defendant's homicidal conduct or consented to the homicidal act.
  - (f) Whether or not the offense was committed under circumstances which the defendant reasonably believed to be a moral justification or extenuation for his or her conduct. THE SECTION OF THE PARTY OF THE
  - (g) Whether or not defendant acted under extreme duress or under the substantial domination of another person:
- (h) Whether or not at the time of the offense the 30 capacity of the defendant to appreciate the criminality of 31 his or her conduct or to conform his conduct to the 32 requirements of law was impaired as a result of mental 33 disease or defect, or the affects effects of intoxication.
- 34 (i) The age of the defendant at the time of the crime.
- (i) Whether or not the defendant was an accomplice 36 to the offense and his or her participation in the 37 commission of the offense was relatively minor
- (k) Any other circumstance which extenuates the 39 gravity of the crime even though it is not a legal excuse 40 for the crime, or evidence of the defendant's background

1 or character, whether or not offered by him or her, which 2 can serve as a basis for a sentence less than death.

After having heard and received all of the evidence, and after having heard and considered the arguments of 5 counsel, the trier of fact shall consider, take into account 6 and be guided by the aggravating and mitigating 7 circumstances referred to in this section, and shall impose 8 a sentence of death if the trier of fact concludes that the 9 aggravating circumstances outweigh the mitigating 10 circumstances. If the trier of fact determines that the 11 mitigating circumstances outweigh the aggravating 12 circumstances the trier of fact shall impose a sentence of 13 confinement in state prison for a term of life without the 14 possibility of parole.

SEC. 9. Section 190.4 of the Penal Code is amended to 16 read:

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17 190.4. (a) Whenever special circumstances as 18 enumerated in Section 190.2 are alleged and the trier of 19 fact finds the defendant guilty of first degree murder, the 20 trier of fact shall also make a special finding on the truth 21 of each alleged special circumstance. The determination 22 of the truth of any or all of the special circumstances shall 23 be made by the trier of fact on the evidence presented 24 at the trial or at the hearing held pursuant to subdivision 25 (b) of Section 190.1.

26 In case of a reasonable doubt as to whether a special 27 circumstance is true, the defendant is entitled to a finding 28 that it is not true. The trier of fact shall make a special 29 finding that each special circumstance charged is either 30 true or not true. Whenever a special circumstance 31 requires proof of the commission or attempted 32 commission of a crime, such the crime shall be charged 33 and proved pursuant to the general law applying to the 34 trial and conviction of the crime. However, the corpus 35 delicti of a felony-based special circumstance need not be 36 proved independently of the defendant's extrajudicial 37 statements.

38 If the defendant was convicted by the court sitting 39 without a jury, the trier of fact shall be a jury unless a jury 40 is waived by the defendant and by the people in which 1 case the trier of fact shall be the court. If the defendant 2 was convicted by a plea of guilty, the trier of fact shall be 3 a jury unless a jury is waived by the defendant and by the 4 people.

5 If the trier of fact finds that any one or more of the 33.6 special circumstances enumerated in Section 190.2 as 7 charged is true, there shall be a separate penalty hearing, 8 and neither the finding that any of the remaining special 9 circumstances charged is not true, nor if the trier of fact 10 is a jury, the inability of the jury to agree on the issue of 11 the truth or untruth of any of the remaining special 12 circumstances charged, shall prevent the holding of a -13 separate penalty hearing.

14 In any case in which the defendant has been found 15 guilty by a jury, and the jury has been unable to reach an 16 a unanimous verdict that one or more of the special 217 circumstances charged are true, and does not reach a 18 unanimous verdict that all the special circumstances.

19 charged are not true, the court shall dismiss the jury and 20 shall order a new jury impaneled to try the issues, but the 21 issue of guilt shall not be tried by such the jury, nor shall 22 such the jury retry the issue of the truth of any of the 23 special circumstances which were found by an a 24 unanimous verdict of the previous jury to be untrue. If 25 such the new jury is unable to reach the unanimous

26 verdict that one or more of the special circumstances it 27 is trying are true, the court shall dismiss the jury and in 28 the court's discretion shall either order a new jury 29 impaneled to try the issues the previous jury was unable

30 to reach the unanimous verdict on, or impose a 31 punishment of confinement in state prison for a term of 32 35 25 years to life.

33 (b) If the defendant was convicted by the court sitting 34 without a jury, the trier of fact at the penalty hearing 35 shall be a jury unless a jury is waived by the defendant 36 and the people, in which case the trier of fact shall be the 37 court. If the defendant was convicted by a plea of guilty, 38 the trier of fact shall be a jury unless a jury is waived by

39 the defendant and the people.

If the trier of fact is a jury and has been unable to reach

2 court shall dismiss the jury and shall order a new jury impaneled to try the issue as to what the penalty shall be.

4 If the such new jury is unable to reach a unanimous verdict as to what the penalty shall be, the court in its discretion shall either order a new jury or impose a punishment of confinement in state prison for a term of life without the possibility of parole.

10 of a crime for which he may be subject to the death 11 penalty was a jury, the same jury shall consider any plea 12 of not guilty by reason of insanity pursuant to Section 13 1026, the truth of any special circumstances which may be 14 alleged, and the penalty to be applied, unless for good 15 cause shown the court discharges that jury in which case 16 a new jury shall be drawn. The court shall state facts in 17 support of the finding of good cause upon the record and 18 cause them to be entered into the minutes.

19 (d) In any case in which the defendant may be subject 20 to the death penalty, evidence presented at any prior 21 phase of the trial, including any proceeding under a plea 22 of not guilty by reason of insanity pursuant to Section 23 1026 shall be considered an in any subsequent phase of 24 the trial, if the trier of fact of the prior phase is the same 25 trier of fact at the subsequent phase.

26 (e) In every case in which the trier of fact has 27 returned a verdict or finding imposing the death penalty, 28 the defendant shall be deemed to have made an 29 application for modification of the verdict or finding 30 pursuant to subdivision 7 subdivision (7) of Section 1181. 31 In ruling on the application, the judge shall review the 32 evidence, consider, take into account, and be guided by 33 the aggravating and mitigating circumstances referred to 34 in Section 190.3, and shall make a determination as to 35 whether the jury's findings and verdicts that the 36 aggravating circumstances outweigh the mitigating 37 circumstances are contrary to law or the evidence 38 presented. The judge shall state on the record the reasons 39 for his or her findings.

40 The judge shall set forth the reasons for his or her

1 ruling on the application and direct that they be entered

2 on the Glerk's minutes. The denial of the

3 modification of the death penalty verdict pursuant to

4 subdivision (7) of Section 1181 shall be reviewed on the

5 defendant's automatic appeal pursuant to subdivision (b)

6 of Section 1239. The granting of the application shall be

7 reviewed on the People's people's appeal pursuant to

8 paragraph (6) of Section 1238.

9 SEC. 10. Section 190.5 of the Penal Code is amended 10 to read:

11 190.5 (a) Notwithstanding any other provision of 12 law, the death penalty shall not be imposed upon any 13 person who was under the age of 18 at the time of the

14 commission of the crime. The burden of proof as to the

15 age of such person shall be upon the defendant.

16 (b) The penalty for a defendant found guilty of 17 murder in the first degree, in any case in which one or 18 more special circumstances enumerated in Sections 190.2 19 and 190.25 has been charged and specially found under 20 Section 190.4 to be true, who was under the age of 18 21 years at the time of the commission of the crime, shall be 22 confinement in the state prison for life without the 23 possibility of parole or for a term of 35 years to life.

24 (c) The trier of fact shall determine the existence of a special circumstance and the penalty for the defendant 26 pursuant to the procedures set forth in Sections 190.3 and 27 190.4. For the purposes of following those procedures, the 28 court shall consider the penalty of imprisonment for life without the possibility of parole to be the procedural 30 equivalent of the death penalty, and the penalty of imprisonment for a term of 35 years to life to be the 32 procedural equivalent of imprisonment for life without 33 the possibility of parole

34 SEC. 11. Section 190.6 of the Penal Code is amended 35 to read:

36 190.6. The Legislature finds that the imposition of 37 sentence in all capital cases should be expeditiously 38 carried out.

Therefore, in all cases in which a sentence of death has 40 been imposed, the appeal to the State Supreme Court

1 must be expeditiously processed and be decided and an opinion reaching the merits must be filed within 150 days of certification of the entire record by the sentencing court. In any case in which this time requirement is not met, the Chief Justice of the Supreme Court shall state on the extraordinary and compelling the record circumstances causing the delay and the facts supporting these circumstances. A failure to comply with the time requirements of this section shall not be grounds for precluding the ultimate imposition of the death penalty. SEC. 12. Section 1385 of the Penal Code is amended 12 to read:

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13 1385. The judge or magistrate may, either of its own 14 motion or upon the application of the prosecuting attorney, and in furtherance of justice, order an action to 16 be dismissed. The reasons of the dismissal must be set 17 forth in an order entered upon the minutes. No dismissal 18 shall be made for any cause which would be ground of 19 demurrer to the accusatory pleading. This section does not authorize a judge to strike or dismiss any special circumstance found by a jury as provided in Sections 22 190.1 to 190.5, inclusive.

SEC. 13. If any provision of this act or the application 24 thereof to any person or circumstances is held invalid, 25 that invalidity shall not affect other provisions or 26 applications of the act which can be given effect without 27 the invalid provision or application, and to this end the 28 provisions of this act are severable.

If any provision of this act or the application thereof to 30 any person or circumstance is, or already has been, held 31 invalid upon the ground that it makes it possible for the 32 defendant to be liable to the death penalty in violation of 33 the Constitution of the United States or that of this state, 34 that provision or application thereof, otherwise valid, 35 shall nevertheless be deemed valid insofar as it makes it possible for the defendant to be liable to life 37 imprisonment without the possibility of parole unless otherwise provided herein.

SEC. 14. Sections 4, 5, 6, 8, 9, and 10 of this act shall 40 become effective only when submitted to and approved

- by the electors, pursuant to subdivision (c) of Section 10
- 2 of Article II of the State Constitution.

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